SEATTLE CITY COUNCIL

Legislative Summary

CB 118761

Record No.: CB 118761

Type: Ordinance (Ord)

Status: Passed

Version: 2

Notes:

Sponsors: Herbold

Ord. no: Ord 125313

In Control: City Clerk

File Created: 07/26/2016

Final Action: 06/01/2017

Printed on 6/8/2017

Title: AN ORDINANCE relating to a public safety bill of rights for the Seattle public; renumbering Subchapter VI as Subchapter V and creating a new Subchapter VI in

Chapter 3.28 of the Seattle Municipal Code.

| | <u>Date</u> |
|------------------------|-------------|
| Filed with City Clerk: | |
| Mayor's Signature: | |
| Vetoed by Mayor: | |
| Veto Overridden: | |
| Veto Sustained: | ٠ |

Attachments:

Office of the City Clerk

Drafter: patrick.wigren@seattle.gov

Filing Requirements/Dept Action:

| liste | ory of Legisla | tive File | | Legal Notice Published: | ☐ Yes | ☐ No | |
|---------------|------------------------|---|--------------------|--|------------------|-----------------|---------|
| Ver- sion: | Acting Body: | Date: | Action: | Sent To: | Due Date: | Return Date: | Result: |
| 1 | City Clerk | 07/27/2016 | sent for review | Council President's Office | | | |
| | Action Text: Notes: | The Council Bill (CB) wa | s sent for review | v. to the Council President's Office | e · | | |
| 1 | Council Preside | nt's Office 08/04/2016 | sent for review | Gender Equity, Safe Communities, and New Americans Committee | | | |
| | Action Text: | The Council Bill (CB) wa Americans Committee | s sent for review | to the Gender Equity, Safe Con | nmunities, and N | ew | |
| 1 | Full Council | 08/15/2016 | referred | Gender Equity, Safe Communities, and New Americans Committee | | | |
| | Action Text: | The Council Bill (CB) was Committee | s referred. to the | Gender Equity, Safe Communiti | es, and New Am | ericans | |

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Notes:

Gender Equity, Safe

08/17/2016 discussed

Communities, and New

Americans Committee

Action Text:

The Council Bill (CB) was discussed.

Notes:

Gender Equity, Safe

02/22/2017

Communities, and New

Americans Committee

The item was not heard in committee and will be rescheduled. Action Text:

Notes: No Action

Gender Equity, Safe

05/10/2017 pass as amended

Pass

Communities, and New

Americans Committee

Action Text: The Committee recommends that Full Council pass as amended the Council Bill (CB).

Notes:

In Favor: 4

Chair González, Vice Chair Burgess, Member Bagshaw, Herbold

Opposed: 0

Full Council

05/22/2017 passed

Pass

Action Text:

The Council Bill (CB) was passed by the following vote, and the President signed the Bill:

In Favor: 8 Councilmember Bagshaw, Councilmember Burgess, Councilmember

González, Councilmember Herbold, Councilmember Johnson,

Councilmember Juarez, Councilmember O'Brien, Councilmember Sawant

Opposed: 0

City Clerk

05/24/2017 submitted for

Mayor

Mayor's signature

Mayor ·

06/01/2017 Signed

Mayor

06/01/2017 returned

City Clerk

City Clerk

06/01/2017 attested by City

Clerk

Action Text: The Ordinance (Ord) was attested by City Clerk.

Notes:

CITY OF SEATTLE

ORDINANCE 125313 COUNCIL BILL 118761

AN ORDINANCE relating to a public safety bill of rights for the Seattle public; renumbering Subchapter VI as Subchapter V and creating a new Subchapter VI in Chapter 3.28 of the Seattle Municipal Code.

WHEREAS, the Seattle Police Department (SPD) policy since 2008, which recognizes the right of members of the public to observe and record police performing their duties in a public place, can be enhanced, strengthened, and made permanent through codification in the Seattle Municipal Code; and

WHEREAS, the rights of public observers, which courts have recognized as flowing from the

First Amendment, and various state constitutional rights that favor government

transparency and protect the public's right to hold government officials accountable,

transcend police policy; and

WHEREAS, the U.S. Supreme Court in *Houston v. Hill*, 482 U.S. 451, 461 (1987) recognized that "the First Amendment protects a significant amount of verbal criticism and challenge directed at police officers"; and

WHEREAS, the need for stronger protections for public observers was evident in the 2011 arrest of a person in Seattle for exercising their right to observe the police in *State v. E.J.J.*, 183 Wn.2d 497, 354 P.3d 815 (2015) and in past incidents identified by SPD's Office of Professional Accountability Auditor of obstruction charges against observers and those filing complaints with SPD's Office of Professional Accountability; and WHEREAS, officer in-car video or body cameras are not always present and turned on at each

public interaction for various reasons, including officer discretion not to record in certain

| | Amy Tsai LEG Observer Bill of Rights ORD D11d | | | | |
|----|--|--|--|--|--|
| 1 | sensitive situations and Department policy based on City law not to record in most | | | | |
| 2 | instances where individuals are exercising rights of free speech, assembly and worship, | | | | |
| 3 | and the recordings by members of the public provide a unique perspective that captures | | | | |
| 4 | additional details of an event, making recordings by the public potentially of great value; | | | | |
| 5 | and | | | | |
| 6 | WHEREAS, the value of video and audio recordings by the public is keenly evident from the | | | | |
| 7 | recordings in 2016 of the deaths of Philando Castile in Minnesota; Alton Sterling in | | | | |
| 8 | Baton Rouge, Louisiana; and law enforcement officers in Dallas and Baton Rouge; and | | | | |
| 9 | WHEREAS, other states such as California, Colorado, and Oregon have passed legislation | | | | |
| 10 | protecting the right of members of the public to observe and record police activity; NOW | | | | |
| 11 | THEREFORE, | | | | |
| 12 | BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS: | | | | |
| 13 | Section 1. Subchapter VI of Chapter 3.28 of the Seattle Municipal Code, which includes | | | | |
| 14 | Sections 3.28.500, 3.28.510, 3.28.520, 3.28.530, and 3.28.540, is renumbered Subchapter V as | | | | |
| 15 | follows: | | | | |
| 16 | Subchapter ((VI)) V Reserve Police Officers | | | | |
| 17 | Section 2. A new Subchapter VI is added to Chapter 3.28 of the Seattle Municipal Code | | | | |
| 18 | as follows: | | | | |
| 19 | Subchapter VI Public Observers' Bill of Rights | | | | |
| 20 | 3.28.600 Purpose | | | | |
| 21 | This Subchapter VI codifies the right of members of the public to hold police accountable | | | | |

through observation and express themselves without fear of retaliation, within the bounds

permitted by law. Officers should assume that the general public is observing and possibly recording their activities at all times, and respect the public's constitutional rights in that regard.

3.28.610 Public observation, recording, or expression in the vicinity of police actions

A. A person not involved in an incident may remain in the vicinity of any stop, detention, or arrest occurring in a public place, and observe or record activity and express themselves, including making comments critical of an officer's actions, so long as the person's conduct and presence are otherwise lawful. The person's conduct and presence must not: hinder, delay, or compromise legitimate police actions or rescue efforts; threaten the safety of the officers or members of the public; or attempt to incite others to violence. These conditions on the conduct do not prohibit conduct that creates a slight inconvenience for an officer, such as minor delay caused by escorting the person to a nearby location.

- B. No employee of the Seattle Police Department nor an agent thereof shall prevent a person from engaging in an action or actions protected by this Section 3.28.610.
- C. No employee of the Seattle Police Department nor an agent thereof shall use physical force for the purpose of punishing or retaliating against a person engaging in an action or actions protected by this Section 3.28.610.
- D. When an officer is using less-lethal tools in the presence of persons observing or recording police activity, the officer shall seek to minimize harm to non-targeted persons.

3.28.620 Notification to OPA

If a person files a claim under Chapter 5.24 relating to any conduct set forth in Section 3.28.610, the Department of Finance and Administrative Services shall, within 14 days of its receipt of the claim, provide an electronic copy of the claim to the Director of the Office of Professional Accountability, or its successor entity, and to the Chief of Police.

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| Amy Tsai LEG Observer Bill of Rights ORD D11d |
| Section 3. Nothing in this ordinance i |
| of action beyond legal remedies already avai |
| Section 4. The provisions of this ordi |
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Section 3. Nothing in this ordinance is intended to create a basis for any private cause of action beyond legal remedies already available.

Section 4. The provisions of this ordinance are declared to be separate and severable. The invalidity of any clause, sentence, paragraph, subdivision, section, or portion of this ordinance, or the invalidity of its application to any person or circumstance, does not affect the validity of the remainder of this ordinance, or the validity of its application to other persons or circumstances.

(Seal)