Laura Hewitt Walker/Brennon Staley/Freeman DPD-OH Affordable Housing Impact Mitigation Program ORD D2

# 1 CITY OF SEATTLE 2 ORDINANCE \_\_\_\_\_ 3 COUNCIL BILL 4 ..title 5 AN ORDINANCE relating to land use and zoning; adding a new Chapter 23.58B of the Seattle Municipal Code (SMC) to establish the framework for an Affordable Housing Impact 6 7 Mitigation Program for commercial development; and amending subsection 23.40.020.A, 8 subsection 23.76.006.B, subsection 23.76.006.C, and subsection 25.05.675.I of the SMC. 9 ..bodv 10 WHEREAS, development of new commercial floor area accommodates new employees, 11 including lower-wage employees, and creates a demand for affordable housing; and 12 WHEREAS, in May 2013 the Council adopted Resolution 31444, which established a work 13 program for reviewing and potentially modifying the City's affordable housing incentive 14 programs; and 15 WHEREAS, in accordance with Resolution 31444, the Council commissioned reports examining 16 national best practices for increasing the availability of affordable housing to identify 17 new strategies for Seattle; and 18 WHEREAS, in September 2014 the Council adopted Resolution 31546, in which the Council 19 and Mayor proposed that a Seattle Housing Affordability and Livability Agenda (HALA) 20 Advisory Committee be jointly convened by the Council and Mayor to evaluate potential 21 housing strategies; and 22 WHEREAS, in October 2014 the Council adopted Resolution 31551, which established the 23 Council's intent to adopt and implement a program to mitigate demand for affordable 24 housing caused by development of new commercial floor area; and 25 WHEREAS, the HALA Advisory Committee issued final recommendations to the Mayor and 26 City Council on July 13, 2015; and

1 WHEREAS, the HALA Advisory Committee recommended that the City boost market capacity 2 by extensive citywide upzoning of residential and commercial zones and, in connection 3 with such upzones, implement a mandatory inclusionary housing program for new 4 construction residential development and a commercial linkage fee program for new 5 construction commercial development; and 6 WHEREAS, the HALA Advisory Committee recommended that the program offer the 7 alternatives of payment of a per-square-foot fee to fund preservation and production of 8 affordable housing, or construction of affordable housing on-site or off-site, and that the 9 program be implemented upon approval of additional commercial development capacity 10 through rezones of specified areas or Land Use Code changes; and 11 WHEREAS, the City has the authority to adopt an affordable housing impact mitigation program 12 in accordance with its police power; and 13 WHEREAS, the City also has authority to mitigate impacts on the need for affordable housing in 14 accordance with the State Environmental Policy Act (SEPA) upon adoption of 15 appropriate substantive SEPA policies; and 16 WHEREAS, an affordable housing impact mitigation program for development of new 17 commercial floor area is one of many actions the City intends to undertake to implement 18 the Comprehensive Plan's goals and policies for affordable housing; and 19 WHEREAS, one of the City's planning goals under the Growth Management Act, Chapter 20 36.70A RCW, is to make adequate provision for the housing needs of all economic 21 segments of the city; and 22 WHEREAS, the Affordable Housing Incentives Program Act, RCW 36.70A.540, encourages 23 cities to enact or expand affordable housing incentive programs; and

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WHEREAS, the Affordable Housing Incentives Program Act set minimum standards for cities choosing to implement or expand upon an affordable housing incentive program, but encouraged programs that address local circumstances and conditions while simultaneously contributing to the statewide need for additional low-income housing; and WHEREAS, to facilitate implementation of an affordable housing impact mitigation program for commercial development recommended by the HALA Advisory Committee, the Council deems it advisable to promptly adopt the governing framework for such a program; and WHEREAS, in setting the initial payment and performance levels, the City has set levels that are lower than those that would be necessary to fully mitigate the housing impacts disclosed in a study by David Paul Rosen & Associates commissioned by the City Council; and WHEREAS, the July 13, 2015 Statement of Intent for Basic Framework for Mandatory Inclusionary Housing and Commercial Linkage Fee states that the mandatory inclusionary housing and commercial linkage fee programs should be developed to achieve a projected production level of no fewer than 6,000 affordable units for households with incomes no higher than 60 percent of median income over ten years, and that if the projected production levels fall below the target, all parties agree to develop and consider options to achieve the agreed upon production target; and WHEREAS, the Council also deems it advisable to adopt amendments to the City's substantive SEPA policies to allow for mitigation of certain affordable housing impacts under SEPA; NOW, THEREFORE, BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS: Section 1. The City Council hereby makes the Findings of Fact in Attachment A to this

Section 1. The City Council hereby makes the Findings of Fact in Attachment A to this ordinance.

Laura Hewitt Walker/Brennon Staley/Freeman	
DPD-OH Affordable Housing Impact Mitigation Program ORD	
D2	

1 Section 2. A new Chapter 23.58B is added to Division 2, Authorized Uses and 2 Development Standards, within Subtitle III, Land Use Regulations, of Title 23 of the Seattle 3 Municipal Code as follows: 4 Chapter 23.58B Affordable Housing Impact Mitigation Program for Commercial 5 **Development** 6 23.58B.005 Purpose 7 The purpose of this Chapter 23.58B is to mitigate certain adverse impacts of development 8 of new commercial floor area on the need for affordable housing for the households of new 9 workers having lower-wage jobs. Chapter 23.58B provides for voluntary agreements for 10 mitigation of affordable housing impacts associated with new commercial floor area. The 11 mitigation provided in this Chapter 23.58B is not intended to eliminate all affordable housing 12 impacts of new commercial floor area. 13 23.58B.010 Intent for implementation 14 A. Application of this Chapter 23.58B 15 1. The provisions of this Chapter 23.58B apply in areas for which the provisions 16 of the zone specifically refer to this Chapter 23.58B, or through the terms of a contract rezone in 17 accordance with Section 23.34.004. The Council intends that references to this Chapter 23.58B 18 be made in the provisions of zones in conjunction with: 19 a. Land Use Code amendments increasing commercial development 20 capacity in the zone through increases in allowable FAR and/or height or other measures; 21 b. Land Use Map amendments increasing commercial development 22 capacity in an area; or

1 c. A combination of Land Use Code and Land Use Map amendments 2 increasing commercial development capacity in an area. 3 2. The Council intends that the initial implementation phase of enacting 4 amendments described in subsection 23.58B.010.A.1 will consist of: 5 a. An increase in FAR and/or height for all zones in the Downtown and 6 South Lake Union Urban Centers except the Downtown Harborfront 1 (DH-1), Pike Market 7 Mixed (PMM), Seattle Mixed 85/65-160 (SM 85/65-160), Seattle Mixed 85-240 (SM 85-240), 8 and Commercial 2-40 (C2-40) zones to be enacted no later than September 2016; 9 b. Zone-wide increases in development capacity in all Neighborhood 10 Commercial (NC), Commercial (C), Seattle Mixed (SM), and Industrial Commercial (IC) zones 11 outside the Downtown and South Lake Union Urban Centers to be enacted no later than 12 September 2017; and 13 c. Increases in development capacity through rezones of any portions of 14 the University District that are upzoned in accordance with the University District urban design 15 framework process. 16 B. Amendment of payment and performance amounts 17 1. Initial implementation phase review. The Council recognizes that amendments 18 to the payment and performance amounts provided in this Chapter 23.58B may be needed during 19 the initial implementation phase described in subsection 23.58B.010.A.2 to further the target 20 production level of no fewer than 6,000 net new rent and income restricted affordable units for 21 households with incomes no higher than 60 percent of median income over a ten-year period 22 described in the July 13, 2015 Statement of Intent for Basic Framework for Mandatory 23 Inclusionary Housing and Commercial Linkage Fee. Such amendments could include changes to

the payment and performance amounts in Table A for 23.58B.040, Table B for 23.58B.040, Table A for 23.58B.050, and Table B for 23.58B.050, and adding amounts for additional zones or portions of zones in connection with rezones of specific subareas such as portions of the University District. The Council intends that amendments during the initial implementation phase be preceded by a robust stakeholder engagement process including representatives of the for-profit and non-profit development sectors who participated in the July 13, 2015 Statement of Intent for Basic Framework for Mandatory Inclusionary Housing and Commercial Linkage Fee.

2. Ongoing review. The Council directs that, during the first six months of 2018 and every two years after July 1, 2018, the Director prepare a report on the performance of the mandatory inclusionary housing program described in the July 13, 2015 Statement of Intent for Basic Framework for Mandatory Inclusionary Housing and Commercial Linkage Fee, and the affordable housing impact mitigation program provided in this Chapter 23.58B, including the amount of payments collected under the payment option, the number of affordable housing units produced and preserved with such payments, and the number of affordable housing units constructed under the performance option. Units produced under the mandatory inclusionary housing program described in the July 13, 2015 Statement of Intent for Basic Framework for Mandatory Inclusionary Housing and Commercial Linkage Fee, and the affordable housing impact mitigation program provided in this Chapter 23.58B, shall be measured as net new units. Existing rent and income restricted affordable units demolished for development subject to the programs are subtracted from the target production.

3. Post-initial implementation phase review. Except as provided in subsection 23.58B.010.B.4, the Council intends that, after the completion of the initial implementation phase described in subsection 23.58B.010.A.2, amendments to the payment and performance

	Laura Hewitt Walker/Brennon Staley/Freeman DPD-OH Affordable Housing Impact Mitigation Program ORD D2
1	amounts in Tables A and B for 23.58B.040 and Tables A and B for 23.58B.050 shall be
2	consistent with the following provisions:
3	a. Amendments may be considered if:
4	1) After five years from the effective date of the ordinance
5	introduced as Council Bill, there is a failure to meet expectations for program
6	performance;
7	2) There are significant positive or negative changes in real estate
8	development market conditions; or
9	3) Neither of the preceding criteria is met and ten years have
10	elapsed since the completion of the initial implementation phase described in subsection
11	23.58B.010.A.2.
12	b. If amendments are considered in accordance with a criterion in
13	subsection 23.58B.010.B.3.a, the Mayor and Council shall appoint a Technical Review
14	Committee whose membership includes appropriate stakeholder representation, including
15	representatives of the for-profit and non-profit development sectors and members of community-
16	based groups, and shall provide the Committee with clear objectives to be accomplished by a
17	revision of the payment and performance amounts in this Chapter 23.58B.
18	c. If appointed, the Technical Review Committee shall prepare a report
19	and recommendation regarding amendments to the payment and performance amounts in Table
20	A for 23.58B.040, Table B for 23.58B.040, Table A for 23.58B.050, and Table B for
21	23.58B.050. The Mayor shall consider the Technical Review Committee's report and
22	recommendations and shall transmit them to the Council along with any recommendation by the
23	Mayor for amendments.

- 4. Amendments concurrent with increased capacity. In conjunction with any increase in commercial development capacity other than those identified in subsection 23.58B.010.A.2, the Council will apply Chapter 23.58B to the zones or areas in which capacity is increased and may amend Table A for 23.58B.040, Table B for 23.58B.040, Table A for 23.58B.050, and Table B for 23.58B.050 for those zones or areas in which capacity is increased.
  - C. Process for modifications of development standards
- 1. The Council intends that, at the time reference to this Chapter 23.58B is made in the provisions of a zone consistent with subsection 23.58B.010.A.1, Land Use Code changes will be adopted providing a process by which the Director would be authorized to modify certain dimensional development standards to ensure that, in most cases, utilization of the increased commercial development capacity is not prohibited by development standards.
- 2. To enable development of such Land Use Code changes, the Director shall report on which development standards, if any, might be appropriate for modification in particular zones and the extent to which modifications might be allowed from particular standards.
- 3. The Council intends that any development standard modification process will also provide for a reduction of the payment and/or performance amounts in a limited number of cases where a portion of the increased development capacity cannot be used because of a development standard from which a modification is not available or is not granted, and not because of decisions of the applicant.

#### 23.58B.015 Scope of Chapter

This Chapter 23.58B contains provisions that apply only in areas for which the provisions of the zone specifically refer to this Chapter 23.58B, or through the terms of a contract rezone in accordance with Section 23.34.004.

## 23.58B.020 Voluntary agreements for affordable housing

A. General. If an applicant elects to seek approval of a permit for a development as described in subsection 23.58B.020.B, the applicant shall enter into a voluntary agreement with the City to mitigate impacts on the need for affordable housing in accordance with this Chapter 23.58B.

B. Applicability. Except as provided in subsection 23.58B.020.C, Table B for 23.58B.040, or Table B for 23.58B.050, this Chapter 23.58B shall apply to development of either a new structure, or an addition to an existing structure, that contains more than 4,000 square feet of new chargeable floor area devoted to commercial uses.

#### C. Exemptions

The following commercial uses are exempt from the requirements of this Chapter 23.58B in a structure with at least 50 percent of its above-grade gross floor area in residential use:

- 1. Up to a total of 4,000 square feet of street-level floor area containing the following uses:
  - a. Arts facilities;
  - b. Eating and drinking establishments;
- c. Entertainment uses other than adult cabarets, adult motion picture theaters, and adult panorams; and

- d. Sales and services, general.
- 2. Street-level uses along a designated pedestrian street that are required to meet the street-level use standards of a Pedestrian designation.
- 3. Commercial uses within a development with rent- or income-restricted housing if, for at least 75 percent of the units, a regulatory agreement, housing covenant, or other legal document on the property title limits the income of households that may rent the units to no higher than 60 percent of median income and controls the rents that may be charged for at least 50 years.
- D. Options for mitigating affordable housing impacts. The applicant shall enter into a voluntary agreement with the City to mitigate affordable housing impacts either by providing affordable housing through the payment option in accordance with Section 23.58B.040, the performance option in accordance with Section 23.58B.050, or a combination thereof.
- E. Relationship to incentive zoning. In areas for which the provisions of the zone specifically refer to this Chapter 23.58B and for which the provisions of the zone also allow additional chargeable floor area to be achieved in accordance with Section 23.49.012, or extra non-residential floor area to be achieved in accordance with Chapter 23.58A, beyond a base height and/or base FAR, the following provisions apply:
- 1. The base FAR and maximum FAR and base height and maximum height shall be in accordance with the provisions of the zone.
- 2. To exceed the base FAR and/or base height, the requirements of the provisions of the zone and/or Chapter 23.58A for achieving chargeable floor area or extra non-residential floor area above the base height and/or base FAR shall be met, provided that:

23.49.012 for achieving chargeable floor area above the base FAR, or the affordable housing, as

Laura Hewitt Walker/Brennon Staley/Freeman
DPD-OH Affordable Housing Impact Mitigation Program ORD
D2

defined in 23.58A.004.B, payment amount required by Chapter 23.58A for achieving extra nonresidential floor area, whichever applies; and

d. The applicant shall also satisfy all other requirements of the provisions of the zone and/or Chapter 23.58A for achieving chargeable floor area or extra non-residential floor area above the base height or base FAR, including but not limited to any requirements for child care, open space, regional development credits, and TDR.

3. If an applicant does not seek to exceed the base FAR or base height, the applicant shall provide the amount of performance or payment required in accordance with this Chapter 23.58B for the applicable chargeable floor area in accordance with subsection 23.58B.020.B.

#### 23.58B.025 Permit application and decision

A. Permit application. The Master Use Permit application or, if no Master Use Permit is required, the application for the permit described in subsection 23.58B.035.A shall meet the following requirements:

- 1. The permit application shall describe the amount of affordable housing impact mitigation to be provided, expressed on a per-square-foot basis for performance and/or payment, in accordance with Section 23.58B.040 and/or Section 23.58B.050.
- 2. The permit application shall indicate whether the payment option in accordance with Section 23.58B.040, performance option in accordance with Section 23.58B.050, or a combination of the payment and performance options will be pursued. The applicant shall include the following information:

- a. If providing affordable housing impact mitigation through a combination of the payment and performance options, the applicant shall identify the portions of chargeable floor area for which the payment option and performance option shall be used.
- b. If providing affordable housing impact mitigation through the performance option, the applicant shall submit to the Director of Housing for review and approval a proposal for provision of affordable housing and a draft housing covenant ensuring the affordable housing shall meet the standards of subsection 23.58B.050.B.
- c. If the applicant requests a modification in accordance with Section 23.58B.030, the applicant shall request such a modification, explain the basis on which the applicant believes the modification should be granted, and provide such supporting documentation as is necessary for review of the request.
- B. Permit decision. The Master Use Permit decision or, if no Master Use Permit is required, the decision on the permit described in subsection 23.58B.035.A shall meet the following requirements:
- 1. Subject to subsection 23.58B.025.B.2 and subsection 23.58B.025.B.3, the permit decision shall include approval of the type of mitigation to be provided, whether by payment, performance, or a combination of payment and performance, and specify the amount of mitigation to be provided, expressed on a per-square-foot basis, for performance and/or payment in accordance with Section 23.58B.040 and/or Section 23.58B.050.
- 2. If a modification is requested in accordance with subsection 23.58B.030.C, the permit decision shall, as a Type I decision, include approval or disapproval of such a modification and specify the amount of mitigation to be provided, expressed on a per-square-foot basis, for performance and/or payment.

1 3. If a modification is requested in accordance with subsection 23.58B.030.B or 2 subsection 23.58B.030.D, the permit decision shall, as a Type II decision, include approval or 3 disapproval of such a modification and specify the amount of mitigation to be provided, 4 expressed on a per-square-foot basis, for performance and/or payment. 5 4. In the absence of a signed voluntary agreement, acceptance of the permit shall 6 constitute a voluntary agreement for the purposes of this Chapter 23.58B. 7 23.58B.030 Modification of amount of payment or performance 8 A. General. An applicant may request from the Director a modification of the amount 9 of mitigation required by Section 23.58B.040 or Section 23.58B.050. A request shall comply 10 with the following: 11 1. Prior to requesting a modification in accordance with subsection 23.58B.030.C 12 or subsection 23.58B.030.D, the applicant shall have applied for any available modifications of development standards that would allow the applicant to utilize the increased commercial 13 14 development capacity provided by amendments described in subsection 23.58B.010.A.1. 15 2. The request for modification shall be submitted as a part of the relevant permit 16 application. An applicant requesting a modification in accordance with subsection 23.58B.030.D 17 shall also request any available modification under subsection 23.58B.030.B or subsection 18 23.58B.030.C. 19 3. The request shall describe the scope and extent of the proposed modification. 20 The applicant shall provide such additional information as may be required by the Director

4. The Director shall consult with the Director of Housing in considering modification requests.

to make a determination on the request.

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5. The applicant has the burden of proving that a modification is justified.

B. Mitigation greater than impact. The Director shall modify the amount of mitigation required in accordance with Section 23.58B.040 or Section 23.58B.050 if the applicant demonstrates that the required amount of mitigation exceeds the amount that would be needed to mitigate the actual demand for affordable housing created by the development. A request for such a modification shall include information showing the affordable housing impacts created by the development, based on the actual characteristics of the development, including for example, the unique characteristics and space utilization of the workforce that will use the development and the demand of that workforce for affordable housing expressed in terms of the number of employees in households with income at or below 60 percent of median income, and the number of employees in households with income higher than 60 percent of median income but not higher than 80 percent of median income, and such other factors the applicant believes justify a modification.

C. Mitigation in zones with height limits exceeding 85 feet. The Director shall modify the amount of mitigation if the development is in a zone with a height limit greater than 85 feet and the Director finds that applicable development standards prohibit the development from exceeding a height of 85 feet. The reduced mitigation shall be the payment or performance required in accordance with Section 23.58B.040 or Section 23.58B.050 for the same zone classification as the zone in which the development is located that has a height limit of 85 feet, or if that zone classification does not exist, the most comparable zone classification that has a height limit of 85 feet or less, as determined by the Director.

Last revised August 1, 2015

D. Financial hardship

1. The Director may modify the amount of mitigation required in accordance with Section 23.58B.040 or Section 23.58B.050 if the amount of mitigation, after any modification to which the applicant would be entitled in accordance with the standards of subsection 23.58B.030.B and subsection 23.58B.030.C, would cause a severe and unexpected financial hardship that outweighs the affordable housing impacts.

- 2. The request for a modification authorized by subsection 23.58B.030.D.1 shall include, at a minimum, all of the following:
  - a. The use of the site before the request;
- b. How application of the requirements for which the modification is being requested restricts the proposed use of the site compared to the restrictions that existed prior to the adoption of this Chapter 23.58B;
- c. The possible remaining uses of the site if the modification were not granted;
- d. The uses of the site that would have been allowed prior to the adoption of this Chapter 23.58B;
- e. An appraisal prepared by a competent appraiser with a valuation date within thirty days of the modification request that (1) values the property taking into account the requirements of this Chapter 23.58B as well as any increase in commercial development capacity provided at the time reference to this Chapter 23.58B is made in the provisions of the zone in which the property is located or at the time of a contract rezone, and (2) values the property absent those requirements and absent any such increase in development capacity; and

	Laura Hewitt Walker/Brennon Staley/Freeman DPD-OH Affordable Housing Impact Mitigation Program ORD D2
1	f. The feasibility of altering the project to apply the requirements of this
2	Chapter 23.58B.
3	3. The Director may grant a modification authorized by subsection
4	23.58B.030.D.1 only after considering the following factors:
5	a. The severity of the financial hardship caused by the mitigation and the
6	degree to which the mitigation requirement could have been anticipated;
7	b. The extent to which alternative designs and uses of the property would
8	remedy any severe and unexpected financial hardship associated with the required mitigation;
9	and
10	c. The extent to which the qualities of the particular property, its zoning,
11	and other factors are such that the required mitigation creates a unique burden that imposes a
12	severe impact on the ability to utilize the property.
13	4. The Director may grant a modification authorized by subsection
14	23.58B.030.D.1 only to the extent necessary to provide relief from the identified financial
15	hardship.
16	5. When the Director grants a modification authorized by subsection
17	23.58B.030.D.1, the Director may impose alternative requirements, implemented through a
18	voluntary agreement, to offset or mitigate a portion of any remaining adverse impacts of the
19	development on the need for affordable housing.
20	23.58B.035 Documentation and timing
21	A. The documentation required by subsection 23.58B.035.B shall be provided prior to
22	issuance of the first construction permit other than a demolition, excavation, or shoring permit

or, if the Director has approved a phased building permit application, prior to issuance of the portion of the building permit that includes the structural frame for the entire building.

### B. Required documentation

- 1. The applicant shall execute and record a declaration in a form acceptable to the Director that shall commit the applicant to mitigating affordable housing impacts consistent with the permit decision.
- 2. The applicant shall provide to the Director of Housing any cash contributions for affordable housing to be provided through the payment option in accordance with Section 23.58B.040.
- 3. The owner of affordable housing provided through the performance option in accordance with Section 23.58B.050 shall execute and record housing covenants approved by the Director of Housing.

#### 23.58B.040 Affordable housing impact mitigation – payment option

#### A. Amount of cash contributions

1. Initial payment amounts inside the Downtown and South Lake Union Urban Centers. Inside the Downtown or South Lake Union Urban Centers, an applicant using the payment option shall provide a cash contribution to the City, calculated by multiplying the persquare-foot amount shown in Table A for 23.58B.040 by the total square footage of new chargeable floor area devoted to the uses set forth in subsection 23.58B.020.B.

Table A for 23.58B.040  Cash contribution to be provided for affordable housing (payment requirement):		
inside Downtown and South Lake Union Urban Centers  Dollars per square foot of new chargeable		
Zone	floor area according to subsection	
	23.58B.020.B	
All DH1 zones	\$0.00	
DH2/55	\$14.25	

# Table A for 23.58B.040 Cash contribution to be provided for affordable housing (payment requirement): inside Downtown and South Lake Union Urban Centers

inside Downtown and South Lake Union Urban Centers		
	Dollars per square foot of new chargeable	
Zone	floor area according to subsection	
	23.58B.020.B	
DH2/65	\$15.00	
DH2/85	\$15.25	
DMC-65	\$8.25	
DMC-85	\$8.00	
DMC 85/65-150	\$11.75	
DMC-125	\$10.00	
DMC-160	\$8.00	
DMC 240/290-400	\$10.00	
DMC 340/290-400	\$12.50	
DOC1 U/450/U	\$14.75	
DOC2 500/300-500	\$14.25	
DRC 85-150	\$13.50	
DMR/C 65/65-85	\$9.75	
DMR/C 65/65-150	\$9.75	
DMR/C 85/65	\$17.50	
DMR/C 125/65	\$17.50	
DMR/C 240/125	\$14.25	
DMR/R 85/65	\$14.00	
DMR/R 125/65	\$16.00	
DMR/R 240/65	\$16.00	
All IDM zones	\$8.00	
IDR 45/125-240	\$10.00	
IDR 150	\$10.00	
IDR/C 125/150-240	\$8.00	
PMM-85	\$0.00	
PSM 100/100-120	\$11.00	
PSM 100/100-130	\$11.00	
PSM 100/120-150	\$11.00	
PSM-100	\$11.00	
PSM-245	\$10.25	
PSM-85-120	\$12.25	
SM 85/65-125	\$8.00	
SM 85/65-160	\$0.00	
SM 85-240	\$0.00	
SM 160/85-240	\$11.25	
SM 240/125-400	\$10.00	
SM/R 55/85	\$8.25	
SM-85	\$8.00	
SM-125	\$8.00	
~ <b>-</b>	40.00	

Table A for 23.58B.040  Cash contribution to be provided for affordable housing (payment requirement):		
inside Downtown and South Lake Union Urban Centers		
	Dollars per square foot of new chargeable	
Zone	floor area according to subsection	
	23.58B.020.B	
IC-45	\$8.00	
IC-65	\$8.00	
C2-40	\$0.00	

<sup>2.</sup> Initial payment amounts outside the Downtown and South Lake Union Urban

Centers. Outside the Downtown or South Lake Union Urban Centers, an applicant using the payment option shall provide a cash contribution to the City, calculated by multiplying the persquare-foot amount shown in Table B for 23.58B.040, based on the location of the development as shown on Map A for 23.58B.050, by the total square footage of new chargeable floor area devoted to the uses set forth in subsection 23.58B.020.B.

Table B for 23.58B.040  Cash contribution to be provided for affordable housing (payment requirement):  outside Downtown and South Lake Union Urban Centers			
Zone	Dollars per square foot of new chargeable floor area accord subsection 23.58B.020.B		or area according to
	Low	Medium	High
IC 85-160	\$10.00	\$10.00	\$10.00
All other zones <sup>(1)</sup>	\$5.00	\$7.00	\$8.00

Footnotes to Table B for 23.58.B.040

<sup>(1)</sup> Except that the requirements of this Chapter 23.58B are not applicable in Lowrise Multifamily (LR), Midrise Multifamily (MR), Highrise Multifamily (HR), Residential Small Lot (RSL), Single-family (SF), Industrial Buffer (IB), Industrial General (IG), and Master Planned Community – Yesler Terrace (MPC-YT) zones.

3. Automatic adjustments to initial payment amounts. On March 1, 2016, and on the same day each year thereafter, the payment amounts in Table A for 23.58B.040 and Table B for 23.58B.040 shall automatically adjust in proportion to the annual change for the previous calendar year (January 1 through December 31) in the Consumer Price Index, All Urban Consumers, Seattle-Tacoma-Bremerton, WA, All Items (1982-84 = 100), as determined by the U.S. Department of Labor, Bureau of Labor Statistics or successor index.

## B. Deposit and use of cash contributions

- 1. Cash contributions shall be deposited in a special account established solely for preserving and producing housing for renter households with incomes no higher than 60 percent of median income and owner households with incomes no higher than 80 percent of median income. Earnings on balances in the special account shall accrue to that account.
- 2. Use of cash contributions shall support the preservation and production of renter-occupied housing within the city of Seattle. Rental housing supported by the cash contributions shall be rent- and income-restricted to serve households with incomes no higher than 60 percent of median income for a minimum period of 50 years. Monthly rent, including basic utilities, shall not exceed 30 percent of 60 percent of median income, all as determined by the Director of Housing. Use of cash contributions may also include capital expenditures for development of owner-occupied housing within the city of Seattle. Owner-occupied housing supported by the cash contributions shall be priced to serve households with incomes no higher than 80 percent of median income, with resale restrictions for a minimum period of 50 years. For purposes of determining the location for use of funds, the City shall consider the extent to which the housing advances the following factors:
  - a. Affirmatively furthering fair housing choice.
  - b. Locating within an urban center or urban village.
- c. Locating in proximity to frequent bus service or current or planned light rail or street car stops.
- d. Furthering the City policies to promote economic opportunity and community development and addressing the needs of communities vulnerable to displacement.

Last revised August 1, 2015 21

3. Each cash contribution shall be expended within five years of collection. Any cash contribution not so expended shall be refunded with any interest required by law.

# 23.58B.050 Affordable housing impact mitigation – performance option

#### A. Amount of affordable housing

1. Inside Downtown and South Lake Union Urban Centers. Inside the Downtown or South Lake Union Urban Centers, an applicant using the performance option shall provide net rentable floor area of affordable housing meeting the standards of subsection 23.58B.050.B, calculated by multiplying the applicable percentage shown in Table A for 23.58B.050 by the square footage of new chargeable floor area devoted to the uses set forth in subsection 23.58B.020.B, unless such amount totals fewer than three dwelling units, using a conversion factor for unit size as determined by the Director, in which case the applicant shall make a cash contribution using the payment option in accordance with Section 23.58B.040.

Table A for 23.58B.050			
Affordable housing to be provided (performance requirement):			
inside Downtown and Sout	inside Downtown and South Lake Union Urban Centers		
Zone	Percentage of new chargeable floor area		
	according to subsection 23.58B.020.B		
All DH1 zones	0.0%		
DH2/55	8.6%		
DH2/65	9.1%		
DH2/85	9.2%		
DMC-65	5.0%		
DMC-85	5.0%		
DMC 85/65-150	7.1%		
DMC-125	6.1%		
DMC-160	5.0%		
DMC 240/290-400	6.1%		
DMC 340/290-400	7.6%		
DOC1 U/450/U	8.9%		
DOC2 500/300-500	8.6%		
DRC 85-150	8.2%		
DMR/C 65/65-85	5.9%		
DMR/C 65/65-150	5.9%		

Table A for 23.58B.050			
Affordable housing to be provided (performance requirement):			
inside Downtown and Sout	inside Downtown and South Lake Union Urban Centers		
Zone	Percentage of new chargeable floor area		
	according to subsection 23.58B.020.B		
DMR/C 85/65	10.6%		
DMR/C 125/65	10.6%		
DMR/C 240/125	8.6%		
DMR/R 85/65	8.5%		
DMR/R 125/65	9.7%		
DMR/R 240/65	9.7%		
All IDM zones	5.0%		
IDR 45/125-240	6.1%		
IDR 150	6.1%		
IDR/C 125/150-240	5.0%		
All PMM zones	0.0%		
PSM 100/100-120	6.7%		
PSM 100/100-130	6.7%		
PSM 100/120-150	6.7%		
PSM-100	6.7%		
PSM-245	6.2%		
PSM-85-120	7.4%		
SM 85/65-125	5.0%		
SM 85/65-160	0.0%		
SM 85-240	0.0%		
SM 160/85-240	6.8%		
SM 240/125-400	6.1%		
SM/R 55/85	5.0%		
SM-85	5.0%		
SM-125	5.0%		
IC-45	5.0%		
IC-65	5.0%		
C2-40	0.0%		

2. Outside the Downtown and South Lake Union Urban Centers. Outside the

2 Downtown or South Lake Union Urban Centers, an applicant using the performance option shall

provide net rentable floor area of affordable housing meeting the standards of subsection

23.58.B.050.B, calculated by multiplying the applicable percentage shown in Table B for

23.58B.050, based on the location of the development as shown on Map A for 23.58B.050, by

the square footage of new chargeable floor area devoted to uses set forth in subsection

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Laura Hewitt Walker/Brennon Staley/Freeman
DPD-OH Affordable Housing Impact Mitigation Program ORD

- 1 23.58B.020.B, unless such amount totals fewer than three dwelling units, using a conversion
- 2 | factor for unit size as determined by the Director, in which case the applicant shall make a cash
- 3 contribution for affordable housing using the payment option in accordance with Section
- 4 23.58A.040.

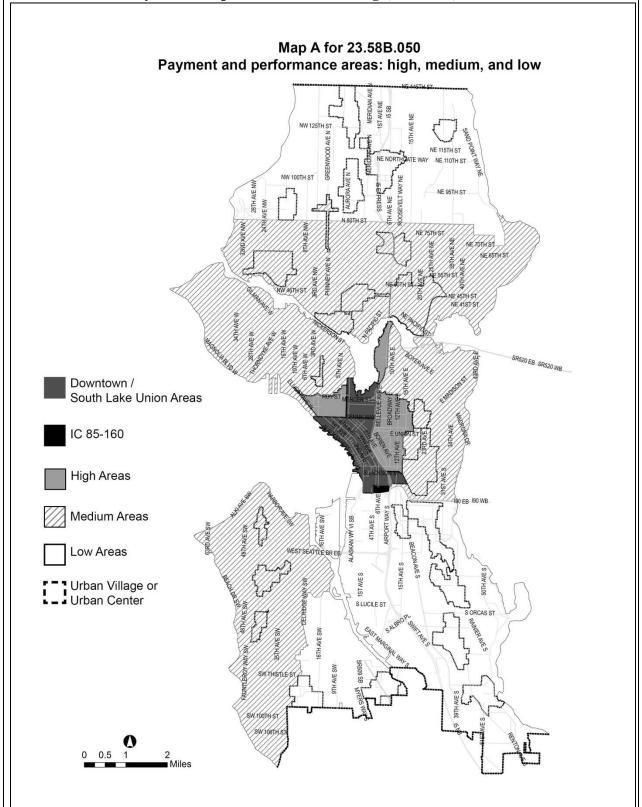
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Table B for 23.58B.050		
Affordable housing to be provided (performance requirement):		
outside Downtown and South Lake Union Urban Centers		
Zone	Percentage of new chargeable floor area according to subsection	
Zone	23.58B.020.B	
IC 85-160	6.1%	
All other zones <sup>(1)</sup>	5.0%	

Footnotes to Table B for 23.58.B.050

<sup>(1)</sup> Except that the requirements of this Chapter 23.58B are not applicable in Lowrise Multifamily (LR), Midrise Multifamily (MR), Highrise Multifamily (HR), Residential Small Lot (RSL), Single-family (SF), Industrial Buffer (IB), Industrial General (IG), Master Planned Community – Yesler Terrace (MPC-YT) zones.

Map A for 23.58B.050 Payment and performance areas: high, medium, and low



B. Performance standards. Affordable housing provided through the performance option shall meet the following standards:

#### 1. General performance standards

- a. Duration. Affordable housing provided through the performance option shall be for a minimum period of 50 years from the date of issuance of the final certificate of occupancy for the affordable housing.
- b. Rent limits. Monthly rent, including basic utilities, shall not exceed 30 percent of 60 percent of median income except that, for rental housing units of 400 square feet or fewer of net rentable floor area, monthly rent, including basic utilities, shall not exceed 30 percent of 40 percent of median income. Affordable housing provided through the performance option shall be for rental, not ownership.
- c. Unit size, type, and distribution. The average size and type of the affordable housing units provided through performance, regardless of whether provided on-site or off-site, shall generally be comparable to the dwelling units in the residential portion, if any, of the development required to mitigate affordable housing impacts in accordance with this Chapter 23.58B. The affordable units shall have substantially the same functionality as the other residential units, if any, in the development in which they are located and shall be generally distributed throughout the residential portion of the development.
- d. Eligible households. Affordable housing provided through the performance option shall serve only:
- 1) For rental housing units of 400 square feet or fewer of net rentable floor area, households with incomes no higher than 40 percent of median income; or

2) For rental housing units of greater than 400 square feet of net rentable floor area, households with incomes no higher than 60 percent of median income.

e. Prohibition on public subsidy. Affordable housing provided through the

performance option shall not use any public subsidy or tax incentive, except the following:

1) Washington State 4% Low-Income Housing Tax Credit with

Multifamily Housing Bonds; and/or

2) Property tax exemptions in accordance with Chapter 5.73 or any other program implemented in accordance with Chapter 84.14 RCW, provided the affordable housing provided through the performance option to mitigate affordable housing impacts is in addition to any dwelling units provided to satisfy conditions for a property tax exemption in accordance with Chapter 5.73, unless the rent and income limits for dwelling units provided to satisfy requirements for purposes of both this Chapter 23.58B and Chapter 5.73 provide measurably greater public benefit than providing affordable housing through the performance option to mitigate affordable housing impacts in addition to any dwelling units provided to satisfy conditions for a property tax exemption in accordance with Chapter 5.73.

f. Time of completion. Any affordable housing provided through the performance option shall be completed and ready for occupancy at or before the time when a final certificate of occupancy is issued for the development required to mitigate affordable housing impacts in accordance with this Chapter 23.58B, and shall be a condition to any right of the applicant to such certificate of occupancy.

g. Reporting. At such times as may be authorized by the Director of Housing, but no less than annually, and for as long as the housing covenant approved by the Director of Housing remains in effect, the owner of the affordable housing provided through the

Last revised August 1, 2015 27

performance option shall submit to the Director of Housing a written report demonstrating compliance. The written report shall state, at a minimum, the occupancy and vacancy of the affordable housing, the monthly rents charged for each affordable housing unit, and the income and size of each household occupying the affordable housing. The Director of Housing may require other documentation to ensure compliance with this subsection 23.58B.050.B and any housing covenant approved by the Director of Housing, including but not limited to documentation of rents, copies of tenant certifications, and documentation supporting determinations of tenant income (e.g., employer's verification or check stubs). The Director of Housing may require other documentation necessary to track program outcomes and the demographics of households served. The first annual report shall include documentation of issuance of the final certificate of occupancy for the affordable housing.

2. Off-site performance standards. In addition to meeting the standards in subsection 23.58B.050.B.1, affordable housing provided through the performance option but not located on the same lot as the development required to mitigate affordable housing impacts in accordance with this Chapter 23.58B shall meet the following additional standards:

a. The applicant shall demonstrate to the satisfaction of the Director of Housing that affordable housing impact mitigation provided through the performance option on a site other than the same lot as the development required to mitigate affordable housing impacts in accordance with this Chapter 23.58B is equal to that provided by the on-site performance option.

b. Affordable housing not located on the same lot as the development required to mitigate affordable housing impacts in accordance with this Chapter 23.58B shall be located:

Last revised August 1, 2015 28

Laura Hewitt Walker/Brennon Staley/Freeman
DPD-OH Affordable Housing Impact Mitigation Program ORD
D2

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1) Within the same urban center or urban village if the development required to mitigate affordable housing impacts in accordance with this Chapter 23.58B is located within an urban center or urban village; or 2) Within one mile of the development required to mitigate affordable housing impacts in accordance with this Chapter 23.58B if such development is located outside of an urban center or urban village. **23.58B.060 Definitions** Definitions in this Chapter 23.58B supersede any definitions of the same terms in Chapter 23.84A and Section 23.58A.004 for the purposes of provisions of this Chapter 23.58B, unless otherwise specified in this Chapter 23.58B. "Affordable housing" means dwelling units affordable to households with a range of incomes no higher than 80 percent of median income. "Net rentable floor area" means total square feet of floor area as measured between the interior walls of each dwelling unit. Section 3. Subsection 23.40.020.A of the Seattle Municipal Code, which section was last amended by Ordinance 124378, is amended as follows: **23.40.020 Variances** A. Variances may be sought from the provisions of Subtitle III, Divisions 2, 3, and 4 of this Title 23, except for the establishment of a use that is otherwise not permitted in the zone in which it is proposed, for a structure height in excess of that shown on the Official Land Use Map or in excess of a height limit established in Chapter 23.75, from the provisions of subsection 23.55.014.A, or from the provisions of ((Chapters)) Chapter 23.52, ((and)) Chapter

	DPD-OH Affordable Housing Impact Mitigation Program ORD D2	
1	23.58A, and Chapter 23.58B. Applications for prohibited variances shall not be accepted for	
2	filing.	
3	* * *	
4	Section 4. Subsection 23.76.006.B and subsection 23.76.006.C of the Seattle Municipal	
5	Code, which section was last amended by Ordinance 124843, are amended as follows:	
6	23.76.006 Master Use Permits required	
7	***	
8	B. The following decisions are Type I:	
9	1. Determination that a proposal complies with development standards;	
10	2. Establishment or change of use for uses permitted outright, interim use	
11	parking under subsection 23.42.040.G, uses allowed under Section 23.42.038, temporary	
12	relocation of police and fire stations for 24 months or less, transitional encampment interim	
13	use, and temporary uses for four weeks or less not otherwise permitted in the zone, and	
14	renewals of temporary uses for up to six months, except temporary uses and facilities for light	
15	rail transit facility construction and transitional encampments;	
16	3. The following street use approvals:	
17	a. Curb cut for access to parking whether associated with a development	
18	proposal or not;	
19	b. Concept approval of street improvements associated with a	
20	development proposal, such as additional on-street parking, street landscaping, curbs and	
21	gutters, street drainage, sidewalks, and paving;	
22	c. Structural building overhangs associated with a development	
23	proposal;	

	Laura Hewitt Walker/Brennon Staley/Freeman DPD-OH Affordable Housing Impact Mitigation Program ORD D2	
1	d. Areaways associated with a development proposal;	
2	4. Lot boundary adjustments;	
3	5. Modification of the following features bonused under Title 24:	
4	a. Plazas;	
5	b. Shopping plazas;	
6	c. Arcades;	
7	d. Shopping arcades;	
8	e. Voluntary building setbacks;	
9	6. Determinations of Significance (determination that an environmental impact	
10	statement is required) for Master Use Permits and for building, demolition, grading, and other	
11	construction permits (supplemental procedures for environmental review are established in	
12	Chapter 25.05, Environmental Policies and Procedures), except for Determinations of	
13	Significance based solely on historic and cultural preservation;	
14	7. Discretionary exceptions for certain business signs authorized by subsection	
15	23.55.042.D;	
16	8. Waiver or modification of required right-of-way improvements;	
17	9. Special accommodation pursuant to Section 23.44.015;	
18	10. Reasonable accommodation;	
19	11. Minor amendment to Major Phased Development Permit;	
20	12. Determination of public benefit for combined lot development;	
21	13. Streamlined design review decisions pursuant to Section 23.41.018 if no	
22	development standard departures are requested pursuant to Section 23.41.012, and design	

	Laura Hewitt Walker/Brennon Staley/Freeman DPD-OH Affordable Housing Impact Mitigation Program ORD D2	
1	review decisions in an MPC zone if no development standard departures are requested	
2	pursuant to Section 23.41.012;	
3	14. Shoreline special use approvals that are not part of a shoreline substantial	
4	development permit;	
5	15. Determination that a project is consistent with a planned action ordinance,	
6	except as provided in subsection 23.76.006.C;	
7	16. Decision to approve, condition, or deny, based on SEPA policies, a permit	
8	for a project determined to be consistent with a planned action ordinance; ((and))	
9	17. Modification of mitigation amounts under Section 23.58B.040 or Section	
10	23.58B.050 pursuant to subsection 23.58B.025.B.2; and	
11	18. Other Type I decisions.	
12	C. The following are Type II decisions:	
13	1. The following procedural environmental decisions for Master Use Permits	
14	and for building, demolition, grading, and other construction permits are subject to appeal to	
15	the Hearing Examiner and are not subject to further appeal to the City Council (supplemental	
16	procedures for environmental review are established in Chapter 25.05, Environmental Policies	
17	and Procedures):	
18	a. Determination of Non-significance (DNS), including mitigated DNS;	
19	b. Determination that a final environmental impact statement (EIS) is	
20	adequate; and	
21	c. Determination of Significance based solely on historic and cultural	
22	preservation.	

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]	DPD-OH Affordable Housing Impact Mitigation Program ORD
1	D2

1 2. The following decisions are subject to appeal to the Hearing Examiner 2 (except shoreline decisions and related environmental determinations that are appealable to the 3 Shorelines Hearings Board): 4 a. Establishment or change of use for temporary uses more than four 5 weeks not otherwise permitted in the zone or not meeting development standards, including 6 the establishment of temporary uses and facilities to construct a light rail transit system for so 7 long as is necessary to construct the system as provided in subsection 23.42.040.F, but 8 excepting temporary relocation of police and fire stations for 24 months or less; 9 b. Short subdivisions; 10 c. Variances; provided that the decision on variances sought as part of a 11 Council land use decision shall be made by the Council pursuant to Section 23.76.036; 12 d. Special exceptions; provided that the decision on special exceptions 13 sought as part of a Council land use decision shall be made by the Council pursuant to Section 14 23.76.036; 15 e. Design review decisions, except for streamlined design review 16 decisions pursuant to Section 23.41.018 if no development standard departures are requested 17 pursuant to Section 23.41.012, and except for design review decisions in an MPC zone 18 pursuant to Section 23.41.020 if no development standard departures are requested pursuant to Section 23.41.012; 19 20 f. Administrative conditional uses, provided that the decision on 21 administrative conditional uses sought as part of a Council land use decision shall be made by 22 the Council pursuant to Section 23.76.036;

g. The following shoreline decisions; provided that these decisions shall	
be made by the Council pursuant to Section 23.76.036 when they are sought as part of a	
Council land use decision (supplemental procedures for shoreline decisions are established in	
Chapter 23.60A):	
1) Shoreline substantial development permits;	
2) Shoreline variances; and	
3) Shoreline conditional uses;	
h. Major Phased Developments;	
i. Determination of project consistency with a planned action ordinance,	
only if the project requires another Type II decision;	
j. Establishment of light rail transit facilities necessary to operate and	
maintain a light rail transit system, in accordance with the provisions of Section 23.80.004;	
k. Downtown planned community developments;	
l. Establishment of temporary uses for transitional encampments, except	
transitional encampment interim uses provided for in subsection 23.76.006.B.2; ((and))	
m. Modification of mitigation amounts under Section 23.58B.040 or	
Section 23.58B.050 pursuant to subsection 23.58B.025.B.3; and	
((m))n. Except for projects determined to be consistent with a planned	
action ordinance, decisions to approve, condition, or deny based on SEPA policies if such	
decisions are integrated with the decisions listed in subsections 23.76.006.C.2.a. through	
23.76.006.C.2.l; provided that, for decisions listed in subsections 23.76.006.C.2.c,	
23.76.006.C.2.d, 23.76.006.C.2.f, and 23.76.006.c.2.g that are made by the Council, integrated	

	Laura Hewitt Walker/Brennon Staley/Freeman DPD-OH Affordable Housing Impact Mitigation Program ORD D2	
1	decisions to approve, condition, or deny based on SEPA policies are made by the Council	
2	pursuant to Section 23.76.036.	
3	* * *	
4	Section 5. Subsection 25.05.675.I of the Seattle Municipal Code, which section was last	
5	amended by Ordinance 124378, is amended as follows:	
6	25.05.675 Specific environmental policies	
7	* * *	
8	I. Housing((-))	
9	1. <u>Demolition, rehabilitation, or conversion</u>	
10	<u>a.</u> Policy (( <del>B</del> )) <u>b</u> ackground. Demolition or rehabilitation of low-rent	
11	housing units or conversion of housing for other uses can cause both displacement of low-	
12	income persons and reduction in the supply of housing.	
13	$((2))\underline{b}$ . Policies $((-))$	
14	((a.))1) It is the City's policy to encourage preservation of housing	
15	opportunities, especially for low_income persons, and to ensure that persons displaced by	
16	redevelopment are relocated.	
17	((b.))2) Proponents of projects shall disclose the on-site and off-	
18	site impacts of the proposed projects upon <u>existing</u> housing, with particular attention to low-	
19	income housing.	
20	((e-))3) Compliance with legally valid City ordinance provisions	
21	relating to housing relocation, demolition, and conversion shall constitute compliance with this	
22	housing policy.	

Laura Hewitt Walker/Brennon Staley/Freeman
DPD-OH Affordable Housing Impact Mitigation Program ORD
D2

1 ((<del>d.</del>))4) Housing preservation shall be an important consideration 2 in the development of the City's public projects and programs. The City shall give high priority 3 to limiting demolition of low-income housing in the development of its own facilities. 4 2. Commercial development - Policy background 5 a. The housing goal of the Growth Management Act, Chapter 36.70A RCW, encourages the availability of housing to all economic segments of the population. In 6 7 accordance with the Growth Management Act, the housing element of the City's Comprehensive 8 Plan shall, among other things, make adequate provision for existing and projected needs of all 9 economic segments of the community. 10 b. SEPA provides that each person has a fundamental and inalienable right 11 to a healthful environment. Affordable housing is a critical component of a healthful 12 environment. c. Development of new commercial floor area is accompanied by 13 14 employment growth, including lower-wage jobs. An increase in lower-wage jobs associated with 15 new commercial floor area correlates with an increase in the need for affordable housing. 16 d. The impact correlated with commercial development on the need for 17 affordable housing falls disproportionately on persons of certain incomes and certain races and 18 ethnicities. The City has a strong interest in mitigating the impacts of development of new 19 commercial floor area in creating a need for affordable housing, particularly to ensure housing 20 for those households earning no higher than 60 percent of median income. 21 e. Because affordable housing is in short supply in the City and newly 22 constructed housing is generally not affordable, lower-wage employees may be forced to live in 23 less than adequate housing within the City, pay a disproportionate share of their incomes to live

	Laura Hewitt Walker/Brennon Staley/Freeman DPD-OH Affordable Housing Impact Mitigation Program ORD D2	
1	in adequate housing in the City, or commute ever increasing distances to their jobs from housing	
2	located outside the City when they are unable to locate adequate housing within the City.	
3	f. It is the City's policy that all people have the right to safe, healthy, and	
4	affordable housing.	
5	3. Commercial development - Policies	
6	a. The following policies apply to the development of a new structure, or	
7	an addition to an existing structure, that is not categorically exempt and contains more than 4,000	
8	square feet of new chargeable floor area devoted to commercial uses as defined in Section	
9	23.84A.006 in areas for which the provisions of the zone specifically refer to Chapter 23.58B:	
10	1) It is the City's policy to mitigate a portion of the affordable	
11	housing impacts of commercial development on low-income people, including people of color.	
12	2) In determining the necessary affordable housing impact	
13	mitigation, the decision maker shall consider the need for affordable housing created by the	
14	development due to employment growth, including lower-wage jobs, associated with the	
15	development.	
16	3) Mitigation measures may include, but are not limited to:	
17	a) Production of affordable housing units on-site or off-site;	
18	<u>and</u>	
19	b) Payment to fund affordable housing.	
20	4) Subject to the Overview Policy set forth in Section 25.05.665,	
21	the decision maker may condition or deny a commercial development project described in this	
22	subsection 25.05.675.I.3.a to mitigate adverse impacts on the need for affordable housing.	

Last revised August 1, 2015 37

	Laura Hewitt Walker/Brennon Staley/Freeman DPD-OH Affordable Housing Impact Mitigation Program ORD D2
1	Compliance with Chapter 23.58B shall constitute compliance with the policies set forth in this
2	<u>subsection 25.05.675.I.3.a</u> .
3	* * *
4	Section 6. The provisions of this ordinance are declared to be separate and severable and
5	the invalidity of any clause, sentence, paragraph, subdivision, section, or portion of this
6	ordinance, or the invalidity of the application thereof to any person or circumstance shall not
7	affect the validity of the remainder of this subtitle or the validity of its application to other
8	persons or circumstances.
9	

	Laura Hewitt Walker/Brennon Staley/Freeman DPD-OH Affordable Housing Impact Mitigation Program ORD D2		
1	Section 7. This ordinance shall take effect and be in force 30 days after its approval by		
2	the Mayor, but if not approved and returned by the Mayor within ten days after presentation, it		
3	shall take effect as provided by Seattle Municipal Code Section 1.04.020.		
4	Passed by the City Council the day of, 2015, and		
5	signed by me in open session in authentication of its passage this		
6	day of, 24	015.	
7			
8			
9	Pre	sidentof the City Council	
10			
11	Approved by me this day of	, 2015.	
12			
13			
14	Edv	ward B. Murray, Mayor	
15			
16	Filed by me this day of	, 2015.	
17			
18			
19	Mo	nica Martinez Simmons, City Clerk	
20			
21	(Seal)		
22	Attachments:		

23 Attachment A – Findings of Fact