

# SEATTLE CITY COUNCIL

# **Legislative Summary**

#### CB 118589

Record	No.:	СВ	11	8589
Record	No.:	СВ	11	8589

Type: Ordinance (Ord)

Status: Passed

Version: 1

124955

In Control: City Clerk

File Created: 11/10/2015

Final Action: 12/17/2015

**Title:** AN ORDINANCE relating to Seattle Public Utilities; authorizing the Director of Seattle Public Utilities to enter into an Interlocal Agreement with Kitsap County to acquire Light Detection and Ranging data; and ratifying and confirming certain

prior acts.

**Date** 

Notes:

Filed with City Clerk:

Mayor's Signature:

Sponsors: Bagshaw

Vetoed by Mayor:

Veto Overridden:

Veto Sustained:

Attachments: Att 1 - Interlocal Cooperative Agreement to Purchase Lidar Data

Drafter: bob.hennessey@seattle.gov

Filing Requirements/Dept Action:

Histo	ory of Legisla	tive File			Legal Notice Published:	☐ Yes	☐ No	
Ver- sion:	Acting Body:		Date:	Action:	Sent To:	Due Date:	Return Date:	Result:
1	Mayor		11/24/2015	Mayor's leg transmitted to Council	City Clerk			
	Action Text: Notes:	The Coun	cil Bill (CB) wa	is Mayor's leg tra	ansmitted to Council. to the City	Clerk		
1	City Clerk		11/24/2015	sent for review	Council President's Office			
	Action Text: Notes:	The Coun	cil Bill (CB) wa	s sent for review	v. to the Council President's Offic	ce		
1	Council Presider	nt's Office	11/24/2015	sent for review	Seattle Public Utilities and Neighborhoods Committee			
	Action Text: Notes:	The Coun	cil Bill (CB) wa	s sent for review	v. to the Seattle Public Utilities ar	nd Neighborhood	s Committee	

1 Full Council

11/30/2015 referred

Seattle Public

Utilities and Neighborhoods Committee

Action Text:

The Council Bill (CB) was referred, to the Seattle Public Utilities and Neighborhoods Committee

Notes:

1 Seattle Public Utilities and

12/03/2015 pass

Pass

Neighborhoods

Committee
Action Text:

The Committee recommends that Full Council pass the Council Bill (CB).

In Favor: 2

Chair Bagshaw, Member Harrell

Opposed: 0

1 Full Council

12/07/2015 passed

Pass

Action Text:

The Council Bill (CB) was passed by the following vote and the President signed the Bill:

Notes:

In Favor: 7

Council President Burgess, Councilmember Bagshaw, Councilmember

Godden, Councilmember González, Councilmember Harrell,

Councilmember Licata, Councilmember Rasmussen

Opposed: 0

1 City Clerk

12/11/2015 submitted for

Mayor

Mayor's signature

Action Text:

The Council Bill (CB) was submitted for Mayor's signature. to the Mayor

Notes:

1 Mayor

12/17/2015 Signed

Action Text:

The Council Bill (CB) was Signed.

Notes:

1 Mayor

12/17/2015 returned

City Clerk

Action Text: The Council Bill (CB) was returned, to the City Clerk

Notes:

1 City Clerk

12/17/2015 attested by City

Clerk

Action Text:

The Ordinance (Ord) was attested by City Clerk.

Notes:

CITY OF SEATTLE 1 ORDINANCE \ 2 COUNCIL BILL 118589 3 4 AN ORDINANCE relating to Seattle Public Utilities; authorizing the Director of Seattle Public 5 Utilities to enter into an Interlocal Agreement with Kitsap County to acquire Light 6 Detection and Ranging data; and ratifying and confirming certain prior acts. 7 8 WHEREAS, Light Detection and Ranging (lidar) is a form of three-dimensional imaging widely 9 used by government agencies for landslide risk modeling, terrain modeling, flood 10 modeling, change detection, building mapping, urban planning, canopy and biomass 11 measurement, mapping of transportation and other infrastructure and other purposes; and 12 WHEREAS, Kitsap County is the administrator and contracting agent for the Puget Sound Lidar 13 Consortium, which provides lidar services to agencies throughout Western Washington, 14 including The City of Seattle; and 15 WHEREAS, a joint project with King County and other agencies in 2015 offers The City of 16 Seattle an opportunity to acquire lidar data covering the extent of the utility service areas 17 and transmission corridors at a cost for approximately \$63,659, which is less than half of 18 the amount it would pay to acquire the same data independently; NOW, THEREFORE, 19 BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS: 20 Section 1. The Director of Seattle Public Utilities is authorized to execute an Interlocal 21 Cooperative Agreement with Kitsap County to purchase Light Detection and Ranging data 22 consistent with Attachment 1 attached hereto. 23 Section 2. Any act consistent with the authority of this ordinance taken after its passage 24 and prior to its effective date is hereby ratified and confirmed. 25 26

1	Section 3. This ordinance shall take effect and be in force 30 days after its approval by
2	the Mayor, but if not approved and returned by the Mayor within ten days after presentation, i
3	shall take effect as provided by Seattle Municipal Code Section 1.04.020.
4	Passed by the City Council the day of December, 2015, and
5	signed by me in open session in authentication of its passage this
6	7th day of December, 2015.
7	$\Omega$
8	- Way
9	Presidentof the City Council
10	
11	Approved by me this 17 day of Poecenho, 2015.
12	
13	Jenk Melen
14	Edward B. Murray, Mayor
15	
16	Filed by me this 17 day of December, 2015.
17	
18	Chonce J. Simmons
19	Monica Martinez Simmons, City Clerk
20	
21	(Seal)
22	
23 24 25	Attachments: Attachment 1 – Interlocal Cooperative Agreement to Purchase Lidar Data

Charles Spear SPU Lidar ILA ORD D1b

1

# KITSAP COUNTY DEPT. OF EMERGENCY MANAGEMENT

911 Carver Street Bremerton, WA 98312 (360) 307-5871

# INTERLOCAL COOPERATIVE AGREEMENT TO PURCHASE LIDAR DATA BY CITY OF SEATTLE, WA.

KC- -2015

Seattle Public Utilities No. 15-164-A - Cost Sharing of King County Regional LiDAR Acquisition

THIS AGREEMENT is between <u>City of Seattle</u>, a municipal corporation, and <u>Kitsap County</u>, a municipal corporation, all in the State of Washington.

#### WITNESSETH:

WHEREAS, The Interlocal Cooperation Act, as amended and codified in Chapter 39.34 of the Revised Code of Washington provides for Interlocal cooperation between governmental agencies; and

WHEREAS, Chapter 39.33 of the Revised Code of Washington provides for the intergovernmental disposition of property, and

WHEREAS, both parties are required to make certain purchases by formal advertisement and bid process, which is a time consuming and expensive process; and it is in the public interest to cooperate in the combination of bidding requirements to obtain the most favorable bid for each party where it is in their mutual interest; and

WHEREAS, the parties also wish to utilize each other's contracts where it is in their mutual interest;

NOW, THEREFORE, the parties agree as follows:

- 1. <u>PURPOSE</u>. The purpose of this agreement is to acknowledge the parties' mutual interest to jointly bid the acquisition of goods and services and disposition of property where such mutual effort can be planned in advance and to authorize the acquisition of goods and services and the purchase or acquisition of goods and services under contracts where a price and the terms and conditions are extended by either party's bidder to other governmental agencies;
- 2. <u>ADMINISTRATION</u>. No new or separate legal or administrative entity is created to administer the provision of this agreement. The Administrator of this agreement is the Director of Emergency Management of Kitsap County, Washington.
- 3. SCOPE. This agreement shall allow the following activities:
  - A. Purchase or acquisition of goods and services by each party acting as agent for either or both parties when agreed to in advance, in writing;
  - B. Purchase or acquisition of goods and services by each party where provision has been provided in contracts for other agencies to avail themselves of goods and services offered under the contract.
  - C. Disposal of goods by each party acting as agent for either, or both parties when agreed to in advance, in writing.

- 4. <u>DURATION OF AGREEMENT TERMINATION</u>. This agreement shall become effective upon signature of both parties for a one (1) year period.
  - A. Termination for Default If Kitsap County does not perform the work, or Kitsap County fails to perform in the manner called for

in this agreement, or if Kitsap County fails to comply with any material provisions of this Agreement,

City of Seattle may terminate this Agreement, in whole or in part, for default as follows:

1. A "notice to cure" shall be served on Kitsap County by certified or registered first class mail. Kitsap County shall have ten (10) days from the date of receipt to cure the default or, at City of Seattle's discretion, provide the City of Seattle with a detailed written plan for review and acceptance, which indicates the time and methods needed to bring the work into compliance and cure the default.

2. If Kitsap County has not cured the default or the plan to cure the default is not acceptable to City of Seattle, City of Seattle may terminate this Agreement by serving a "notice of termination" setting forth the manner in which Kitsap County is in default and the effective date of termination.

Kitsap County shall only be paid for work performed and accepted less any damages to City of Seattle caused by or arising from such default.

The termination of this agreement shall in no way relieve Kitsap County from any of its obligations under this agreement nor limit the rights and remedies of the City hereunder in any manner.

B. Termination for Non-Appropriation

1. If expected or actual funding is withdrawn, reduced or limited in any way prior to the termination date set forth in this agreement or in any amendment hereto, City of Seattle may, upon written notice to Kitsap County, terminate this agreement in whole or in part. If this agreement is terminated pursuant to this section, 1) City of Seattle shall be liable only for payment in accordance with the terms of this agreement for work performed and accepted prior to the effective date of termination; and 2) Kitsap County shall be released from any obligation under this agreement affected by the termination or a related purchase order to provide further work pursuant to this agreement.

Notwithstanding any provision to the contrary, funding under this agreement beyond the current appropriation year is conditional upon the appropriation by the City Council of sufficient funds to support the work described in this agreement. Should such an appropriation not be approved, this

agreement shall terminate at the close of the current appropriation year.

- 5. RIGHT TO CONTRACT INDEPENDENT ACTION PRESERVED. Each party reserves the right to contract independently for the acquisition of goods or services and or disposal of any property without notice to the other party and shall not bind or otherwise obligate the other party to participate in the activity.
- COMPLIANCE WITH LEGAL REOUIREMENTS. Each party accepts responsibility for compliance with federal, state or local laws and regulations including, in particular, bidding requirements applicable to its acquisition of goods and services or disposal of property.
- 7. FINANCING. The method of financing of payment shall be through budgeted funds or other available funds of the party for whose use the property is actually acquired or disposed. Each party accepts no responsibility for the payment of the acquisition price of any goods or services intended for use by the other party.
- 8. FILING. Executed copies of this agreement shall be filed as required by Section 39.34.040 RCW prior to this agreement becoming effective.
- 9. INTERLOCAL COOPERATION DISCLOSURE. Each party may insert in its solicitations for goods a provision disclosing that other authorized government agencies may also wish to procure the goods being offered to the party and allowing the bidder the option of extending its bid to other agencies at the same bid price, terms and conditions.
- 10. NON-DELEGATION/NON-ASSIGNMENT. Neither party may delegate the performance of any contractual obligation, to a third party, unless mutually agreed in writing. Neither party may assign this agreement without the

written consent of the other party.

- 11. <u>SEVERABILITY</u>. Any provision of this agreement, which is prohibited or unenforceable, shall be ineffective to the extent of such prohibition or unenforceability, without invalidating the remaining provision or affecting the validity or enforcement of such provision.
- 12. <u>DISPUTES</u>. In the event a dispute arises under this agreement, the parties shall endeavor to resolve the dispute in an amicable manner by direct discussions. The parties may engage in alternative dispute resolution by mutual agreement. No party waives its rights to seek legal remedy.
- 13. <u>Lidar Survey data</u>. Kitsap County has contracted with Quantum Spatial Inc. to provide public-domain high-resolution Lidar topographic survey data in the Pacific Northwest. Exhibit A outlines costs associated with Puget Sound Lidar Consortium's rate structure agreed upon with Quantum Spatial, Inc. under its contract terms and noted in Exhibit B is the Quantum Spatial, Inc. project proposal. Pursuant to paragraph 3.A of this agreement, Kitsap County will act as the agent for City of Seattle, Washington. Kitsap County will obtain and provide to City of Seattle the data described in Exhibit B from Quantum Spatial, Inc.

<u>COST</u>: The project, referred to as the King County LiDAR Project has a total costs for City of Seattle of \$63,659.00. The Project Costs is a total of LiDAR services at \$55,841.00 and a service fee for contract administration and Quality Assurance of \$7,818.00.

<u>PAYMENT:</u> City of Seattle agrees to pay the costs and the amount specified in this contract not to exceed \$63,659.00. Payments will be made per contract milestones as (1) Acquisition - \$31,830, (2) Delivery - \$19,097.00 and (3) Acceptance - \$12,732.00. Kitsap County will obtain this data under its contract with Quantum Spatial Inc.

<u>INVOICES</u>: Kitsap County shall invoice City of Seattle Departments Seattle Public Utilities (SPU) and Seattle City Light (SCL) separately and include the Sub-contractor invoices as backup. The cost split between City of Seattle Departments is as follows:

City Department	Amount
SPU	\$57,823
SCL	\$ 5,836
City Total	\$63,659

- 14. <u>RIGHTS AND REMEDIES</u>. The parties agree that although Kitsap County is administering the contact for City of Seattle, City of Seattle is able to independently exercise all rights and remedies related to Kitsap County's contract with Quantum Spatial, Inc. as if City of Seattle was named in the original contract.
- 15. INDEMNIFICATION. Each party shall protect, defend, indemnify and save harmless the other party, its officers, officials, employees and agents while acting within the scope of their employment as such, from any and all suits, costs, claims, actions, losses, penalties, judgments, and/or awards of damages, of whatsoever kind arising out of, or in connection with, or incident to the services associated with this Contract caused by or resulting from each party's own negligent acts or omissions. Each party agrees that it is fully responsible for the acts and omissions of its own subcontractors, their employees and agents, acting within the scope of their employment as such, as it is for the acts and omissions of its own employees and agents. Each party agrees that its obligations under this provision extend to any claim, demand, and/or cause of action brought by or on behalf of any of its employees, or agents. The foregoing indemnity is specifically and expressly intended to constitute a waiver of each party's immunity under Washington's Industrial Insurance act, RCW Title 51, as respects the other party only, and only to the extent necessary to provide the indemnified party with a full and complete indemnity of claims made by the indemnitor's employees. The parties acknowledge that these provisions were specifically and mutually negotiated.

Accepted:	Accepted:				
City of Seattle, Washington	DATED this of2015				
	BOARD OF COUNTY COMMISSIONERS KITSAP COUNTY, WASHINGTON				
Sherri Crawford, Interim Deputy Director Seattle Public Utilities					
•	ROBERT GELDER, Chair				
Date					
	EDWARD E. WOLFE, Commissioner				
David Holmes, GIS and Asset Information Manager Seattle City Light	CHARLOTTE GARRIDO, Commissioner				
	CHARLOTTE GARRIDO, Commissione.				
Date					
	ATTEST:				
	Clerk of the Board				

Exhibits:

Exhibit A - Puget Sound LiDAR Consortium Rate Structure

Exhibit B - LiDAR Data Acquisition Cost Proposal – King County, Wa.

# Exhibit A Puget Sound LiDAR Consortium Rate Structure

Provider:	Kitsap County
Agreement No.:	KC-244-12/with Extension (Expires July 2017)
Agreement Title:	Remote Watershed LiDAR Services/Quantum Spatial, Inc

Area Extent	Price per Acre	Price per Square Mile	Contours	Intensity Images	Gain- normalized Intensities
50 to 100 sq. miles (32,000 to 64,000 acres)	\$1.42	\$909	\$0.142	\$0	\$0.080
100 to 150 sq. miles (64,000 to 96,000 acres)	\$1.11	\$710	\$0.111	\$0	\$0.060
150 to 200 sq. miles (96,000 to 128,000 acres)	\$0.94	\$602	\$0.094	\$0	\$0.050
200 to 250 sq. miles (128,000 to 160,000 ac)	\$0.84	\$538	\$0.084	\$0	\$0.040
Greater than 250 sq. mi (Greater than 160,000 ac)	\$0.78	\$499	\$0.078	\$0	\$0.035

The Puget Sound LiDAR Consortium (PSLC) adds a 14% overhead fee to the total cost. 7% is for contract and administrative services by Kitsap County Department of Emergency Management and 7% to the Puget Sound LiDAR Consortium for Data analysis.

#### **Exhibit B**

# LiDAR Data Acquisition Cost Proposal – King County, Wa.

September 9, 2015

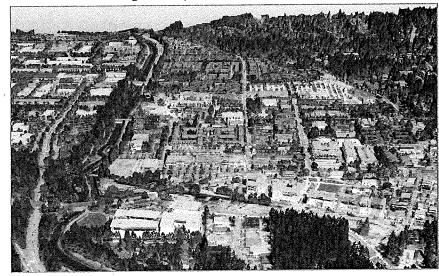
## Michael Gordon

Kitsap County Department of Emergency Management
911 Carver St
Bremerton, WA 98312
360-307-5872
mgordon@co.kitsap.wa.us

RE: LiDAR Data Acquisition Cost Proposal - King County 2015 Project Area, WA

Quantum Spatial, Inc. appreciates the opportunity to present to the **Puget Sound LiDAR Consortium (PSLC)** a cost proposal for acquiring and processing high-resolution (> 8 pulses/m²) LiDAR data for the project area of interest to King County, WA. Our cost for LiDAR acquisition

and processing abides by our negotiated cost structure with the PSLC, assuming that a contract for standard deliverables will be administered through Kitsap County, WA.



LiDAR point cloud colored by NAIP imagery of downtown Redmond, Washington.

Services

#### Airborne LiDAR

QSI will collect LiDAR data using a Leica LiDAR system to produce a highly accurate, high resolution ( $\geq$  8 pulses/m²) LiDAR dataset with no gaps and ample buffers (at least 100m) around project boundaries. Data will be collected at a  $\leq$  30º field of view (+/-15º from nadir), with at least 50% overlap among swaths to minimize gaps and laser shadowing. The LiDAR system records up to four range measurements (returns) per pulse (first, second, third, and last). All overlapping flight lines will be flown in opposing directions to maximize detection of swath to swath inconsistencies used to resolve system misalignments. Our GPS receivers and LiDAR systems are GNSS-capable ensuring low PDOP values and adequate satellite constellations throughout the mission. GPS quality is predicted before the flight and checked during post processing to ensure that positional accuracy exceeds specifications.

Using a combination of automated and manual techniques that are tailored to the particular land cover and terrain of the study area, LiDAR processing will include kinematic corrections, calculation of laser point position, relative accuracy testing and calibrations, classification of ground and non-ground points, assessments of statistical absolute accuracy, and creation of ground surface models.

Absolute accuracy assessments will compare known RTK ground survey points to derived LiDAR

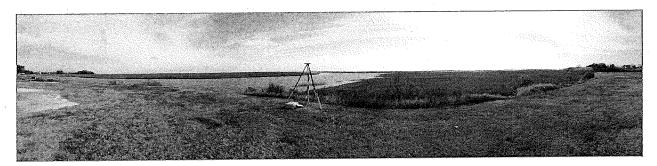
LiDAR Specifications Summary				
Multi-Swath Pulse Density	≥ 8 pulses/m <sup>2</sup>			
Scan Angle	≤30° (+/-15° from Nadir)			
Returns Collected Per Laser Pulse	Up to 4			
Intensity Range	1-255			
Swath Overlap	50% side-lap (100% overlap)			
<b>GPS PDOP During Acquisition</b>	≤3.0			
GPS Satellite Constellation	≥6			
Maximum GPS Baseline	13 nautical miles			
Accuracy <sub>z</sub> (1.96 σ), slope <20°	<u>≤</u> 20 cm			
Vertical Accuracy (σ), slope <20°	≤ 15 cm			
Horizontal Accuracy (σ)	≤ 30 cm			

points. Accuracies are described as the mean and standard deviation (sigma $^{\sim}\sigma$ ) of divergence from RTK ground survey point coordinates. All accuracy statistics (RMSE $_z$ , Accuracy $_z$  - 1.96 $\sigma$ , skewness/distribution, and percentile deviations) will be reported in the final report. Statements of statistical accuracy will apply to fixed terrestrial surfaces only.

# Survey Control

Simultaneous to the LiDAR data collection mission, QSI will conduct a static (1 Hz recording frequency) survey of the horizontal and vertical positions of two or more survey control dual-frequency DGPS base stations established at monuments with known coordinates. Maximum baseline lengths between control points and the aircraft GPS do not exceed 24 kilometers (13 nautical miles). After the static GPS data have been collected, the files will be processed using the Online Positioning User Service (OPUS). Multiple sessions will be processed over the same monument to confirm antenna height measurements and reported OPUS position accuracy. Control monument locations will be certified by a QSI Washington PLS.

Quality control real-time kinematic (RTK) ground check survey data will be collected within the project area, with an established Root Mean Square Error (RMSE) of less than 2 cm. Absolute laser spot accuracies will be statistically analyzed based upon an adequate sample (500 per 50,000 acres, depending on access and GPS conditions within study area) of well-distributed



RTK ground survey points on open, bare earth surfaces with level slope.

#### **Deliverables**

Deliverables will match standard for Puget Sound LiDAR Consortium:

Lidar	
Report of Survey	Text report that describes survey methods; results; vendor's accuracy assessments, including internal consistency and absolute accuracy; and metadata .pdf, .doc, or .odt format
Aircraft trajectories (SBET files)	Aircraft position (easting, northing, elevation) and attitude (heading, pitch, roll) and GPS time recorded at regular intervals of 1 second or less. May include additional attributes. ASCII text format
All-return point cloud	List of all valid returns. For each return: GPS week, GPS second, easting, northing, elevation, intensity, return#, return classification. May include additional attributes. No duplicate entries.  ASCII text and LAS version 1.2 format 1/100 <sup>th</sup> USGS 7.5-minute quadrangle (0.75 minute by 0.75 minute) tiles
Ground point list	List of X,Y,Z coordinates of all identified ground points.  ASCII text.  1/100 <sup>th</sup> USGS 7.5-minute quadrangle (0.75 minute by 0. 75 minute) tiles
Ground surface model	Raster of ground surface, interpolated via triangulated irregular network from identified ground points. No unavoidable point misclassification ESRI floating point grid, 3 ft cell size, snapped to (0,0), $1/4^{th}$ USGS 7.5-minute quadrangle (3.75 minute by 3.75 minute) tiles
First-return (highest-hit) surface model	Raster of first-return surface, cell heights are highest recorded value within that cell, voids may be filled with ground surface model ESRI floating point grid, 3 ft cell size, snapped to (0,0), 1/4 <sup>th</sup> USGS 7.5-minute quadrangle (3.75 minute by 3.75 minute) tiles
Intensity image	GeoTIFF,1.5. ft pixel size, 1/4 <sup>th</sup> USGS 7.5-minute quadrangle (3.75 minute by 3.75 minute) tiles

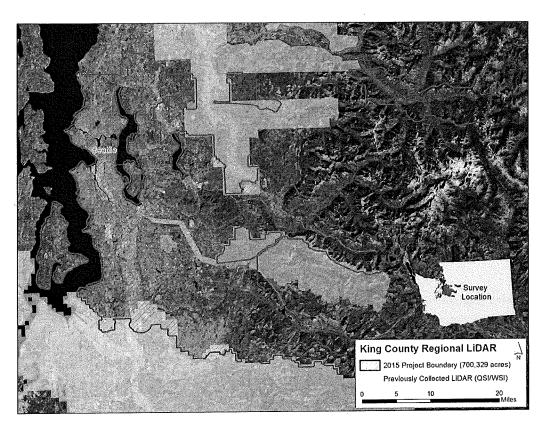
Files shall conform to a consistent naming scheme. Files shall have consistent internal formats. Surface models shall have no tiling artifacts and no gaps at tile boundaries. Areas outside survey boundary shall be coded as NoData.

Internal voids (e.g., open water areas, shadowed areas in first-return surface) may be coded as NoData.

Projection	Washington State Plane North
Horizontal Datum	NAD83 (CORS96)
Vertical Datum	NAVD88 (GEOID03)
Units	U.S. Survey Feet
Delineations	USGS Quadrangle tiling scheme
*To match with existing data. The	data will be created in NAD83 (CORS96),

# Area of Interest - King County, WA

The area of interest (AOI) for this cost proposal includes 700,329 acres spread through King County, WA (Figure 1). Previous LiDAR collections for the PSLC and Pierce County are shown in grey. Overlap between collections will facilitate data matching. The AOI will be buffered by 100



meters to
ensure
complete
coverage and
adequate
point
densities
around study
area
boundaries.

Figure 1. Area of interest for LiDAR acquisition in King County, WA.

#### Schedule

QSI will work with PSLC and King County to coordinate timing of data collection during fall 2015 as best meets the needs of the project. All data are delivered to PSLC within 60 days of acquisition.

#### Cost Proposal

The following table presents LiDAR acquisition and processing costs for the project area portrayed in Figure 1, assuming above specifications and deliverables. Costs for acquisition and base level processing are in accordance with QSI's negotiated area-weighted rate structure with the Puget Sound LiDAR Consortium.

King County, WA Regional LiDAR 2015 (700,329 acres)	Total Cost	Per Acre Cost
LiDAR Acquisition and Base Processing	\$546,256.62	\$0.78

\* Budget does not include 14% PSLC administrative fee.