

**MEMORANDUM**

**To:** CRUEDA Committee  
**From:** Patricia Lee, Council Central Staff  
**Date:** September 12, 2016  
**Subject:** Secured Scheduling Ordinance C.B. 118765

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On September 13, 2016, the Civil Rights, Utilities, Economic Development and Arts (CRUEDA) committee will discuss the proposed Secure Scheduling ordinance, C.B. 118765, vote on any proposed amendments and on the ordinance. This will allow a vote by the full Council on September 19, 2016 the last Council meeting before Council begins consideration of the City's budget.

Attachment A to this memo is version 12b of the ordinance, which incorporates the amendments made at the September 7 CRUEDA committee meeting. Attachment B is central staff's memo for the September 7 CRUEDA meeting which provides the background and a summary of the ordinance.

This memo sets forth additional proposed amendments to CB 118765. There are 10 amendments proposed by Councilmembers Burgess, Herbold and Juarez. None of the amendments would change the core structure of the ordinance protections, the policy decision to require advanced scheduling notice, or compensate for certain scheduling changes. For each amendment I will provide the context of what the ordinance currently requires, followed by an explanation of the change as well as the proposed ordinance language with the new text underlined and former text stricken.

**I. Amendments by Councilmember Tim Burgess****Amendment 1. Definition of Bona fide business reason. 14.22.010**

The definition of "bona fide business reason" is germane to the provisions on an employee's right to request input into their work schedule. The ordinance establishes an employee's right to identify any limitations or changes in their work availability. Employees have the right to request, at time of hire and during employment, not to be scheduled for work shifts during certain times or locations and to identify preferences for hours or locations of work. If the employee's request is due to a major life event, the employer shall engage in an interactive process with the employee to discuss the request, and may require verifying information from the employee. The employer shall grant the request unless they have a "bona fide business reason" for denial and shall provide a written response.

Amendment 1 would reorganize the paragraph and clarify the definition of "bona fide business reason" by adding that nothing in the proposed ordinance is meant to cause or encourage any employer to violate any other law, and adding customer needs and demands to the definition.

14.22.010 Definitions

“Bona fide business reason” means

1. An action that would cause the employer to violate a law, statute, ordinance, code and/or governmental executive order; or
2. A significant and identifiable burden of additional costs to the employer; or
3. A significant and identifiable detrimental effect on the employer’s ability to meet organizational demands, including:
  - a. ~~1.~~ A significant inability of the employer, despite best efforts, to reorganize work among existing employees;
  - b. ~~2.~~ A significant detrimental effect on business performance;
  - c. ~~A~~ significant inability to meet customer needs or demands; or
  - d. ~~3.~~ A significant insufficiency of work during the periods the employee proposes to work.

<p><u>CRUEDA COMMITTEE VOTE:</u></p>
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**Amendment 2. Definition of Written or Writing 14.22.010**

This amendment clarifies the definition of written communications to specifically include communications sent electronically.

14.22.010 Definitions

“Written” or “writing” means a printed or printable communication in physical or electronic format, including a communication that is transmitted through email, text message or a computer system, or is otherwise sent and maintained electronically.

<p><u>CRUEDA COMMITTEE VOTE:</u></p>
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**Amendment 3. Exceptions for compensation for work schedule changes**

14.22.050 (A) sets forth when, and how much an employer must compensate an employee for changes to the written work schedule. Exceptions for when additional compensation are required are set forth in 14.22.050 (B).

The ordinance provides that an employer may approve a shift swap. This amendment to 14.22.050 (B) provides that an employer may also assist an employee with arranging shift swaps or coverage, but not actually arrange the swap themselves.

14.22.050 Compensation for work schedule changes

B. The requirements for additional compensation in subsection 14.22.050 (A) shall not apply under the following circumstances:

1. Mutually agreed upon work shift swaps or coverage among employees.  
The employer may require that it pre-approve work shift swaps or coverage and may assist employees in finding such arrangements. Assistance shall be limited to helping an employee identify other employees who may be available to provide coverage or shift swap and does not include the employer arranging the shift swap or coverage. Mutually agreed upon work shift swaps or coverage among employees that may be approved by the employer;

<p><u>CRUEDA COMMITTEE VOTE:</u></p>
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**Amendment 4. Access to hours for existing employees 14.22.055**

14.22.055 requires employers to offer additional hours of work to existing employees before hiring new employees. This amendment clarifies that access to hours for existing employees applies when the additional hours become available at the employees place of work, however the employer customarily defines their “workplace”.

**14.22.055 Access to hours for existing employees**

A. Before hiring new employees from an external applicant pool or subcontractors, including hiring through the use of temporary services or staffing agencies, an employer must offer additional hours of work to existing employees when those hours become available at their place of work as defined by the employers usual and customary business practice.

<p><u>CRUEDA COMMITTEE VOTE:</u></p>
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**Amendment 5. Access to hours for existing employees 14.22.055**

This amendment clarifies that additional hours may be offered to one qualified employee when more than one employee responds to an offer of additional hours.

14.22.055 Access to hours for existing employees

2. If more than one qualified employee responds to the offer of additional hours of work, the employer may distribute the hours among interested employees or may offer all of the available hours to one qualified employee. The employer may limit distribution of hours to full work shifts rather than parceling hours among employees. The employer may choose among qualified internal candidates following the employer’s usual and customary hiring procedures.

CRUEDA COMMITTEE VOTE:

**II. Amendments Proposed by Councilmembers Burgess and Herbold**

**Amendment 6. Compensation for work schedule changes 14.22.050**

14.22.050 (A) sets forth when, and how much an employer must compensate an employee for changes to the written work schedule. Exceptions for when additional compensation are required are set forth in 14.22.050 (B)

Amendment 6 adds an exception for when employees are working and the business needs them to extend their hours to meet customer demands.

14.22.050 Compensation for work schedule changes

B. The requirements for additional compensation in subsection 14.22.050.A shall not apply under the following circumstances:

1. Mutually agreed upon work shift swaps or coverage among employees that may be approved by the employer;

2. Additional hours that the employee volunteers to work in response to a mass communication, in writing from the employer, about the availability of additional hours, provided that the mass communication is

a. Only used for additional hours that are the result of another employee being unable to work scheduled hours, and

b. it is clear that accepting such hours is voluntary and the employee has the right to decline such hours.

3. Additional hours that the employee consents to work as the result of an in-person group communication initiated by the employer to address present or unanticipated customer needs.

4. 3 Additional hours that the employee consents to work as the result of accepting an offer of work pursuant to Section 14.22.055;

5.4 Employee-requested changes, including additional or subtracted hours, that the employer makes to the employee's work schedule and documents in writing;

6.5 Employee hours that are subtracted due to disciplinary reasons, provided the employer documents in writing the incident leading to discipline;

7.6 Operations cannot begin or continue due to threats to employees or property, or due to the recommendation of a public official that work cannot begin or continue;

8.7 Operations cannot begin or continue because public utilities fail to supply electricity, water, or gas, or there is a failure in the public utilities, or sewer system; or

9.8 Operations cannot begin or continue due to natural disaster or other cause not within the employer's control pursuant to rules issued by the Director.

CRUEDA COMMITTEE VOTE:

#### **Amendment 7. Access to hours for existing employees 14.22.055**

Amendment 7 streamlines the language for access to hours requirements, asks employees to identify their hours and days of availability, clarifies the employee has to be in good standing and able to perform the new job duties and adds Work Opportunity Tax Credit Program as defined by the Department of Labor to the exceptions.

E. This Section 14.22.055 shall not apply, ~~in whole or in part, as follows~~ under the following circumstances:

1. If the employer provides notice of additional hours to all employees and receives written confirmation from all such employees that they are not interested in accepting additional hours of work, the employer may immediately proceed with hiring new employees from an external applicant pool or subcontractors to work the additional hours.

2. If the employer chooses to maintain a written access to hours list, the requirement to offer additional hours of work in subsection 14.022.055 A. may be limited to employees on the access to hours list. ~~Employer may limit distribution of the written notice of additional hours of work to employees on the access to hours list before hiring new employees from an external applicant pool or subcontractors to work the additional hours.~~

a. At time of hire, the employer shall notify the employee of the ~~ability to be on the access to hours list for written notice of additional hours.~~

b. The employer shall ~~automatically~~ place the employee on the access to hours list, identifying their availability for additional hours ~~unless the employee chooses not to be on the list at time of hire.~~

c. The employee may opt out of the availability list.

ed. The employee may choose to be added or removed from the access to hours list by notifying the employer at any time during employment.

e. When being added to the access to hours list, each employee shall, to the extent possible, identify those days and times that they are available for additional work.

ef. The employer shall make the access to hours list accessible to employees for viewing upon request.

fg. The employer's written notice of additional hours of work shall contain the items described in subsection 14.22.055.B.1 and shall be posted for each employee on the access to hours list in a conspicuous and accessible format, including but not limited to placement where employee notices are customarily posted, in-person delivery, telephone call, email, text message, or other electronic or written format, in English and the primary language(s) of the employee(s) at the particular workplace.

gh. If the employer provides notice of additional hours of work to all employees on the access to hours list and receives written confirmation from all such employees that they are not interested in accepting the additional hours of work, the employer may immediately proceed with hiring new employees from an external applicant pool or subcontractors to work the additional hours.

3. If additional hours become available, the employer must first attempt to use the access to hours list before hiring externally.

a. The employer is only required to contact and offer the available hours to qualified employees on the access to hours list with the skills or experience necessary to cover the additional hours being offered.

b. The employer may limit the distribution of hours to full shifts.

c. If the employer makes a good faith effort to contact qualified employees on the access to hours list and the employees decline or do not respond to the offer, the employer may then hire externally.

d. Employers may use an online or computer based scheduling system and notify the employee through the scheduling system when hours that match their availability from the access to hours list become available.

e. For purposes of this section 14.22.055 E., an employee may not qualify for the additional hours under the following circumstances:

i. Overtime or predictability pay would be required if the employee received the additional hours;

ii. The employee is not currently in good standing due to a bona fide employer documented discipline or improvement plan;

iii. The employee is barred by other laws from conducting the work required in the available hours.

34. Section 14.22.050 does not apply when an employee consents to work additional hours, on less than 14 days' notice, when the employee is on an access to hours list maintained by the employer.

5. This Section 14.22.055 shall not apply to additional hours of work that the employer has designated for hiring programs, ~~whether including but not limited to~~ diversity, supported employment hiring programs or young adult hiring programs, affiliated with a government entity or external non-profit organization that has been approved subject to the rules of the Director or is a program that meets the eligibility criteria for the Work Opportunity Tax Credit as defined by the Department of Labor.

46. This Section 14.22.055 shall not be construed to require the employer to offer employees work hours paid at the overtime premium (i.e. one and one-half times the regular rate of pay) nor to prohibit any employer from offering such work hours.

<p><u>CRUEDA COMMITTEE VOTE:</u></p>
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### III. Amendments Proposed by Councilmember Herbold

#### **Amendment 8. Good faith estimate of work schedule 14.22.025**

Amendment 8 clarifies that an employer only has to provide a good faith estimate for a current employee once a year, and that the year will be calculated from the point of the last good faith estimate.

1. For existing employees, the employer shall revise the good faith estimate once every year calculated from the point of the last good faith estimate, and when there is a significant change to the employee's work schedule due to changes in the employee's availability or to the employer's business needs.

<p><u>CRUEDA COMMITTEE VOTE:</u></p>
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**Amendment 9. Pattern or practice of underscheduling 14.22.052**

Amendment 9 says employers shall not engage in a systemic pattern or practice of significant underscheduling unless there is a bona fide business reason.

The employer shall not engage in a systemic pattern or practice of significant underscheduling where the hours that employees actually work are significantly above the hours in the written work schedule required by Section 14.22.040, unless there is a bona fide business reason.

<u>CRUEDA COMMITTEE VOTE:</u>
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**IV. Amendment Proposed by Councilmember Juarez**

**Amendment 10 Notice of work schedule changes 14.22.045**

Amendment 10 clarifies that an employee may not decline a shift that is required by employer.

**14.22.045 Notice of work schedule changes**

A. For employer-requested changes to the written work schedule that occur after the advance notice required in Section 14.22.040:

1. The employer shall provide the employee with timely notice of the change by in-person conversation, telephone call, email, text message, or other accessible electronic or written format; and

~~2. The employee may decline to work any hours not included in the employee's work schedule.~~

<u>CRUEDA COMMITTEE VOTE:</u>
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**Attachments**

Attachment A - Version 12b of the Ordinance

Attachment B - Central Staff Memo - September 7 CRUEDA Committee Meeting

cc: Kirstan Arestad, Central Staff Executive Director  
Dan Eder, Deputy Director



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**CITY OF SEATTLE**  
**ORDINANCE \_\_\_\_\_**  
**COUNCIL BILL \_\_\_\_\_**

..title

AN ORDINANCE relating to employment in Seattle; adding a new Chapter 14.22 to the Seattle Municipal Code; establishing secure scheduling requirements for covered retail and food services establishments; prescribing remedies and enforcement procedures; amending Section 14.20.025 of the Seattle Municipal Code to add good faith estimates of work schedules to notice of employment information; amending Section 6.208.020 of the Seattle Municipal Code to condition business license registration on compliance with secure scheduling requirements; and amending Section 3.14.945 of the Seattle Municipal Code to add Chapter 14.22 to the list of ordinances administered and enforced by the Office of Labor Standards.

..body

WHEREAS, businesses need an appropriate level of staffing to provide services and sell goods; however, the appropriate level of staffing cannot always be precisely estimated or can change due to numerous factors, such as weather conditions and local and national events; and

WHEREAS when an employer pays per hour, its labor costs are determined by the number of hours an employee works, as compared to the fixed cost of a salaried employee, and it has an economic incentive to be able to respond to changing business needs by reducing and adding employee hours; and

WHEREAS, when an employee’s hours are reduced, it changes the amount of income an employee will earn that pay period; and

WHEREAS, when an employee is asked to work additional hours or an employee’s hours are changed with minimal notice, such changes often create conflicts with an employee’s other responsibilities such as child care, other jobs, or school schedules; and

1 WHEREAS, when an employee is required to remain available to come in to work if needed, but  
2 is not compensated if not needed, the employee is therefore not compensated for  
3 foregoing the opportunity to tend to other responsibilities or pursue other interests; and

4 WHEREAS, if employers maintain a large pool of part-time employees to draw on when extra  
5 staff are needed, employees in that pool might work fewer and more variable hours than  
6 employees who are not part-time; and

7 WHEREAS, in *Schedule Unpredictability among Early Career Workers in the US Labor*  
8 *Market: a National Snapshot*, using data from a national survey of early career adults  
9 aged 26-32 years, Professor Susan Lambert of the University of Chicago, found that 40  
10 percent of hourly workers knew their work schedule less than one week in advance, and  
11 74 percent had fluctuating hours during a single month, with 50 percent having  
12 fluctuations of more than eight hours or one day's pay; and

13 WHEREAS, Professor Lonnie Golden of Pennsylvania State University found that, by income  
14 level, nationally the lowest income workers face the most irregular schedules and that 43  
15 percent of part-time workers were working fewer hours per week than they preferred; and

16 WHEREAS, part-time work has a correlation with national poverty levels; for example, the  
17 poverty rate for households with children is 11.2 percent with one full-time worker in the  
18 household and 27.5 percent with a part-time worker, the poverty rate for Hispanics is 9.4  
19 percent with one full-time worker in the household and 44.1 percent with a part-time  
20 worker, and the poverty rate for African-Americans is 6.9 percent with one full-time  
21 worker in the household and 55.5 percent with a part-time worker; and

22 WHEREAS, the City contracted with Vigdor Measurement and Evaluation to provide data on  
23 scheduling practices in Seattle; and

1 WHEREAS, as discussed in *Scheduling in Seattle: Current State of Practice and Prospects for*  
2 *Intervention*, Seattle scheduling practices are not dissimilar to national scheduling  
3 practices: while many respondents were satisfied with their schedules, 30 percent of part-  
4 time workers want to work more hours, 31 percent reported working both a closing and  
5 opening shift consecutively, nearly half of the survey respondents would sacrifice a 20  
6 percent pay premium in order to have one week’s advance notice of their schedule; and  
7 African-American and Latino respondents reported significantly higher rates of  
8 scheduling-related hardship and were more likely to receive short notice of their  
9 schedules, to work on-call shifts, and to have their hours reduced; and

10 WHEREAS, 1930s federal labor laws, such as the Fair Labor Standards Act that limited the  
11 number of work hours in a day and week, addressed the manufacturing industry that was  
12 the predominant employer at the time but are inadequate to address the conditions that  
13 have arisen in the service and retail industries in which an ever-increasing number of U.S.  
14 employees are employed; and

15 WHEREAS, several jurisdictions across the country, including Oregon, California, New York,  
16 North Carolina, Connecticut, Washington D.C., and Illinois are considering scheduling  
17 legislation to address the issues faced by employees with unpredictable work schedules  
18 and consequently unpredictable income; and

19 WHEREAS, the City and County of San Francisco recently enacted two ordinances, the Hours  
20 and Retention Protections for Formula Retail employees, and Predictable Scheduling and  
21 Fair Treatment for Formula Retail Employees, commonly referred to together as the  
22 Formula Retail Workers Bill of Rights, that require a two-week advance notice of work  
23 schedules, additional compensation for certain changes to an employee’s work schedule,

1 equal treatment of part-time employee in wages, time off and promotion opportunities,  
2 offering additional hours of work to existing employees before hiring new employees,  
3 and certain protections if a business is sold; and

4 WHEREAS, to gain a fuller understanding of scheduling practices in Seattle the Mayor and  
5 Seattle City Council convened stakeholder meetings with both business owners and  
6 worker advocates who met 17 times over six months and the Mayor and Council's staff  
7 met individually with businesses and workers; and

8 WHEREAS, the Seattle City Council's Civil Rights, Utilities, Economic Development, and Arts  
9 (CRUEDA) committee heard reports from these stakeholders at ten meetings over six  
10 months and from researchers in the field and the San Francisco Office of Labor Standards  
11 Enforcement; and

12 WHEREAS, clearer communication between employers and employees, at time of hire and  
13 periodically, about the employer's scheduling needs and employee's availability and  
14 preference of hours would establish a stronger basis of understanding between employers  
15 and employees; and

16 WHEREAS, the Seattle City Council, in recognition of the growing income inequality in the  
17 city, enacted a new minimum wage and minimum compensation in recognition that the  
18 federal minimum wage was inadequate and that local governments must act in the  
19 absence of action by the federal government; and

20 WHEREAS, increased wages will not help decrease the income inequality gap if employees can  
21 not work sufficient hours to support themselves and their dependents or know what hours  
22 and therefore what income they can count on that week; NOW, THEREFORE,

23 **BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:**

1 Section 1. A new Chapter 14.22 is added to the Seattle Municipal Code as follows:

2 **14.22 SECURE SCHEDULING**

3 **14.22.005 Short title**

4 This Chapter 14.22 shall constitute the "Secure Scheduling Ordinance" and may be cited as such.

5 **14.22.010 Definitions**

6 For purposes of this Chapter 14.22:

7 "Adverse action" means denying a job or promotion, demoting, terminating, failing to  
8 rehire after a seasonal interruption of employment, threatening, penalizing, engaging in unfair  
9 immigration-related practices, filing a false report with a government agency, changing an  
10 employee's status to a nonemployee, or otherwise discriminating against any person for any reason  
11 prohibited by Section 14.22.035. "Adverse action" for an employee may involve any aspect of  
12 employment, including pay, work hours, responsibilities, or other material change in the terms and  
13 condition of employment.

14 "Agency" means the Office for Civil Rights and any division therein.

15 "Aggrieved party" means the employee or other person who suffers tangible or intangible  
16 harm due to the employer or other person's violation of this Chapter 14.22.

17 "At time of hire" means the period after offer and acceptance of employment, and on or  
18 before the commencement of employment.

19 "Bona fide business reason" means a significant and identifiable burden of additional  
20 costs to the employer or a significant detrimental effect on the employer's ability to meet  
21 organizational demands, including:

22 1. A significant inability of the employer, despite best efforts, to reorganize work  
23 among existing employees;

- 1                   2. A significant detrimental effect on business performance; or  
2                   3. A significant insufficiency of work during the periods the employee proposes  
3 to work.

4                   "City" means the City of Seattle.

5                   "Career-related educational or training program" means

- 6                   1. An educational or training program;  
7                   2. A pre-apprenticeship or apprenticeship program; or  
8                   3. A program of study offered by a public, private, or nonprofit career and  
9 technical education school, institution of higher education, or other entity that provides academic  
10 education, career and technical education, or training, including but not limited to remedial  
11 education or English as a second language, as appropriate.

12                  "Caregiver" means an employee who has the responsibility of providing

- 13                   1. Ongoing care or education, including responsibility for securing the ongoing  
14 care or education of a child;  
15                   2. Ongoing care, including the responsibility for securing the ongoing care of  
16                   a. An individual with a serious health condition who is in a family  
17 relationship with the employee; or  
18                   b. A parent of the individual.

19                  "Child" means a biological, adopted, or foster child, a stepchild, a legal ward, or a child  
20 of an individual standing in loco parentis who is:

- 21                   1. Under 18 years of age; or  
22                   2. 18 years of age or older, and incapable of self-care because of a mental or physical  
23 disability.

1 “Director” means the Division Director of the Office of Labor Standards within the  
2 Office for Civil Rights or the Division Director's designee.

3 “Employ” means to suffer or permit to work.

4 “Employee” means any individual employed by the employer, including but not limited  
5 to full-time employees, part-time employees, and temporary workers. An alleged employer bears  
6 the burden of proof that the individual is, as a matter of economic reality, in business for oneself  
7 (i.e. independent contractor) rather than dependent upon the alleged employer.

8 “Employer” means any individual, partnership, association, corporation, business trust, or  
9 any entity, person or group of persons, or a successor thereof, that employs another person and  
10 includes any such entity or person acting directly or indirectly in the interest of the employer in  
11 relation to the employee. More than one entity may be the “employer” if employment by one  
12 employer is not completely disassociated from employment by the other employer.

13 “Family relationship” means a relationship with

14 1. A child, spouse, parent, grandchild, grandparent, sibling, or parent of a spouse  
15 of the employee; or

16 2. Any individual related to the employee involved by blood or affinity, whose  
17 close association with the employee is the equivalent of a family relationship as described in  
18 subsection 1 of this definition.

19 “Food services establishment” means the fixed point of sale location for food services  
20 contractors; caterers; mobile food services; drinking places (alcoholic beverages); full service  
21 restaurants; limited-service restaurants; cafeterias, grill buffets, and buffets; and snack and  
22 nonalcoholic beverage bars, as defined under the 2012 North American Industry Classification  
23 System (“NAICS”) 722.

1 “Franchise” means a written agreement by which:

2 1. A person is granted the right to engage in the business of offering, selling, or  
3 distributing goods or services under a marketing plan prescribed or suggested in substantial part  
4 by the grantor or its affiliate;

5 2. The operation of the business is substantially associated with a trademark,  
6 service mark, trade name, advertising, or other commercial symbol; designated, owned by, or  
7 licensed by the grantor or its affiliate; and

8 3. The person pays, agrees to pay, or is required to pay, directly or indirectly, a  
9 franchise fee.

10 “Franchisee” means a person to whom a franchise is offered or granted.

11 “Franchisor” means a person who grants a franchise to another person.

12 “Front pay” means the compensation the employee would earn or would have earned if  
13 reinstated to the employee’s former position.

14 “Grandchild” means the child of a child of the employee.

15 “Grandparent” means a parent of a parent of the employee.

16 "Hearing Examiner" means the official appointed by the City Council and designated as  
17 the Hearing Examiner, under Chapter 3.02 or that person's designee (e.g., Deputy Hearing  
18 Examiner or Hearing Examiner Pro Tem).

19 “Interactive process” means a timely, good faith process that includes a discussion  
20 between the employer and the employee for the purpose of arriving at a mutually beneficial  
21 arrangement for a [work](#) schedule that meets the needs of the employee and the employer. The  
22 discussion may include the proposal of alternatives by the employee and the employer.



1           “Major life event” means a major event related to the employee’s access to the workplace  
2 due to changes in the employee’s transportation or housing; the employee’s own serious health  
3 condition; the employee’s responsibilities as a caregiver; the employee’s enrollment in a career-  
4 related educational or training program; or the employee’s other job or jobs.

5           “On-call shift” means any time that the employer requires the employee to be available to  
6 work, contact the employer or the employer’s designee, or wait to be contacted by the employer  
7 or the employer’s designee, for the purpose of determining whether the employee must report to  
8 work. During such time, on-call status applies regardless of whether the employee is located on  
9 or off the employer’s premises.

10          “Parent” means a biological or adoptive parent, a stepparent, or a person who stood in  
11 loco parentis to the employee when the employee was a child.

12          “Rate of inflation” means 100 percent of the annual average growth rate of the bi-  
13 monthly Seattle-Tacoma-Bremerton Area Consumer Price Index for Urban Wage Earners and  
14 Clerical Workers, termed CPI-W, for the 12 month period ending in August, provided that the  
15 percentage increase shall not be less than zero.

16          “Regular rate of pay” means the hourly rate that is used to determine the employee’s  
17 overtime premium (i.e. one and one-half times the regular rate of pay) for all hours worked in  
18 excess of forty per work week.

19          “Respondent” means the employer or any person who is alleged or found to have  
20 committed a violation of this Chapter 14.22.

21          “Retail establishment” means the fixed point-of-sale location of a store retailer, as  
22 defined under the 2012 North American Industry Classification System (“NAICS”) 441 through  
23 453998.

1 “Scheduled rate of pay” means the hourly rate that the employee is entitled to earn for an  
2 hour worked in a particular work shift.

3 “Seasonal employment” means a period of employment that is cyclical in nature, occurs  
4 at approximately the same time each year, often to accommodate a seasonal increase in business,  
5 and lasts for a duration of less than twelve months during any year.

6 “Serious health condition” means an illness, injury, impairment, or physical or mental  
7 condition that involves:

8 1. Inpatient care in a hospital, hospice, or residential medical care facility,  
9 including any period of incapacity; or

10 2. Continuing treatment by a health care provider.

11 “Sibling” means a brother or sister, whether related by half blood, whole blood, or  
12 adoption, or as a stepsibling. Where necessary to implement this Chapter 14.22, gender-specific  
13 terms such as brother and sister used in any statute, rule, or other law shall be construed to be  
14 gender-neutral.

15 “Spouse” means husband, wife, or domestic partner. For purposes of this Chapter 14.22  
16 the terms spouse, marriage, marital, husband, wife, and family shall be interpreted as applying  
17 equally to city or state registered domestic partnerships or individuals in city or state registered  
18 domestic partnerships as well as to marital relationships and married persons to the extent that  
19 such interpretation does not conflict with federal law. Where necessary to implement this  
20 Chapter 14.22, gender-specific terms such as husband and wife used in any statute, rule, or other  
21 law shall be construed to be gender-neutral and applicable to individuals in city or state  
22 registered domestic partnerships.

1           “Successor” means any person to whom the employer quitting, selling out, exchanging,  
2 or disposing of a business sells or otherwise conveys in bulk and not in the ordinary course of the  
3 employer’s business, a major part of the property, whether real or personal, tangible or  
4 intangible, of the employer’s business. For purposes of this definition, “person” means an  
5 individual, receiver, administrator, executor, assignee, trustee in bankruptcy, trust, estate, firm,  
6 corporation, business trust, partnership, limited liability partnership, company, joint stock,  
7 company, limited liability company, association, joint venture, or any other legal or commercial  
8 entity.

9           “Wage” means compensation due to the employee by reason of employment, payable in  
10 legal tender of the United States or checks on banks convertible into cash on demand at full face  
11 value, subject to such deductions, charges, or allowances as may be permitted by rules of the  
12 Director.

13           “Work schedule” means the hours, days and times, including regular and on-call shifts,  
14 when the employee is required by the employer to perform duties of employment for which the  
15 employee will receive compensation for a given period of time.

16           “Work schedule change” means any employer-requested modification to the employee’s  
17 work schedule that occurs after the advance notice required in Section 14.22.040, including but  
18 not limited to: the addition or reduction of hours; cancellation of a work shift or portion of a  
19 work shift; a change in the date or time of a work shift by the employer; or scheduling the  
20 employee for an on-call shift for which the employee does not need to report to work.

21           “Work shift” means the specific and consecutive hours the employer requires the  
22 employee to work or to be on call to work.

1 “Work week” means a fixed and regularly recurring period of 168 hours or seven  
2 consecutive 24 hour periods; it may begin on any day of the week and any hour of the day, and  
3 need not coincide with a calendar week.

4 “Written” or “writing” means a printed or printable communication in physical or  
5 electronic format.

6 “Year” means any fixed, consecutive 12 month period of time.

#### 7 **14.22.012 Intent of secure scheduling**

8 The intent of this Chapter 14.22 is to establish predictable work schedules that advance race and  
9 social equity, promote greater economic security, further the health, safety and welfare of  
10 employees, create opportunity for employee input into scheduling practices, and create a  
11 mechanism for employees to obtain access to additional hours of work before the employer hires  
12 ~~additional employees,~~ [new employees from an external applicant pool](#) or subcontractors,  
13 including hiring through the use of temporary services or staffing agencies.

#### 14 **14.22.015 Employee coverage**

15 For the purposes of this Chapter 14.22, covered employees under this Chapter 14.22 are  
16 limited to those who:

17 A. Are defined under Section 12A.28.200;

18 B. Work at a fixed, point of sale location of a covered employer; and

19 C. Provide such employment services in a physical location that is within the  
20 geographic boundaries of the City at least 50 percent of the time.

#### 21 **14.22.020 Employer coverage**

22 A. For the purposes of this Chapter 14.22, covered employers are limited to:

1                   1. retail establishments that employ 500 or more employees worldwide regardless  
2 of where those employees are employed, including but not limited to chains, integrated  
3 enterprises, or franchises associated with a franchisor or network of franchises that employ more  
4 than 500 employees in aggregate.

5                   2. food services establishments that employ 500 or more employees worldwide  
6 regardless of where those employees are employed, including but not limited to chains,  
7 integrated enterprises, or franchises associated with a franchisor or network of franchises that  
8 employ more than 500 employees in aggregate. In addition to employing 500 or more employees  
9 worldwide, “full service restaurants” also must have 40 or more full service restaurant locations  
10 worldwide, including but not limited to locations that are a part of a chain, integrated enterprise,  
11 or franchise where the franchisor owns or operates 40 or more such establishments in aggregate.

12                   B. To determine the number of employees for the current calendar year, the calculation  
13 shall be based upon:

14                   1. The average number per calendar week of employees who worked for  
15 compensation during the preceding calendar year for any and all weeks during which at least one  
16 employee worked for compensation. For employers that did not have any employees during the  
17 previous calendar year, the number of employee will be calculated based upon the average  
18 number per calendar week of employees who worked for compensation during the first 90  
19 calendar days of the current year in which the employer engaged in business; and

20                   2. All hours worked for compensation by all employees, including but not limited  
21 to:

22                   a. Work performed by employees who are not covered by this Chapter  
23 14.22;

- 1                           b. Work performed by employees inside the City;
- 2                           c. Work performed by employees outside the City; and
- 3                           d. Work performed by employees in full-time employment, part-time
- 4 employment, joint employment, temporary employment, or through the services of a temporary
- 5 services or staffing agency or similar entity.

6                   C. Separate entities that form an integrated enterprise shall be considered a single  
7 employer under this Chapter 14.22. Separate entities will be considered an integrated enterprise  
8 and a single employer under this Chapter 14.22 where a separate entity controls the operation of  
9 another entity. The factors to consider include, but are not limited to:

- 10                   1. Degree of interrelation between the operations of multiple entities;
- 11                   2. Degree to which the entities share common management;
- 12                   3. Centralized control of labor relations; and
- 13                   4. Degree of common ownership or financial control over the entities.

14 **14.22.025 Good faith estimate of work schedule**

15                   A. For new employees, the employer shall provide the employee with a written good faith  
16 estimate of the employee's work schedule at time of hire. The good faith estimate shall include  
17 the median number of hours the employee can expect to work each work week, and whether the  
18 employee ~~can expect will be expected~~ to work on-call shifts.

19                   1. For existing employees, the employer shall revise the good faith estimate once  
20 every year and when there is a significant change to the employee's work schedule due to  
21 changes in the employee's availability or to the employer's business needs.

22                   2. The good faith estimate shall not constitute a contractual offer and the  
23 employer shall not be bound by the estimate. However, the employer shall initiate an interactive

1 process with the employee to discuss any significant change from the good faith estimate, and if  
2 applicable state a bona fide business reason for the change.

3 3. The employer shall include the good faith estimate, in English and the  
4 employee's primary language, with the written notice of employment information required by  
5 subsection 14.20.025.D.

6 **14.22.030 Right to request input into the work schedule**

7 A. At time of hire and during employment, the employee may identify any limitations or  
8 changes in work schedule availability. The employee has the right to request not to be scheduled  
9 for work shifts during certain times or at certain locations and the right to identify preferences for  
10 the hours or locations of work.

11 B. The employer shall consider and respond to employee requests under subsection  
12 14.22.030A as follows:

13 1. If the employee's request is not due to a major life event, the employer shall  
14 engage in an interactive process with the employee to discuss the request. The employer may  
15 grant or deny the request for any reason that is not unlawful.

16 2. If the employee's request is due to a major life event, the employer shall  
17 engage in an interactive process with the employee to discuss the request, and may require  
18 verifying information from the employee with adequate notice and reasonable time to respond.  
19 The employer shall grant the request unless the employer has a bona fide business reason for  
20 denial and shall provide a written response. In the event of a denial, the employer's written  
21 response shall provide an explanation of the complete or partial denial of the request, and the  
22 bona fide business reason for the decision.

23 **14.22.035 Right to rest between work shifts**

1           A. Unless the employee requests or consents to work such hours, the employer shall not  
2 schedule or require the employee to work:

- 3                   1. Less than ten hours after the end of the previous calendar day's work shift; or  
4                   2. Less than ten hours following the end of a work shift that spanned two calendar  
5 days.

6           B. The employer shall compensate the employee who works hours under subsection  
7 14.22.035.A at one and one-half times the employee's scheduled rate of pay for the hours  
8 worked that are less than ten hours apart.

9           C. The requirement for additional compensation in subsection 14.22.035.B shall not  
10 apply for work hours that constitute a split shift subject to rules issued by the Director.

11           D. An employee compensated for hours worked under subsection 14.22.035.B shall not  
12 be additionally compensated for those hours under Section 14.22.050.

13 **14.22.040 Advance notice of work schedule**

14           A. Subject to the provisions of subsection 14.22.040.B, the employer shall provide  
15 employees with a written work schedule at least 14 calendar days before the first day of the work  
16 schedule.~~For new employees at time of hire, and for existing employees returning to work after a~~  
17 ~~leave of absence, the employer shall provide the employee with a written work schedule that runs~~  
18 ~~through the last date of the currently posted schedule. Thereafter, the employer shall include~~  
19 ~~these employee(s) in the schedule for existing employees as described in subsection 14.20.040.B.~~

20                   B. B-For new employees at time of hire, and for existing employees returning to  
21 work after a leave of absence, the employer may provide the employee with a written work  
22 schedule that runs through the last date of the current or next posted work schedule. Thereafter,



1 [the employer shall include these employees in the work schedule as described in subsection](#)  
2 [14.20.040.A.](#)

3 ~~For existing employees, the employer shall provide the employee with a written work~~  
4 ~~schedule at least 14 calendar days before the first day of the work schedule.~~

5 C. The written work schedule shall include all regular and on-call shifts for the work  
6 period.

7 D. The employer shall post the written work schedule in a conspicuous and accessible  
8 location, in English and in the primary language(s) of the employee(s) at the particular  
9 workplace.

10 **14.22.045 Notice of work schedule changes**

11 A. For employer-requested changes to the written work schedule that occur after the  
12 advance notice required in Section 14.22.040:

13 1. The employer shall provide the employee with timely notice of the change by  
14 in-person conversation, telephone call, email, text message, or other accessible electronic or  
15 written format; and

16 2. The employee may decline to work any hours not included in the employee's  
17 work schedule.

18 B. For employee-requested changes to the written work schedule that occur after the  
19 advance notice required in Section 14.22.040:

20 1. The employee shall provide notice of the request per the employer's usual and  
21 customary notice and procedural requirements for foreseeable changes, or as soon as practicable  
22 for unforeseeable circumstances; and

1                   2. The employee shall comply with the employer's reasonable normal notification  
2 requirements and/or call-in procedures, provided that such requirements do not interfere with the  
3 purposes for which the work schedule change is needed if it is due to a reason covered by  
4 another local, state or federal law or is due to a major life event.

5                   3. The employer's ability to ask or require the employee to find a replacement  
6 employee for coverage of any hours during which the employee is unable to work a scheduled  
7 shift is as follows:

8                   a. The employer shall not ask or require the employee to find [replacement](#)  
9 coverage if the employee is unable to work the scheduled hours due to a reason covered by  
10 another local, state or federal law that prohibits asking such questions or protects the absence  
11 from employer interference, including but not limited to work schedule changes related to use of  
12 paid sick and safe time under Chapter 14.16.

13                   b. The employer may ask but not require the employee to find [replacement](#)  
14 coverage if the employee is unable to work scheduled hours due to an emergency or major life  
15 event that prevents the employee from working scheduled hours, unless the major life event is  
16 also covered by another local, state or federal law pursuant to subsection 14.22.045.B.3.a. The  
17 employer may require a written statement from the employee verifying that the employee is  
18 unable to work the scheduled hours due to an emergency [or](#) major life event. The employee shall  
19 not have to explain the nature of the emergency or major life event.

20                   c. The employer may ask and require the employee to find replacement  
21 coverage if the employee is unable to work the scheduled hours due to a reason other than a  
22 reason covered by a local, state or federal law pursuant to subsection 14.22.045.B.3.a or an  
23 emergency or major life event pursuant to 14.22.045.B.3.b.

1 **14.22.050 Compensation for work schedule changes**

2 A. Subject to the provisions of this subsection 14.22.050.A, the employer shall  
3 compensate employees for each employer-requested change to the employee's written work  
4 schedule that occurs after the advance notice required in Section 14.22.040.

5 1. The employer shall compensate the employee with one hour of pay at the  
6 employee's scheduled rate of pay, in addition to wages earned, for the following reasons:

- 7 a. Adding hours of work; or  
8 b. Changing the date or start or end time of a work shift with no loss of  
9 hours.

10 2. The employer shall compensate the employee with no less than one-half times  
11 the employee's scheduled rate of pay per hour for any scheduled hours the employee does not  
12 work for the following reasons:

- 13 a. Subtracting hours from a regular work shift before or after the employee  
14 reports for duty;  
15 b. Changing the date or start or end time of a work shift resulting in a loss  
16 of hours;  
17 c. Cancelling a work shift; or  
18 d. Scheduling the employee for an on-call shift for which the employee  
19 does not need to report to work.

20 B. The requirements for additional compensation in subsection 14.22.050.A shall not  
21 apply under the following circumstances:

- 22 1. Mutually agreed upon work shift swaps or coverage among employees that  
23 may be approved by the employer;

1                   2. Additional hours that the employee volunteers to work in response to a mass  
2 communication, in writing from the employer, about the availability of additional hours,  
3 provided that the mass communication is

4                               a. Only used for additional hours that are the result of another employee  
5 being unable to work scheduled hours, and

6                               b. Is clear that accepting such hours is voluntary and the employee has the  
7 right to decline such hours;

8                   3. Additional hours that the employee consents to work as the result of accepting  
9 an offer of work pursuant to Section 14.22.055;

10                   4. Employee-requested changes, [including additional or subtracted hours](#), that the  
11 employee voluntarily makes to the employee's work schedule and documents in writing;

12                   5. Employee hours that are subtracted due to disciplinary reasons, provided the  
13 employer documents in writing the incident leading to discipline;

14                   6. Operations cannot begin or continue due to threats to employees or property, or  
15 due to the recommendation of a public official that work cannot begin or continue;

16                   7. Operations cannot begin or continue because public utilities fail to supply  
17 electricity, water, or gas, or there is a failure in the public utilities, or sewer system; or

18                   8. Operations cannot begin or continue due to natural disaster or other cause not  
19 within the employer's control pursuant to rules issued by the Director.

20 **14.22.052 Pattern or practice of underscheduling**

21 The employer shall not engage in a systemic pattern or practice of significant underscheduling  
22 where the hours that employees actually work are significantly above the hours in the written  
23 work schedule required by Section 14.22.040.

1 **14.22.055 Access to hours for existing employees**

2 A. Before hiring new employees from an external applicant pool or subcontractors,  
3 including hiring through the use of temporary services or staffing agencies, an employer must  
4 offer additional hours of work to existing employees.

5 B. Except as provided in this subsection 14.22.055.B, the employer must post written  
6 notice of available hours of work for at least three consecutive calendar days.

7 1. The notice must contain the following information:

- 8 a. Description and title of the position;
- 9 b. Required qualifications for the position;
- 10 c. Total hours of work being offered;
- 11 d. Schedule of available work shifts;
- 12 e. Whether the available work shifts will occur at the same time each

13 week; and

14 f. Length of time the employer anticipates requiring coverage of the  
15 additional hours.

16 2. The employer must post the notice in a conspicuous and accessible location  
17 where employee notices are customarily posted. If the employer posts the notice in electronic  
18 format, all employees in the workplace must have access to it on-site.

19 3. The employer must post the notice in English and the primary language(s) of  
20 the employee(s) at the particular workplace. The Agency shall create and distribute a model  
21 notice in English, Spanish and other languages that are necessary for employers to comply with  
22 this subsection 14.20.055.B.3.

23 4. The employer may post the notice concurrently to external candidates.

1 C. The employer shall offer additional hours of work to an existing employee who has  
2 responded to the offer of work, and who, to a reasonable employer acting in good faith is  
3 qualified with the skills and experience to perform the work.

4 1. The employer shall give the employee at least two consecutive calendar days,  
5 running from the date of the employer's offer, to accept the additional hours of work.

6 2. If more than one qualified employee responds to the offer of additional hours of  
7 work, the employer may distribute the hours among interested employees. The employer may  
8 limit distribution of hours to full work shifts rather than parceling hours among employees. The  
9 employer may choose among qualified internal candidates following the employer's usual and  
10 customary hiring procedures.

11 3. If the employee accepts additional hours of work for seasonal employment, the  
12 employer may reasonably delay scheduling such hours and permit new employees to start  
13 working for training purposes, provided that the employer follows the employer's usual and  
14 customary practices for training new employees and the employer provides the existing  
15 employee with a prospective start date for the additional hours.

16 4. The employer is encouraged to make reasonable efforts to offer employees  
17 training opportunities to gain the skills and experience to perform work for which the employer  
18 typically has additional needs.

19 D. If no employee responds to the written notice of additional hours of work following  
20 the three consecutive calendar day posting requirement, or accepts an offer of additional hours  
21 during the two consecutive calendar day acceptance period, the employer may immediately  
22 proceed with hiring new employees from an external applicant pool or subcontractors to work  
23 the additional hours.

1 E. This Section 14.22.055 shall not apply, in whole or in part, as follows:

2 1. If the employer provides notice of additional hours to all employees and  
3 receives written confirmation from all such employees that they are not interested in accepting  
4 additional hours of work, the employer may immediately proceed with hiring new employees  
5 from an external applicant pool or subcontractors to work the additional hours.

6 2. If the employer chooses to maintain a written access to hours list, the employer  
7 may limit distribution of the written notice of additional hours of work to employees on the  
8 access to hours list before hiring new employees from an external applicant pool or  
9 subcontractors to work the additional hours.

10 a. At time of hire, the employer shall notify the employee of the ability to  
11 be on the access to hours list for written notice of additional hours.

12 b. The employer shall automatically place the employee on the access to  
13 hours list unless the employee chooses not to be on the list at time of hire.

14 c. The employee may choose to be added or removed from the access to  
15 hours list by notifying the employer at any time during employment.

16 d. The employer shall make the access to hours list accessible to  
17 employees for viewing upon request.

18 e. The employer's written notice of additional hours of work shall contain  
19 the items described in subsection 14.22.055.B.1 and shall be posted for each employee on the  
20 access to hours list in a conspicuous and accessible format, including but not limited to  
21 placement where employee notices are customarily posted, in-person delivery, telephone call,  
22 email, text message, or other electronic or written format, in English and the primary language(s)  
23 of the employee(s) at the particular workplace.

1 f. If the employer provides notice of additional hours of work to all  
2 employees on the access to hours list and receives written confirmation from all such employees  
3 that they are not interesting in accepting the additional hours of work, the employer may  
4 immediately proceed with hiring new employees from an external applicant pool or  
5 subcontractors to work the additional hours.

6 3. This Section 14.22.055 shall not apply to additional hours of work that the  
7 employer has designated for hiring programs, ~~whether~~ [including but not limited to](#) diversity,  
8 [supported employment](#) hiring programs or young adult hiring programs, affiliated with a  
9 government entity or external non-profit organization that has been approved subject to the rules  
10 of the Director.

11 4. This Section 14.22.055 shall not be construed to require the employer to offer  
12 employees work hours paid at the overtime premium (i.e. one and one-half times the regular rate  
13 of pay) nor to prohibit any employer from offering such work hours.

#### 14 **14.22.060 Notice and posting**

15 A. The Agency shall create and distribute a poster giving notice of the rights afforded by  
16 Chapter 14.22. The Agency shall create and distribute the poster in English, Spanish, and any  
17 other languages that are necessary for employers to comply with subsection 14.22.060.B. The  
18 poster shall give notice of the following rights under this Chapter 14.22:

19 1. The right to a good faith estimate of work schedules; the right to request input  
20 into the work schedule; the right to advance notice of work schedules; the right to rest between  
21 work shifts; the right to notice of work schedule changes; the right to compensation for work  
22 schedule changes; the right to access additional hours of work;

23 2. The right to be protected from a pattern or practice of underscheduling;



1                   3. The right to be protected from retaliation for exercising in good faith the rights  
2 protected by this Chapter 14.22; and

3                   4. The right to file a complaint with the Agency or bring a civil action for  
4 violation of the requirements of this Chapter 14.22, including the employer's failure to pay all  
5 compensation owed by reason of employment, and the employer or other person's retaliation  
6 against an employee or other person for engaging in an activity protected by this Chapter 14.22.

7                   B. Employers shall display the poster in a conspicuous and accessible place at any  
8 workplace or job site where any of their employees work. Employers shall display the poster in  
9 English and in the primary language(s) of the employee(s) at the particular workplace. If display  
10 of the poster is not feasible, including situations when the employee works remotely or does not  
11 have a regular workplace or job site, employers may provide the poster on an individual basis in  
12 an employee's primary language in physical or electronic format that is reasonably conspicuous  
13 and accessible.

14 **14.22.065 Employer records**

15                   A. Each employer shall retain records that document compliance with this Chapter 14.22  
16 including:

17                   1. Written good faith estimates of employee work schedules pursuant to Section  
18 14.22.025;

19                   2. Written documentation regarding the employer's bona fide reason for denying  
20 the employee's request for a limitation or change in work schedule due to a major life event  
21 pursuant to Section 14.22.030;

22                   3. Work schedules, including but not limited to work schedules created pursuant  
23 to Section 14.22.040;

1                   4. Payroll records, including documentation of additional compensation paid to  
2 each employee pursuant to Section 14.22.035 and Section 14.22.050;

3                   5. Written documentation of employee-requested changes to the employee's work  
4 schedule that do not incur additional compensation pursuant to Section 14.22.050;

5                   6. Written employer mass communications, provided to employees about the  
6 availability of additional hours, that do not incur additional compensation pursuant to Section  
7 14.22.050;

8                   7. Written documentation of the incident leading to employee discipline that  
9 results in hours subtracted from the employee's work schedule but does not incur additional  
10 compensation pursuant to Section 14.22.050;

11                   8. Written notices for additional hours of work available for employees pursuant  
12 to Section 14.22.055;

13                   9. Written records of employees who have opted out of receiving written notice of  
14 additional hours of work (i.e. access to hours list) pursuant to Section 14.22.055;

15                   10. Written confirmation from all employees, or employees on the access to hours  
16 list, that they are not interested in accepting additional hours of work if the employer elects to  
17 reduce the notice requirements for access to hours pursuant to Section 14.22.055; and

18                   11. Pursuant to rules issued by the Director, other records that are material and  
19 necessary to effectuate the terms of this Chapter 14.22.

20                   [12. Upon request, the Office of Labor Standards, in partnership with business and](#)  
21 [community organizations contracting with the City, will provide technical assistance to](#)  
22 [employers on implementation of this Chapter 14.22, including but not limited to review of](#)  
23 [employer record-keeping systems for documenting compliance. The intent of technical](#)

1 [assistance is to support employers and employees with methods or procedures for](#)  
2 [implementation that are effective, efficient and not unreasonably burdensome or impractical.](#)

3  
4 B. Records required by this Section 14.22.065 shall be retained for a period of three  
5 years.

6 C. If the employer fails to retain adequate records required under subsection 14.22.065.A,  
7 there shall be a presumption, rebuttable by clear and convincing evidence, that the employer  
8 violated this Chapter 14.22 for the periods and for each employee for whom records were not  
9 retained.

10 D. Respondents in any case closed by the Agency shall allow the Office of City Auditor  
11 access to such records to permit the Office of City Auditor to evaluate the Agency's enforcement  
12 efforts. Before requesting records from such a respondent, the Office of City Auditor shall first  
13 consult the Agency's respondent records on file and determine if additional records are  
14 necessary. The City Auditor may apply by affidavit or declaration in the form allowed under  
15 RCW 9A.72.085 to the Hearing Examiner for the issuance of subpoenas under this subsection  
16 14.22.065.D. The Hearing Examiner shall issue such subpoenas upon a showing that the records  
17 are required to fulfill the purposes of this subsection 14.22.065.D.

18 **14.22.070 Retaliation prohibited**

19 A. No employer or any other person shall interfere with, restrain, deny, or attempt to  
20 deny the exercise of any right protected under this Chapter 14.22.

21 B. No employer or any other person shall take any adverse action against any person  
22 because the person has exercised in good faith the rights protected under this Chapter 14.22.  
23 Such rights include but are not limited to the right to make inquiries about the rights protected

1 under this Chapter 14.22; the right to inform others about their rights under this Chapter 14.22;  
2 the right to inform the person's employer, union, or similar organization, and/or the person's  
3 legal counsel or any other person about an alleged violation of this Chapter 14.22; the right to  
4 file an oral or written complaint with the Agency or bring a civil action for an alleged violation  
5 of this Chapter 14.22; the right to cooperate with the Agency in its investigations of this Chapter  
6 14.22; the right to testify in a proceeding under or related to this Chapter 14.22; the right to  
7 refuse to participate in an activity that would result in a violation of city, state or federal law; and  
8 the right to oppose any policy, practice, or act that is unlawful under this Chapter 14.22.

9 C. No employer or any other person shall communicate to a person exercising rights  
10 protected under this Section 14.22.070, directly or indirectly the willingness to inform a  
11 government employee that the person is not lawfully in the United States, or to report, or to make  
12 an implied or express assertion of a willingness to report, suspected citizenship or immigration  
13 status of an employee or a family member of the employee to a federal, state, or local agency  
14 because the employee has exercised a right under this Chapter 14.22.

15 D. It shall be considered a rebuttable presumption of retaliation if the employer or any  
16 other person takes an adverse action against a person within 90 calendar days of the person's  
17 exercise of rights protected in this Section 14.22.070. However, in the case of seasonal  
18 employment that ended before the close of the 90 calendar day period, the presumption also  
19 applies if the employer fails to rehire a former employee at the next opportunity for work in the  
20 same position. The employer may rebut the presumption with clear and convincing evidence that  
21 the adverse action was taken for a permissible purpose.

22 E. Standard of proof. Proof of retaliation under this Section 14.22.070 shall be sufficient  
23 upon a showing that the employer or any other person has taken an adverse action against a

1 person and the person's exercise of rights protected in Section 14.22.070 was a motivating factor  
2 in the adverse action, unless the employer can prove that the action would have been taken in the  
3 absence of such protected activity.

4 F. The protections afforded under this Section 14.22.070 shall apply to any person who  
5 mistakenly but in good faith alleges violations of this Chapter 14.22.

6 G. A complaint or other communication by any person triggers the protections of this  
7 Section 14.22.070 regardless of whether the complaint or communication is in writing or makes  
8 explicit reference to this Chapter 14.22.

#### 9 **14.22.075 Enforcement power and duties**

10 A. The Agency shall have the power to investigate violations of this Chapter 14.22, as  
11 defined herein, and shall have such powers and duties in the performance of these functions as  
12 are defined in this Chapter 14.22 and otherwise necessary and proper in the performance of the  
13 same and provided for by law.

14 B. The Agency shall be authorized to coordinate implementation and enforcement of this  
15 Chapter 14.22 and shall promulgate appropriate guidelines or rules for such purposes.

16 C. The Director of the Agency is authorized and directed to promulgate rules consistent  
17 with this Chapter 14.22 and Chapter 3.02. Any guidelines or rules promulgated by the Director  
18 shall have the force and effect of law and may be relied on by employers, employees, and other  
19 parties to determine their rights and responsibilities under this Chapter 14.22.

#### 20 **14.22.080 Violation**

21 The failure of any respondent to comply with any requirement imposed on the respondent under  
22 this Chapter 14.22 is a violation.

#### 23 **14.22.085 Investigation**

1           A. The Agency shall have the power to investigate any violations of this Chapter 14.22  
2 by any respondent. The Agency may initiate an investigation pursuant to rules issued by the  
3 Director including, but not limited to, situations when the Director has reason to believe that a  
4 violation has occurred or will occur, or when circumstances show that violations are likely to  
5 occur within a class of businesses because the workforce contains significant numbers of  
6 workers who are vulnerable to violations of this Chapter 14.22 or the workforce is unlikely to  
7 volunteer information regarding such violations. An investigation may also be initiated through  
8 the receipt by the Agency of a report or complaint filed by an employee or any other person.

9           B. An employee or other person may report to the Agency any suspected violation of this  
10 Chapter 14.22. The Agency shall encourage reporting pursuant to this Section 14.22.085 by  
11 taking the following measures:

12                   1. The Agency shall keep confidential, to the maximum extent permitted by  
13 applicable laws, the name and other identifying information of the employee or person reporting  
14 the violation. However, with the authorization of such person, the Agency may disclose the  
15 employee's or person's name and identifying information as necessary to enforce this Chapter  
16 14.22 or for other appropriate purposes.

17                   2. The employer must post or otherwise notify its employees that the Agency is  
18 conducting an investigation, using a form provided by the Agency and displaying it on-site, in a  
19 conspicuous and accessible location, and in English and the primary language(s) spoken by the  
20 employee(s) at the particular workplace. If display of the form is not feasible, including  
21 situations when the employee works remotely or does not have a regular workplace, employers  
22 may provide the form on an individual basis in physical or electronic format that is reasonably  
23 conspicuous and accessible.

1                   3. The Agency may certify the eligibility of eligible persons for “U” visas under  
2 the provisions of 8 U.S.C. § 1184(p) and 8 U.S.C. § 1101(a)(15)(U). The certification is subject  
3 to applicable federal law and regulations, and rules issued by the Director.

4                   C. The Agency’s investigation must commence within three years of the alleged  
5 violation. To the extent permitted by law, the applicable statute of limitations for civil actions is  
6 tolled during any investigation under this Chapter 14.22 and any administrative enforcement  
7 proceeding under this Chapter 14.22 based upon the same facts. For purposes of this Chapter  
8 14.22:

9                   1. The Agency’s investigation begins on the earlier date of when the Agency  
10 receives a complaint from a person under this Chapter 14.22, or the Agency opens an  
11 investigation under this Chapter 14.22.

12                   2. The Agency’s investigation ends when the Agency issues a final order  
13 concluding the matter and any appeals have been exhausted; the time to file any appeal has  
14 expired; or the Agency notifies the respondent in writing that the investigation has been  
15 otherwise resolved.

16                   D. The Agency’s investigation shall be conducted in an objective and impartial manner.

17                   E. The Director may apply by affidavit or declaration in the form allowed under RCW  
18 9A.72.085 to the Hearing Examiner for the issuance of subpoenas requiring the employer to  
19 produce the records identified in subsection 14.22.065.A, or for the attendance and testimony of  
20 witnesses, or for the production of documents required to be retained under subsection  
21 14.22.065.A, or any other document relevant to the issue of whether any employee or group of  
22 employees has been or is afforded proper amounts of compensation under this Chapter 14.22  
23 and/or to whether the employer has violated any provision of this Chapter 14.22. The Hearing

1 Examiner shall conduct the review without hearing as soon as practicable and shall issue  
2 subpoenas upon a showing that there is reason to believe that a violation has occurred if a  
3 complaint has been filed with the Agency, or that circumstances show that violations are likely to  
4 occur within a class of businesses because the workforce contains significant numbers of  
5 workers who are vulnerable to violations of this Chapter 14.22 or the workforce is unlikely to  
6 volunteer information regarding such violations.

7 F. The employer that fails to comply with the terms of any subpoena issued under  
8 subsection 14.22.085.E in an investigation by the Agency under this Chapter 14.22 prior to the  
9 issuance of a Director's Order issued pursuant to subsection 14.22.090.C may not use such  
10 records in any appeal to challenge the correctness of any determination by the Agency of  
11 damages owed or penalties assessed.

12 G. In addition to other remedies, the Director may refer any subpoena issued under  
13 subsection 14.22.085.E, to the City Attorney to seek a court order to enforce any subpoena.

14 H. Where the Director has reason to believe that a violation has occurred, the Director  
15 may order any appropriate temporary or interim relief to mitigate the violation or maintain the  
16 status quo pending completion of a full investigation or hearing, including but not limited to a  
17 deposit of funds or bond sufficient to satisfy a good-faith estimate of compensation, interest,  
18 damages and penalties due. A respondent may appeal any such order in accordance with Section  
19 14.22.100.

#### 20 **14.22.090 Findings of fact and determination**

21 A. Except when there is an agreed upon settlement, the Director shall issue a written  
22 determination with findings of fact resulting from the investigation and statement of whether a



1 violation of this Chapter 14.22 has or has not occurred based on a preponderance of the evidence  
2 before the Director.

3 B. If the Director determines that there is no violation of this Chapter 14.22, the Director  
4 shall issue a “Determination of No Violation” with notice of an employee or other person’s right  
5 to appeal the decision, subject to the rules of the Director.

6 C. If the Director determines that a violation of this Chapter 14.22 has occurred, the  
7 Director shall issue a “Director’s Order” that shall include a notice of violation identifying the  
8 violation or violations. The Director’s Order shall state with specificity the amounts due under  
9 this Chapter 14.22 for each violation, including payment of unpaid compensation, liquidated  
10 damages, civil penalties, penalties payable to aggrieved parties, fines, and interest pursuant to  
11 Section 14.22.095. The Director’s Order may specify that civil penalties and fines due to the  
12 Agency can be mitigated for respondent’s timely payment of remedy due to an aggrieved party  
13 under subsection 14.22.095.A.2. The Director’s Order may direct the respondent to take such  
14 corrective action as is necessary to comply with the requirements of this Chapter 14.22,  
15 including, but not limited to, monitored compliance for a reasonable time period. The Director’s  
16 Order shall include notice of the respondent’s right to appeal the decision, pursuant to Section  
17 14.22.100.

#### 18 **14.22.095 Remedies**

19 A. The payment of unpaid compensation, liquidated damages, civil penalties, penalties  
20 payable to aggrieved parties, fines, and interest provided under this Chapter 14.22 are cumulative  
21 and are not intended to be exclusive of any other available remedies, penalties, fines, and  
22 procedures.

1                   1. The amounts of all civil penalties, penalties payable to aggrieved parties, and  
2 fines contained in this Section 14.22.095 shall be increased annually to reflect the rate of  
3 inflation and calculated to the nearest cent on January 1 of each year. The Agency shall  
4 determine the amounts and file a schedule of such amounts with the City Clerk.

5                   2. If there is a remedy due to an aggrieved party, the Director may waive the total  
6 amount of civil penalties and fines due to the Agency if the Director determines that the  
7 respondent paid the full remedy due to the aggrieved party within ten days of service of the  
8 Director's Order. The Director may waive half the amount of civil penalties and fines due to the  
9 Agency if the Director determines that the respondent paid the full remedy due to the aggrieved  
10 party within 15 days of service of the Director's Order. The Director shall not waive any amount  
11 of civil penalties and fines due to the Agency if the Director determines that the respondent has  
12 not paid the full remedy due to the aggrieved party after 15 days of service of the Director's  
13 Order.

14                   3. When determining the amount of liquidated damages, civil penalties, penalties  
15 payable to aggrieved parties, and fines due under this Section 14.22.095, for a Settlement  
16 Agreement or Director's Order, including but not limited to the mitigation of civil penalties and  
17 fines due to the Agency for timely payment of remedy due to an aggrieved party under  
18 subsection 14.22.095.A.2, the Director shall consider the total amount of unpaid compensation,  
19 liquidated damages, penalties, fines, and interest due; the nature and persistence of the violations;  
20 the extent of the respondent's culpability, the substantive or technical nature of the violations;  
21 the size, revenue, and human resources capacity of the respondent; the circumstances of each  
22 situation; the amounts of penalties in similar situations; and other factors pursuant to rules issued  
23 by the Director.

1           B. A respondent found to be in violation of this Chapter 14.22 shall be liable for full  
2 payment of unpaid compensation plus interest in favor of the aggrieved party under the terms of  
3 this Chapter 14.22, and other equitable relief. For a first violation of this Chapter 14.22, the  
4 Director may assess liquidated damages in an additional amount of up to twice the unpaid  
5 compensation. For subsequent violations of this Chapter 14.22, the Director shall assess an  
6 amount of liquidated damages in an additional amount of twice the unpaid compensation. If the  
7 violation is ongoing when the Agency receives a complaint or opens an investigation, the  
8 Director may order payment of amounts that accrue after receipt of the complaint or after the  
9 investigation opens and before the date of the Director's Order. Interest shall accrue from the  
10 date the unpaid compensation was first due at 12 percent per annum, or the maximum rate  
11 permitted under RCW 19.52.020. For purposes of establishing a first and subsequent violation  
12 for this Section 14.22.095, the violation must have occurred within ten years of the Director's  
13 Order.

14           C. A respondent found to be in violation of this Chapter 14.22 for retaliation under  
15 Section 14.22.070 shall be subject to any appropriate relief at law or equity including, but not  
16 limited to reinstatement of the aggrieved party, front pay in lieu of reinstatement with full  
17 payment of unpaid compensation plus interest in favor of the aggrieved party under the terms of  
18 this Chapter 14.22, and liquidated damages in an additional amount of up to twice the unpaid  
19 compensation. The Director also shall order the imposition of a penalty payable to the aggrieved  
20 party of up to \$5,000.

21           D. A respondent who willfully violates the notice and posting requirements of subsection  
22 14.22.060.B shall be subject to a civil penalty of \$750 for the first violation and \$1,000 for  
23 subsequent violations.

1 E. A respondent who willfully hinders, prevents, impedes, or interferes with the Director  
2 or Hearing Examiner in the performance of their duties under this Chapter 14.22 shall be subject  
3 to a civil penalty of not less than \$1,000 and not more than \$5,000.

4 F. For a first violation of this Chapter 14.22, the Director may assess a civil penalty of up  
5 to \$500 per aggrieved party. For a second violation of this Chapter 14.22, the Director shall  
6 assess a civil penalty of up to \$1,000 per aggrieved party, or an amount equal to ten percent of  
7 the total amount of unpaid compensation, whichever is greater. For a third or any subsequent  
8 violation of this Chapter 14.22, the Director shall assess a civil penalty of up to \$5,000 per  
9 aggrieved party, or an amount equal to ten percent of the total amount of unpaid compensation,  
10 whichever is greater. The maximum civil penalty for a violation of this Chapter 14.22 shall be  
11 \$20,000 per aggrieved party, or an amount equal to ten percent of the total amount of unpaid  
12 compensation, whichever is greater. For purposes of this Section 14.22.095, a violation is a  
13 second, third, or subsequent violation if the respondent has been a party to one, two or more than  
14 two Settlement Agreements, respectively, stipulating that a violation has occurred; and/or one,  
15 two, or more than two Director's Orders, respectively, have issued against the respondent in the  
16 ten years preceding the date of the violation; otherwise, it is a first violation.

17 G. For the following violations, the Director may assess a fine in the amounts set forth  
18 below:

Violation	Fine
Failure to provide a good faith estimate of work schedule under Section 14.22.025	\$500
Failure to provide a written response for denial of the employee's request for a limitation or change in work schedule due to a major life event under subsection 14.22.030	\$500
Failure to compensate employee at one and one-half times pay for working hours that are	\$500

separated by less than ten hours from the previous shift under Section 14.22.035	
Failure to provide at least 14 calendar days of advance notice of work schedule under Section 14.22.040	\$500
Failure to provide notice of work schedule changes under Section 14.22.045	\$500
Failure to comply with prohibitions against asking or requiring an employee to find coverage for scheduled hours if the employee is unable to work for a reason covered by other laws or a major life event under Section 14.22.045	\$500
Failure to compensate employee with additional compensation for work schedule changes under Section 14.22.050	\$500
Failure to comply with prohibition against systemic pattern or practice of significant underscheduling under Section 14.22.052	\$500
Failure to offer additional hours of work to existing employees under Section 14.22.055	\$500
Failure to provide employees with written notice of rights under subsection 14.22.060	\$500
Failure to maintain records for three years under Section 14.22.065	\$500 per missing record
Failure to comply with prohibitions against retaliation for exercising rights protected under Section 14.22.070	\$1,000 per aggrieved party
Failure to provide notice of investigation to employees under subsection 14.22.085.B.2	\$500
Failure to provide notice of failure to comply with final order to the public under Section 14.22.115.A.1	\$500

1  
 2           The fine amounts shall be increased cumulatively by 50 percent of the fine for each  
 3 preceding violation for each subsequent violation of the same provision by the same employer or  
 4 person within a ten year period. The maximum amount that may be imposed in fines in any one  
 5 year period for each type of violation listed above is \$5,000 unless a fine for retaliation is issued,  
 6 in which case the maximum amount is \$20,000.

1 H. In addition to the unpaid compensation, penalties, fines, liquidated damages, and  
2 interest, the Agency may assess against the respondent in favor of the City reasonable costs  
3 incurred in enforcing this Chapter 14.22, including but not limited to reasonable attorneys' fees.

4 I. The employer that is the subject of a settlement agreement stipulating that a violation  
5 shall count for debarment, or final order for which all appeal rights have been exhausted shall not  
6 be permitted to bid, or have a bid considered, on any City contract until such amounts due under  
7 the final order have been paid in full to the Director. If the employer is the subject of a final  
8 order two times or more within a five-year period, the contractor or subcontractor shall not be  
9 allowed to bid on any City contract for two years. This subsection 14.22.095.I shall be construed  
10 to provide grounds for debarment separate from, and in addition to, those contained in Chapter  
11 20.70 and shall not be governed by that chapter provided that nothing in this subsection  
12 14.22.095.I shall be construed to limit the application of Chapter 20.70. The Director shall  
13 notify the Director of Finance and Administrative Services of all employers subject to debarment  
14 under this subsection 14.22.095.I.

15 **14.22.100 Appeal period and failure to respond**

16 A. An employee or other person who claims an injury as a result of an alleged violation  
17 of this Chapter 14.22 may appeal the Determination of No Violation Shown, pursuant to the  
18 rules of the Director.

19 B. A respondent may appeal the Director's Order, including all remedies issued pursuant  
20 to Section 14.22.095, by requesting a contested hearing before the Hearing Examiner in writing  
21 within 15 days of service of the Director's Order. If a respondent fails to appeal the Director's  
22 Order within 15 days of service, the Director's Order shall be final. If the last day of the appeal

1 period so computed is a Saturday, Sunday, or federal or City holiday, the appeal period shall run  
2 until 5 p.m. on the next business day.

### 3 **14.22.105 Appeal procedure and failure to appear**

4 A. Contested hearings shall be conducted pursuant to the procedures for hearing contested  
5 cases contained in Section 3.02.090 and the rules adopted by the Hearing Examiner for hearing  
6 contested cases. The review shall be conducted de novo and the Director shall have the burden of  
7 proof by a preponderance of the evidence before the Hearing Examiner. Upon establishing such  
8 proof, the remedies and penalties imposed by the Director shall be upheld unless it is shown that  
9 the Director abused discretion. Failure to appear for a contested hearing will result in an order  
10 being entered finding that the employer committed the violation stated in the Director's order. For  
11 good cause shown and upon terms the Hearing Examiner deems just, the Hearing Examiner may  
12 set aside an order entered upon a failure to appear.

13 B. In all contested cases, the Hearing Examiner shall enter an order affirming, modifying  
14 or reversing the Director's order.

### 15 **14.22.110 Appeal from Hearing Examiner order**

16 A. The respondent may obtain judicial review of the decision of the Hearing Examiner by  
17 applying for a Writ of Review in the King County Superior Court within 30 days from the date  
18 of the decision in accordance with the procedure set forth in chapter 7.16 RCW, other applicable  
19 law, and court rules.

20 B. The decision of the Hearing Examiner shall be final and conclusive unless review is  
21 sought in compliance with this Section 14.22.110.

### 22 **14.22.115 Failure to comply with final order**

1           A. If a respondent fails to comply within 30 days of service of any settlement agreement  
2 with the Agency, or with any final order issued by the Director or the Hearing Examiner for  
3 which all appeal rights have been exhausted, the Agency may pursue, but is not limited to, the  
4 following measures to secure compliance:

5                   1. The Director may require the respondent to post public notice of the  
6 respondent's failure to comply in a form and manner determined by the Agency.

7                   2. The Director may refer the matter to a collection agency. The cost to the City  
8 for the collection services will be assessed as costs, at the rate agreed to between the City and the  
9 collection agency, and added to the amounts due.

10                  3. The Director may refer the matter to the City Attorney for the filing of a civil  
11 action in King County Superior Court, the Seattle Municipal Court, or any other court of  
12 competent jurisdiction to enforce such order or to collect amounts due. In the alternative, the  
13 Director may seek to enforce a settlement agreement, Director's Order or a final order of the  
14 Hearing Examiner under Section 14.22.120.

15                  4. The Director may request that the City's Department of Finance and  
16 Administrative Services deny, suspend, refuse to renew, or revoke any business license held or  
17 requested by the employer or person until such time as the employer complies with the remedy  
18 as defined in the settlement agreement or final order. The City's Department of Finance and  
19 Administrative Services shall have the authority to deny, refuse to renew, or revoke any business  
20 license in accordance with this subsection 14.22.115.A.4.

21           B. No respondent that is the subject of a settlement agreement or final order issued under  
22 this Chapter 14.22 shall quit business, sell out, exchange, convey, or otherwise dispose of the  
23 respondent's business or stock of goods without first notifying the Agency and without first



1 notifying the respondent's successor of the amounts owed under the final order at least three  
2 business days prior to such transaction. At the time the respondent quits business, or sells out,  
3 exchanges, or otherwise disposes of the respondent's business or stock of goods, the full amount  
4 of the remedy, as defined in the settlement agreement or the final order issued by the Director or  
5 the Hearing Examiner, shall become immediately due and payable. If the amount due under the  
6 settlement agreement or final order is not paid by respondent within ten days from the date of  
7 such sale, exchange, conveyance, or disposal, the successor shall become liable for the payment  
8 of the amount due, provided that the successor has actual knowledge of the order and the  
9 amounts due or has prompt, reasonable, and effective means of accessing and verifying the fact  
10 and amount of the order and the amounts due. The successor shall withhold from the purchase  
11 price a sum sufficient to pay the amount of the full remedy. When the successor makes such  
12 payment, that payment shall be deemed a payment upon the purchase price in the amount paid,  
13 and if such payment is greater in amount than the purchase price the amount of the difference  
14 shall become a debt due such successor from the employer.

15 **14.22.120 Debt owed The City of Seattle**

16 A. All monetary amounts due under the settlement agreement or Director's Order shall be  
17 a debt owed to the City and may be collected in the same manner as any other debt in like  
18 amount, which remedy shall be in addition to all other existing remedies, provided that amounts  
19 collected by the City for unpaid compensation, liquidated damages, penalties payable to  
20 aggrieved parties, or front pay shall be held in trust by the City for the aggrieved party and, once  
21 collected by the City, shall be paid by the City to the aggrieved party.

22 B. If a respondent fails to appeal a Director's Order to the Hearing Examiner within the  
23 time period set forth in subsection 14.22.100.B the Director's Order shall be final, and the

1 Director may petition the Seattle Municipal Court to enforce the Director's Order by entering  
2 judgment in favor of the City finding that the respondent has failed to exhaust its administrative  
3 remedies and that all amounts and relief contained in the order are due. The Director's Order  
4 shall constitute prima facie evidence that a violation occurred and shall be admissible without  
5 further evidentiary foundation. Any certifications or declarations authorized under RCW  
6 9A.72.085 containing evidence that the respondent has failed to comply with the order or any  
7 parts thereof, and is therefore in default, or that the respondent has failed to appeal the Director's  
8 Order to the Hearing Examiner within the time period set forth in subsection 14.22.100.B and  
9 therefore has failed to exhaust the respondent's administrative remedies, shall also be admissible  
10 without further evidentiary foundation.

11 C. If a respondent fails to obtain judicial review of an order of the Hearing Examiner  
12 within the time period set forth in subsection 14.22.110.A, the order of the Hearing Examiner  
13 shall be final, and the Director may petition the Seattle Municipal Court to enforce the Director's  
14 Order by entering judgment in favor of the City for all amounts and relief due under the order of  
15 the Hearing Examiner. The order of the Hearing Examiner shall constitute conclusive evidence  
16 that the violations contained therein occurred and shall be admissible without further evidentiary  
17 foundation. Any certifications or declarations authorized under RCW 9A.72.085 containing  
18 evidence that the respondent has failed to comply with the order or any parts thereof, and is  
19 therefore in default, or that the respondent has failed to avail itself of judicial review in  
20 accordance with subsection 14.22.110.A, shall also be admissible without further evidentiary  
21 foundation.

22 D. In considering matters brought under subsections 14.22.120.B and 14.22.120.C, the  
23 Municipal Court may include within its judgment all terms, conditions, and remedies contained

1 in the Director's Order or the order of the Hearing Examiner, whichever is applicable, that are  
2 consistent with the provisions of this Chapter 14.22.

3 **14.22.125 Private right of action**

4 A. Any person or class of persons that suffers financial injury as a result of a violation of  
5 this Chapter 14.22 or is the subject of prohibited retaliation under Section 14.22.070, may bring a  
6 civil action in a court of competent jurisdiction against the employer or other person violating  
7 this Chapter 14.22 and, upon prevailing, may be awarded reasonable attorney fees and costs and  
8 such legal or equitable relief as may be appropriate to remedy the violation including, without  
9 limitation, the payment of any unpaid compensation plus interest due to the person and  
10 liquidated damages in an additional amount of up to twice the unpaid compensation; a penalty  
11 payable to any aggrieved party of up to \$5,000 if the aggrieved party was subject to prohibited  
12 retaliation. Interest shall accrue from the date the unpaid compensation was first due at 12  
13 percent per annum, or the maximum rate permitted under RCW 19.52.020.

14 B. For purposes of this Section 14.22.125, "person" includes any entity a member of  
15 which has suffered financial injury or retaliation, or any other individual or entity acting on  
16 behalf of an aggrieved party that has suffered financial injury or retaliation.

17 C. For purposes of determining membership within a class of persons entitled to bring an  
18 action under this Section 14.22.125, two or more employees are similarly situated if they:

- 19 1. Are or were employed by the same employer or employers, whether  
20 concurrently or otherwise, at some point during the applicable statute of limitations period,  
21 2. Allege one or more violations that raise similar questions as to liability, and  
22 3. Seek similar forms of relief.

1 D. For purposes of subsection 14.22.125.C, employees shall not be considered dissimilar  
2 solely because their

- 3 1. Claims seek damages that differ in amount, or  
4 2. Job titles or other means of classifying employees differ in ways that are  
5 unrelated to their claims.

6 **14.22.130 Study of application of secure scheduling requirements**

7 A. The Council shall request the City Auditor, in collaboration with the Agency, to  
8 contract with academic researchers who have a proven track record of rigorous analysis of the  
9 impacts of labor standards regulations to conduct an evaluation of the impacts of the ordinance  
10 introduced as Council Bill \_\_\_\_\_ for the baseline, one-year, and two-year periods following  
11 implementation. Areas of evaluation shall include, but not be limited to the impacts to  
12 businesses, including costs, and the impacts on employees of the requirements of this Chapter  
13 14.22, differences and challenges between limited and full service restaurants in implementing  
14 the ordinance, and the interplay of diversity programs and access to hours lists.

15 B. The Council shall use the results of the evaluation to identify possible areas for  
16 revision to accomplish the goals of Council Bill 118765.

17 C. Efforts to identify whether other industries have scheduling practices that  
18 should be considered for coverage under SMC 14.22 et. seq. could be conducted under a separate  
19 study, by contracting with academic researchers who have a proven track record of rigorous  
20 analysis of labor standards regulations. and to determine whether to extend application, in whole  
21 or in part, to employers in different industries and/or with different thresholds for coverage.  
22

1           ~~B. The Council shall use the results of the evaluation to identify possible areas for~~  
2 ~~revision and to determine whether to extend application, in whole or in part, to employers in~~  
3 ~~different industries and/or with different thresholds for coverage.~~

4           **14.22.135 Encouragement of more generous policies**

5           A. Nothing in this Chapter 14.22 shall be construed to discourage or prohibit the  
6 employer from the adoption or retention of scheduling policies more generous than the one  
7 required herein.

8           B. Nothing in this Chapter 14.22 shall be construed as diminishing the obligation of the  
9 employer to comply with any contract, collective bargaining agreement, employment benefit  
10 plan, or other agreement providing more generous scheduling policies to an employee than  
11 required herein.

12           C. Nothing in this Chapter 14.22 shall be construed as diminishing the rights of public  
13 employees regarding scheduling policies as provided under federal or Washington state law or  
14 the Seattle Municipal Code.

15           **14.22.140 Other legal requirements**

16 This Chapter 14.22 defines requirements for secure scheduling and shall not be construed to  
17 preempt, limit, or otherwise affect the applicability of any other law, regulation, requirement,  
18 policy, or standard that provides for greater requirements; and nothing in this Chapter 14.22 shall  
19 be interpreted or applied so as to create any power or duty in conflict with federal or state law.  
20 Nor shall this Chapter 14.22 be construed to preclude any person aggrieved from seeking judicial  
21 review of any final administrative decision or order made under this Chapter 14.22 affecting  
22 such person.

23           **14.22.145 Collective bargaining agreement for secure scheduling**

1 A. The requirements of this Chapter 14.22 shall not apply to any employees covered by a  
2 bona fide collective bargaining agreement to the extent that such requirements are expressly  
3 waived in the collective bargaining agreement, or in an addendum to an existing agreement  
4 including an agreement that is open for negotiation, in clear and unambiguous terms and the  
5 employees have ratified an alternative structure for secure scheduling that meets the public  
6 policy goals of this Chapter 14.22.

7 B. Any waiver by an individual employee of any provisions of this Chapter 14.22 shall  
8 be deemed contrary to public policy and shall be void and unenforceable.

9 **14.22.147 Effective date**

10 The provisions of this Chapter 14.22 shall take effect on July 1, 2017.

11 **14.22.150 Severability**

12 The provisions of this Chapter 14.22 are declared to be separate and severable. If any clause,  
13 sentence, paragraph, subdivision, section, subsection, or portion of this Chapter 14.22, or the  
14 application thereof to any employer, employee, or circumstance, is held to be invalid, it shall not  
15 affect the validity of the remainder of this Chapter 14.22, or the validity of its application to  
16 other persons or circumstances.

17 Section 2. Subsection 14.20.025.D of the Seattle Municipal Code, which section was  
18 enacted by Ordinance 124960, is amended as follows:

19 **14.20.025 Notice and posting**

20 \* \* \*

21 D. Employers shall give written notice of employment information to employees that  
22 contains items listed in subsections 14.20.025.D.~~((1))~~4.a through 14.20.025.D.~~((7))~~4.i in English  
23 and in the primary language(s) of the employee(s) receiving the written information.

1           1. Employers shall give this written notice to employees at time of hire and to all  
2 employees who work for the employer as of that date and in the future.

3           2. Employers shall revise this written notice before any change to such  
4 employment information, or as soon as practicable for retroactive changes to such employment  
5 information, pursuant to rules issued by the Director. For the written good faith estimate of the  
6 employee's work schedule in subsection 14.20.025.4.h, the employer is required to revise the  
7 notice once every year and when there is a significant change to the work schedule due to  
8 changes in the employee's availability or to the employer's business needs, pursuant to Section  
9 14.22.025. ((Effective April 1, 2016, employers shall give this written notice to all employees  
10 who work for the employer as of that date and in the future.))

11           3. If an employer fails to give this written notice for the items listed in subsections  
12 14.20.025.D.4.a through 14.20.025.D.4.g, the failure shall constitute evidence weighing against  
13 the credibility of the employer's testimony regarding the agreed-upon rate of pay.

14           4. The written notice shall include the following items:

15                   ~~((1-))~~a. Name of employer and any trade ("doing business as") names used  
16 by the employer;

17                   ~~((2-))~~b. Physical address of the employer's main office or principal place  
18 of business and, if different, a mailing address;

19                   ~~((3-))~~c. Telephone number and, if applicable, email address of the  
20 employer;

21                   ~~((4-))~~d. Employee's rate or rates of pay, and, if applicable, eligibility to  
22 earn an overtime rate or rates of pay;

1                       ~~((5-))~~e. Employer's tip policy, with an explanation of any tip sharing,  
2 pooling, or allocation policies;

3                       ~~((6-))~~f. Pay basis (e.g. hour, work shift, day, week, commission);

4                       ~~((7-))~~g. Employee's established pay day for earned compensation due by  
5 reason of employment; ~~((and))~~

6                       ~~((8-))~~h. For employees covered by Chapter 14.22, a written good faith  
7 estimate of the employee's work schedule including the median number of hours the employee  
8 can expect to work each work week, and whether the employee will be expected to work on-call  
9 shifts; and

10                      ~~((9-))~~i. Pursuant to rules issued by the Director, other information that is  
11 material and necessary to effectuate the terms of this Chapter 14.20.

12   \* \* \*

13                      Section 3. Subsection 6.208.020.A of the Seattle Municipal Code, which section was last  
14 amended by Ordinance 124963, is amended as follows:

15 **6.208.020 Denial, revocation of, or refusal to renew business license**

16                      A. In addition to any other powers and authority provided under this Title 6, the  
17 Director, or the Director's designee, has the power and authority to deny, revoke, or refuse to  
18 renew any business license issued under the provisions of this Chapter 6.208. The Director,  
19 or the Director's designee, shall notify such applicant or licensee in writing by mail of the  
20 denial, revocation of, or refusal to renew, the license and on what grounds such a decision  
21 was based. The Director may deny, revoke or refuse to renew any license issued under this  
22 Chapter 6.208 on one or more of the following grounds:

- 23                                       1. The license was procured by fraud or false representation of fact.



1                   2. The licensee has failed to comply with any provisions of this Chapter 6.208.

2                   3. The licensee has failed to comply with any provisions of Chapters 0, 5.35,  
3 5.40, 5.45, 5.46, 5.48, 5.50, or 5.52.

4                   4. The licensee is in default in any payment of any license fee or tax under Title  
5 5 or Title 6.

6                   5. The property at which the business is located has been determined by a court  
7 to be a chronic nuisance property as provided in Chapter 10.09.

8                   6. The applicant or licensee has been convicted of theft under subsection  
9 12A.08.060.A.4 within the last ten years.

10                  7. The applicant or licensee is a person subject within the last ten years to a  
11 court order entering final judgment for violations of chapters 49.46, 49.48, or 49.52 RCW, or  
12 29 U.S.C. 206 or 29 U.S.C. 207, and the judgment was not satisfied within 30 days of the later  
13 of either:

14                   a. the expiration of the time for filing an appeal from the final judgment  
15 order under the court rules in effect at the time of the final judgment order; or

16                   b. if a timely appeal is made, the date of the final resolution of that  
17 appeal and any subsequent appeals resulting in final judicial affirmation of the findings of  
18 violations of chapters 49.46, 49.48, or 49.52 RCW, or 29 U.S.C. 206 or 29 U.S.C. 207.

19                  8. The applicant or licensee is a person subject within the last ten years to a final  
20 and binding citation and notice of assessment from the Washington Department of Labor and  
21 Industries for violations of chapters 49.46, 49.48, or 49.52 RCW, and the citation amount and  
22 penalties assessed therewith were not satisfied within 30 days of the date the citation became  
23 final and binding.

1 9. Pursuant to subsections 14.16.100.A.4, 14.17.075.A, 14.19.100.A.4, ((and))  
2 14.20.080.A.4, and 14.22.115.A.4, the applicant or licensee has failed to comply within 30  
3 days of service of any settlement agreement, any final order issued by the Division Director of  
4 the Office of Labor Standards within the Office for Civil Rights, or any final order issued by  
5 the Hearing Examiner under Chapters 14.16, 14.17, 14.19, ((and)) 14.20, and 14.22, for which  
6 all appeal rights have been exhausted, and the Division Director of the Office of Labor  
7 Standards within the Office for Civil Rights has requested that the Director deny, refuse to  
8 renew, or revoke any business license held or requested by the applicant or licensee. The  
9 denial, refusal to renew, or revocation shall remain in effect until such time as the violation(s)  
10 under Chapters 14.16, 14.17, 14.19, ((and)) 14.20, and 14.22 are remedied.

11 10. The business is one that requires an additional license under this Title 6 and  
12 the business does not hold that license.

13 11. The business has been determined under a separate enforcement process to  
14 be operating in violation of law.

15 \* \* \*

16 Section 4. Section 3.14.945 of the Seattle Municipal Code, last amended by Ordinance  
17 124643, is amended as follows:

18 **3.14.945 Office of Labor Standards**

19 There is established in the Office for Civil Rights an Office of Labor Standards, under the direction  
20 of the Mayor. There shall be a Division Director to manage the Office of Labor Standards. The  
21 Director of the Office for Civil Rights shall appoint the Division Director subject to the approval  
22 of the Mayor. The mission of the Office of Labor Standards is to protect workers' wages, working  
23 conditions, and safety and health, and to end barriers to workplace equity for women, communities

1 of color, immigrants and refugees, and other vulnerable workers. The functions of the Office of  
2 Labor Standards are as follows:

3           A. Promoting labor standards by means of outreach and education and technical  
4 assistance and training;

5           B. Collecting and analyzing data on the city's work force and workplaces;

6           C. Administering and enforcing City of Seattle ordinances relating to minimum wage  
7 and minimum compensation (Chapter 14.19), paid sick and safe time (Chapter 14.16), use of  
8 criminal history in employment decisions (Chapter 14.17), (~~and~~) wage and tip compensation  
9 requirements (Chapter 14.20), and secure scheduling (Chapter 14.22).

10

11

12

1 Section 5. Sections 2 through 4 of this ordinance shall take effect on July 1, 2017.

2 Section 6. This ordinance shall take effect and be in force 30 days after its approval by  
3 the Mayor, but if not approved and returned by the Mayor within ten days after presentation, it  
4 shall take effect as provided by Seattle Municipal Code Section 1.04.020.

5 Passed by the City Council the \_\_\_\_ day of \_\_\_\_\_, 2016, and  
6 signed by me in open session in authentication of its passage this  
7 \_\_\_\_ day of \_\_\_\_\_, 2016.

8 \_\_\_\_\_  
9 \_\_\_\_\_  
10 President \_\_\_\_\_ of the City Council

11  
12 Approved by me this \_\_\_\_ day of \_\_\_\_\_, 2016.

13 \_\_\_\_\_  
14 \_\_\_\_\_  
15 Edward B. Murray, Mayor

16  
17 Filed by me this \_\_\_\_ day of \_\_\_\_\_, 2016.

18 \_\_\_\_\_  
19 \_\_\_\_\_  
20 Monica Martinez Simmons, City Clerk

21 (Seal)



**MEMORANDUM**

**To:** CRUEDA Committee  
**From:** Patricia Lee  
**Date:** August 19, 2016  
**Subject:** Secure Scheduling Ordinance – C.B. 118765

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On September 7, 2016, the Civil Rights, Utilities, Economic Development and Arts (CRUEDA) committee will discuss the proposed Secure Scheduling ordinance, C.B. 118765, and any proposed amendments.

The CRUEDA committee will consider and potentially vote on C.B 118765 at the September 13, 2016 meeting. This will allow a vote by the full Council on September 19, 2016 the last Council meeting before Council begins consideration of the City’s budget. This memo is divided into three parts:

- A. Background
- B. Summary of the Proposed ordinance, and
- C. Proposed amendments.

**A. BACKGROUND**

Councilmembers Herbold and González chose a different process for this legislative proposal. Instead of beginning with legislation developed by the Council or Executive and inviting the public to comment on it, they began with the public discussion. Working with the Mayor’s Office, the Office of Labor Standards (OLS), businesses, workers and organizations representing both interests, they discussed and considered many ideas on how to balance a business’ response to changing staffing needs with the impact those staffing changes have on workers.

The Mayor’s Office and Council staff met with businesses and worker advocates at 17 stakeholder meetings during the past eight months. During this time, the CRUEDA committee held 10 committee meetings to hear from these stakeholders, academic researchers, and the San Francisco Office of Labor Standards Enforcement. Council members, the Executive and their staffs have met individually with numerous business owners, workers and worker advocates. Initial policy ideas were exchanged and considered.

C.B. 118765 was introduced on August 15, 2016, and on August 16, 2016 the CRUEDA committee held a public hearing on the legislation.

Why there is a need for this ordinance? SMC 14.22.012 p. 12

Many part-time workers choose to work part-time and many employees want to maintain the flexibility to change their work schedule. This ordinance seeks to balance the work schedule needs of both employers and employees.

As a result of extensive outreach, the Council and Executive decided to promulgate the secure scheduling ordinance to:

...establish predictable work schedules that advance race and social equity, promote greater economic security, further the health, safety and welfare of employees, create opportunity for employee input into scheduling practices, and create a mechanism for employees to obtain access to additional hours of work before the employer hires additional employees. SMC 14.22.012 p. 12

The American economy has shifted from a primarily manufacturing industrial economy to a service economy. Many service industries calculate labor costs on an hourly basis, not a fixed per employee cost. It is also a reality that staffing needs fluctuate depending on customer demand.

Researchers, such as Professor Susan Lambert of the University of Chicago, have observed that a business's labor costs are different if their employee is on a fixed salary or hourly salary. If an employee is on a fixed salary, an employer's costs would not go down if their employee is not as busy some days or hours. However, if an employee is paid per hour, whether it is profitable for an employer to have the employee work depends on how much business is being generated during that hour.

Employers have a legitimate reason to reduce their labor costs; however, when those decisions result in unwanted scheduling changes employees bear the cost either (a) in reduced hours and income or (b) in additional unscheduled hours that may conflict with other responsibilities in their life.

As many part-time hourly workers are women, people of color and recent immigrants, the impacts of unpredictable scheduling falls more heavily on that segment of the population. In a study of Seattle scheduling practices commissioned by the City of Seattle, African American and Latino employees were disproportionately more likely be sent home early, receive short notice of their work hours, work "cloppenings and work on-call." <sup>1</sup> "Cloppenings" refers to working both a closing and opening shift for a business.

In 2014 San Francisco enacted legislation commonly known as the Retail Workers Bill of Rights, [http://library.amlegal.com/nxt/gateway.dll/California/police/article33fhoursandretentionprotectionsfo?f=templates\\$fn=default.htm\\$3.0\\$vid=amlegal:sanfrancisco\\_ca\\$anc=JD Article33F](http://library.amlegal.com/nxt/gateway.dll/California/police/article33fhoursandretentionprotectionsfo?f=templates$fn=default.htm$3.0$vid=amlegal:sanfrancisco_ca$anc=JD Article33F) and [http://library.amlegal.com/nxt/gateway.dll/California/police/article33gpredictableschedulingandfairtr?f=templates\\$fn=default.htm\\$3.0\\$vid=amlegal:sanfrancisco\\_ca\\$anc=JD Article33G](http://library.amlegal.com/nxt/gateway.dll/California/police/article33gpredictableschedulingandfairtr?f=templates$fn=default.htm$3.0$vid=amlegal:sanfrancisco_ca$anc=JD Article33G). Scheduling legislation is being considered in 7 other jurisdictions including Oregon, California, New York, North Carolina, Connecticut, Washington D.C. and Illinois.

A number of jurisdictions have adopted certain parts of the legislation. For example, New Hampshire recently passed a law providing employees with a right to request a flexible work

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<sup>1</sup> *Scheduling in Seattle: Current State of Practice and Prospects for Intervention*, Vigdor Measurement & Evaluation, LLC 2016.

arrangement and right to request 14 days advance notice of work schedules. Vermont also has a law providing employees with a right to request a flexible working arrangement.

## **B. PROPOSED ORDINANCE: SUMMARY OF C.B. 118765**

### **Who would be covered by this ordinance?**

1. Employers SMC 14.22.010 p. 7

The ordinance covers retail and food service establishments with 500+ employees worldwide and full-service restaurants with 500 + employees and 40 or more locations worldwide. The definition of employer is the same as the definition in the City's minimum wage ordinance and include chains, franchises, and integrated enterprises.

Retail and food services have a significant number of part-time employees and research by national experts, such as Professor Susan Lambert of the University of Chicago, and Lonnie Golden at Penn State, have documented scheduling variabilities in those industries. The thresholds of coverage are the same as minimum wage. Larger employers often have a human resource department and other resources that make it easier for them to absorb new regulatory requirements.

While all employees are counted to determine the size of an employer, only those employees who are in a fixed store location and work 50% of their time in the city of Seattle are covered by the ordinance requirements.

2. Employees SMC 14.22.010 p.7

The ordinance covers hourly full-time, part-time, and temporary (i.e. non-exempt) employees.

Collective Bargaining Agreement Waiver SMC 14.22.145 p. 44, 45

The requirements of the ordinance do not apply to employees covered by a collective bargaining agreement (CBA), to the extent that such requirements are expressly waived in the CBA in clear and unambiguous terms and employees have ratified an alternative structure for secure scheduling that meets the ordinance's public policy goals.

### **What does the bill require of employers?**

There are five major concepts in C.B. 118765:

1. **Good Faith Estimate.** Employers must provide a good faith estimate of an employee's hours and employees have a right to request input into their work schedule
2. **Right to Rest.** Employees have a right to rest between scheduled work hours
3. **Advance Notice.** Employers must provide each employee with written notice of work schedules at least 14 calendar days in advance of scheduled work.
4. **Additional compensation for work schedule changes.** Employees are entitled to compensation for work schedule changes, in some circumstances and employees are required to seek coverage for scheduled hours they cannot work in some circumstances

5. **Access to Hours.** Employers must provide existing employees access to additional hours before employers new employees are hired, with a recognition of diversity and youth hiring programs.

In addition, the bill has a number of other provisions described in section 6.

1. **Good Faith Estimate. Employers must provide a good faith estimate of an employee's hours and employees have a right to request input into their work schedule. SMC 14.22.025 p. 14 and SMC 14.22.020 p. 15**

Many employers have a conversation at time of hire, and during the employment relationship, about the hours they can offer and the employee's hours of availability. The Vigdor study found that employees who were given a "good faith estimate" of the hours they would be working experienced less scheduling hardship later on. The good faith estimate helped clarify expectations and create a pattern of communication between employers and employees.

This ordinance encourages that pattern of communication by requiring employers to provide, at time of hire, a written estimate of the hours the employee can expect to work each week and whether they will be required to work on-call shifts. This estimate would be included with the other employment information required at time of hire, such as rate of pay, and provided in English or the employee's primary language. This estimate must be updated at least once a year and whenever there is a significant change due to the employee's availability or employer's business needs.

The good faith estimate is not a contractual offer and the employer is not bound by it. However, the employer is required to have an interactive conversation with the employee to discuss any significant change from the estimate and if applicable, as discussed below to state a bona fide business reason for their decision.

Similarly, the ordinance provides that employees have a right to request input into their work schedule at time of hire, and during their employment relationship. Employee's input into their own work schedule is also a practice currently used by many Seattle employers and leads to better communication and clarity of expectations between employers and employees.

Employees may advise employers of any limits or preferences they have on the hours or locations they are available to work. If an employee's request is not for a "major life event" the employer shall be required to consider and respond to the request but may grant or deny the request for any lawful reason.

If the employee's request is for a major life event, defined as changes in the employee's transportation or housing, own serious health condition, responsibilities as a caregiver, education or training program or other job responsibilities, the employer does not have to grant the request, but must provide a bona fide business reason for denying the request. A bona fide business reason is defined as a significant and identifiable burden of additional costs or ability to meet organizational demands.



**2. Right to Rest. Employees have a right to rest between scheduled work hours  
SMC 14.22. 035 p. 15, 16**

The term “clopening” refers to working both a closing and opening shift. Depending on the businesses hours, this can result in employees having very little time between work shifts. The Vigdor study found 75% of the surveyed employees worked a “clopening” in the past two weeks, 31% of which were required by the employer.

The ordinance requires employers to not schedule or require employees to work with less than 10 hours between scheduled hours. This is to provide employees sufficient time to rest between work hours, similar to the health and safety reasons underlining the limit of an 8 hour day. However, in recognition that some employees want to work their hours in a concentrated period of time, either because those are desirable shifts or they want to free up the rest of their time for caregiving responsibilities or school, the ordinance does not prohibit clopenings.

If an employee requests or consents to work hours less than 10 hours apart they may. However, similar to the concept of overtime pay for hours beyond an 8 hour day, an employee will receive time and a half for the hours that are less than 10 hours apart.

This ordinance provision does not apply to split shifts.

**3. Advance Notice. Employers must provide each employee with written notice of work schedules at least 14 calendar days in advance of scheduled work. SMC 14.22.040 p.16, 17**

Lack of certainty about hours of employment can present significant challenges for employees, especially those who are trying to balance other responsibilities such as family caregiving. The Vigdor study found that 25% of the survey respondents received 3 days or less notice of their upcoming work schedule. This mirrors findings in national studies. In fact, nearly half of the surveyed employees in the Vigdor study would rather have one week’s advance notice of their schedule than a 20% pay premium.

**4. Additional compensation for work schedule changes. Employees are entitled to compensation for work schedule changes in some circumstances and employees are required to seek coverage for scheduled hours they cannot work in some circumstances. SMC 14.22.**

For the 14 day advance notice to be meaningful, employers and employees have to be able to rely on it. However, both employers and employees need the flexibility to make changes. The ordinance seeks to balance predictability and flexibility and is organized first with a discussion of what the notification process is if an employer or employee wants to change an employee’s schedule hours, and then when those changes must be compensated.

- a. **Notification.** Employers and employees are required to provide timely notice, or as soon as practicable, of changes they would like to make to an employees scheduled hours established in the 14-day advance written notice.

The employee has a right to decline an employer's request to work non-scheduled hours if the request differs from the scheduled hours established in the 14-day advance written notice.

Whether an employer can ask or require an employee to find replacement coverage depends on the reason the employee can not work their scheduled hours as follows:

- The employer cannot ask or require an employee to find replacement coverage if work schedule change is due to a reason covered by another local, state or federal law (e.g. Paid Sick and Safe Time).
- The employer can ask but not require an employee to find replacement coverage if work schedule change is due to emergency or major life event that prevents an employee from working the scheduled hours
- The employer can ask and require an employee to find replacement coverage if work schedule change is not for the above reasons

b. **Compensation.** SMC 14.22.050 p. 18-20

Changes to the 14 day advance notice written work schedule must be compensated in the following circumstances:

**Additions** require one hour of pay, in addition to the wages earned if the employer:

- i. Adds hours that are not on the 14-day advance notice written work schedule, or
- ii. Changes the date, start or end time of a work shift with no loss of hours.

**Subtractions** require the employer to pay the employee 0.5x pay for the length of the scheduled work shift, or for the remainder of the work shift if the employer:

- i. Subtracts hours from a work shift before or after the employee reports for duty, or
- ii. Changes the date or start or end time of work shift with a loss of hours;
- iii. Cancels a work shift; or
- iv. Schedules an employee for an on-call shift for which the employee does not need to report to work.

**Exceptions.** Requirements for additional compensation do not apply in the following situations:

- i. Mutually agreed upon work shift swaps or coverage among employees, that may be approved by the employer;
- ii. Additional hours that an employee volunteers to work in response to an employer's written mass communication about the availability of additional hours. This exception only applies to additional hours that are the result of another employee being unable to work their scheduled hours. The communication must be clear that accepting such hours is voluntary and employee has the right to decline such hours;

- iii. Additional hours that were included in an “access to hours” offer of work;
- iv. Employee-requested changes that the employee voluntarily makes to the employee’s work schedule and documents in writing
- v. Employee hours that are subtracted due to disciplinary reasons, provided the employer documents in writing the incident leading to discipline
- vi. Operations cannot begin or continue due to threats to employees or property; when due to the recommendation of a public official work cannot begin or continue; when public utilities fail to supply electricity, water, or gas, or there is a failure in the public utilities, or sewer system; or due to natural disaster or other cause not within the employer's control pursuant to rules issued by the Director.

**5. Access to Hours. Employers must provide existing employees access to additional hours before employers new employees are hired, with a recognition of diversity and youth hiring programs. SMC 14.22.055 p. 20 - 24**

Many employees choose to work part-time and this proposal does not prevent that. However, there are many employees who are working fewer hours than they want or need to in order to be economically self-sufficient. The Vigdor study found that 30% surveyed Seattle employees want to work more hours. The Seattle Restaurant Workers Survey reported 23% of their surveyed employees wanted to work more hours. These findings are consistent with findings in national studies (*e.g.*, Underwork, Work-Hour Insecurity, and a New Approach to Wage and Hour Regulation, Alexander and Haley-Lock 2015).

When new hours become available for a given employer, the ordinance would require employers to offer the hours to existing employees before hiring new employees.

In order to provide existing employees a meaningful chance to apply for available new hours, the ordinance would require that employer to post notice of the new hours for three days. The employer can simultaneously advertise those hours externally. If existing employees apply the employers would be required to offer additional hours to an existing employee(s) who have the skills and experience to perform the work. Employers may but would not be required to distribute hours among all interested employees. Employees have two days to accept an offer.

Employers are only required to offer the hours to qualified candidates. In order to help employees take on different job responsibilities, employers are encouraged to offer employees training opportunities to gain the skills and experience to perform work for which the employer typically has additional needs.

## Exceptions:

- i. Expedite the hiring process when existing employers do not want the additional hours.

Employers sometimes need to make hiring decisions quickly. For example, the dishwasher in a restaurant leaves. Employers may expedite their hiring process after posting notice of the hours either by:

- a. receiving written confirmation from all their existing employees that they are not interested in the additional hours; or
  - b. creating and maintaining an access to hours list identifying employees who are interested in additional hours. All employees shall be added to the list at time of hire; however, an employee may opt out or back onto the list at any time. When new hours become available, employers need only receive written confirmation from those employees on the access to hours list that they are not interested in the additional hours before proceeding with an external hiring process.
- ii. Seasonal work.

Some employers need to hire additional employees for a particular busy period (e.g., a retail holiday season). In order to have sufficient employees, the employer may want to hire in September for work that won't begin until November and to have new employees trained before they begin work. The ordinance permits this as long as the additional hours are first offered to existing employees with a prospective start date for the additional hours existing employees will be working during that busy period and the training provided new employees is part of their customary training practices.

- iii. Diversity and Youth Training Programs

The city has a long standing policy goal of assisting those who have traditionally had barriers to accessing jobs including women, people of color, the LGBTQ community, people with a criminal history, and people with disabilities. The access to hours requirements in the ordinance would not apply to hours an employer has designated for diversity or young adult hiring programs affiliated with a government entity or external non-profit organization approved subject to OLS Director's Rules.

## 6. Other Provisions of the ordinance:

- a. Enforcement & Remedies

The Office of Labor Standards (OLS) will provide education and outreach, investigate and enforce the Secure Scheduling ordinance as one of the City's labor laws. In 2015, the City passed the Wage Theft and Harmonization ordinance to align the enforcement and remedies in the City's Paid Sick and Safe Leave, Wage Theft, Minimum Wage and Fair Chance ordinances. The Fair Chance ordinance, which regulates an employer's use of an

individual's criminal history, does not have a private right of action but otherwise has the same remedies and penalties.

The Secure Scheduling ordinance's enforcement and remedies are aligned with the City's other labor laws and include remedies for employees of up to 3x unpaid wages, civil penalties for violations of up to \$500 per aggrieved party for first violations, penalties payable to the aggrieved party of up to \$5,000 for retaliation, a private right of action, the authority of the OLS Director to conduct directed investigations (i.e., investigations without a complaining party).

b. Records

Employers are required to maintain records that demonstrate compliance with the ordinance requirements for three years.

c. Two Year Study SMC 14.22.130 p. 43

Similar to the evaluation of the Minimum Wage ordinance, the City Auditor, in collaboration with OLS, is requested to contract with academic researchers to conduct an evaluation of the impacts of this ordinance for the baseline, one-year and two-year periods following implementation. The results of the evaluation will be used to identify possible areas for revision and to determine whether to extend application, in whole or in part, to employers in different industries and/or with different thresholds for coverage.

d. Implementation Date. SMC 14.22 section 5 p. 51.

The ordinance requirements will be effective July 1, 2017 to give OLS time to do outreach and education to employers and employees on the ordinance requirements.

## C. PROPOSED AMENDMENTS

### Substantive Amendments

#### 1. Advance notice of work schedule SMC 14.22.040 p. 16 Central Staff

*The proposed amendment changes the order and addresses existing employees in Section A. and new employees in Section B. For new and returning employees it changes the requirement to place them on the current or next posted schedule from "shall" to "may" to reflect the expectations that not all employees will want to start employment immediately during the currently posted work schedule and not all employers will have space in the currently posted work schedule to add the employee.*

- A. (~~For new employees at time of hire, and for existing employees returning to work after a leave of absence, the employer shall provide the employee with a written work schedule that runs through the last date of the currently posted schedule. Thereafter, the employer shall include these employee(s) in the schedule for existing employees as described in subsection 14.20.040.B.)~~ Subject to the provisions of

subsection 14.22.040.B, the employer shall provide employees with a written work schedule at least 14 calendar days before the first day of the work schedule.

- B. (~~For existing employees, the employer shall provide the employee with a written work schedule at least 14 calendar days before the first day of the work schedule.~~)  
For new employees at time of hire, and for existing employees returning to work after a leave of absence, the employer may provide the employee with a written work schedule that runs through the last date of the current or next posted work schedule. Thereafter, the employer shall include these employees in the work schedule as described in subsection 14.20.040.A.

CRUEDA COMMITTEE VOTE:

**2. Compensation for Work Schedule Changes SMC 14.22.050 B4 p. 20**  
**CM Bagshaw**

*The proposed amendment clarifies that an employee's changes to their own schedule may include additions and subtractions, such as an employee volunteering to work additional hours (e.g., restaurant employee may want to continue working after the scheduled end of a shift to continue getting tips during a particularly busy evening).*

Employee-requested changes, including additional or subtracted hours, that the employee voluntarily makes to the employee's work schedule and documents in writing;

CRUEDA COMMITTEE VOTE:

**3. Access to hours. SMC 14.22.055 E p. 23**  
**CM González**

*The proposed amendment would add "supported employment" to the hiring programs exempted from the access to hours requirement.*

This Section 14.22.055 shall not apply to additional hours of work that the employer has designated for hiring programs, ~~whether~~ including but not limited to diversity, supported employment, hiring programs or young adult hiring programs, affiliated with a government entity or external non-profit organization that has been approved subject to the rules of the Director.

CRUEDA COMMITTEE VOTE:

**4. Employer Records. SMC 14.22.065 p. 25**  
**CM Harrell**

*The ordinance requires the employer to retain written records that document compliance with the ordinance for three years. "Written" is defined in the ordinance as printed or printable communication in physical or electronic format. The proposed amendment would add a requirement that the Office of Labor Standards assist employers in understanding the records requirements in the ordinance.*

12. Upon request, before July 1, 2017, the Office of Labor Standards will provide technical assistance to businesses on the records systems they are using to document compliance with the ordinance. The intent is to provide employers and employees the opportunity to create, maintain and retain records using methods or procedures that are effective, efficient and not unreasonably burdensome or impractical.

CRUEDA COMMITTEE VOTE:

**5. Study SMC 14.22.130 p.43**  
**CM Herbold**

*The proposed amendment would separate an evaluation of this ordinance from a future study of potential other industries that should be considered for coverage.*

**14.22.130 Study of application of secure scheduling requirements**

- A. The Council shall request the City Auditor, in collaboration with the Agency, to contract with academic researchers who have a proven track record of rigorous analysis of the impacts of labor standards regulations to conduct an evaluation of the impacts of the ordinance introduced as Council Bill 118765 for the baseline, one-year, and two-year periods following implementation. Areas of evaluation shall include, but not be limited to the impacts to businesses, including costs, and the impacts on employees of the requirements of this Chapter 14.22, differences and challenges between limited and full service restaurants in implementing the ordinance, and the interplay of diversity programs and access to hours lists.

- B. The Council shall use the results of the evaluation to identify possible areas for revision to accomplish the goals of Council Bill 118765.
- C. Efforts to identify whether other industries have scheduling practices that should be considered for coverage under SMC 14.22 et. seq. could be conducted under a separate study, by contracting with academic researchers who have a proven track record of rigorous analysis of labor standards regulations ~~and to determine whether to extend application, in whole or in part, to employers in different industries and/or with different thresholds for coverage.~~

CRUEDA COMMITTEE VOTE:

**Technical Amendments**

**6. Definitions. SMC 14.22.010 p. 8**

**Central Staff**

*This is a technical amendment that will result in standard terminology throughout the ordinance; the rest of the ordinance uses the term, "work schedule."*

"Interactive process" means a timely, good faith process that includes a discussion between the employer and the employee for the purpose of arriving at a mutually beneficial arrangement for a work schedule that meets the needs of the employee and the employer. The discussion may include the proposal of alternatives by the employee and the employer.

CRUEDA COMMITTEE VOTE:

**7. Intent of secure scheduling SMC 14.22.012 p.12**

**Central Staff**

*This is a technical amendment that will make this section consistent with the access to hours section.*

The intent of this Chapter 14.22 is to establish predictable work schedules that advance race and social equity, promote greater economic security, further the health, safety and welfare of employees, create opportunity for employee input into scheduling practices, and create a mechanism for employees to obtain access to additional hours of work before the employer hires ~~additional employees~~ new employees from an external



applicant pool or subcontractors, including hiring through the use of temporary services or staffing agencies.

CRUEDA COMMITTEE VOTE:

**8. Good faith estimate of work schedule SMC 14.22.025 p.14,15  
Central Staff**

*This is a technical amendment that will make the language for median hours of work consistent with language for on-call shifts.*

- A. For new employees, the employer shall provide the employee with a written good faith estimate of the employee's work schedule at time of hire. The good faith estimate shall include the median number of hours the employee can expect to work each work week, and whether the employee ~~will be expected~~ can expect to work on-call shifts.

CRUEDA COMMITTEE VOTE:

**9. Notice of work schedule changes SMC 14.22.045 p.17  
Central Staff**

*This is a technical amendment that will clarify the type of coverage and will correct a typo.*

3. The employer's ability to ask or require the employee to find a replacement employee for coverage of any hours during which the employee is unable to work a scheduled shift is as follows:
- a. The employer shall not ask or require the employee to find replacement coverage if the employee is unable to work the scheduled hours due to a reason covered by another local, state or federal law that prohibits asking such questions or protects the absence from employer interference, including but not limited to work schedule changes related to use of paid sick and safe time under Chapter 14.16.
  - b. The employer may ask but not require the employee to find replacement coverage if the employee is unable to work scheduled hours due to an emergency or major life event that prevents the employee from working

scheduled hours, unless the major life event is also covered by another local, state or federal law pursuant to subsection 14.22.045.B.3.a. The employer may require a written statement from the employee verifying that the employee is unable to work the scheduled hours due to an emergency or major life event. The employee shall not have to explain the nature of the emergency or major life event.

- c. The employer may ask and require the employee to find replacement coverage if the employee is unable to work the scheduled hours due to a reason other than a reason covered by a local, state or federal law pursuant to subsection 14.22.045.B.3.a or an emergency or major life event pursuant to 14.22.045.B.3.b.

CRUEDA COMMITTEE VOTE:

cc: Kirstan Arestad, Central Staff Executive Director  
Dan Eder, Deputy Director