2 engagement on police oversight; and

WHEREAS, while many jurisdictions across the country are under consent decrees or otherwise wrestling with the question of how best to have effective oversight of police that hears the voice of the community served by the police, The City of Seattle has an opportunity to take the lessons it has learned from other jurisdictions and from its own history to establish a community-focused oversight system that can serve as a model for other jurisdictions; NOW, THEREFORE,

Angeles, and New Orleans, to learn about their inspector general systems and community

## BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:

Section 1. The City Council ("Council") makes the following findings of fact and declarations:

A. The history of police reform efforts in Seattle dates back decades, including, for example, 1988 grant-funded work by the Seattle Police Department (SPD) to implement community policing that was held up as a model partnership between the community and police by the National Institute of Justice in 1992, a 1999 blue-ribbon commission that recommended the creation of the Office of Professional Accountability which was then started in 2000, and other blue ribbon, task force, and reform efforts that made legitimate progress in their times yet still could not achieve a lasting police culture that would keep the trust of the people of Seattle.

B. On December 2, 2010, 35 civil rights and community-based organizations requested that the Civil Rights Division of the United States Department of Justice investigate whether SPD had engaged in a pattern or practice of violations of civil rights by using unnecessary and excessive force against residents, citing a series of incidents over the previous 18 months, particularly against persons of color, including a death from a police shooting.

	Ian J. Warner/Andrew T. Myerberg/Amy C. Tsai MO Accountability ORD D2dPROPOSED AMENDMENT 6 to CB 118907 D2d
1	C. In 2011, the Department of Justice began an investigation of SPD and, based on its
2	investigation, initiated a lawsuit against The City of Seattle, United States of America v. City of
3	Seattle, 12 Civ. 1282 (JLR), in the United States District Court for the Western District of
4	Washington ("federal court").
5	D. The federal court found that the City and SPD fully cooperated with the investigation
6	(Document 5, Stipulation and Joint Findings of Fact and Conclusions of Law, filed August 17,
7	<u>2012).</u>
8	E. The City of Seattle entered into a Settlement Agreement and Memorandum of
9	<u>Understanding</u> (collectively, "consent decree") with the Department of Justice which the Court
10	approved on September 21, 2012.
11	F. From 2014 to 2016, multiple police-involved deaths of African Americans across the
12	nation achieved significant national attention and raised community concerns to a new level. In
13	a national climate of tense relations between the public and police, under the leadership of Mayor
14	Murray and the Seattle City Council, the importance of building an effective police oversight
15	system with a sustainable community role has taken on new urgency.
16	G. In January, 2016, Seattle Police Chief Kathleen O'Toole was invited to sit with the
17	First Lady during President Obama's final State of the Union address, chosen for what the White
18	House described as her nationally recognized efforts to change department policies and build
19	community ties.
20	H. It is the goal of this ordinance to institute a lasting police oversight system that
21	ensures that police services are delivered to the people of Seattle in a manner that fully complies
22	with the Constitution and laws of the United States and State of Washington, effectively ensures

	Ian J. Warner/Andrew T. Myerberg/Amy C. Tsai MO Accountability ORD D2dPROPOSED AMENDMENT 6 to CB 118907 D2d
1	to the goals of the 2012 federal Consent Decree in United States of America v. City of Seattle,
2	12 Civ. 1282 (JLR), and a Community Police Commission (CPC) to provide community-based
3	accountability through effective community engagement and to provide OPA, OIG, and SPD
4	input on ongoing efforts to ensure that police services are delivered in a lawful and
5	nondiscriminatory_manner and are aligned with community values, needs and expectations; all
6	for the purpose of ensuring constitutional, accountable, effective, and respectful policing.
7	C. An accountability system requires a strong, effective Chief of Police to implement
8	oversight recommendations and to create the culture change from within the police department
9	that is necessary to support lasting reform. The Chief of Police ("Chief") by City Charter is "the
10	chief peace officer of the City, andshall maintain the peace and quiet of the City." The City
11	Charter also dictates that the Chief manages SPD and prescribes the department's rules and
12	regulations, consistent with law. In performing those duties, the Chief is responsible and
13	accountable to the Mayor and City Council for the administration and management of the SPD
14	and is the final decision-maker, subject to appeal rights, in all matters related to misconduct,
15	including discipline. Nothing in this Chapter 3.29 shall be interpreted or applied so as to limit or
16	restrict the responsibilities of the Chief.
17	New Section x. A new Section 3.29.006 of the Seattle Municipal Code is added to
18	Subchapter I of Chapter 3.29 as follows:
19	3.29.006 Independent and Collaborative Oversight
20	A. OPA, OIG, and CPC have an obligation to exercise independent judgment and offer
21	critical analysis in the performance of their duties under this Chapter 3.29. These oversight
22	entities shall exercise their responsibilities under this Chapter 3.29 without interference from any
23	person, group, or organization, including the Chief, other SPD employees, or other City officials.

Template last revised December 1, 2016

	Ian J. Warner/Andrew T. Myerberg/Amy C. Tsai MO Accountability ORD D2dPROPOSED AMENDMENT 6 to CB 118907 D2d
1	City employees and agents who violate these provisions may be subject to dismissal, discipline,
2	or censure consistent with City and state laws.
3	B. OPA, OIG, CPC, and the Chief shall each advise the City Council, Mayor, City
4	Attorney, and each other on issues related to the purposes of this Chapter 3.29, and recommend
5	and promote to policymakers changes to policies and practices, collective bargaining
6	agreements, city ordinances, and state laws in order to support systemic improvements and other
7	enhancements to SPD performance and in furtherance of community trust.
8	C. OPA, OIG, and CPC shall engage in collaborative conversations with each other on a
9	quarterly basis and as otherwise reasonably requested by each other in order to effectuate
10	coordinated oversight, including meeting collectively to review the implementation status of
11	recommendations made about the police accountability system and the extent to which the
12	purposes and requirements of this Chapter 3.29 are being met.
13	***
14	Section 8. Section 3.28.800 of the Seattle Municipal Code, last amended by Ordinance
14 15	Section 8. Section 3.28.800 of the Seattle Municipal Code, last amended by Ordinance 122744, is renumbered, recodified in Subchapter I of Chapter 3.29, and amended as follows:
15	122744, is renumbered, recodified in Subchapter I of Chapter 3.29, and amended as follows:
15 16	122744, is renumbered, recodified in Subchapter I of Chapter 3.29, and amended as follows:  ((3.28.800)) 3.29.010 Office of ((Professional)) Police Accountability ((ereated)) established
15 16 17	122744, is renumbered, recodified in Subchapter I of Chapter 3.29, and amended as follows:  ((3.28.800)) 3.29.010 Office of ((Professional)) Police Accountability ((ereated)) established  ((-((Functions)) Purpose and authority))
15 16 17 18	122744, is renumbered, recodified in Subchapter I of Chapter 3.29, and amended as follows:  ((3.28.800)) 3.29.010 Office of ((Professional)) Police Accountability ((ereated)) established  ((—((Functions)) Purpose and authority))  There is ((ereated within the Seattle Police Department)) established as a separate and
15 16 17 18 19	122744, is renumbered, recodified in Subchapter I of Chapter 3.29, and amended as follows:  ((3.28.800)) 3.29.010 Office of ((Professional)) Police Accountability ((ereated)) established  ((—((Functions)) Purpose and authority))  There is ((ereated within the Seattle Police Department)) established as a separate and independent office of the City an independent Office of ((Professional)) Police Accountability to
15 16 17 18 19 20	122744, is renumbered, recodified in Subchapter I of Chapter 3.29, and amended as follows:  ((3.28.800)) 3.29.010 Office of ((Professional)) Police Accountability ((ereated)) established  ((—((Functions)) Purpose and authority))  There is ((ereated within the Seattle Police Department)) established as a separate and independent office of the City an independent Office of ((Professional)) Police Accountability to fulfill the purposes set forth in Section 3.29.005. (((hereinafter "OPA") to receive and investigate
15 16 17 18 19 20 21	122744, is renumbered, recodified in Subchapter I of Chapter 3.29, and amended as follows:  ((3.28.800)) 3.29.010 Office of ((Professional)) Police Accountability ((ereated)) established  ((—((Functions)) Purpose and authority))  There is ((ereated within the Seattle Police Department)) established as a separate and independent office of the City an independent Office of ((Professional)) Police Accountability to fulfill the purposes set forth in Section 3.29.005. (((hereinafter "OPA") to receive and investigate complaints of misconduct by Seattle Police Department personnel)) to provide oversight,
15 16 17 18 19 20 21 22	122744, is renumbered, recodified in Subchapter I of Chapter 3.29, and amended as follows:  ((3.28.800)) 3.29.010 Office of ((Professional)) Police Accountability ((ereated)) established  ((—((Functions)) Purpose and authority))  There is ((ereated within the Seattle Police Department)) established as a separate and independent office of the City an independent Office of ((Professional)) Police Accountability to fulfill the purposes set forth in Section 3.29.005. (((hereinafter "OPA") to receive and investigate complaints of misconduct by Seattle Police Department personnel)) to provide oversight, official findings, and recommendations concerning police accountability at SPD. ((The

the Mayor and City Council, on all matters involving the Police Department's investigatory and disciplinary functions and on Police Department policies and practices related to police accountability and professional conduct; evaluating the internal investigation process; and, making recommendations on strategies and policies to improve complaint gathering and investigative procedures.)) The work of OPA is intended to instill confidence and public trust in the fairness and integrity of the police accountability system and in the effectiveness and professionalism of SPD. The goal of OPA is to help ensure the actions of SPD employees are constitutional; improve SPD compliance with federal, state, local laws, and with City and SPD policies; and to promote respectful and effective policing that is conducive to the public good.

A. There shall be a civilian OPA Director responsible for carrying out the duties set forth in this Subchapter I. There shall be a civilian OPA Deputy Director to perform such duties and have such powers as the OPA Director may prescribe and delegate to implement and efficiently and effectively manage the duties set forth in this Subchapter I.

- B. OPA shall establish and manage processes to receive and investigate allegations of police misconduct that are fair, impartial, consistent, thorough, timely, understandable, transparent, and accessible for the public, employees, and complainants.
- C. OPA shall receive and have the authority to initiate complaints of misconduct or policy violations against SPD employees, and resolve those complaints in accordance with the OPA Manual through investigation, Supervisor Action referral, mediation, Rapid Adjudication, and/or other alternative resolution processes, as well as through Management Action findings and Training Referrals that provide effective solutions and help reduce future misconduct or policy violations.

- D. OPA policies and practices shall apply equally to all SPD employees regardless of rank or position, and shall be detailed in the OPA Manual, which shall be posted publicly online.
- E. OPA's jurisdiction shall include all types of possible misconduct. In complaints alleging criminal misconduct, OPA shall have the responsibility to coordinate investigations with criminal investigators external to OPA and prosecutors on a case-by-case basis to ensure that the most effective, thorough, and rigorous criminal and administrative investigations are conducted.
- F. OPA shall have the authority to observe and review all administrative investigation processes at SPD to ensure they are not in conflict with OPA's authority and are consistent with the purposes of this Chapter 3.29.
- G. OPA shall support SPD supervisors in the accountability system, including their responsibilities to mentor employees and to investigate, document, and address minor policy violations, performance, and customer service concerns at the precinct and unit level. OPA shall employ civilian OPA staff with professional expertise to work directly with supervisors and others in the precincts to support the fair and consistent handling of such minor violations and concerns.
- H. OPA shall have discretion to investigate any specific SPD policy violation it chooses, but with SPD supervisors generally handling minor performance issues and OPA prioritizing its investigative resources on allegations that concern public trust and maintaining systemic oversight of all SPD accountability systems.
- I. OPA shall provide input to the OIG regarding systemic problems in SPD policies, training, supervision, and management identified in the course of OPA's investigation of possible misconduct or policy violations, or in the course of OPA's other obligations under this Chapter 3.29, to help improve SPD standards and enhance employee conduct.

- J. OPA shall work with the City Attorney's Office to publicly release information about OPA cases as promptly and with as much transparency as legally and practically possible.
- K. OPA shall collaborate with SPD and OIG in the development and delivery of SPD in-service training related to the accountability system and ensure that this training is part of the curriculum for all new employees.
- Section 9. A new Section 3.29.015 of the Seattle Municipal Code is added to Subchapter I of Chapter 3.29 as follows:

## 3.29.015 Office of Police Accountability—Independence

- A. OPA shall be physically housed outside any SPD facility and be operationally independent of SPD in all respects. OPA's location and communications shall reflect its independence and impartiality, except that OPA shall be deemed to be organizationally in SPD in order to ensure complete and immediate access to all SPD-controlled data, evidence, and personnel necessary for thorough and timely investigations.
- B. The OPA Director shall have authority for the hiring, supervision, and discharge of all civilian staff, and for the supervision and transfer back to SPD of any sworn staff assigned to OPA.
- C. The OPA Director and OPA staff shall exercise their discretionary and investigatory responsibilities granted by this Chapter 3.29 without interference from any person, group, or organization, including the Chief of Police, other SPD employees, or other City officials, except that the OPA Director and OPA staff shall be subject to oversight as set forth in this Chapter 3.29. City employees and agents who violate these provisions may be subject to dismissal, discipline, or censure consistent with City and state laws.

	Ian J. Warner/Andrew T. Myerberg/Amy C. Tsai MO Accountability ORD D2dPROPOSED AMENDMENT 6 to CB 118907 D2d
1	18. Meet with CPC pursuant to Section 3.29.225 on issues of significant
2	public interest related to police accountability and professional conduct.
3	19. Advise the Mayor, City Attorney, City Council, Chief of Police, Inspector
4	General, and CPC on issues related to the purposes of this Chapter 3.29, and recommend and
5	promote to policymakers changes to policies and practices, collective bargaining agreements,
6	city ordinances, and state laws in order to support systemic improvements and other
7	enhancements to SPD performance and in furtherance of community trust.
8	20. Provide technical assistance to CPC, as reasonably requested and
9	consistent with the purposes of this Chapter 3.29.
10	21. Collaborate with the Chief of Police, OIG, and other SPD leadership, and
11	OIG to strengthen the involvement of supervisory personnel in the accountability system to
12	enhance a culture of accountability throughout SPD.
13	B. Qualifications. The OPA Director shall be a civilian with significant legal,
14	investigative, human resources, law enforcement oversight, or prosecutorial experience and
15	should also have the following additional qualifications and characteristics:
16	1. A reputation for integrity and professionalism, and the ability to maintain
17	a high standard of integrity and professionalism in the office;
18	2. A commitment to and knowledge of the need for and responsibilities of
19	law enforcement, including enforcement and community care-taking, and the need to protect the
20	basic constitutional rights of all affected parties;
21	3. A commitment to the statements of purpose and policies in this Chapter
22	3.29;
23	4. A history of leadership experience;

2 appointed pursuant to this Chapter 3.29 shall include and not be limited by time served in office

following City Council confirmation. The first four-year term served by the first OPA Director

3 after confirmation but prior to July 1. The first OPA Director appointed pursuant to this Chapter

3.29 may serve two subsequent four-year terms. If the OPA Director assumes office mid-term

due to a prior vacancy, the OPA Director may complete that term and then be reappointed for up

Each appointment and reappointment shall be made whenever possible

to three, four-year subsequent terms.

sufficiently prior to the expiration of the latest incumbent's term of office, or the effective date of an incumbent's resignation, permitting City Council action to approve or disapprove the appointment or reappointment at least 45 days before the expiration of the present term or the effective date of the resignation, so as to have a seamless transition without a gap in oversight. If the Mayor does not make an appointment or reappointment or does not initiate a new search within 90 days of the first day of the expiration of a term or of a vacancy, a three member Special Committee of the City Council assigned by the City Council Presidentthe City Council committee responsible for public safety matters shall appoint the OPA Director subject to confirmation by a majority vote of the full City Council. If the City Council does not confirmation by a majority vote of the full City Council. If the City Council does not act on the Mayor's appointee within 30 days of the submittal of the nomination to the City Council, the appointee shall be deemed to have been confirmed.

4. In the event of a vacancy, the Mayor shall designate an interim OPA

Director within ten days after the first day of the vacancy to serve until a new OPA Director is

	Ian J. Warner/Andrew T. Myerberg/ <u>Amy C. Tsai</u> MO Accountability ORD  D2dPROPOSED AMENDMENT 6 to CB 118907 D2d
1	c. Following the Mayor's written notice, and any hearing held at the
2	request of the OPA Director, tThe City Council shall finalize its de novo review of the grounds
3	for removal and vote to approve or not approvereject the removal within 30 days of the hearing.
4	c. if held, or iIf no hearing is heldrequest for a hearing is made, the City
5	Council shall vote to approve or reject the removal within 30 days of receiving the Mayor's
6	notice of the intended removal from the Mayor, following input from the Inspector General and
7	<u>CPC.</u>
8	d. A majority vote of the full City Council members is required to
9	approve removal.
10	6. The Seattle Department of Human Resources shall obtain from an outside
11	law enforcement agency a thorough background check of the Mayor's nominees for OPA
12	Director identified by the Mayor and report the results to the Mayor, prior to submittal of the
13	nomination to the City Council for confirmation.
14	***
15	Section 13. Section 3.28.812 of the Seattle Municipal Code, last amended by Ordinance
16	122744, is renumbered, recodified in Subchapter I of Chapter 3.29, and amended as follows:
17	((3.28.812)) 3.29.027 Office of ((Professional)) Police Accountability—Explanations of
18	((Certain Complaint Dispositions)) certain complaint dispositions
19	A. Where there is disagreement between the Chief of Police and the OPA Director as
20	to the OPA Director's recommendations on findings, the Chief and the OPA Director shall
21	engage in a supplemental meeting to discuss the disagreement, which shall occur after the
22	employee due process meeting has taken place. The Inspector General shall be present at this
23	meeting.

because the time limit ((has)) had been exceeded. The written statement shall be included in the OPA case file and provided to the Mayor, City Councilmembersthe City Council President and the Chair of the committee responsible for public safety matters, the City Attorney, and the Inspector General, and the CPC Executive Director, and included in a communication with the complainant and the public.

((C.)) <u>D.</u> The written ((explanations)) <u>statements</u> required by ((<u>Subsections A and B of this Section 3.29.027</u> shall not identify <u>named employees</u> or divulge personal information about ((<u>the subject officer or officers</u>)) <u>named employees</u> or anyone else involved in the complaint and shall be subject to any applicable ((<u>confidentiality requirements</u>)) <u>disclosure limitations</u> in state or federal law. The ((<u>explanations</u>)) <u>statements</u> shall not affect any discipline decisions; ((<u>as specified in Seattle Municipal Code 3.28.810 Subsection F</u>,)) the Chief of Police remains the final ((<u>Police Department</u>)) <u>SPD</u> decision-maker in disciplinary actions.

((D.)) <u>E.</u> ((The written explanations required by Subsections A and B of this

Section shall be provided to the Mayor and City Council.)) The OPA Director shall include summaries of ((these explanations)) the written statements required by this Section 3.29.027 in the OPA Director's reports required by ((Seattle Municipal Code 3.28.825)) Section 3.29.030.

The summaries ((shall not identify or divulge personal information about the subject officer or officers or anyone else involved in the complaint and)) shall be ((subject to)) consistent with any applicable confidentiality requirements in state or federal law.

F. Termination is the presumed discipline for a finding of material dishonesty based on the same evidentiary standard used for any other allegation of misconduct.

Section 14. A new Section 3.29.028 of the Seattle Municipal Code is added to Subchapter I of Chapter 3.29 as follows:

## 3.29.028 Office of Police Accountability—Staffing

- A. The OPA Director and the Deputy Director shall be civilians and, within 18 months of the ordinance introduced as Council Bill 118907 becoming effective, all investigative supervisors shall be civilian.
- B. All OPA staff working directly with SPD supervisors to support the handling of minor violations and public access to the accountability system shall be civilians.
- C. Within 12 months of the ordinance introduced as Council Bill 118907 becoming effective, intake and investigator personnel shall be entirely civilian or a mix of civilian and sworn, in whatever staffing configuration best provides for continuity, flexibility, leadership opportunity, and specialized expertise, and supports public trust in the complaint-handling process.
- D. All staff shall have the requisite skills and abilities necessary for OPA to fulfill its duties and obligations as set forth in this Chapter 3.29 and for OPA's operational effectiveness.

  , and nNo civilian staff shall be required to have sworn experience—and no civilian staff shall have been formerly employed by SPD as a sworn officer.
- E. The OPA Director and the Chief of Police shall collaborate with the goal that the rotations of sworn staff into and out of OPA are done in such a way as to maintain continuity and expertise, professionalism, orderly case management, and the operational effectiveness of both OPA and SPD, pursuant to subsection 3.29.315.H.
- F. The appropriate level of civilianization of OPA intake and investigator personnel shall be evaluated by OIG pursuant to Section 3.29.110.

G. OPA investigators and investigative supervisors shall receive training by professional instructors outside SPD in best practices in administrative and police practices investigations. OPA investigators and investigative supervisors shall also receive in-house training on current SPD and OPA policies and procedures.

Section 15. Section 3.28.825 of the Seattle Municipal Code, last amended by Ordinance 122744, is renumbered, recodified in Subchapter I of Chapter 3.29, and amended as follows:

((3.28.825 Reports.)) 3.29.030 Office of Police Accountability—Reporting

A. Timely and informative reporting to the public and its elected officials by OPA is important to sustain public trust, help the City's police accountability system function

effectively, and allow for regular and continuous improvement. The OPA Director shall produce

reports that are culturally, linguistically, and physically accessible to Seattle's diverse

populations, and shall request CPC's assistance in doing so request CPC's assistance to make

OPA reports readily understandable, and focused on issues and trends of most concern to the

public and stakeholders. The reports should be delivered through channels that are easily

5 <u>accessible to the broad public.</u>

- B. OPA shall maintain a website consistent with City Information Technology standards and shall, with the assistance of CPC, conduct community outreach to inform the public about the police accountability system and how to access it. OPA's website shall contain comprehensive, substantive, and timely information on matters of public interest concerning SPD's accountability system, including information about OIG and CPC and links to their websites.
- C. OPA shall post online, in a timely manner, summaries of completed investigations, including the allegations, analysis, and findings. Each month, OPA shall

	Ian J. Warner/Andrew T. Myerberg/Amy C. Tsai MO Accountability ORD D2dPROPOSED AMENDMENT 6 to CB 118907 D2d
1	H. OPA shall post online and electronically distribute an annual report to the Mayor,
2	City Attorney, City Council, Chief of Police, Inspector General, and CPC, as well as to the City
3	Clerk for filing as a public record. This report shall describe the work of OPA and include any
4	OPA Director recommendations for changes in policies and practices, collective bargaining
5	agreements, City ordinances, and state law. The annual report shall address the extent to which
6	the purpose, duties, and responsibilities detailed in this Chapter 3.29 have been met and also
7	detail the implementation status of any previous OPA policy and practice recommendations to
8	SPD or other City departments and agencies not yet fully implemented and if not met, the reason.
9	The annual report shall also summarize information received from community outreach that has
10	informed its work.
11	((A.)) <u>I.</u> ((The Director shall issue at least two reports per year to the Mayor and
12	City Council describing the work of the OPA and making recommendations for policy changes
13	as determined by the Director. Each year at least one of the Director's reports shall report)) The
14	OPA Director's annual report shall include, but not be limited to, the following, which may be
15	modified in consultation with CPC to better help public understanding:
16	((1. The total number of complaints received by the Office of Professional
17	Accountability;
18	2. The number of complaints by classification and nature of allegation;

- The number of complaints by classification and nature of allegation;
- The percentage of complaints resulting in each kind of finding, namely, sustained, not sustained, unfounded, supervisory intervention or exonerated;
  - The nature of disciplinary action taken in sustained cases;))
- The number and percentage of all complaints by classification and nature 22 of allegation received by OPA; 23

20

	Ian J. Warner/Andrew T. Myerberg/ <u>Amy C. Tsai</u> MO Accountability ORD  D2dPROPOSED AMENDMENT 6 to CB 118907 D2d
1	11. Patterns and trends in all OPA complaints, including year-to-year
2	comparisons of demographic data that can help identify problems, deter misconduct, and inform
3	SPD policy and practice improvements; and
4	12. The accessibility, transparency, timeliness, thoroughness, responsiveness,
5	and effectiveness of OPA and SPD processes, including but not limited to, OPA investigations;
6	complaints referred by OPA for Supervisor Action; complaints handled directly by frontline
7	supervisors; Supervisor Action referrals; mediations, Rapid Adjudication, and other alternative
8	resolution processes; and Management Actions and Training Referrals.
9	((B. The OPA Director and OPA staff may meet with citizens and community groups
10	to solicit community input on policies and practices related to police accountability.))
11	(( <del>C.</del> )) J. The OPA Director shall make available to ((the OPA Auditor and OPA
12	Review Board)) OIG and CPC information necessary for their respective ((auditing and
13	reporting)) functions ((as)) set forth in this ((chapter)) Chapter 3.29, in a timeframe allowing for
14	the timely performance of their duties.
15	Section 16. A new Section 3.29.035 of the Seattle Municipal Code is added to Subchapter
16	I of Chapter 3.29 as follows:
17	3.29.035 Office of Police Accountability Meetings
18	A. The OPA Director shall meet with CPC, its committees, and/or staff four times a
19	year, and otherwise as reasonably requested and consistent with the purposes of this Chapter
20	3.29, to provide and receive information concerning SPD and the police accountability system,
21	and the extent to which the purposes and requirements of this Chapter 3.29 are being met. The
22	OPA Director shall ravious the OPA yearly reports, recommendations, and the implementation

status of those recommendations in these meetings with CPC.

H. OIG shall have the authority to review and audit policies and practices of other
 City departments and agencies in areas related to policing and criminal justice matters.

Section 20. A new Section 3.29.105 of the Seattle Municipal Code is added to Subchapter II of Chapter 3.29 as follows:

3.29.105 Office of Inspector General for Public Safety—Independence

19

20

21

A. The Inspector General and OIG shall exercise their discretionary and oversight responsibilities granted by this Chapter 3.29 without interference from any person, group, or organization, including the Chief of Police, other SPD employees, or other City officials, except that the Inspector General and OIG staff shall be subject to oversight as set forth in this Chapter 3.29. City employees or agents who violate these provisions may be subject to dismissal, discipline, or censure consistent with City and state laws.

B.A. The Inspector General shall have authority for the hiring, supervision, and discharge of all OIG staff.

C.B. A budget with sufficient staffing and resources for effective OIG operations shall be submitted annually by the Inspector General separate and distinct from the budget of any other City department.

D.C. Except as prohibited by law, OIG shall have timely, full, and direct access to all relevant City employees, facilities, documents, files, records, and data in OPA, SPD, and other City departments and agencies that are necessary to perform its duties set forth in this Chapter 3.29. Should any City department decline to provide OIG access to documents or data, the declining department shall provide the Inspector General with an itemization describing the documents or data withheld and the legal basis for withholding access to each item. OIG shall have authority to observe reviews, meetings, and trainings, such as SPD administrative investigation unit meetings, disciplinary hearings, or discussions of misconduct complaint investigations.

Template last revised December 1, 2016

15. Advise the Mayor, City Attorney, City Council, Chief of Police, OPA

Director, and CPC on issues related to the purposes of this Chapter 3.29, and recommend and

	Ian J. Warner/Andrew T. Myerberg/Amy C. Tsai MO Accountability ORD D2dPROPOSED AMENDMENT 6 to CB 118907 D2d
1	promote to policymakers changes to policies and practices, collective bargaining agreements,
2	City ordinances, and state laws in order to support systemic improvements and other
3	enhancements to SPD performance and in furtherance of public trust.
4	16. Provide technical assistance to CPC, as reasonably requested and
5	consistent with the purposes of this Chapter 3.29.
6	17. Maintain and promote use of a hotline and other technologies to receive
7	anonymous reports from the public and City employees regarding issues matters germane to
8	OIG's responsibilities pursuant to this Chapter 3.29.
9	18. Consult with CPC regularly regarding needed OIG informational materials
10	to ensure they are readily understandable and widely available to Seattle's diverse residents both
11	in English and in translation.
12	19. Obtain information about community perspectives and concerns germane
13	to OIG's oversight responsibilities by means including, but not necessarily limited to, seeking
14	support from CPC on community outreach and receiving feedback from CPC on issues surfaced
15	as a result of its community outreach activities.
16	20. The Inspector General shall independently set OIG's annual workplan.
17	However, the Inspector General shall meet with CPC annually to review a draft of OIG's
18	workplan. At this meeting, CPC may identify additional specific areas for investigation and
19	evaluation by OIG that in CPC's judgment are needed to ensure constitutional policing and
20	public trust in SPD and in related criminal justice practices for inclusion in the annual OIG
21	workplan. The workplan shall take into account input from the OPA Director and CPC on areas
22	of concern identified in the course of their duties. The Council may direct the addition of items to
23	the OIG's work plan. OIG's annual workplan shall also make provision for the investigation and

	Ian J. Warner/Andrew T. Myerberg/Amy C. Tsai MO Accountability ORD D2dPROPOSED AMENDMENT 6 to CB 118907 D2d
1	evaluation of emergent issues identified by CPC and other community stakeholders during the
2	year that may not be known at the time that the annual OIG workplan is adopted. The workplan
3	may be modified during the year to accommodate emergent issues. Budget constraints of OIG
4	and its need to balance a range of priorities shall be taken into account by OIG in adding areas
5	tomodifying its workplan.
6	Section 22. A new Section 3.29.111 of the Seattle Municipal Code is added to Subchapter
7	II of Chapter 3.29 as follows:
8	3.29.111 Office of Inspector General for Public Safety—Review of OPA classifications
9	Each quarter, OIG shall conduct a random audit of a statistically significant sample of the
10	classifications of all misconduct complaints from the prior quarter to validate that OPA
11	classifications were appropriately assigned for OPA investigation, Supervisor Action, or an
12	alternative resolution, and that all allegations and employees associated with the complaints were
13	properly identified.
14	A. The Inspector General shall make recommendations to OPA for remedying any
15	issues noted in its quarterly audit and publicly report the results of the classification audits and
16	any of OIG's associated recommendations.
17	B. OIG may require that the OPA Director submit each proposed classification
18	decision to OIG for review and input prior to OPA making a final classification determination
19	until such time OIG is satisfied that such increased involvement in classifications is no longer
20	needed and quarterly random audits shall resume.

Section 23. A new Section 3.29.112 of the Seattle Municipal Code is added to Subchapter II of Chapter 3.29 as follows:

## 3.29.112 Office of Inspector General for Public Safety—Review of OPA investigations

- A. OIG shall review certain OPA investigations as described below prior to certification by the OPA Director to determine whether the investigation was thorough, timely, objective, and in compliance with the OPA Manual.
- 1. After OPA believes an investigation to be complete, OIG shall review all investigations involving misconduct allegations concerning violations of law; honesty; use of force; use of force reporting; bias-free policing; integrity; ethics; professionalism; use of position or authority for personal gain; conflicts of interest; gifts and gratuities; off-duty conduct; retaliation; harassment; responsibilities of employees regarding complaints of misconduct; discretion and authority; primary investigations; stops, detentions and arrests; or search and seizure.
- 2. Additionally, OIG shall have discretion to direct at the time of classification or during the investigative process that any other investigation not including the allegations listed in subsection 3.29.112.A.1 be submitted by OPA for review and certification.
- 3. Other than investigations that involve Type III Force as defined in this Chapter 3.29, if OIG determines that the quality of investigations is such that individual investigation review is no longer needed, OIG may instead require the OPA Director submit only certain investigations or certain categories of investigation for review by OIG and otherwise conduct random investigation audits. Should those audits raise concerns, OIG shall have the discretion to reinstitute individual investigation review in whatever manner and duration is needed to address the concerns.

- B. The OPA Director shall submit all required or requested initial and subsequent investigations to OIG for OIG's review sufficiently in advance of contractual deadlines in order to allow for additional investigation as requested or directed by OIG and still ensure discipline may be imposed should a sustained finding result. OIG shall complete its review of initial and subsequent investigations in a timely manner, so as to also meet contractual deadlines.
- C. If OIG determines that the investigation is thorough, timely, and objective, OIG shall certify the investigation as complete. After such certification, OPA Director shall issue recommended findings to the Chief of Police.
- D. If OIG finds that the investigation is not ready to be certified, OIG may request or direct further investigation. Upon completion of any additional work requested or directed by OIG, the case shall be re-submitted to OIG for certification before the OPA Director may issue proposed findings.
- E. If additional investigation is requested by the Chief of Police after a due process hearing, the case shall be re-submitted to OIG for re-certification following the additional investigation.
- F. After reviewing the investigation, OIG shall document in writing the investigation as (1) certified as thorough, timely, and objective; (2) not certified because the investigation is not thorough, timely, and objective but additional investigation is not requested or directed, and the reason; or (3) not certified because the investigation is not thorough and objective, along with any requested or directed further investigation to be conducted by OPA or a request to meet with the OPA Director to discuss possible further investigation.
- 1. Should additional investigation be requested or directed by OIG, upon completion of the additional investigatory work, the investigation shall be re-submitted for

- certification. The certification memorandum by OIG shall be included as an exhibit in the case file indicating the date of review, whether the case has been certified, whether further action is requested or directed, and if not certified, the reasons.
  - 2. Criteria OIG should consider in reviewing investigations include, but are not limited to: (a) whether witnesses were contacted, interviewed, and all other material evidence was timely collected; (b) whether interviews were thorough and unbiased and conflicting testimony was sufficiently addressed; (c) whether additional clarifying information would strengthen the investigation; (d) whether the written summary and analysis are objective and accurately reflect the evidence; and (e) whether applicable OPA procedures were followed and the intake and investigation were conducted in accordance with the OPA Manual.
  - G. If within ten days after being notified that an investigation has been preliminarily completed, OIG has not advised OPA of concerns with the investigation, the OPA Director may certify the case and issue findings. In these instances, OIG is precluded from requiring further investigation.
  - H. If OIG determines an investigation is not thorough, timely, or objective, and that additional investigation cannot or did not remedy the concern, the OPA Director must include this determination in the recommended findings and the Chief of Police may take OIG's non-certification into account in making a final findings determination.

1 Section 24. Section 3.28.850 of the Seattle Municipal Code, last amended by Ordinance 2 122744, is renumbered, recodified in Subchapter II of Chapter 3.29, and amended as follows: 3 ((3.28.850)) 3.29.113 Office of ((Professional Accountability Auditor established)) Inspector 4 **General—Qualifications** 5 ((A. There shall be an Office of Professional Accountability Auditor (hereinafter "OPA Auditor") who shall be appointed by the Mayor, subject to confirmation by the City 6 7 Council, to provide review and assessment of Office of Professional Accountability (hereinafter 8 "OPA") complaints and of Police Department policies and practices related to police 9 accountability and professional conduct. The OPA Auditor shall serve a term of three years and 10 may be reappointed to two subsequent three year terms by the Mayor, subject to confirmation by 11 the City Council. No individual may serve more than three three year terms as OPA Auditor. 12 Should an OPA Auditor take office at any time after commencement of a regular term, the 13 expiration of that term shall remain unaffected. The OPA Auditor may be removed from office 14 for cause by the Mayor by filing a statement of reasons for removal with the City Council. The 15 OPA Auditor shall be compensated as provided by ordinance or by appropriation in the City's 16 annual budget. 17 B-)) The Inspector General shall be a civilian with a background in criminal, civil rights, labor 18 law, governmental investigations, and/or the management of governmental auditing and shall not 19 be required to have law enforcement experience. The Inspector General shall have a 20 demonstrated ability to lead and manage staff in auditing, evaluating, and conducting investigations; conducting financial and performance audits; analyzing and assessing complex 21 22 aggregate data for patterns and trends; and in recommending systemic improvements to policies and practices to support constitutional policing, ongoing system effectiveness, and police 23

((8.)) G.

fairness, and objectivity in an environment where controversy is common.

3

4

5

6

((C. In addition to the qualifications and characteristics set forth in subsection B above, the OPA Auditor shall possess the following qualification: the OPA Auditor must be a graduate of an accredited law school and member in good standing of the Washington State Bar Association and, prior to appointment, have at least five years of experience in the practice of law or in a judicially related field.

The ability to ((maintain)) exercise sound judgment, independence,

7

D. The Chief of Police shall cause a thorough background check of nominees for OPA Auditor identified by the Mayor and shall report the results to the Mayor.))

10

11

9

Section 25. A new Section 3.29.114 of the Seattle Municipal Code is added to Subchapter II of Chapter 3.29 as follows:

12

13

A.

## 3.29.114 Office of Inspector General <u>for Public Safety</u>—Appointment and removal

14

Special Committee of the City Councilin accordance with the process described in this Section

The Inspector General shall be appointed and reappointed by a three-member

1516

3.29.114. For appointments, The Special Committee the City Council committee responsible for

17

<u>public safety matters</u> shall select from up to three qualified finalists identified by a search

18

committee through a national process using merit-based criteria. A representative of CPC shall serve as one of the search committee co-chairs. The Special Committee shall either appoint from

19

among the finalists or initiate a new search. The appointee shall be confirmed by a majority vote

20

of the full City Council. The Special Committee shall consult with CPC prior to reappointments.

21

22

B. The Inspector General may be appointed for up to two, six-year terms for a total of 12 years. The terms shall be set to <u>commence end</u> in years separate from the OPA Director's

23

term of office. Each term year shall commence on July 1, except for the first term of the first

- Inspector General appointed pursuant to this Chapter 3.29, which will commence immediately following City Council confirmation. To ensure that the Inspector General's term ends on a year offset from the expiration of the OPA Director's term, the first term of the first Inspector General appointed pursuant to this Chapter 3.29 shall be a five-year term, and will include and not be limited by time served in office after confirmation but prior to July 1. The first Inspector General appointed pursuant to this Chapter 3.29 may serve two subsequent six-year terms.
- C. Each appointment and reappointment shall be made whenever possible sufficiently prior to the expiration of the latest incumbent's term of office, or the effective date of an incumbent's resignation, permitting City Council action to appoint or reappoint at least 45 days before the expiration of the present term or the effective date of the resignation, so as to have a seamless transition without a gap in oversight. If the Special Committee committee does not make an appointment or reappointment or does not initiate a new search within 90 days of the first day of the expiration of a term or of a vacancy, the Mayor shall appoint the Inspector General subject to confirmation by a majority vote of the full City Council. If the City Council does not confirmejects the Special Committee's committee's appointee, the Special Committee committee shall appoint a new Inspector General within 90 days and such appointment shall be consistent with this Section 3.29.114, and subject to confirmation by a majority vote of the full City Council. If the City Council does not act on the Special Committee's committee's appointee within 30 days of the submittal of the nomination to the City Council, the appointee shall be deemed to have been confirmed.
- D. In the event of a vacancy, the City Council President shall designate an interim Inspector General within ten days after the first day of the vacancy to serve until a new Inspector General is appointed. If the City Council President does not designate an interim Inspector

- General within ten days of the first day of the vacancy, the City Attorney's Office shall provide notice to the Mayor and the interim Inspector General shall be designated by the Mayor. The interim Inspector General may be either an OIG employee or an individual from outside OIG, but must meet key qualifications in this Section 3.29.114113. An Inspector General whose term is ending may continue on an interim basis until a successor has been confirmed by the City Council. An interim term shall not count as a full term for the purposes of calculating term limits under this Section 3.29.114.
- E. To strengthen the independence of the Inspector General, the City Council may remove the Inspector General from office only for cause, and in accordance with the following provisions:
- 1. Upon a majority vote of the full City Council initiating removal, the City Council President shall give written notice, specifying the basis for the intended removal, to the Inspector General, the Mayor, the OPA Director, and the CPC Executive Director.
- 2. Within ten days after receipt of the notice, the Inspector General may file with the City Council President a request for a hearing on the cause for removal. The Inspector General's request for a hearing shall be delivered at the same time to the Mayor, the OPA Director, and to the CPC Executive Director. If such request is made, the City Council shall convene a hearing on the cause for removal not sooner than 30 days and not more than 60 days following the Inspector General's request for a hearing, at which the Inspector General may appear, be represented by publicly-funded counsel, and be heard.
- 3. Following the City Council President's written notice, and any hearing held at the request of the Inspector General, the City Council shall finalize its review of the grounds for removal and vote to approve or not approve the removal within 30 days of the

	MO Accountability ORD  D2dPROPOSED AMENDMENT 6 to CB 118907 D2d
1	policy and practice improvements, providing information on their status and whether follow-
2	through was timely and substantive.
3	CD. To effectuate the purposes of this Chapter 3.29, the Inspector General shall, in
4	addition to the timely publishing of OIG audits and studies, issue an annual public report that
5	includes, but is not limited to, the following:
6	1. An analysis of the extent to which the purpose, duties, and responsibilities
7	detailed in this Chapter 3.29 have been met;
8	2. An analysis of the extent to which prior recommendations for improvements to
9	SPD and OPA policies, practices, systems, training, and the accountability system have been
10	implemented; and, if they have not, the reasons;
11	3. summarizes The results of OIG's evaluation of OPA's complaint-handling system,
12	4. A summary of all cases of significant public concern, including the outcome of reviews
13	by SPD units of officer-involved shootings and in-custody deaths and OIG's review or
14	investigation of any other such incidents affecting public confidence and trust,
15	5. its Analyses of patterns and trends,
16	6. Summaries of its performance audits, and
17	7. its An assessment of research and successful practices in other jurisdictions.;
18	8. This report shall include Any OIG recommendations for changes in the mix of OPA
19	sworn and civilian staff, policies and practices, collective bargaining agreements, city
20	ordinances, and state laws-; and
21	The annual report shall also detail the implementation status of any previous OIG policy
22	and practice recommendations to SPD, OPA, or other City departments and agencies.

	Ian J. Warner/Andrew T. Myerberg/Amy C. Tsai  MO Accountability ORD  D2dPROPOSED AMENDMENT 6 to CB 118907 D2d
1	settlements, units disproportionately represented as subjects of claims and lawsuits, and related
2	training;
3	5. A description of other issues, problems, and trends noted by OIG as a
4	result of OIG's oversight;
5	((5. Any recommendations that the Department consider additional officer
6	training, including recommendations that the Department consider specialized training for HS
7	investigators;
8	6. Any recommendations the Department consider policy or procedural
9	changes; and))
10	6. Recommendations that SPD or OPA make policy, practice, training, or
11	procedural changes; and
12	7. ((Any findings)) Findings from audits of OPA records or the OPA
13	Director's reports; and
14	8. Other information, as appropriate, including information requested by
15	CPC that would help make reporting as useful as possible to the public.
16	((B. The OPA Auditor's report shall not contain any recommendations concerning the
17	discipline of any particular police officer, nor shall the report comment upon or make any
18	recommendation concerning potential civil or criminal liability of any employee, police officer,
19	or citizen.))
20	((C.)) <u>EF.</u> The ((OPA Auditor)) <u>Inspector General</u> shall deliver a preliminary draft of
21	((his/her semiannual report)) the reports to the ((OPA Director and)) Chief ((of Police)), the OPA
22	Director, CPC, and or other City departments and agencies, as appropriate when any of them is
23	the subject of the report, for review and comment. ((The OPA Director and Chief of Police))

	Ian J. Warner/Andrew T. Myerberg/Amy C. Tsai MO Accountability ORD D2dPROPOSED AMENDMENT 6 to CB 118907 D2d
1	improve ((the)) OPA and SPD ((investigative process within the framework of applicable law
2	and labor agreements)) policies and practices, consistent with the purposes of this Chapter 3.29.
3	Section 28. Section 3.28.870 of the Seattle Municipal Code, last amended by Ordinance
4	120728, is renumbered, recodified in Subchapter II of Chapter 3.29, and amended as follows:
5	((3.28.870)) 3.29.125 Office of Inspector General for Public Safety— ((Confidentiality of
6	files)) Files and records
7	A. ((In discharging his or her responsibilities, the OPA Auditor)) The Inspector
8	General shall protect the confidentiality of ((Department)) OPA and SPD files and records to
9	which ((s/he)) OIG has been provided access to the extent permitted by applicable law and
10	collective bargaining agreements, in accordance with the provisions of this Chapter 3.29, and in
11	the same manner and to the same degree as ((s/he)) the Inspector General would be obligated to
12	protect attorney-client privileged materials under legal and ethical requirements. The ((OPA
13	Auditor)) Inspector General shall also be bound by the confidentiality provisions of the Criminal
14	Records Privacy Act, chapter 10.97 RCW, (((RCW Chapter 10.97))) and ((Public Disclosure Act
15	(RCW Section 42.17.250 et seq.))) disclosure limitations under state and federal law. The ((OPA
16	Auditor)) Inspector General shall not identify the ((subject of an investigation)) named employee
17	in an OIG audit in any public report required by this ((chapter)) Chapter 3.29.
18	B. OIG shall make every reasonable effort to maintain the security of files belonging
19	to other City departments and agencies while in the Inspector General's possession.
20	C. Upon completion of an audit, the Inspector General shall return to the City
21	department or agency all original files, reports, and records to which the Inspector General has
22	been provided access.

this Chapter 3.29. It is the City's intention that civilian oversight be enhanced and broadened beyond the scope set forth in the Consent Decree in order to better serve the public.

((B. The OPA Review Board shall not participate in the investigation or disposition of complaints to the OPA, and shall not seek to influence the course or outcome of specific OPA complaint investigations or the discipline of specific police officers.

C. The OPA Review Board shall consist of seven members. Four members shall be considered a quorum.))

15

16

17

D2dPROPOSED AMENDMENT 6 to CB 118907 D2d 1 Section 32. A new Section 3.29.206 of the Seattle Municipal Code is added to Subchapter 2 III of Chapter 3.29 as follows: 3 3.29.206 Office of the Community Police Commission—Executive Director 4 A. The term of the current CPC Executive Director appointed pursuant to Subchapter 5 IX of Chapter 3.14 shall expire on December 31, 2018. The current CPC Executive Director may 6 be reappointed to subsequent terms consistent with the requirements of this Chapter 3.29. 7 B. Executive Director—Appointment 8 1. There shall be an Executive Director, appointed by the MayorCPC. The 9 position of Executive Director shall be exempt from the classified civil service. The Executive Director shall not have been formerly employed by SPD. The term of the Executive Director 10 position is four six years. 11 2. 12 Each Executive Director's initial appointment is subject to confirmation 13 by the City Council. Reappointment of an Executive Director to successive terms by the 14 Mayor CPC is not subject to City Council confirmation. If an individual who previously served as 15 Executive Director is again appointed after a different individual was confirmed as the Executive 16 Director by the City Council that new appointment is subject to City Council confirmation as an 17 initial appointment. 18 3. If an individual is reappointed to a successive term as Executive Director 19

within 60 days prior to or 60 days after the expiration of that individual's term, the ensuing term begins on the date the prior term expired. If an individual is reappointed to a successive term as Executive Director more than 60 days prior to or 60 days after the expiration of the individual's term, the new term begins on the date of reappointment by the Mayor unless the Mayor CPC

20

21

- 3. Manage the preparation of CPC's proposed budget, authorize necessary expenditures, and enter into contracts for professional and other services in accordance with the adopted budget, develop and manage programs, and undertake authorized activities;
- 4. Execute, administer, modify, and enforce such agreements and instruments as the CPC Executive Director shall deem necessary to implement programs and carry out the responsibilities, functions, and activities of the Office; apply for grants and donations for Commission programs; and solicit and use volunteer services;
- 5. Represent, together with Commissioners, CPC in providing testimony and expertise to City departments and agencies, commissions, and other organizations pertaining to issues of constitutional policing; and
- 6. Exercise such other and further powers and duties as prescribed by this Chapter 3.29.
- Section 33. A new Section 3.29.210 of the Seattle Municipal Code is added to Subchapter III of Chapter 3.29 as follows:

## **3.29.210** Community Police Commission—Independence

- A. CPC is self-governing and functionally independent. CPC may adopt bylaws to govern its own activities. An annual budget to support sufficient staffing and resources for effective CPC operations shall be submitted annually by the Executive Director separate and distinct from the Mayor's budget.
- B. The CPC Executive Director shall have authority for the hiring, supervision, and discharge of all employees of the Office of the CPC. No employee of the Office of the CPC shall have been formerly employed by SPD as a sworn officer.

C.—CPC's independence is critical to its ability to perform its oversight role effectively. SPD employees and City officials shall respect the obligation of Commissioners and CPC staff to exercise independent judgment and offer critical analysis. CPC and employees of the Office of the CPC shall exercise their discretionary and oversight responsibilities granted by this Chapter 3.29 without interference from any person, group, or organization, including the Chief of Police, other SPD employees, or other City officials. City employees or agents who violate these provisions may be subject to dismissal, discipline, or censure consistent with city and state laws.

D.C. Without the necessity of making a public disclosure request, CPC may request and shall timely receive from other City departments and agencies, including SPD, information relevant to its duties under this Chapter 3.29 that would be disclosed if requested under the Public Records Act.

Section 34. Section 3.28.905 of the Seattle Municipal Code, last amended by Ordinance 122744, is renumbered, recodified in Subchapter III of Chapter 3.29, and amended as follows: ((3.28.905 Appointment of the OPA Review Board)) 3.29.215 Community Police

# **Commission—Commission**

((A. The City Council shall appoint the seven members of the OPA Review Board.

The first term of any member shall be no longer than two years. Members may be reappointed to up to three subsequent two year terms; no individual may serve more than four terms. Members shall serve staggered terms such that no more than four members' terms shall expire in any year. Should any member take office at any time after commencement of a regular term, the expiration of that term shall remain unaffected. The City Council may remove a member from office for cause by filing a statement of reasons for removal. Members shall be compensated as provided

	Ian J. Warner/Andrew T. Myerberg/Amy C. Tsai  MO Accountability ORD  D2dPROPOSED AMENDMENT 6 to CB 118907 D2d
1	legislative agenda, and collective bargaining agenda as these relate to advocacy for, and
2	implementation of, recommendations by the oversight entities.
3	5. Review and provide input into SPD recruiting, hiring, and promotional
4	<u>practices.</u>
5	6. Meet with the OPA Director and the Inspector General, no less than four
6	times a year, to review information they wish to provide CPC concerning the effectiveness of
7	SPD or any obstacles to the OPA Director's or the Inspector General's abilities to perform their
8	duties.
9	7. Review reports required by this Chapter 3.29 and any recommendations of
10	the OPA Director and the Inspector General.
11	8. Appoint a CPC Serve as a co-chair and any other CPC Commissioners to
12	serve on the search committees for OPA Directors and Inspectors General, identify qualified
13	finalists, advise the appointing authority on these appointments, and review and provide input to
14	the appointing authority on the reappointment or removal of OPA Directors and Inspectors
15	General.
16	9. Advise the Mayor, City Attorney, City Council, Chief of Police, OPA
17	Director, and Inspector General on issues related to the purposes of this Chapter 3.29, and
18	recommend and promote to policymakers changes to policies and practices, collective bargaining
19	agreements, City ordinances, and state laws in order to support systemic improvements and other
20	enhancements to SPD performance and in furtherance of community trust.
21	10. Identify and advocate for reforms to state laws that will enhance public
22	trust and confidence in policing and the criminal justice system. Such advocacy may include, but
23	is not limited to, reforms related to the referral of certain criminal cases to independent

	Ian J. Warner/Andrew T. Myerberg/ <u>Amy C. Tsai</u> MO Accountability ORD  D2dPROPOSED AMENDMENT 6 to CB 118907 D2d
1	((4.)) <u>d.</u> (( <del>Have a</del> )) <u>A</u> history of (( <del>demonstrated</del> )) leadership
2	experience ((and ability)) and/or deep roots in communities represented;
3	((5. Have the potential for gaining the respect of complainants,
4	departmental personnel, and the citizens of this City;
5	6.)) e. ((Be able to work)) The ability to relate, communicate, and engage
6	effectively with ((the City Council, departmental personnel, public agencies, private
7	organizations, and citizens)) all who have a stake in policing, including, but not limited to, the
8	general public, complainants, disenfranchised communities, SPD employees, and relevant City
9	and other officials including the Mayor, City Council, City Attorney, Chief of Police, OPA
10	Director, Inspector General, and other CPC members.
11	((7.)) <u>f.</u> ((Be able to work with diverse groups and individuals, as
12	shown by previous experience;)) An understanding of the city's ethnic and socio-economic
13	diversity, and proven experience working with and valuing the perspectives of diverse groups
14	and individuals; and
15	((8.)) g. ((Be able to maintain)) The ability to exercise sound
16	judgment, independence, fairness, and objectivity, and to carry out Commissioner duties in a
17	manner that is perceived by all who have a stake in policing as exercising reflects sound
18	judgment, independence, fairness, and objectivity in an environment where controversy is
19	common.
20	((9. Be a high school graduate or recipient of a general equivalency diploma;
21	10. Be a United States citizen or lawfully authorized for employment in the
22	United States;
23	11. Be at least 21 years of age;

	DEGINOT OBED TRADITION OF DEG
1	a. No fewer than 30 days prior to the effective date of the ordinance
2	introduced as Council Bill 118907, each presently serving and eligible Commissioner of the
3	previously existing CPC, created by the Consent Decree and Stipulated Order of Resolution
4	Between the United States of America and The City of Seattle and established by Executive
5	Order No. 02-2012 and City of Seattle Ordinance 124021, who wishes to serve on CPC as
6	established by this Chapter 3.29 shall submit a written statement to the Mayor, the City Council
7	President, and the CPC Executive Director indicating that the member wishes to serve on CPC as
8	established by this Chapter 3.29. Public defender and civil liberties law representatives shall
9	identify themselves as such in their written statements.
10	b. No fewer than 15 days prior to the effective date of this Chapter
11	3.29, the City Attorney or a designee of the City Attorney shall, in a publicly noticed and open
12	meeting, draw numbers to determine the position number for each Commissioner of the
13	previously existing CPC who has indicated they wish to continue to serve. The position numbers
14	to be drawn are 1–2, 4–5, and 7–13. Each Commissioner shall be timely informed of the position
15	number that corresponds to that Commissioner.
16	c. Commissioners in position numbers 1, 4, 7, 10, and 13 shall be
17	appointed, and where applicable, reappointed by the Mayor. Commissioners in position numbers
18	2, 5, 8, 11, and 14 shall be appointed, and where applicable, reappointed by the City Council.
19	Commissioners in position numbers 3, 6, 9, 12, and 15 shall be appointed, and where applicable,
20	reappointed by CPC. Position number 3 shall be designated for the public defense representative
21	and position number 6 shall be designated for the civil liberties law representative.
22	d. Continuing Commissioners who served on the previously existing
23	CPC in position numbers 1 through 5 may serve terms deemed to end on December 31, 2017;

- The appointing authorities shall consult with one another prior to making their respective appointments and reappointments. All Commissioners appointed or reappointed by each of the appointing authorities shall be confirmed by a majority vote of the full City Council and shall assume office upon receiving City Council confirmation.
- 5. All Commissioners appointed to serve on CPC enacted by this Chapter

  3.29 shall be eligible to serve three three-year terms for a total of nine years, each term

  commencing on January 1. All terms shall be staggered so than that no more than six

  Commissioners' terms expire in any year. If a Commissioner assumes office mid-term due to a prior vacancy, the Commissioner may complete that term and then be reappointed for up to three, three-year subsequent terms.
- 6. Each appointment and reappointment shall be made whenever possible sufficiently prior to the expiration of the latest incumbent's term of office or the effective date of an incumbent's resignation, permitting City Council action to approve or disapprove the appointment or reappointment, at least 45 days before the expiration of the present term, so as to avoid undue vacancy. All appointments to fill positions due to resignations without notice shall be made as soon as such can reasonably be done, but no later than 90 days after the effective date of the resignation of the latest incumbent. A Commissioner whose term is ending may continue on an interim basis until a successor has been confirmed by the City Council.
- 7. To strengthen the independence of CPC, Commissioners may be removed from office by the appointing authority only for cause. By a three-quarters vote of its membership, CPC may approve removal of Commissioners appointed by CPC. A majority vote of City Council members is required to approve the removal of any Commissioner.
  - 8. Commissioners shall be compensated, if at all, as provided by ordinance.

A. Four times a year, and otherwise as reasonably requested and consistent with the purposes of this Chapter 3.29, CPC shall meet with the OPA Director and the Inspector General to provide and receive information concerning SPD and the police accountability system, and the extent to which the purposes and requirements of this Chapter 3.29 are being met.

22

C. Where cases are referred by OPA to the named employee's supervisors for follow-through, including training, SPD shall ensure follow-through is timely and substantive.

21

- D. SPD and OPA shall establish an effective system of referral to OPA for investigation of possible misconduct any concerns regarding officers whom others in the criminal justice system believe may have not acted with integrity or honesty.
- E. SPD, OPA, the City Attorney's Office, CPC, and all other City entities shall timely report to the Inspector General, in a manner established by OIG, any new problems or deficiencies not previously reported to OIG related to operations, policies, programs, and practices that would reasonably be expected to adversely affect SPD effectiveness, public safety, police accountability, constitutional policing, or the public's confidence in SPD, and that would be relevant to the duties of OIG.
- F. As appropriate, the City Attorney shall advise the OPA Director and the Chief of Police of any issues identified through litigation, grievances, or disciplinary appeals to help OPA and SPD make informed improvements to policies and procedures.
- G. Complaints against any employee of OPA, OIG, or the Office of the CPC where the allegation is discrimination, harassment, retaliation, or any other act that may violate Equal Employment Opportunity laws and policies shall be investigated by the Seattle Department of Human Resources.

### 3.29.305 Continuous improvement

A. Following the issuance of any written report with recommendations by the OPA Director, the Inspector General, or CPC issued pursuant to this Chapter 3.29, SPD shall meet and confer with and respond in writing to the issuing agency within 30 days following the release of the recommendations. SPD shall provide a plan for implementation of accepted recommendations, including for regular timely written reports on progress made in implementing accepted recommendations, and an explanation for those recommendations not accepted or not

- scheduled for implementation. If the lead entity responsible for the implementation is a City department or agency other than SPD, the Director of the Mayor's Office of Policy and Innovation or its successor shall coordinate providing the necessary information to SPD to include in the response. The issuing agency shall be responsible for tracking the status of its recommendations accepted and not accepted. The OPA Director and the Inspector General shall report quarterly to CPC on the status of SPD's response to their recommendations regarding SPD and other City departments and agencies.
- B. OPA shall meet and confer with the issuing agency following the issuance of any written report with recommendations by the Inspector General or CPC issued pursuant to this Chapter 3.29 and shall respond in writing to the issuing agency within 30 days following the release of recommendations of the Inspector General or CPC, providing a plan for implementation of accepted recommendations, including regular timely written reports on progress made in implementing accepted recommendations, and a rationale or other explanatory information for those recommendations not accepted or scheduled for implementation. The issuing agency shall be responsible for tracking the status of its recommendations accepted and not accepted. The Inspector General shall report quarterly to CPC on the status of OPA's response to OIG's recommendations regarding OPA.
- C. In consultation with CPC, OIG, and OPA, SPD shall establish a schedule and protocol for regular and timely review of proposed revisions to the SPD Policy Manual for the purpose of ensuring SPD policies are consistent with best practices, including recommendations from the civilian oversight entities. SPD's schedule and protocol shall allow meaningful opportunity for such SPD Policy Manual reviews.

- D. SPD shall maintain systems of critical self-analysis, including audits and reviews of critical events, lawsuits, claims, and complaints. These reviews should focus on ways to improve policies, training, and supervision so as to help prevent misconduct, policy violations, poor performance, or other adverse outcomes.
- E. SPD and OIG shall track and report on the efficacy of any performance mentoring or early intervention system, which is designed to proactively identify problems and trigger non-disciplinary coaching and training interventions in order to improve employee performance.
- F. The City Council shall establish a regular schedule for review of the status of implementation by OPA, SPD, and the City of all recommendations made for improving the police accountability system.
- G. At the time the Mayor's annual proposed budget is submitted to the City Council, the Mayor shall notify the City Council and CPC in writing, with copies to the Inspector General and the OPA Director, when recommendations requiring City funding issued in reports made in the prior year consistent with the reporting requirements set forth in this Chapter 3.29 by those responsible for implementing the purposes of this Chapter 3.29 are not included for funding in the budget proposal.
- H. At the time the Mayor's proposed state legislative agenda is presented to the City Council, the Mayor shall notify the City Council and CPC in writing, with copies to the Inspector General and the OPA Director, when associated recommendations made by those responsible for implementing the purposes of this Chapter 3.29 are not included in the proposed state legislative agenda.
- I. The City's Office of Intergovernmental Relations shall consult with OPA, the Inspector General, and CPC during the development of the City's state legislative agenda.

J. Each year in June and December the City Attorney's Office shall provide the OPA Director and Inspector General status reports regarding (1) all OPA cases in which the findings or discipline have been appealed during the previous six months and (2) all OPA cases in which the findings or discipline have been appealed in earlier periods and that remained open at any time during the current reporting period. These status reports shall include all OPA cases not yet closed due to appeal, the case number, the named employee(s), the date of complaint, the date of disciplinary action, the Chief of Police disciplinary decision, the date of appeal, the nature of the appeal, and the current status of the case, including any modification to the case disposition as a result of appeal.

\*\*\*

#### 3.29.315 Recruitment, hiring, assignments, promotions, and training

- A. SPD shall develop and implement recruitment, hiring, testing, training, mentoring, assignment, and promotional practices that emphasize leadership and policing skills consistent with accountability, which support equity and the goals set forth in the Consent Decree. SPD shall evaluate and report on how effective its processes are in meeting community needs for a diverse work force, including the relevance of traditional disqualifying factors and the swiftness of decision-making, to assess if there are unfair impediments to hiring and retaining diverse and skilled officers.
- B. In developing and implementing the recruitment, hiring, testing, training, mentoring, assignment, and promotional practices referenced in subsection 3.29.315.A, SPD shall consult with CPC and OIG and may obtain guidance from other community stakeholders.
- C. To support operational efficiency and excellence, SPD may use civilians with specialized skills and expertise to perform any SPD management and operational functions,

- including, but not limited to, training, human resources, technology, budget and finance, crime analysis, recruiting, hiring, and testing, which in the judgment of the Chief of Police do not require law enforcement commissioned personnel, allowing SPD the ability to more flexibly deploy civilian and sworn resources to best meet both its administrative and law enforcement needs.
- D. SPD shall use preference points in hiring sworn employees who are multi-lingual and/or have work experience or educational background providing important skills needed in modern policing, such as experience working with diverse communities, and social work, mental health or domestic violence counseling, or other similar work or community service backgrounds.
- E. After consulting with and receiving input from OIG, OPA, and CPC, SPD shall establish an internal office, directed and staffed by civilians, to manage the secondary employment of its employees. The policies, rules, and procedures for secondary employment shall be consistent with SPD and City ethical standards, and all other SPD policies shall apply when employees perform secondary employment work.
- F. SPD shall adopt consistent standards that underscore the organizational expectations for performance and accountability as part of the application process for all specialty units, in addition to any unique expertise required by these units, such as field training, special weapons and tactics, crime scene investigation, and the sexual assault unit. In order to be considered for these assignments, the employee's performance appraisal record and OPA history must meet certain standards and SPD policy must allow for removal from that assignment if certain triggering events or ongoing concerns mean the employee is no longer meeting performance or accountability standards.

- G. SPD shall ensure that its "take-home" policy for SPD vehicles, and the opportunities for assignments that provide additional financial remuneration, are consistent with values of accountability and effective use of taxpayer resources.
- H. The Chief of Police shall collaborate with the OPA Director with the goal that sworn staff assigned to OPA have requisite skills and abilities and with the goal that the rotations of sworn staff into and out of OPA are done in such a way as to maintain OPA's operational effectiveness. To fill such a sworn staff vacancy, the Chief of Police and the OPA Director should solicit volunteers to be assigned to OPA for two-year periods. If there are no volunteers or the OPA Director does not select from those who volunteer, the Chief of Police shall provide the OPA Director with a list of ten acting sergeants or sergeants from which the OPA Director may select OPA personnel to fill intake and investigator positions. Should the OPA Director initially decline to select personnel from this list, the Chief of Police shall provide the OPA Director with a second list of ten additional acting sergeants or sergeants for consideration. If a second list is provided, the OPA Director may select personnel from either list, or from among volunteers.
- I. SPD shall collaborate with OPA-and, OIG, and CPC in the development and delivery of SPD in-service training related to the accountability system.

\*\*\*