Section 1. Proceeds from the new Progressive Tax on Bebusiness tax-imposed by the ordinance introduced as Council Bill 119244 119250 are intended to be used to expand housing, shelter, public health, hygiene, sanitation, and other support services for those who are homeless or at significant risk of homelessness, with priority for assisting those homeless people living unsheltered and/or with very low incomes (at or below 30 percent of area median income (AMI)). It is intended that 75 percent of the proceeds from the new Progressive Tax on Bebusiness tax will be used to increase the production of long-term affordable housing, and fund operations and services support for housing serving the homeless who are most vulnerable. Twenty percent of The proceeds from the new Progressive Tax on Bebusiness tax will also be used to increase the provision of immediate housing, and effectiveness of shelter, public health, hygiene, sanitation, and support services to assist homeless people living unsheltered to move off the streets.

Attachment 1 to this resolution establishes the spending plan for the first five years of the new business tax.

Section 2. On or before December 14, 2018, the Executive shall submit an Implementation Plan for the new Progressive Tax on Business to the City Council that includes:

- <u>a)</u> <u>S</u>specific spending proposal for years one through five of the new\_<u>business tax</u>, <u>including</u>
- b) Pproposed outcomes for each funded program or service;
- c) Hhow the programs or services will be implemented (i.e., responsible department, funding processes, etc.); and
- d) Pproposed policies for implementing funded programs or services; and
- e) Proposal for an Oversight Committee responsible for overseeing expenditures and
  reviewing performance of programs and services.- The Executive will propose different

Section 4. The Executive is requested to explore and provide recommendations on funding the operation and services support for housing that would serve homeless individuals, with incomes at or below 30 percent of AMI, who do not qualify for or require permanent supportive housing but need housing with a lower level of services. In addition, the Executive will explore models to increase the number of units serving homeless individuals with incomes at or below 30 percent of AMI who need only affordable housing and no services. and/or long-term rental subsidy. In developing recommendations for increasing the number of units serving those at or below 30% of AMI units, the Executive shall examine the extent to which the availability of free or reduced land could increase the development of such units. The Executive will also explore how persons who are homeless would access additional housing provided within the current All Home referral process that includes Coordinated Entry. The Executive will include a report and recommendations along with the submittal of the Implementation Plan referenced in Section 2 of this resolution.

Section 54. The Executive is requested to provide a report and recommendations on providing funding for wage stabilization for direct service personnel providing services to people experiencing homelessness, as described in Attachment 1 to this resolution, based on examination of adequate staffing levels, compensation, and desired retention outcomes. This examination shall be based on data gathered in response to Statement of Legislative Intent 281-1-B-2, the audit of the Human Services Department's contracting processes, and input from the homeless service providers. The Executive will provide a report and recommendations with submittal of the Implementation Plan referenced in Section 2 of this resolution. The initial funding provided in the spending plan may be supplemented with future resources to address identified workforce compensation issues.

Section <u>65</u>. The City Council may, based on the program outcomes and understanding of changing needs, modify the allocation of funding for programs and services through the Council's legislative and budget process.

Section 76. The Executive shall submit an annual report by March 1 of each year and a semi-annual report by August 1 of each year beginning in the year following the authorization of the Nnew Progressive Tax on Bbusiness tax. These reports shall provide information on the housing and services funded and the outcomes achieved because of the funding provided from the proceeds from the business tax. In addition, it will include information on: apprenticeship utilization percentage, priority hire utilization, utilization of women and people of color, women and minority business enterprise utilization, women and people of color from pre-apprentice programs. The annual report shall also include information on the leveraging of other State and local sources used to provide housing and services funded by the New Progressive Tax on Business.

Section 8. The City shall retain an independent economist to conduct an analysis of the impacts of the Employee Hours Tax. Impacts to be measured include but are not limited to: increases or decreases in jobs (full-time and part-time), annual gross revenues, number of businesses that have relocated outside the City, and other data that directly relate to impacts on businesses subjected to the new tax. The Executive shall develop a proposed scope of work for this analysis, identifying specific data to be collected and estimated cost of the analysis. The Executive shall submit this scope of work to the Council by September 4, 2018 along with a proposed funding plan and a schedule for completing the work. The Executive shall work with the City Council in the selection of the economist. The Executive shall include funding for this analysis in the proposed 2018 3<sup>rd</sup> Quarter Supplemental Budget and the 2019 Proposed Budget.

Traci Ratzliff/Alan Lee LEG Business Tax Spending Plan RES Section 9. The City requests the State Legislature to significantly increase funding for the 1 2 State Housing Trust Fund that will be used as leverage for the new Progressive Tax on Business and result in an increase in the number of affordable units produced by this tax. The Office of 3 4 Intergovernmental Relations is requested to include this request in the City's 2019 State 5 Legislative Agenda. 6 7

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Template last revised November 21, 2017

	LEG Business Tax Spending Plan RES D94		
1	Adopted by the City Council the	day of	, 20
2	and signed by me in open session in authen	ntication of its adoption this day of	
3	, 2018.		
1			_
i		President of the City Council	
5	The Mayor concurred the	_ day of, 2018.	
7			_
3		Jenny A. Durkan, Mayor	
)	Filed by me this day of _	, 2018.	
)			_
		Monica Martinez Simmons, City Clerk	
2	(Seal)		
3 4 5	Attachments: Attachment 1 - Proposed Five-Year Spendi Attachment 2 - System-Wide Performance		

Program/Activity	Program Description	<del>Year 1</del> <del>Spending</del>	<del>Year 2</del> <del>Spending</del>	<del>Year 3</del> <del>Spending</del>	<del>Year 4</del> <del>Spending</del>	<del>Year 5</del> <del>Spending</del>	5 year Goal Production/ Numbers Served			
Affordable Housing Inventory & Services (75% of funding): Office of Housing										
Rental Housing Production <sup>1</sup>	Funds capital construction of units in mixed-income housing projects serving households with incomes at 30%-60% Area Median Income (AMI) and capital construction of Permanent Supportive Housing (PSH) units serving most vulnerable homeless with incomes at 0-30% of AMI. Operating and services support for PSH units produced included below.	\$ <del>50,700,000</del>	\$ <del>51,400,000</del>	\$ <del>48,701,62</del> 4	\$46,250,04 <del>9</del>	\$ <del>43,757,330</del>	<del>1,045 units</del>			
	Funds debt service on \$25 million bond issuance every year for first five years to fund capital construction of units in mixed-income housing projects serving households with incomes at 30-60% of AMI.	<del>\$2,000,000</del>	<del>\$4,000,000</del>	\$ <del>6,000,000</del>	\$8,000,000	\$ <del>10,000,000</del>	<del>735 units</del>			
Operating and Services Support <sup>2</sup>	Operating and services support for PSH serving most vulnerable homeless with incomes at 0-30% of AMI.	\$ <del>0</del>	<del>\$0</del>	\$4 <del>,722,376</del>	\$ <del>6,422,431</del>	\$ <del>8,188,599</del>	445 units			
Shelter and Services (20% of funding	;): Human Services Department									
Shelter, Temporary and Emergency	Funds support emergency, temporary, and enhanced shelters, navigation centers, tiny houses for unsheltered individuals and households.	\$ <del>6,500,000</del>	<del>\$6,630,000</del>	\$ <del>6,762,600</del>	<del>\$6,897,852</del>	\$ <del>7,035,809</del>	362 shelter beds 2 encampments (100 tiny houses)			
Safety in Place	Funds support safety in place services for unsheltered individuals and households, including hygiene services; City-wide sanitation and garbage services such as but not limited to Seattle Public Utilities' Clean Cities program; services to those living in RVs and cars, such as black water removal, portable bathrooms/wash stations, trash removal, and fees recovery for parking violations.	\$ <del>3,500,000</del>	<del>\$3,570,000</del>	<del>\$3,641,400</del>	<del>\$3,714,228</del>	\$ <del>3,788,513</del>	97 safe parking spaces 5 hygiene centers 500,000 lbs garbage			
Intersecting Needs	Funds support public health services, such as an additional mobile medical van, women's reproductive health care, communicable disease response, and addiction and medical services for sheltered and unsheltered homeless; and criminal justice diversion programming involving substance abuse services.	\$ <del>2,500,000</del>	<del>\$2,550,000</del>	\$ <del>2,601,000</del>	\$ <del>2,653,020</del>	\$ <del>2,706,080</del>	500 criminal justice diversion referrals 1 mobile medical van			
Workforce Stability	Funds wage stabilization for City-funded homelessness direct service providers to reduce turnover and vacancies for critical direct service contracts.	\$ <del>2,500,000</del>	\$ <del>2,550,000</del>	\$ <del>2,601,000</del>	\$ <del>2,653,020</del>	\$ <del>2,706,080</del>	4% increase for direct service homeless contracts			

<sup>&</sup>lt;sup>4</sup> See Fiscal Note Attachment A "Detailed Information on Affordable Housing Inventory and Services" for further details.

²-Ibid.

Att 1 - Proposed Five-Year Spending Plan for Business Tax – Annual Totals V1bV6

Program/Activity	Program Description	<del>Year 1</del> <del>Spending</del>	<del>Year 2</del> <del>Spending</del>	<del>Year 3</del> <del>Spending</del>	<del>Year 4</del> <del>Spending</del>	<del>Year 5</del> <del>Spending</del>	5-year Goal Production/ Numbers Served
Start-up and Ongoing Administrative Costs: Finance and Administrative Services	Funds estimated initial start-up costs and ongoing costs for collecting new revenue	<del>\$7,300,000</del>	\$5,800,000	<del>\$3,000,000</del>	\$3,000,000	\$3,000,000	<del>N/</del> A
	TOTAL ANNUAL SPENDING:	<del>\$75,000,000</del>	<del>\$76,500,000</del>	<del>\$78,030,000</del>	<del>\$79,590,600</del>	<del>\$81,182,412</del>	N/A

Program/Activity	Program Description	Year 1 Spending	Year 2 Spending	Year 3 Spending	Year 4 Spending	Year 5 Spending	5-Year Goal Production/ Numbers Served		
Affordable Housing Inventory & Services									
Rental Housing Production to Assist Homeless Households	Capital construction of units in mixed-income housing projects serving households with incomes at 30%-60% Area Median Income (AMI) and capital construction of Permanent Supportive Housing (PSH) units serving most vulnerable homeless with incomes at 0-30% of AMI. Operating and services support for PSH units produced included below.	<u>\$27,584,000</u>	\$29,071,000	\$29,183,000	<u>\$28,327,000</u>	<u>\$29,220,000</u>	<u>591 units</u>		
Operating and Services Support for PSH	Operating and services support for PSH serving most vulnerable homeless with incomes at 0-30% of AMI.	<u>\$0</u>	<u>\$0</u>	\$3,047,000	\$4,313,000	\$5,136,000	<u>302 units</u>		
	Affordable Housing Inventory and Services Subtotal	\$27,584,000	\$29,071,000	\$32,229,000	\$32,641,000	\$34,356,000	\$155,881,000		
	% of total revenue	<u>61%</u>	<u>63%</u>	<u>68%</u>	<u>67%</u>	<u>69%</u>	<u>66%</u>		
	<u>Immediate She</u>	Iter, Housing, & Serv	<u>rices</u>						
Immediate Housing	Rental, operating, master leasing and/or capital subsidies for housing serving homeless with incomes at 0-30% AMI.	\$1,889,000	\$2,262,000	\$3,294,000	\$3,692,000	\$3,420,000	<u>289 units</u>		
	Basic shelter	\$513,000	<u>\$556,000</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	70 beds		
Shelter, Temporary and	Enhanced shelter	\$4,568,000	\$4,241,000	\$3,585,000	\$3,761,000	\$3,634,000	180 beds (+50 beds in year 2)		
Emergency	Innovative temporary housing	\$1,643,000	\$2,367,000	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	2 encampments with tiny houses, Buddy Shelters, or shelter tents, for 54.		
Safety in Place	Shower and laundry trailers, and portable toilets and handwashing stations.	\$313,000	\$338,000	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	Example: Shower & laundry trailers, portable toilets & handwashing stations		

Att 1 - Proposed Five-Year Spending Plan for Business Tax – Annual Totals  $\frac{V1b}{V6}$ 

Program/Activity	Program Description	Year 1 Spending	Year 2 Spending	Year 3 Spending	Year 4 Spending	Year 5 Spending	5-Year Goal  Production/ Numbers Served		
	City-wide sanitation and garbage services such as but not limited to Seattle Public Utilities' Clean Cities program.	\$1,179,000	\$1,251,000	<u>\$1,482,000</u>	<u>\$1,543,000</u>	\$1,441,000	570,000 lbs garbage		
	Services for people living in their cars, including overnight parking, case management, and criminal justice diversion outreach.	\$847,000	\$916,000	\$1,108,000	\$1,176,000	\$1,120,000	153 safe parking spaces; 310 criminal justice diversions		
Intersecting Needs	Public health services, such as women's reproductive health care, communicable disease response including encampment management, and addiction and medical services for sheltered and unsheltered homeless.	\$1,018,000	<u>\$1,094,000</u>	<u>\$1,370,000</u>	<u>\$1,357,000</u>	<u>\$1,427,000</u>	May include communicable disease response, medical health services, reproductive health care		
	Staff to provide outreach to unsheltered homeless people.	\$731,000	<u>\$776,000</u>	\$919,000	<u>\$957,000</u>	\$894,000	Behavioral health and housing navigation outreach		
Workforce Stability	Wage stabilization for City-funded homelessness direct service providers to reduce turnover and vacancies for critical direct service contracts.	\$2,500,000	\$2,553,000	\$2,606,000	\$2,660,000	\$2,717,000	4% increase for direct service homeless contracts		
	Immediate Shelter, Housing, and Services Subtotal	\$15,201,000	\$16,355,000	\$14,365,000	\$15,148,000	\$14,653,000	<u>\$75,723,000</u>		
	% of total revenue	<u>34%</u>	<u>35%</u>	<u>30%</u>	<u>31%</u>	<u>29%</u>	<u>32%</u>		
	Start-up & Ongoing Costs								
Start-up costs and ongoing a	administration	\$2,300,000	\$800,000	\$800,000	\$800,000	\$800,000	<u>\$5,500,000</u>		
	% of total revenue	<u>5%</u>	<u>2%</u>	<u>2%</u>	<u>2%</u>	<u>2%</u>	<u>2%</u>		
	TOTAL ANNUAL SPENDING:	<u>\$45,084,000</u>	<u>\$46,227,000</u>	<u>\$47,395,000</u>	\$48,589,000	<u>\$49,809,000</u>	<u>\$237,104,000</u>		

### **SUMMARY and FISCAL NOTE\***

Department:	Dept. Contact/Phone:	CBO Contact/Phone:
Legislative	Traci Ratzliff & Alan Lee/ 4-8153 or 6-9107	Katie Tassery/Wasala Miranda

<sup>\*</sup> Note that the Summary and Fiscal Note describes the version of the bill or resolution as introduced; final legislation including amendments may not be fully described.

# 1. BILL SUMMARY

**Legislation Title:** A RESOLUTION establishing a spending plan for the proceeds generated from a new Progressive Tax on Business to address homelessness and housing affordability authorized by the ordinance introduced as Council Bill 119250.

1. Summary and background of the Legislation: This resolution adopts a spending plan that generates an average of \$47.4 million annually, \$237 million over five years, from a new Progressive Tax on Business authorized by the ordinance introduced as Council Bill 119250. The new tax is authorized beginning January 1, 2019. See Attachment 1 to the resolution for summary of the programs and funding levels.

2	CAPITAI	IMPROVEN	MENT PROGR	$\Delta M$
4-	CALLAL	7 1 1 <b>91 1 12 ( ) 9 1</b> 913		AIVI

a. Does this legislation create, fund, or amend a CIP Project? Yes x No

If yes, please fill out the table below and attach a new (if creating a project) or marked-up (if amending) CIP Page to the Council Bill. Please include the spending plan as part of the attached CIP Page. If no, please delete the table.

# 3. SUMMARY OF FINANCIAL IMPLICATIONS

- a. Does this legislation amend the Adopted Budget?

  If there are no changes to appropriations, revenues, or positions, please delete the table below.

  Yes \_x\_ No
- b. Does the legislation have other financial impacts to the City of Seattle that are not reflected in the above, including direct or indirect, short-term or long-term costs? If so, describe the nature of the impacts. This could include increased operating and maintenance costs, for example. The new funds that will be collected and the programs that will be funded will not begin until January 1, 2019. Budget impacts will begin with 2019 budget.
- c. Is there financial cost or other impacts of *not* implementing the legislation?

  Estimate the costs to the City of not implementing the legislation, including estimated costs to maintain or expand an existing facility or the cost avoidance due to replacement of an existing facility, potential conflicts with regulatory requirements, or other potential costs or consequences.

The City is experiencing significant homelessness and affordable housing crises. The proposed funding and programs attempt to provide additional resources to address these problems.

If there are no changes to appropriations, revenues, or positions, please delete sections 3.d., 3.e., and 3.f. and answer the questions in Section 4.

#### 4. OTHER IMPLICATIONS

a. Does this legislation affect any departments besides the originating department?

If so, please list the affected department(s) and the nature of the impact (financial, operational, etc.).

Yes. Human Services Department, Office of Housing, Finance and Administrative Services, Seattle Public Utilities.

b. Is a public hearing required for this legislation?

If yes, what public hearing(s) have been held to date, and/or what public hearing(s) are planned/required in the future? No

c. Does this legislation require landlords or sellers of real property to provide information regarding the property to a buyer or tenant?

If yes, please describe the measures taken to comply with RCW 64.06.080.

No

d. Is publication of notice with *The Daily Journal of Commerce* and/or *The Seattle Times* required for this legislation?

For example, legislation related to sale of surplus property, condemnation, or certain capital projects with private partners may require publication of notice. If you aren't sure, please check with your lawyer. If publication of notice is required, describe any steps taken to comply with that requirement.

No

e. Does this legislation affect a piece of property?

If yes, and if a map or other visual representation of the property is not already included as an exhibit or attachment to the legislation itself, then you must include a map and/or other visual representation of the property and its location as an attachment to the fiscal note. Place a note on the map attached to the fiscal note that indicates the map is intended for illustrative or informational purposes only and is not intended to modify anything in the legislation.

No

f. Please describe any perceived implication for the principles of the Race and Social Justice Initiative. Does this legislation impact vulnerable or historically disadvantaged communities?

If yes, please explain how this legislation may impact vulnerable or historically disadvantaged communities. Using the racial equity toolkit is one way to help determine the legislation's impact on certain communities.

Individuals from vulnerable and historically disadvantaged communities are disproportionately impacted by homelessness. Therefore, any attempts to provide resources to address this problem could help to address this disproportionality.

g. If this legislation includes a new initiative or a major programmatic expansion: What are the specific long-term and measurable goal(s) of the program? How will this legislation help achieve the program's desired goal(s).

This answer should highlight measurable outputs and outcomes.

See Attached outcomes associated with proposed spending plan

#### List attachments/exhibits below:

Attachment A – Detailed Information on Affordable Housing Inventory and Services