

SEATTLE CITY COUNCIL

Legislative Summary

CB 119351

Record	No.:	CB 11935	1

Type: Ordinance (Ord)

Status: Passed

Version: 3

Ord. no: Ord 125668

In Control: City Clerk

File Created: 08/14/2018

Final Action: 09/21/2018

Title: AN ORDINANCE relating to the Human Rights Code; broadening coverage of unfair practices to include domestic workers and hiring entities; extending protections to domestic workers and extending obligations to hiring entities; amending Sections 14.04.020 and 14.04.030 of the Seattle Municipal Code (SMC); and adding a new

Section 14.04.230 to the SMC.

<u>Date</u>

Notes:

Filed with City Clerk:

9/21/2018

Mayor's Signature:

9/21/2018

Sponsors: Herbold

Vetoed by Mayor:

Veto Overridden:

Veto Sustained:

Attachments: Att A - Seattle Municipal Code Chapter 14.04

Drafter: jodee.schwinn@seattle.gov

Filing Requirements/Dept Action:

Histo	ory of Legislative File		•	Legal Notice Published:	☐ Yes	□ No	
Ver- sion:	Acting Body:	Date:	Action:	Sent To:	Due Date:	Return Date:	Result:
1	City Clerk	08/31/2018	sent for review	Council President's Office			
	Action Text: The Cou	ancil Bill (CB) wa	is sent for review	to the Council President's Office	e		
1	Council President's Office	09/04/2018	sent for review	Civil Rights, Utilities, Economic Development, and Arts Committee			
	Action Text: The Cor Arts Cor Notes:	` '	s sent for review	to the Civil Rights, Utilities, Eco	nomic Developr	nent, and	

Legislative Summary Continued (CB 119351)

City Council

09/10/2018 referred

Civil Rights, Utilities, **Economic**

Development, and Arts Committee

Civil Rights, Utilities,

09/11/2018 pass as amended

Pass

Economic Development, and Arts Committee

Action Text:

The Committee recommends that City Council pass as amended the Council Bill (CB).

Notes:

In Favor:

Chair Herbold, Vice Chair Sawant, Member O'Brien, Mosqueda

Opposed: 0

City Council

09/17/2018 passed as

Pass

The Motion carried, the Council Bill (CB) was passed as amended by the following vote, and the

President signed the Bill:

Notes:

ACTION 1:

Motion was made by Councilmember Herbold, duly seconded and carried, to amend Council Bill 119351, by adding a new Section 5, and renumbering the remaining section accordingly, as shown in the underlined and strike through language below:

Section 5. Sections 1, 2, 3, and 4 of this ordinance shall take effect on July 1, 2019.

Section ((5))6. This ordinance shall take effect and be in force 30 days after its approval by the Mayor, but if not approved and returned by the Mayor within ten days after presentation, it shall take effect as provided by Seattle Municipal Code Section 1.04.020.

ACTION 2:

Motion was made and duly seconded to pass Council Bill 119351 as amended.

In Favor: 8

Councilmember Bagshaw, Councilmember González, Council President Harrell, Councilmember Herbold, Councilmember Johnson, Councilmember Mosqueda, Councilmember O'Brien, Councilmember Sawant

Opposed: 0

City Clerk

09/20/2018 submitted for

Mayor

Mayor's signature

Action Text:

The Council Bill (CB) was submitted for Mayor's signature. to the Mayor

Notes:

3 Mayor 09/21/2018 Signed

3 Mayor 09/21/2018 returned

City Clerk

City Clerk

09/21/2018 attested by City Clerk

Action Text:

The Council Bill (CB) was attested by City Clerk.

Notes:

CITY OF SEATTLE

ORDINANCE _	125668
COUNCIL BILL	119351

AN ORDINANCE relating to the Human Rights Code; broadening coverage of unfair practices to include domestic workers and hiring entities; extending protections to domestic workers and extending obligations to hiring entities; amending Sections 14.04.020 and 14.04.030 of the Seattle Municipal Code (SMC); and adding a new Section 14.04.230 to the SMC.

WHEREAS, the labor domestic workers provide is an important contribution to The City of Seattle's ("City") economy and prosperity, and provides the support services that enable other individuals to participate in the workforce; and

WHEREAS, while the individual nature of domestic work makes it challenging to identify the number of domestic workers, using available labor data from the American Community Survey and Bureau of Labor Statistics and information from their labor and community networks, the Seattle Domestic Workers Alliance (SDWA) estimates there are around 33,000 domestic workers in Seattle; and

WHEREAS, many domestic workers are women, immigrants, and people of color who work in or about private homes, isolated from other workers; and

WHEREAS, due to the isolated nature of their work, many domestic workers are unaware of their rights and many hiring entities are unaware of their responsibilities; and

WHEREAS, Ordinance 125627, passed by the City Council on July 23, 2018, established labor standards for domestic workers and a Domestic Workers Standards Board in Chapter 14.23 of the Seattle Municipal Code; and

WHEREAS, Ordinance 125627 will be implemented and enforced by the City's Office of Labor Standards; and

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WHEREAS, the definition of "domestic worker" pursuant to Ordinance 125627 includes employees and independent contractors, hourly and salaried employees, full-time and part-time workers, and temporary workers, in recognition that domestic workers are in varying work arrangements; and WHEREAS, due to the isolated nature of their work many domestic workers are often vulnerable

and at risk of experiencing inappropriate behavior, including sexual harassment, may not know how to seek recourse, and may be afraid to speak out or complain; and

WHEREAS, domestic workers who are employed by an individual household or agency are covered by Chapter 14.04 of the Seattle Municipal Code, which prohibits employment discrimination, including sexual harassment; and

WHEREAS, Chapter 14.04 of the Seattle Municipal Code is implemented and enforced by the Seattle Office for Civil Rights; and

WHEREAS, the City wishes to ensure that domestic workers are protected from discrimination regardless of status as an employee or independent contractor; NOW, THEREFORE,

BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:

Section 1. Section 14.04.020 of the Seattle Municipal Code, last amended by Ordinance 123527, is amended as follows:

14.04.020 Declaration of policy ((z))

* * *

C. The provisions of this ((ehapter)) Chapter 14.04 shall apply to ((both)) private employers, hiring entities, and the City ((5)) and shall be liberally construed for accomplishment of its policies and purposes; ((provided that)) however, nothing in this ((chapter)) Chapter 14.04 shall be construed so as to infringe upon the authority vested in the Civil Service Commission,

to:

- ((2)) A. A disability exists whether it is temporary or permanent, common or uncommon, mitigated or unmitigated; ((, or)) whether or not it limits the ability to work generally or work at a particular job; or whether or not it limits any other activity within the scope of this ((ehapter)) Chapter 14.04.
 - ((3)) \underline{B} . For purposes of this definition, "impairment" includes, but is not limited
- ((a)) 1. Any physiological disorder ((5)) or condition, cosmetic disfigurement, or anatomical loss affecting one or more of the following body systems: neurological, musculoskeletal, special sense organs, respiratory ((5)) (including speech organs), cardiovascular, reproductive, digestive, ((genitor)) genito-urinary, hemic and lymphatic, skin, and endocrine; or
- ((b)) 2. Any mental, developmental, traumatic, or psychological disorder, including but not limited to cognitive limitation, organic brain syndrome, emotional or mental illness, and specific learning disabilities.
- ((4)) C. Only for the purposes of qualifying for reasonable accommodation in employment and domestic service, an impairment must be known or shown through an interactive process to exist in fact and:
- ((a)) $\underline{1}$. The impairment must have a substantially limiting effect upon the individual's ability to perform ((his or her)) that individual's job, the individual's ability to apply or be considered for a job, or the individual's access to equal benefits, privileges, or terms or conditions of employment; or
- ((θ)) $\underline{2}$. The employee <u>or domestic worker</u> must have put the employer <u>or hiring entity</u> on notice of the existence of an impairment, and medical documentation must

establish a reasonable likelihood that engaging in job functions without an accommodation would aggravate the impairment to the extent that it would create a substantially limiting effect.

3 ((5)) <u>D</u>. For purposes of (((4) of this)) subsection <u>C of this definition</u>, a limitation
 4 is not substantial if it has only a trivial effect.

((H. "Genetic Information" means any information regarding inherited characteristics that can be derived from a DNA based or other laboratory test, family history, or medical examination. "Genetic information" for purposes of this chapter, does not include: (1) Routine physical measurements, including chemical, blood, and urine analysis, unless conducted purposefully to diagnose genetic or inherited characteristics; and (2) results from tests for abuse of alcohol or drugs.))

((£)) "Discrimination," "discriminate," and/or "discriminatory act" means any act, by itself or as part of a practice, which is intended to or results in different treatment or differentiates between or among individuals or groups of individuals by reason of race, color, age, sex, marital status, sexual orientation, gender identity, genetic information, political ideology, creed, religion, ancestry, national origin, honorably discharged veteran or military status, or the presence of any disability. "Discrimination," "discriminate," and/or "discriminatory act" includes harassment, such as racial and sexual harassment, as well as harassment based on other protected classes.

"Domestic worker" is narrowly construed to mean any worker who (1) is paid by one or more hiring entities; and (2) provides domestic services to an individual or household in or about a private home as a nanny, house cleaner, home care worker, gardener, cook, or household manager. "Domestic worker" includes hourly and salaried employees, independent contractors,

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1	full-time and part-time workers, and temporary workers. "Domestic worker" does not include
2	any individual who is:
3	A. Working on a casual basis. For the purposes of this definition, "casual" refers to
4	work that is: (1) irregular, uncertain, or incidental in nature and duration, and (2) different in
5	nature from the type of paid work in which the worker is customarily engaged.
6	B. In a family relationship with the hiring entity; or
7	C. A home care worker who is paid through public funds.
8	((J.)) "Employee" means any person employed by, or applying for employment with, an
9	employer, and shall include traditional employees, temporary workers, and part-time employees.
10	((K.)) "Employer" means any person who has one or more employees, or the employer's
11	designee or any person acting in the interest of such employer.
12	((L.)) "Employment agency" means any person undertaking with or without
13	compensation to procure opportunities to work or to procure, recruit, refer, or place individuals
14	with an employer or in employment.
15	((M.)) "Gender identity" means a person's gender-related identity, appearance, or
16	expression, whether or not traditionally associated with one's biological sex or one's sex at birth
17	and includes a person's attitudes, preferences, beliefs, and practices pertaining thereto.
18	"Genetic information" means any information regarding inherited characteristics that can
19	be derived from a DNA-based or other laboratory test, family history, or medical examination.
20	"Genetic information" does not include:
21	A. Routine physical measurements, including chemical, blood, and urine analysis,
22	unless conducted purposefully to diagnose genetic or inherited characteristics; and
23	B. Results from tests for abuse of alcohol or drugs.

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"Hiring entity" means any individual, partnership, association, corporation, business trust, or any entity, person, or group of persons that pays a wage or pays for the services of a domestic worker. It includes any such entity or person acting directly or indirectly in the interest of a hiring entity in relation to the domestic worker.

"Honorably discharged veteran or military status" means:

- A. A veteran, as defined in RCW 41.04.007; or
- B. An active or reserve member in any branch of the armed forces of the United States, including the national guard, coast guard, and armed forces reserves.
- ((N.)) "Labor organization" means any organization or employee group or association in which employees participate and which exists for the purpose of (1) collective bargaining for or on behalf of employees, (2) dealing with employers concerning grievances, labor disputes, terms or conditions of employment, or (3) other mutual aid or protection of such employees in relation to their employment.
- ((O₋)) "Marital status" means the presence or absence of a marital relationship and includes the status of married, separated, divorced, engaged, widowed, single, or cohabitating.
- ((P:)) "Party" includes the person charging or making a complaint or upon whose behalf a complaint is made alleging an unfair employment or domestic service practice, the person alleged or found to have committed an unfair employment or domestic service practice and the Office for Civil Rights.
- ((Q.)) "Person" includes one or more individuals, partnerships, associations, organizations, trade or professional associations, corporations, public corporations, cooperatives, legal representatives, trustees in bankruptcy and receivers, or any group of persons; it includes any employer, hiring entity, owner, lessee, proprietor, manager, agent, domestic worker,

or employee, whether one or more natural persons, and further includes any department, office, agency, or instrumentality of the City.

- ((R-)) "Political ideology" means any idea or belief, or coordinated body of ideas or beliefs, relating to the purpose, conduct, organization, function, or basis of government and related institutions and activities, whether or not characteristic of any political party or group. This term includes membership in a political party or group and includes conduct, reasonably related to political ideology, which does not interfere with job performance.
 - $((S_{\cdot}))$ The term "reasonable accommodation" may include:
- ((1)) \underline{A} . Making existing facilities used by employees <u>or domestic workers</u> readily accessible to and usable by individuals with disabilities; and
- ((2)) <u>B</u>. Job restructuring, part-time or modified work schedules, reassignment to a vacant position, acquisition or modification of equipment or devices, appropriate adjustment or modifications of examinations, training materials or policies, the provision of qualified readers or interpreters, and other similar accommodations for individuals with disabilities.
- ((T.)) "Respondent" means any person who is alleged or found to have committed an unfair employment and domestic service practice prohibited by this ((chapter)) Chapter 14.04.
- "Service animal" means an animal that provides medically necessary support for the benefit of an individual with a disability.
- ((U-)) The terms "because of sex," "on the basis of sex," ((OF)) and "by reason of sex" include, but are not limited to, because of or on the basis of or by reason of pregnancy, childbirth, or related medical conditions; and women affected by pregnancy, childbirth, or related medical conditions shall be treated the same for all employment- or domestic service-related purposes, including receipt of benefits under fringe benefit programs, as other persons not

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1	so affected but similar in their ability or inability to work, and nothing in this ((chapter)) Chapter
2	14.04 shall be interpreted to permit otherwise.
3	((V.)) "Sexual orientation" means actual or perceived male or female heterosexuality,
4	bisexuality, or homosexuality and includes a person's attitudes, preferences, beliefs, and
5	practices pertaining thereto.
6	((W. "Honorably discharged veteran or military status" means:
7	1. A veteran, as defined in RCW 41.04.007; or
8	2. An active or reserve member in any branch of the armed forces of the
9	United States, including the national guard, coast guard, and armed forces reserves.
10	X. "Service animal" means an animal that provides medically necessary support for
11	the benefit of an individual with a disability.))
12	Section 3. A new Section 14.04.230 of the Seattle Municipal Code is added to Subchapter
13	III of Chapter 14.04, included as Attachment A to this ordinance, as follows:
14	14.04.230 Application to domestic workers, hiring entities, and domestic service
15	A. Except for references to "employment," "employer," and "employee" in Section
16	14.04.030 and in Section 14.04.040.E, where this Chapter 14.04 refers to "employers," the
17	provisions also apply to hiring entities; where this Chapter 14.04 refers to "employees," the
18	provisions also apply to domestic workers; and where this Chapter 14.04 refers to
19	"employment," the provisions also apply to domestic service.
20	B. For purposes of Section 14.04.040, when an individual or household contracts
21	with a separate hiring entity that employs the domestic worker(s) to provide domestic service,
22	the separate hiring entity is solely liable for violations of this Chapter 14.04 unless the individual
23	or household interferes with the rights established for domestic worker(s) in this Chapter 14.04.

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Section 4. The provisions of this ordinance are declared to be separate and severable. The invalidity of any clause, sentence, paragraph, subdivision, section, or portion of this ordinance, or the invalidity of its application to any person or circumstance, does not affect the validity of the remainder of this ordinance or the validity of its application to other persons or circumstances.

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Subchapter I General Provisions

14.04.010 Short title.

This chapter shall constitute the "Seattle Fair Employment Practices Ordinance" and may be cited as such.

14.04.020 Declaration of policy.

- A. It is declared to be the policy of the City, in the exercise of its police powers for the protection of the public health, safety, and general welfare, and for the maintenance of peace and good government, to assure equal opportunity to all persons, free from restrictions because of race, color, sex, marital status, sexual orientation, gender identity, genetic information, political ideology, age, creed, religion, ancestry, national origin, honorably discharged veteran or military status or the presence of any sensory, mental or physical disability. The role of the Office for Civil Rights is to enforce the provisions of this chapter in furtherance of this policy.
- B. This chapter shall not be construed to endorse specific beliefs, practices or lifestyles.
- C. The provisions of this chapter shall apply to both private employers and the City, and shall be liberally construed for accomplishment of its policies and purposes; provided that, nothing in this chapter shall be construed so as to infringe upon the authority vested in the Civil Service Commission, the Public Safety Civil Service Commission, and City Departments by the City Charter.
- D. Nothing in this chapter shall be deemed to deny any person the right to institute any action or to pursue any civil or criminal remedy for the violation of such person's civil rights.

- E. To avoid duplication of efforts or otherwise conserve agency resources, the Director may suspend or close a case for any reason consistent with this chapter, including the reason that the case is being actively pursued in another forum.
- F. Remedies under this chapter should include such relief authorized by law as may be appropriate and reasonable to make the aggrieved person whole and eliminate the unfair practice.
- G. Nothing contained in this chapter is intended to be nor shall be construed to create or form the basis for any liability on the part of the City, or its officers, employees or agents, for any injury or damage resulting from or by reason of any act or omission in connection with the implementation or enforcement of this chapter on the part of the City by its officers, employees or agents.

14.04.030 Definitions

When used in this chapter, unless the context otherwise requires:

- A. "Charging party" means the person aggrieved by an alleged unfair employment practice or the person making a charge on another person's behalf, or the Director when the Director files a charge.
- B. "City department" means any agency, office, board or commission of the City, or any Department employee acting on its behalf, but shall not mean a public corporation chartered under Ordinance 103387, or its successor ordinances, or any contractor, consultant, concessionaire or lessee.
 - C. "Commission" means the Seattle Human Rights Commission.
 - D. "Department" means the Office for Civil Rights of the City.
 - E. "Director" means the Director of the Office for Civil Rights.

- F. "Disabled" means a person who has a disability.
- G. 1. "Disability" means the presence of a sensory, mental, or physical impairment that:
 - a. Is medically cognizable or diagnosable; or
 - b. Exists as a record or history; or
 - c. Is perceived to exist whether or not it exists in fact.
- 2. A disability exists whether it is temporary or permanent, common or uncommon, mitigated or unmitigated, or whether or not it limits the ability to work generally or work at a particular job or whether or not it limits any other activity within the scope of this chapter.
- 3. For purposes of this definition, "impairment" includes, but is not limited to:
- a. Any physiological disorder, or condition, cosmetic disfigurement, or anatomical loss affecting one or more of the following body systems: neurological, musculoskeletal, special sense organs, respiratory, including speech organs, cardiovascular, reproductive, digestive, genitor-urinary, hemic and lymphatic, skin, and endocrine; or
- b. Any mental, developmental, traumatic, or psychological disorder, including but not limited to cognitive limitation, organic brain syndrome, emotional or mental illness, and specific learning disabilities.
- 4. Only for the purposes of qualifying for reasonable accommodation in employment, an impairment must be known or shown through an interactive process to exist in fact and:

- a. The impairment must have a substantially limiting effect upon the individual's ability to perform his or her job, the individual's ability to apply or be considered for a job, or the individual's access to equal benefits, privileges, or terms or conditions of employment; or
- b. The employee must have put the employer on notice of the existence of an impairment, and medical documentation must establish a reasonable likelihood that engaging in job functions without an accommodation would aggravate the impairment to the extent that it would create a substantially limiting effect.
- 5. For purposes of (4) of this subsection, a limitation is not substantial if it has only a trivial effect.
- H. "Genetic Information" means any information regarding inherited characteristics that can be derived from a DNA-based or other laboratory test, family history, or medical examination. "Genetic information" for purposes of this chapter, does not include: (1) Routine physical measurements, including chemical, blood, and urine analysis, unless conducted purposefully to diagnose genetic or inherited characteristics; and (2) results from tests for abuse of alcohol or drugs.
- I. "Discrimination," "discriminate," and/or "discriminatory act" means any act, by itself or as part of a practice, which is intended to or results in different treatment or differentiates between or among individuals or groups of individuals by reason of race, color, age, sex, marital status, sexual orientation, gender identity, genetic information, political ideology, creed, religion, ancestry, national origin, honorably discharged veteran or military status, or the presence of any disability. "Discrimination," "discriminate," and/or "discriminatory

act" includes harassment, such as racial and sexual harassment, as well as harassment based on other protected classes.

- J. "Employee" means any person employed by, or applying for employment with, an employer, and shall include traditional employees, temporary workers, and part-time employees.
- K. "Employer" means any person who has one or more employees, or the employer's designee or any person acting in the interest of such employer.
- L. "Employment agency" means any person undertaking with or without compensation to procure opportunities to work or to procure, recruit, refer, or place individuals with an employer or in employment.
- M. "Gender identity" means a person's gender-related identity, appearance, or expression, whether or not traditionally associated with one's biological sex or one's sex at birth, and includes a person's attitudes, preferences, beliefs, and practices pertaining thereto.
- N. "Labor organization" means any organization or employee group or association in which employees participate and which exists for the purpose of (1) collective bargaining for or on behalf of employees, (2) dealing with employers concerning grievances, labor disputes, terms or conditions of employment, or (3) other mutual aid or protection of such employees in relation to their employment.
- O. "Marital status" means the presence or absence of a marital relationship and includes the status of married, separated, divorced, engaged, widowed, single or cohabitating.
- P. "Party" includes the person charging or making a complaint or upon whose behalf a complaint is made alleging an unfair employment practice, the person alleged or found to have committed an unfair employment practice and the Office for Civil Rights.

- Q. "Person" includes one or more individuals, partnerships, associations, organizations, trade or professional associations, corporations, public corporations, cooperatives, legal representatives, trustees in bankruptcy and receivers, or any group of persons; it includes any owner, lessee, proprietor, manager, agent or employee, whether one or more natural persons, and further includes any department, office, agency or instrumentality of the City.
- R. "Political ideology" means any idea or belief, or coordinated body of ideas or beliefs, relating to the purpose, conduct, organization, function or basis of government and related institutions and activities, whether or not characteristic of any political party or group. This term includes membership in a political party or group and includes conduct, reasonably related to political ideology, which does not interfere with job performance.
 - S. The term "reasonable accommodation" may include:
- 1. Making existing facilities used by employees readily accessible to and usable by individuals with disabilities; and
- 2. Job restructuring, part-time or modified work schedules, reassignment to a vacant position, acquisition or modification of equipment or devices, appropriate adjustment or modifications of examinations, training materials or policies, the provision of qualified readers or interpreters, and other similar accommodations for individuals with disabilities.
- T. "Respondent" means any person who is alleged or found to have committed an unfair employment practice prohibited by this chapter.
- U. The terms "because of sex," "on the basis of sex," or "by reason of sex" include, but are not limited to, because of or on the basis of or by reason of pregnancy, childbirth, or related medical conditions; and women affected by pregnancy, childbirth, or related medical conditions shall be treated the same for all employment-related purposes, including receipt of

benefits under fringe benefit programs, as other persons not so affected but similar in their ability or inability to work, and nothing in this chapter shall be interpreted to permit otherwise.

- V. "Sexual orientation" means actual or perceived male or female heterosexuality, bisexuality, or homosexuality and includes a person's attitudes, preferences, beliefs and practices pertaining thereto.
 - W. "Honorably discharged veteran or military status" means:
 - 1. A veteran, as defined in RCW 41.04.007; or
- 2. An active or reserve member in any branch of the armed forces of the United States, including the national guard, coast guard, and armed forces reserves.
- X. "Service animal" means an animal that provides medically necessary support for the benefit of an individual with a disability.

Subchapter II Unfair Employment Practices and Exclusions

14.04.040 Unfair employment practices designated.

It is unfair employment practice within the City for any:

- A. Employer to discriminate against any person with respect to hiring, tenure, promotion, terms, conditions, wages or privileges of employment, or with respect to any matter related to employment;
- B. Employer, employment agency, or labor organization to discriminate by establishing, announcing or following a policy of denying or limiting employment or membership opportunities to any person;
- C. Employer, employment agency, or labor organization to print, circulate, or cause to be printed, published or circulated, any statement, advertisement, or publication relating to employment or membership, or to use any form of application therefor, which indicates any

preference, limitation, specification, or discrimination based upon race, color, sex, marital status, sexual orientation, gender identity, genetic information, political ideology, age, creed, religion, ancestry, national origin, honorably discharged veteran or military status or the presence of any sensory, mental or physical handicap; provided that, nothing in this chapter shall prevent an employer from ascertaining and recording data as to race, color, sex, marital status, sexual orientation, gender identity, political ideology, age, creed, religion, ancestry, national origin, honorably discharged veteran or military status or the presence of any sensory, mental or physical handicap whether before or after employment, for the purpose of making reports specifically required by agencies of federal, state or local government for the purpose of eliminating and preventing discrimination or overcoming its effects, or for other purposes authorized by law or the rules and regulations of Washington State Human Rights Commission, the Equal Employment Opportunities Commission or the Department;

- D. Employment agency to discriminate against any person with respect to any reference for employment, assignment as to job classification or otherwise;
- E. Labor organization to discriminate against any person by limiting, segregating, or classifying its membership in any way that would:
 - 1. Deprive or tend to deprive any person of employment opportunities,
- 2. Limit any person's employment opportunities or otherwise adversely affect such person's status as an applicant for employment or as an employee,
- 3. Adversely affect the wages, hours, or conditions of employment of any person;
- F. Employer, employment agency, or labor organization to penalize or discriminate in any manner against any person because they opposed any practice forbidden by this chapter or

because they made a charge, testified or assisted in any manner in any investigation, proceeding, or hearing initiated under the provisions of this chapter;

- G. Employer, employment agency, labor organization, or any joint labormanagement committee controlling apprenticeship or other training or retraining programs to discriminate against any person with respect to admission to or participation in any guidance program, apprenticeship training program or other occupational training program;
- H. Publisher, firm, corporation, organization, or association printing, publishing or circulating any newspaper, magazine or other written publication, to print or cause to be printed or circulated any advertisement with knowledge that the same is in violation of Section 14.04.040 C, or to segregate and separately designate advertisements as applying only to men or women unless such designation is a bona fide occupational qualification reasonably necessary to the particular business or employment;

I. Person to:

- 1. Knowingly and wilfully aid, abet, initiate, compel, or coerce the doing of any act declared in this chapter to be an unfair employment practice; provided that, this subparagraph shall have no application to any act declared to be an unfair employment practice under subsection H of this section,
- 2. Obstruct or prevent any person from complying with the provisions of this chapter,
- Attempt directly or indirectly to commit any act declared by this section to be an unfair employment practice.

14.04.050 Exclusions from unfair practices.

- A. Notwithstanding any other provision of Section 14.04.040, it is not an unfair employment practice under this chapter for an employer, employment agency, or labor organization to discriminate in those instances where religion, sex, national origin, or age is a bona fide occupational qualification reasonably necessary to the normal operation of that particular business or enterprise.
- B. Notwithstanding any other provisions of this chapter, it is not an unfair employment practice under this chapter to act to accomplish the purposes and goals of the affirmative action plan of an employer, employment agency, or labor organization.
- C. The provisions of Section 14.04.040 insofar as they declare discrimination on the basis of age to be an unfair employment practice shall not be applicable with respect to individuals who are under forty (40) years of age.
- D. The provisions of Section 14.04.040 insofar as they declare discrimination on the basis of the presence of any sensory, mental or physical handicap to be an unfair employment practice, shall not apply if the particular disability prevents the proper performance of the particular worker involved.
 - E. Nothing in this chapter shall be construed to protect criminal conduct.
- F. Notwithstanding any provision of Sections 14.04.030 and 14.04.040, it is not an unfair practice under this chapter for an employer, with a demonstrated security or public safety need, to discriminate on the basis of participation in activities which involve the use of force or violence or advocate or incite force or violence.

Subchapter III Administration and Enforcement

14.04.060 Powers and duties of Department.

- A. The Office for Civil Rights shall receive, investigate, and pass upon charges alleging unfair practices as defined by this chapter, conciliate and settle the same by agreement, and monitor and enforce any agreements or orders resulting therefrom or from a subsequent hearing thereon under and pursuant to the terms of this chapter; and shall have such powers and duties in the performance of these functions as are defined in this chapter and otherwise necessary and proper in the performance of the same and provided for by law. The Department shall further assist the Commission and other City agencies and departments upon request in effectuating and promoting the purposes of this chapter.
- B. The Director is authorized and directed to promulgate rules consistent with this chapter and the Administrative Code.

14.04.070 Powers and duties of Commission.

The Seattle Human Rights Commission shall study, advise, and make recommendations for legislation on policies, procedures, and practices which would further the purposes of this chapter. The Commission shall hear appeals from the Director's determinations of no reasonable cause and, in cases involving respondents who are City departments, hear appeals from determinations of reasonable cause and the orders relating to the remedy therefor. It shall, where appropriate and necessary, in its judgment, hear and determine complaints jointly with the Hearing Examiner as provided in Sections 14.04.170 and 14.04.180. The Commission shall have such powers and authority in carrying out these functions as are provided for by this chapter or otherwise established by law.

14.04.080 Charge filing.

- A. A charge alleging an unfair employment practice shall be in writing on a form or in a format determined by the Department, and signed under oath or affirmation by or on behalf of a charging party before the Director, one of the Department's employees, or any other person authorized to administer oaths, and shall describe the unfair employment practice complained of and should include a statement of the dates, places and circumstances and the persons responsible for such acts and practices.
- B. Whenever charges are made by or on behalf of a person claiming to be aggrieved, the person making the charge must provide the Director with the name, address and telephone number of the individual on whose behalf the charge is made. Thereafter, the Director shall verify the authorization of such charge by the person on whose behalf the charge is made and upon the request of such person may keep his or her identity confidential.
- C. A charge shall not be rejected as insufficient because of failure to include all required information so long as it substantially satisfies the informational requirements necessary for processing.
- D. A charge alleging an unfair employment practice or pattern of unfair practices may also be filed by the Director whenever the Director has reason to believe that any person has been engaged or is engaging in an unfair employment practice.

14.04.090 Charge—Time for filing

A. Charges filed under this Chapter 14.04 must be filed within one year and six months after the occurrence of the alleged unfair employment practice with the Office for Civil Rights.

B. For purposes of this chapter, an unfair employment practice occurs, with respect to discrimination in compensation in violation of this chapter, when a discriminatory compensation decision or other practice is adopted, when an individual becomes subject to a discriminatory compensation decision or other practice, or when an individual is affected by application of a discriminatory compensation decision or other practice, including each time wages, benefits, or other compensation is paid, resulting in whole or in part from such a decision or other practice.

In addition to any relief authorized by this chapter, liability may accrue and an aggrieved person may obtain relief as provided in this chapter, including recovery of back pay for up to two years preceding the filing of the charge, where the unlawful employment practices that have occurred during the charge filing period are similar or related to unlawful employment practices with regard to discrimination in compensation that occurred outside the time for filing a charge.

14.04.100 Charge—Amendments.

The charging party or the Department may amend a charge to cure technical defects or omissions; or to clarify and amplify allegations made therein; or to add allegations related to or arising out of the subject matter set forth, or attempted to be set forth, in the original charge. For jurisdictional purposes, such amendments shall relate back to the date the original charge was first filed. The charging party may also amend a charge to include allegations of additional unrelated discriminatory acts and/or retaliation which arose after filing of the original charge. The amendment must be filed within one hundred eighty (180) days after the occurrence of the additional discriminatory act and/or retaliation and prior to the Department's issuance of findings of fact and a determination with respect to the original charge. Such amendments may be made at any time during the investigation of the original charge so long as the Department will have

adequate time to investigate such additional allegations and the parties will have adequate time to present the Department with evidence concerning such allegations before the issuance of findings of fact and a determination.

14.04.110 Charge—Notice and investigation.

- A. The Director shall cause to be served or mailed by certified mail, return receipt requested, a copy of the charge on the respondent within twenty (20) days after the filing of the charge and shall promptly make an investigation thereof.
- B. The investigation shall be directed to ascertain the facts concerning the unfair practice alleged in the charge, and shall be conducted in an objective and impartial manner.
- C. During the investigation the Director shall consider any statement of position or evidence with respect to the allegations of the charge which the charging party or the respondent wishes to submit. The Director shall have authority to sign and issue subpoenas requiring the attendance and testimony of witnesses, the production of evidence including but not limited to books, records, correspondence or documents in the possession or under the control of the person subpoenaed, and access to evidence for the purpose of examination and copying, and conduct discovery procedures which may include the taking of interrogatories and oral depositions.
- D. The Director may require a fact finding conference or participation in another process with the respondent and any of respondent's agents and witnesses and charging party during the investigation in order to define the issues, determine which elements are undisputed, resolve those issues which can be resolved, and afford an opportunity to discuss or negotiate settlement. Parties may have their legal counsel present if desired.

14.04.120 Findings of fact and determination of reasonable cause or no reasonable cause.

- A. The results of the investigation shall be reduced to written findings of fact and a determination shall be made by the Director that there is or is not reasonable cause for believing that an unfair practice has been or is being committed, which determination shall also be in writing and issued with the written findings of fact. Where a City department is a respondent the Director shall issue such findings and determination only after having submitted proposed findings and determinations to the respondent and charging party for review and comment. With respect to the findings and determination, "issued" shall be defined as signed and dated by the Director.
- B. The findings of fact and determination shall be furnished promptly to the respondent and charging party.
- C. Once issued to the parties, the Director's findings of fact, determination and order may not be amended or withdrawn except upon the agreement of the parties or in response to an order by the Human Rights Commission after an appeal taken pursuant to Section 14.04.130 or 14.04.160; provided, that the Director may correct clerical mistakes or errors arising from oversight or omission upon a motion from a party or upon the Director's own motion.

14.04.130 Determination of no reasonable cause—Appeal from and dismissal.

If a determination is made that there is no reasonable cause for believing an unfair employment practice under this chapter has been committed, the charging party shall have the right to appeal such determination to the Commission within 30 days of the date the determination is signed by the Director by filing a written statement of appeal with the Commission. The Commission shall promptly deliver a copy of the statement to the Department and respondent and shall promptly consider and act upon such appeal by either affirming the Director's determination or, if the

Commission believes the Director should investigate further, remanding it to the Director with a request for specific further investigation. In the event no appeal is taken or such appeal results in affirmance or if the Commission has not decided the appeal within 90 days from the date the appeal statement is filed, the determination of the Director shall be final and the charge deemed dismissed and the same shall be entered on the records of the Department.

14.04.140 Determination of reasonable cause—Conciliation and settlement of cases involving all respondents except City departments.

- A. In all cases except a case in which a City department is the respondent, if a determination is made that reasonable cause exists to believe that an unfair practice has occurred, the Director shall endeavor to eliminate the unfair practice by conference, conciliation and persuasion. Conditions of settlement may include (but are not limited to) the elimination of the unfair employment practice, hiring, reinstatement or upgrading with or without back pay, lost benefits, attorney's fees, admittance or restoration to membership in a labor organization, admittance to participation in a guidance, apprentice training or retraining program or such other action which will effectuate the purposes of this chapter, including action which could be ordered by a court, except that damages for humiliation and mental suffering shall not exceed Ten Thousand Dollars (\$10,000.00). Any settlement agreement shall be reduced to writing and signed by the Director and the respondent. An order shall then be entered by the Director setting forth the terms of the agreement. Copies of such order shall be delivered to all affected parties.
- B. In case of failure to reach an agreement and of conciliation and upon a written finding to that effect furnished to the charging party and respondent, except a case in which a City department is a respondent, the Director shall promptly cause to be delivered the entire

investigatory file, including the charge and any and all findings made, to the City Attorney for further proceedings and hearing under this chapter pursuant to Section 14.04.170.

14.04.150 Determinations of reasonable cause—Conciliation, settlement and conclusion of cases involving City departments as respondents.

In all cases in which a City department is a respondent:

- A. A determination of reasonable cause by the Director shall be deemed a finding that an unfair employment practice has been committed by respondent and is dispositive of this issue for all future proceedings under this chapter, unless appealed, reversed and remanded as provided in this chapter.
- B. Within sixty (60) days of a determination of reasonable cause, the Director shall confer with the parties and determine an appropriate remedy, which remedy may include (but is not limited to) hiring, reinstatement or upgrading with or without back pay, lost benefits, attorney's fees, admittance to participation in a guidance, apprentice training or retraining program, or such other action as will effectuate the purposes of this chapter, including action which could be ordered by a court, except that damages for humiliation and mental suffering shall not exceed Ten Thousand Dollars (\$10,000.00). Such remedy shall be reduced to writing in an order of the Director.
- C. The charging party must sign a release in the form and manner requested by the Department, releasing the City from further liability for acts giving rise to the charge in order to obtain the benefits of the remedy provided under this section and before payment can be made. Without such release, the Director's order with respect to the charging party's individual relief shall have no force and effect. In such event the Director shall notify the parties involved in writing.

- D. In all cases where the remedy determined by the Director before or after any appeal includes a monetary payment which exceeds the sum of Five Thousand Dollars (\$5,000.00), the charge or claim, the Director's determination, order, the charging party's signed release and such further documentation as may be required shall be presented to the City Council for passage by separate ordinance. If the City Council fails or refuses to appropriate the amount ordered by the Director within ninety (90) days, the Director shall certify the case to the Hearing Examiner for a hearing to determine the appropriate monetary relief in the case which determination shall be final and binding upon the City.
- E. Where the Director's order includes a monetary payment of Five Thousand Dollars (\$5,000.00) or less, such payment shall be made under the authority and in the form and manner otherwise provided for by law for payment of such claims.

14.04.160 Appeals to the Commission from determinations of reasonable cause and orders of excess involving City departments as respondents.

In all cases in which a City department is a respondent:

- A. The charging party or respondent may appeal the Director's order and determination of reasonable cause to the Commission within thirty (30) days of the Director's order by filing a written statement of appeal with the Commission. Such statement shall state specifically the grounds on which it is based and the reasons the determination or order or both is in error.
- B. The Commission shall promptly mail a copy of the statement to the Department and to the other party and shall promptly consider and act upon such appeal by either affirming the Director's determination or order or remanding it to the Director with appropriate instructions.

- C. The filing of an appeal shall stay the enforcement of any remedy provided for in the Director's determination or order during the pendency of the appeal.
- D. In such appeal, the Commission shall consider only the record submitted to it by the Department and written statements of positions by the parties involved and, in its discretion, oral presentation. The Commission shall reverse the Director's determination or order only upon a finding that it is clearly erroneous.

14.04.170 Complaint and hearing of cases with all respondents except City departments.

- A. Following submission of the investigatory file from the Director in cases involving all respondents under Section 14.04.140, the City Attorney shall prepare a complaint against such respondent relating to the charge and facts discovered during the investigation thereof and prosecute the same in the name and on behalf of the Department and the City at a hearing therefor before the Hearing Examiner sitting alone or with representatives of the Commission as provided in this chapter and to appear for and represent the interests of the Department and the City at all subsequent proceedings; provided, if the City Attorney determines that there is no legal basis for a complaint to be filed or for proceedings to continue, a statement of the reasons therefor shall be filed with the Department, charging party and the respondent.
- B. The complaint shall be served on respondent in the usual manner provided by law for service of complaints and filed with the Seattle Hearing Examiner. A copy of such complaint shall be furnished charging party.
- C. Within twenty (20) days of the service of such complaint upon it, the respondent shall file its answer with the Hearing Examiner and serve a copy of the same on the City Attorney.

- D. Upon the filing of the complaint, the Hearing Examiner shall promptly establish a date for the hearing of such complaint and give notice thereof to the Commission, the City Attorney and respondent, and shall thereafter hold a public hearing on the complaint, which hearing shall commence no earlier than ninety (90) days nor later than one hundred twenty (120) days from the filing of the complaint, unless otherwise ordered by the Hearing Examiner.
- E. After the filing of a complaint with the Hearing Examiner, it may be amended only with the permission of the Hearing Examiner, which permission shall be granted when justice will be served thereby and all parties are allowed time to prepare their case with respect to additional or expanded charges which they did not and could not have reasonably foreseen would be in issue at the hearing.
- F. The hearing shall be conducted by a Hearing Examiner from the Office of Hearing Examiner, or a hearing examiner pro tempore appointed by the Hearing Examiner from a list approved by the Commission, sitting alone or with representatives of the Commission if any are designated. Such hearings shall be conducted in accordance with written rules and procedures consistent with this ordinance and the Administrative Code of the City (Ordinance 102228).
- G. The Commission, within thirty (30) days after notice of the date of hearing from the Hearing Examiner, at its discretion, may appoint two (2) of its members who have not otherwise been involved in the charge, investigation, fact finding, or other resolution and proceeding on the merits of the case, who have not formed an opinion on the merits of the case, and who otherwise have no pecuniary, private or personal interest or bias in the matter, to hear the case with the Hearing Examiner. If the Commission has designated representatives they shall each have an equal vote with the Hearing Examiner, except the Hearing Examiner shall be the

chairperson of the panel and make all evidentiary rulings. Should a question arise as to previous involvement, interest or bias of an appointed Commissioner, the Hearing Examiner shall resolve the issue in conformance with the law on the subject.

14.04.180 Decision and order

- A. Within 30 days after conclusion of the hearing, the Hearing Examiner (or the Examiner and Commissioners as the case may be) shall prepare a written decision and order, file it as a public record with the City Clerk, and provide a copy to each party of record and to the Department.
- B. Such decision shall contain a brief summary of the evidence considered and shall contain findings of fact, conclusions of law upon which the decision is based, and an order detailing the relief deemed appropriate, together with a brief statement of the reasons therefor.
- C. In the event the Hearing Examiner (or a majority of the panel composed of the Examiner and Commissioners), determines that a respondent has committed an unfair employment practice under this chapter, the Hearing Examiner (or panel majority) may order the respondent to take such affirmative action or provide for such relief as is deemed necessary to correct the practice, effectuate the purpose of this Chapter 14.04, and secure compliance therewith, including but not limited to hiring, reinstatement, or upgrading with or without back pay, lost benefits, attorney's fees, admittance or restoration to membership in a labor organization, admittance to participation in a guidance, apprentice training or retraining program, or such other action which will effectuate the purposes of this Chapter 14.04, including action which could be ordered by a court, except that damages for humiliation and mental suffering shall not exceed \$10,000.00. Back pay liability shall not accrue from a date more than two years prior to the initial filing of the charge.

D. Respondent shall comply with the provisions of any order affording relief and shall furnish proof of compliance to the Department as specified in the order. In the event respondent refuses or fails to comply with the order, the Director shall notify the City Attorney of the same and the City Attorney shall invoke the aid of the appropriate court to secure enforcement or compliance with the order.

14.04.185 Enforcement by private persons.

- A. Any person who claims to have been injured by an unfair employment practice may commence a civil action in Superior Court or any other court of competent jurisdiction, not later than three (3) years after the occurrence of the alleged unfair employment practice or ninety (90) days after a determination of reasonable cause by the Director, whichever occurs last, to obtain appropriate relief with respect to such unfair employment practice. In an action brought under this section, the court having jurisdiction may, upon written findings by the judge that the action was frivolous and advanced without reasonable cause, require the nonprevailing party to pay the prevailing party the reasonable expenses, including attorneys fees, incurred in opposing such action pursuant to RCW 4.84.185.
- B. A complaint may be filed under this section whether or not an administrative charge has been filed under SMC Section 14.04.090, and without regard to the status of such charge, but if the Department has obtained a pre-finding or post-finding settlement or conciliation agreement with the consent of the charging party, no action may be filed under this section with respect to the alleged unfair employment practice which forms the basis for such complaint except for the purpose of enforcing the terms of the agreement. To preclude such filing, the charging party must be provided with written notice that consent to a pre-finding or

post-finding settlement or conciliation agreement will terminate the charging party's right to file a civil action under this section.

- C. 1. Subject to the provisions of subsection C2, upon the filing of a civil action involving the same claim or arising from the same facts and circumstances, whether under this subchapter or similar law, a complaint of an unfair employment practice may be administratively closed by the Director.
- 2. In the event that a court dismisses a private cause of action on grounds that would not preclude pursuit of a charge under this subchapter, the charging party may request, within ninety (90) days of the entry of the Court's order of dismissal, that the Department reopen a previously filed charged. Upon such request, the Director may reopen a case that was administratively closed upon the filing of a civil action. If the Department closes a case based on a "no reasonable cause" finding, the case shall not be reopened except as provided through appeal pursuant to SMC Section 14.04.030.
- No complainant or aggrieved person may secure relief from more than one
 governmental agency, instrumentality or tribunal for the same harm or injury.
- 4. Where the complainant or aggrieved person elects to pursue simultaneous claims in more than one (1) forum, the factual and legal determinations issued by the first tribunal to rule on the claims may, under the doctrines of "res judicata" or "collateral estoppel," be binding on all or portions of the claims pending before other tribunals.
- 5. No civil action may be commenced under this section with respect to an alleged unfair employment practice which forms the basis of a complaint if a hearing on the record has been commenced by The City of Seattle Office of the Hearing Examiner. To preclude such filing, a charging party must be provided with written notice at least thirty (30) days prior to

the commencement of a hearing before The City of Seattle Office of the Hearing Examiner that the commencement of such a hearing will terminate the charging party's right to file a civil action.

- D. In a civil action under this section, if the court, or jury, finds that an unfair employment practice has occurred, the court may grant such relief as may be awarded by the hearing examiner under this chapter or is authorized by the Washington Law Against Discrimination, Chapter 49.60 RCW, as amended. Damages awarded under this section for humiliation and mental suffering are not subject to the limitation of SMC Section 14.04.140 A or SMC Section 14.04.150 B.
- E. Upon time application, the City Attorney may intervene in such civil action, if the City Attorney certifies that the case is of general public importance, and may obtain such relief as would be available in an action brought under SMC Sections 14.04.140 and 14.04.180. Such intervention shall not be permitted in an action in which the City is a defendant.
- F. It is the intent of The City of Seattle, in enacting this section, to provide private judicial remedies for violations of this chapter that are as expansive as possible consistent with the powers granted by the Constitution and Laws of The State of Washington. In the event that any provision or aspect of this section is adjudicated to be invalid or unenforceable under applicable law, the validity or enforceability of the remaining provisions shall be unaffected.

14.04.190 Construction with other laws.

Nothing in this chapter shall be construed to invalidate or restrict or deny any right or remedy any person may have under state or federal law or preclude any cause of action in court otherwise provided for the violation of any person's civil rights; nor shall this chapter be construed to preclude any person aggrieved from seeking judicial review of any final administrative decision or order made under this chapter affecting such person.

14.04.200 Cooperative agreements.

Nothing in this chapter shall be interpreted to prevent the receiving, referring, or other processing of complaints, in accordance with a cooperative agreement with the Washington State Human Rights Commission, the Equal Employment Opportunity Commission or with other agencies concerned with the enforcement of laws against discrimination.

14.04.210 Violation—Penalty.

It is unlawful for any person to wilfully engage in an unfair practice under this chapter or wilfully resist, prevent, impede or interfere with the Director or Hearing Examiner in the performance of their duties under this chapter, or to fail, refuse, or neglect to comply with any lawful order of the Director or Hearing Examiner. Conduct made unlawful by this section constitutes a violation subject to the provisions of Chapter 12A.01 and Chapter 12A.02 of the Seattle Criminal Code (Ordinance 102843, as amended), and any person convicted thereof may be punished by a civil fine or forfeiture not to exceed Five Hundred Dollars (\$500).

14.04.220 Application to pending charges and complaints.

The procedures for administration and enforcement under this chapter shall apply to charges pending which have not had a date certain set for hearing as of the effective date of this ordinance. However, this section shall not be construed to invalidate any administrative action taken or determinations and orders made on pending charges because of the procedures provided by this chapter.