

**CITY OF SEATTLE**  
**ORDINANCE** 126161  
**COUNCIL BILL** 119858

AN ORDINANCE relating to the financing of the West Seattle Bridge Immediate Response project; creating a fund for depositing proceeds of taxable limited tax general obligation bonds in 2021; authorizing the loan of funds in the amount of \$50,000,000 from the Construction and Inspections Fund and \$20,000,000 from the REET II Capital Projects Fund to the 2021 LTGO Taxable Bond Fund for early phases of work on the bridge repair and replacement project; amending Ordinance 126000, which adopted the 2020 Budget, including the 2020-2025 Capital Improvement Program (CIP); changing appropriations to the Seattle Department of Transportation; and revising project allocations and spending plans for certain projects in the 2020-2025 CIP.

WHEREAS, after regular inspection revealed accelerated and abnormal cracking of the concrete structure of the West Seattle High-Rise Bridge, The City of Seattle (“City”) made the decision to close the bridge to all vehicle traffic March 23, 2020; and

WHEREAS, work to stabilize the bridge is underway, as well as studies to determine the practical and financial feasibility of repairing the bridge, weighing factors including cost to repair, durability and load and traffic capacity of a repaired bridge; and

WHEREAS, the City has established a Technical Advisory Panel (TAP) to independently assess these studies and make recommendations on the best options for repair and/or replacement; and

WHEREAS, a Community Task Force made up of representatives of neighborhoods, businesses, the Duwamish Tribe, the Port of Seattle, elected officials, and others impacted by the bridge closure will provide community input on TAP recommendations and weigh options for financing repair or replacement and priorities for mitigating traffic impacts during the extended closure of the bridge; and

1 WHEREAS, funds must be appropriated in 2020 to cover expenditures related to broad  
2 community engagement efforts and early work on the Reconnect West Seattle  
3 multimodal strategy; capital delivery components include emergency repairs and bridge  
4 stabilization work that may include shoring and/or controlled removal, and analysis and  
5 design of bridge replacement options; and Spokane Swing (Low) Bridge repairs and  
6 enhancement; and

7 WHEREAS, Seattle Municipal Code subsection 5.06.030.C requires City Council approval by  
8 ordinance of any interfund loan for a duration of 90 days or more; and

9 WHEREAS, in the normal course of business the City may temporarily lend cash between funds  
10 to maintain required balances; and

11 WHEREAS, the Director of Finance and the City Budget Director have determined that this  
12 interfund loan request is consistent with the Debt Management Policies adopted by  
13 Resolution 31553; and

14 WHEREAS, there is sufficient cash in the Construction and Inspections Fund to support a  
15 primary interfund loan of up to \$50 million through December 31, 2021, and still meet  
16 regular budgeted operating needs; and

17 WHEREAS, there is sufficient cash in the REET II Capital Projects Fund to support a secondary  
18 interfund loan of up to \$20 million through December 31, 2021, and still meet regular  
19 budgeted capital needs; and

20 WHEREAS, funds loaned by the Construction and Inspections Fund and the REET II Capital  
21 Projects Fund to the 2021 LTGO Taxable Bond Fund for bridge financing of the design  
22 of the West Seattle Bridge project are anticipated to be repaid from proceeds from the  
23 sale of LTGO Bonds, which is expected to be finalized in 2021; NOW, THEREFORE,

1 **BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:**

2           Section 1. A new 2021 LTGO Taxable Bond Fund (36810) is created in the City  
3 Treasury, into which the principal proceeds and any premium received from the sale and delivery  
4 of limited tax general obligation bonds in 2021 shall be deposited for the purpose of paying all or  
5 part of the costs of various elements of the City’s capital improvement program and other City  
6 purposes approved by ordinance. The Fund shall receive earnings on its positive balances and  
7 pay interest on its negative balances. The Director of Finance is authorized to create other  
8 Accounts or Subaccounts as may be needed.

9           Section 2. The Director of Finance is authorized to make a non-revolving loan of up to  
10 \$50 million principal and interest outstanding from the Construction and Inspections Fund to the  
11 2021 LTGO Taxable Bond Fund, created by Section 1 of this ordinance, to provide bridge  
12 financing for expenditures related to the West Seattle Bridge Immediate Response project (MC-  
13 TR-C110) that will be financed by authorized, taxable limited tax general obligation (LTGO)  
14 bond proceeds. The loan is to be repaid no later than December 31, 2021, with interest on the  
15 loan at the rate of return of the City’s Consolidated Cash Pool. The entire principal and interest  
16 amount of the loan drawn is intended to be repaid with proceeds from the future sale of taxable  
17 LTGO bonds issued in 2021.

18           Section 3. The Director of Finance may effectuate the loan authorized in Section 2 of this  
19 ordinance by transferring cash from the Construction and Inspections Fund to the 2021 LTGO  
20 Taxable Bond Fund, or by carrying the 2021 LTGO Taxable Bond Fund in a negative cash  
21 position, in an amount not to exceed \$50 million until no later than December 31, 2021, or until  
22 repayment with proceeds from the sale of taxable LTGO bonds in 2021, whichever is earlier.

1 The Director of Finance is further authorized to establish, and modify if necessary from time to  
2 time, a repayment plan and schedule.

3 Section 4. The Director of Finance is authorized to make a non-revolving loan of up to  
4 \$20 million principal and interest outstanding from the Real Estate Excise Tax (REET) II Capital  
5 Projects Fund (30020) to the 2021 LTGO Taxable Bond Fund, created by Section 1 of this  
6 ordinance, to provide bridge financing for expenditures related to the West Seattle Bridge  
7 Immediate Response project (MC-TR-C110) that will be financed by authorized, taxable limited  
8 tax general obligation (LTGO) bond proceeds. The loan is to be repaid no later than December  
9 31, 2021, with interest on the loan at the rate of return of the City's Consolidated Cash Pool. The  
10 entire principal and interest amount of the loan drawn is intended to be repaid with proceeds  
11 from the future sale of taxable LTGO bonds issued in 2021.

12 Section 5. The Director of Finance may effectuate the loan authorized in Section 4 of this  
13 ordinance by transferring cash from the REET II Capital Projects Fund to the 2021 LTGO  
14 Taxable Bond Fund, or by carrying the 2021 LTGO Taxable Bond Fund in a negative cash  
15 position, in an amount not to exceed \$20 million until no later than December 31, 2021, or until  
16 repayment with proceeds from the sale of taxable LTGO bonds in 2021, whichever is earlier.

17 The Director of Finance is further authorized to establish, and modify if necessary from time to  
18 time, a repayment plan and schedule.

19 Section 6. The West Seattle Bridge Immediate Response (MC-TR-C110) project is  
20 substituted in the 2020-2025 Adopted Capital Improvement Program as described in Attachment  
21 A to this ordinance.

1 Section 7. Appropriations in the 2020 Adopted Budget and project allocations in the  
 2 2020-2025 Adopted Capital Improvement Program for the following items are increased as  
 3 follows:

<b>Item</b>	<b>Dept</b>	<b>Fund</b>	<b>Budget Summary Level/BCL Code</b>	<b>Additional Budget Appropriation</b>	<b>CIP Project Name</b>	<b>2020 CIP Allocation (in \$000's)</b>
7.1	SDOT	2021 LTGO Taxable Bond Fund (36810)	Major Projects (13000 BC-TR-19002)	\$70,000,000	West Seattle Bridge Immediate Response (MC-TR-C110)	\$70,000
<b>Net Change</b>				<b>\$70,000,000</b>		<b>\$70,000</b>

4 These modifications shall operate for the purposes of decreasing or increasing the bases  
 5 for the limit imposed by subsection 4(c) of Ordinance 126000.

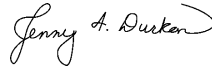
1 Section 8. This ordinance shall take effect and be in force 30 days after its approval by  
2 the Mayor, but if not approved and returned by the Mayor within ten days after presentation, it  
3 shall take effect as provided by Seattle Municipal Code Section 1.04.020.

4 Passed by the City Council the 8th day of September, 2020,  
5 and signed by me in open session in authentication of its passage this 8th day of  
6 September, 2020.



7 \_\_\_\_\_  
8 President \_\_\_\_\_ of the City Council

9 Approved by me this 11th day of September, 2020.



10 \_\_\_\_\_  
11 Jenny A. Durkan, Mayor

12 Filed by me this 11th day of September, 2020.



13 \_\_\_\_\_  
14 Monica Martinez Simmons, City Clerk

15 (Seal)

16 Attachments:  
17 Attachment A – West Seattle Bridge Immediate Response – CIP Project Page

### West Seattle Bridge Immediate Response

<b>Project No:</b>	MC-TR-C110	<b>BSL Code:</b>	BC-TR-19002
<b>Project Type:</b>	Discrete	<b>BSL Name:</b>	Major Projects
<b>Project Category:</b>	Rehabilitation or Restoration	<b>Location:</b>	West Seattle Bridge Spanning the Duwamish
<b>Current Project Stage:</b>	Stage 2 - Initiation, Project Definition, & Planning	<b>Council District:</b>	Multiple
<b>Start/End Date:</b>	2020 - 2022	<b>Neighborhood District:</b>	Greater Duwamish
<b>Total Project Cost Range:</b>	159,170 - 224,711	<b>Urban Village:</b>	Not in an Urban Village

This CIP funds the first few years of work for the West Seattle Bridge Program, including broad community engagement efforts and early work on the Reconnect West Seattle multimodal strategy. The capital delivery components include emergency repairs and bridge stabilization work that may include shoring and/or controlled removal, bridge replacement options analysis and design, and Spokane Swing (Low) Bridge repairs and enhancements. In parallel, this CIP funds a broad multimodal strategy (Reconnect West Seattle) to accommodate cross-Duwamish travel that formerly used the high-rise bridge in partnership with King County Metro, Sound Transit, WSDOT, Washington State Ferries, BNSF, the Port of Seattle, other state and federal agencies, private mobility providers, large employers, and the general public. In 2020/2021, SDOT will implement improvements developed from this process. The 2020 Appropriations are supported by an Interfund Loan to be repaid by the 2021 LTGO Bond Issuance.

Resources	LTD thru 2019	2019 Cfwd	2020 Adptd	2020 Adj <sup>2</sup>	2020 Rev <sup>3</sup>	2021	2022	2023	2024	2025	Total
Interfund Loan	-	-	-	70,000	70,000	-	-	-	-	-	70,000
LTGO Bond Proceeds	-	-	-	-	-	30,000	50,000	-	-	-	80,000
<b>Total:</b>	-	-	-	<b>70,000</b>	<b>70,000</b>	<b>30,000</b>	<b>50,000</b>	-	-	-	<b>150,000</b>
Fund Appropriations / Allocations <sup>1</sup>	LTD thru 2019	2019 Cfwd	2020 Adptd	2020 Adj <sup>2</sup>	2020 Rev <sup>3</sup>	2021	2022	2023	2024	2025	Total
2021 LTGO Taxable Bond Fund	-	-	-	70,000	70,000	30,000	-	-	-	-	100,000
2022 LTGO Taxable Bond Fund	-	-	-	-	-	-	50,000	-	-	-	50,000
<b>Total:</b>	-	-	-	<b>70,000</b>	<b>70,000</b>	<b>30,000</b>	<b>50,000</b>	-	-	-	<b>150,000</b>
Financial Planning Estimate:	LTD thru 2019	2019 Cfwd	2020 Adptd	2020 Adj <sup>2</sup>	2020 Rev <sup>3</sup>	2021	2022	2023	2024	2025	Total
To Be Determined	-	-	-	-	-	-	41,940	-	-	-	41,940
<b>Total:</b>	-	-	-	-	-	-	<b>41,940</b>	-	-	-	<b>41,940</b>

**Financial Planning Strategy:** SDOT and CBO continue to evaluate the funding strategy for the repair and replacement of the West Seattle Bridge. The initial funding will be LTGO bonds, with the debt service paid for by Real Estate Excise Tax. SDOT will work to identify potential partnership funding. The funding total shown in the financial table is the mid-point of the estimated Total Project Cost Range and will be reevaluated as project scope is defined at the 30% design milestone.

**O&M Impacts:** O&M Costs are still being evaluated.

<sup>1</sup>Funds are appropriated through the Adopted Budget at the Budget Summary Level. All Amounts shown above are in thousands of dollars

<sup>2</sup>2020 adjustment shows the sum of all changes to date

<sup>3</sup>2020 Revised is the sum of prior year carryforward, current year adopted and any current year adjustments