SEATTLE CITY COUNCIL

Public Safety Committee

Agenda

Tuesday, April 9, 2024

9:30 AM

Council Chamber, City Hall
600 4th Avenue
Seattle, WA 98104

Robert Kettle, Chair
Rob Saka, Vice-Chair
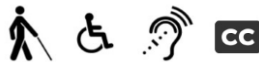**Joy Hollingsworth, Member**
Cathy Moore, Member
Sara Nelson, Member

Chair Info: 206-684-8807; Robert.Kettle@seattle.gov

Watch Council Meetings Live   View Past Council Meetings

Council Chamber Listen Line: 206-684-8566

The City of Seattle encourages everyone to participate in its programs and activities. For disability accommodations, materials in alternate formats, accessibility information, or language interpretation or translation needs, please contact the Office of the City Clerk at 206-684-8888 (TTY Relay 7-1-1), CityClerk@Seattle.gov, or visit https://seattle.gov/cityclerk/accommodations at your earliest opportunity. Providing at least 72-hour notice will help ensure availability; sign language interpreting requests may take longer.

SEATTLE CITY COUNCIL
Public Safety Committee
Agenda
April 9, 2024 - 9:30 AM

Meeting Location:
Council Chamber, City Hall , 600 4th Avenue , Seattle, WA 98104

Committee Website:
https://www.seattle.gov/council/committees/public-safety

This meeting also constitutes a meeting of the City Council, provided that the meeting shall be conducted as a committee meeting under the Council Rules and Procedures, and Council action shall be limited to committee business.

Members of the public may register for remote or in-person Public Comment to address the Council. Details on how to provide Public Comment are listed below:

Remote Public Comment - Register online to speak during the Public Comment period at the meeting at
https://www.seattle.gov/council/committees/public-comment
Online registration to speak will begin one hour before the meeting start time, and registration will end at the conclusion of the Public Comment period during the meeting. Speakers must be registered in order to be recognized by the Chair.

In-Person Public Comment - Register to speak on the Public Comment sign-up sheet located inside Council Chambers at least 15 minutes prior to the meeting start time. Registration will end at the conclusion of the Public Comment period during the meeting. Speakers must be registered in order to be recognized by the Chair.

Pursuant to Council Rule VI.C.10, members of the public providing public comment in Chambers will be broadcast via Seattle Channel.

Submit written comments to Councilmembers at Council@seattle.gov.

Please Note: Times listed are estimated

A. Call To Order

B. Approval of the Agenda

C. Public Comment

D. Items of Business

1.   **Office of Emergency Management (OEM)**

Supporting
Documents: Presentation

Briefing and Discussion (30 minutes)

Presenter: Curry Mayer, Director, Office of Emergency Management

2.   **Office of Inspector General (OIG) Use of Force Assessment**

Supporting
Documents: Presentation

Briefing and Discussion (40 minutes)

Presenter: Lisa Judge, Inspector General, Office of Inspector General

E. Adjournment

SEATTLE CITY COUNCIL

Legislation Text

File #: Inf 2445, **Version:** 1

Office of Emergency Management (OEM)

SEATTLE OFFICE OF EMERGENCY MANAGEMENT

PROGRAM ORIENTATION

Seattle Office of Emergency Management

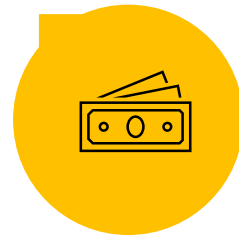## OEM's MISSION SUPPORTING PUBLIC SAFETY:

We partner with the community to prepare for, respond to, mitigate the impacts of, and recover from disasters.
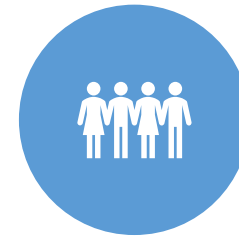
PLANNING

OPERATIONS

GRANTS AND MITIGATION

COMMUNITY ENGAGEMENT

HAZARD ID & ANALYSIS

Seattle Office of Emergency Management

Director - Curry Mayer

Deputy Director - Andrew Stevens

Executive Assistant - Laura Fleury

Community Engagement Manager- Sophia Lopez

RCPG Project Manager Consuelo Crow

Finance and Grants Coordinator --John Zuber

Recovery and Mitigation Coordinator- Erika Lund

Admin Specialist II- Chris Carmen

Community Engagement Coordinator- Weenta Stephanos

Community Engagement Coordinator-Kenney Tran

Planning Program Manager- Kate Hutton

Operations Program Manager- Ken Neafcy

Planning Coordinator - Meg Hamele

Hazards and Technology Coordinator (SA2)—TJ McDonald #00025570

Operations Resilience Coordinator -- Tey Thach

Training and Exercise Coordinator- Jordan Bright

Citywide Program: What We Do Every Day

- Applicant Agent for FEMA funding

- Identify Hazards & Analyze Vulnerabilities

- Assess Capabilities

- Emergency Planning

- Conduct & Coordinate Training

- Continuity of Government/Operations

- Staff Duty Officer (SDO) 24/7/365

- Design and Conduct Exercises

- Teach & Build Community Preparedness = Resilience

- Ensure Operational Readiness

- Build Partnerships

- Respond and Recover from Disasters

- City Wide EM Strategic Plan (newest being developed for 2024-2026)

- Activate the Emergency Operations Center

City of Seattle

8

Small Office with a Big Impact

- OEM represents 0.17% of the overall City budget

- OEM Budget 2024: $2,935,632

- As Applicant Agent, OEM facilitated FEMA reimbursements:
  - 2023: $9,189,297
  - 2024: $8,385,254

- Since 1993, OEM has brought in over $84 million dollars in recovery and mitigation grants

- Also to note: a federal Emergency Management Performance Grant funds three of OEM's positions.

Grants & Mitigation

- **$8,385,254** in 2024:
  - Planning award for Lower Duwamish Sea Level Rise Scoping Project
  - Library Cooling Centers
  - Citywide Climate Change/Sea Level Rise Mitigation

2024 Priorities

- Updating: Citywide Emergency Management Program Strategic Plan (3 year)

- Updating: Seattle Hazard Identification and Vulnerability Analysis (SHIVA)

- Increasing: Tsunami Preparedness (Community Engagement)

- Increasing: the number of Emergency Operations Center (EOC) and Incident Command System (ICS) training opportunities

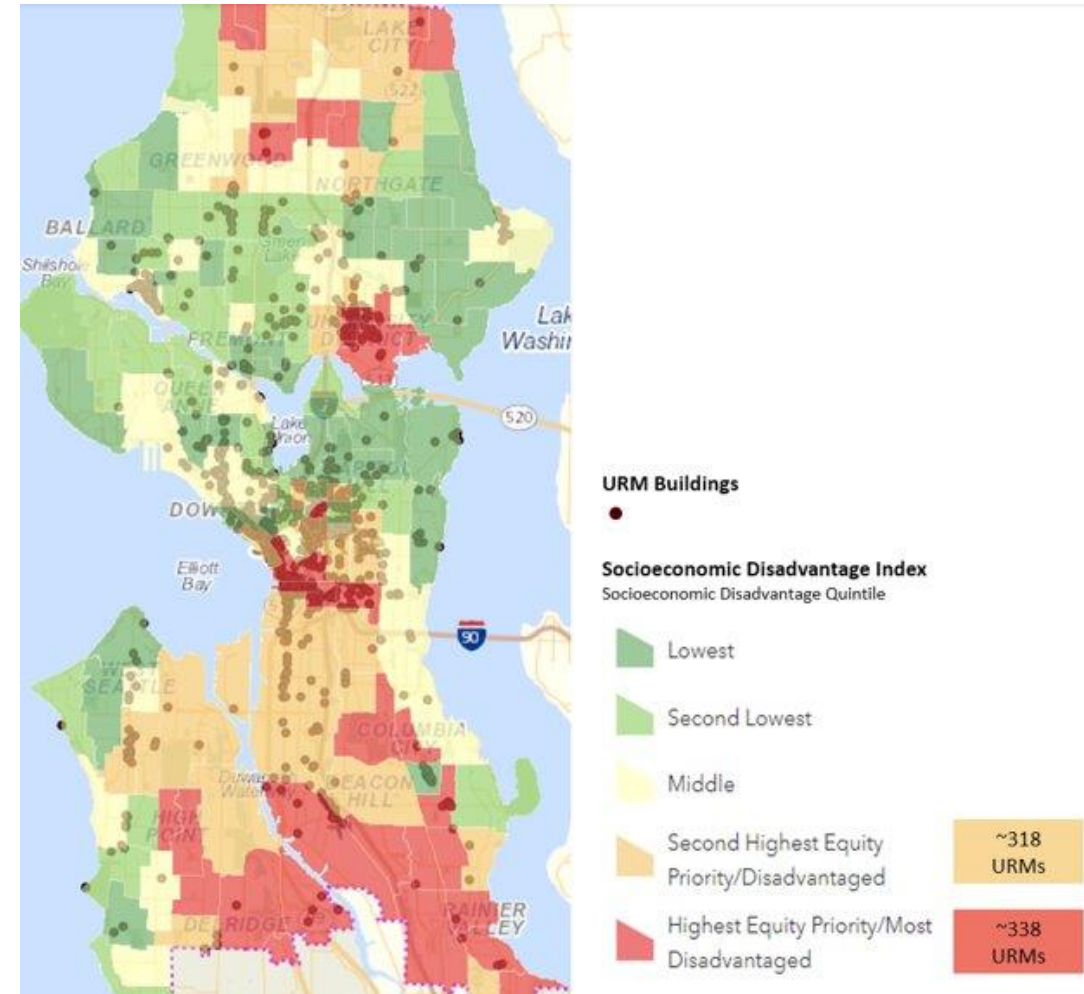- Increasing: Private Sector engagement with small and big business

Seattle Hazards

The City of Seattle has identified 18 hazards that carry the greatest risk to the city. Out of this group the city considers earthquakes, winter storms, wind storms and terrorism to pose the highest risk due to their likelihood and potential consequences.

1. **Earthquakes**
2. Snow & Ice Storm
3. Wind Storms
4. Power Outages
5. Cyber Attack/Disruption
6. Landslides
7. Disease Outbreaks
8. Flooding
9. Excessive Heat Events
10. Tsunamis/Seiches
11. Infrastructure & Structural Failure
12. Fires
13. Transportation Incidents
14. Water Shortages
15. Social Unrest
16. Attacks
17. HazMat Incidents
18. Volcano Hazards

Seattle Hazard Identification & Vulnerability Analysis (SHIVA)

- Hazards
  - Magnitude, frequency, impact
  - 5 categories: Geophysical, Biological, Intentional, Transportation & Infrastructure, Weather
- Community profiles
  - Physical geography, access to transportation, emergency services, economy, healthcare, utilities, media
- Vulnerabilities
  - Social, access to services, urban concentration
- City capabilities
  - Utilities & hospital services concentrated in middle of city
- Extensive research and coordination with Regional, State, and Federal partners
- Update every 3 years

URM Buildings

Socioeconomic Disadvantage Index
Socioeconomic Disadvantage Quintile

Lowest	
Second Lowest	
Middle	
Second Highest Equity Priority/Disadvantaged	~318 URMs
Highest Equity Priority/Most Disadvantaged	~338 URMs

Seattle Hazard Explorer

The Emergency Operations Center (EOC)

- The EOC is the City's command center
  - Response during disasters OR planned events.
- EOC activations are authorized in conjunction w/ the Mayor's Office
- Intent: Create Unity of Effort – One Team One Mission

Core functions within the citywide EOC:

1. Situational awareness
2. Plans of Action
3. Resource management
4. Policy Decisions

City of Seattle

Summary

- Public Safety Mission
- Small OEM team works with all city departments
  - Blue sky and Gray sky days
  - Response small part of overall mission
- Relationships inside and outside the city critical
  - Universities – local and international
  - Private Sector – Gates Foundation, Amazon
  - Big City Emergency Managers
    - Ties to Federal agencies & legislatures
- Applicant agent role brings millions to the city
  - Mitigation and disaster recovery reimbursement

Legislation Text

File #: Inf 2446, **Version:** 1

Office of Inspector General (OIG) Use of Force Assessment

2023 Use of Force Assessment

Presentation to Seattle City Council Public Safety Committee

April 5, 2024

Methodology

- Monitoring functions transitioned from Seattle Police Monitor to OIG in 2023.

- Methodology:

  - OIG reviewed past monitoring methodologies to inform OIG assessments.

  - OIG will continue to develop new approaches and metrics to address emerging issues in SPD.

  - OIG prioritizes ongoing collaboration with SPD to find effective ways to assess the department and increase transparency.

  - OIG has developed processes to provide real-time feedback to SPD regarding force investigation and review.
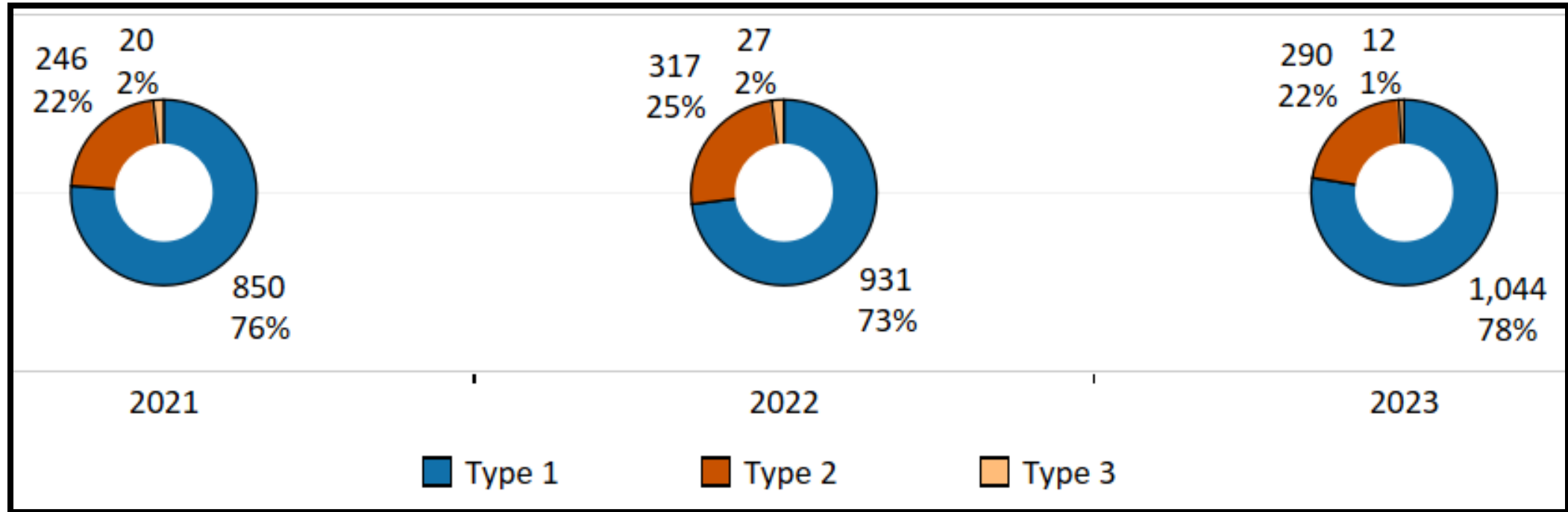
Use of Force Assessment

- Assessment areas:
  - SPD Use of Force Data
  - Force Review Board
  - Crowd Management

- Assessment goals:
  - Consistent, regular training
  - Proper supervision, investigation, documentation
  - Incidents of out of policy force or bias are appropriately addressed
  - Proper and consistent data collection, analysis, and reporting
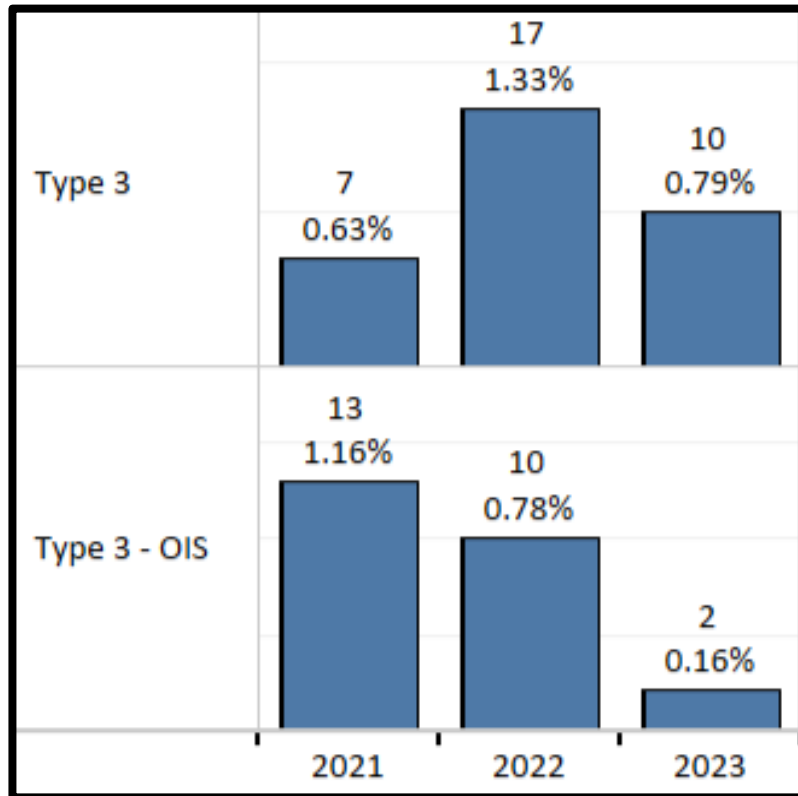 - Consistent improvement of crowd management policies

UoF Data Main Findings

- 3,686 uses of force occurred between 2021 and 2023.
  - 2021 had the **lowest** record of uses of force (1,116) since 2015. 2022 and 2023 had the second (1,257) and third (1,323) **lowest** uses of force, respectively.
  - 2021 had the **lowest** uses of force Type I (850) and Type II (246) since 2015.
  - 2023 had the **lowest** uses of force in Officer Involved Shootings (OIS) (2) since 2015.
- Unknown and not specified race:
  - Unknown race for subjects of force was 20.94% (406) between 2021 to 2023.
  - Unknown race for subjects with complaints of pain **increased** from 2021 (11.23%, 84) to 2023 (23.17%, 186).
  - Unknown race of civilians subject to pointing of a firearm **increased** from 2021(11.48%, 28) to 2023 (28.28%, 97).
- Behavioral crisis:
  - 2021 had the **lowest** rate (1.35%) of use of force since 2016.
  - 2022 and 2023 years had **no** Type III and no Type III OIS use of force for the first time since 2015.
  - 2021 had the **lowest** percentage of Type II force (66.67%) since 2015.
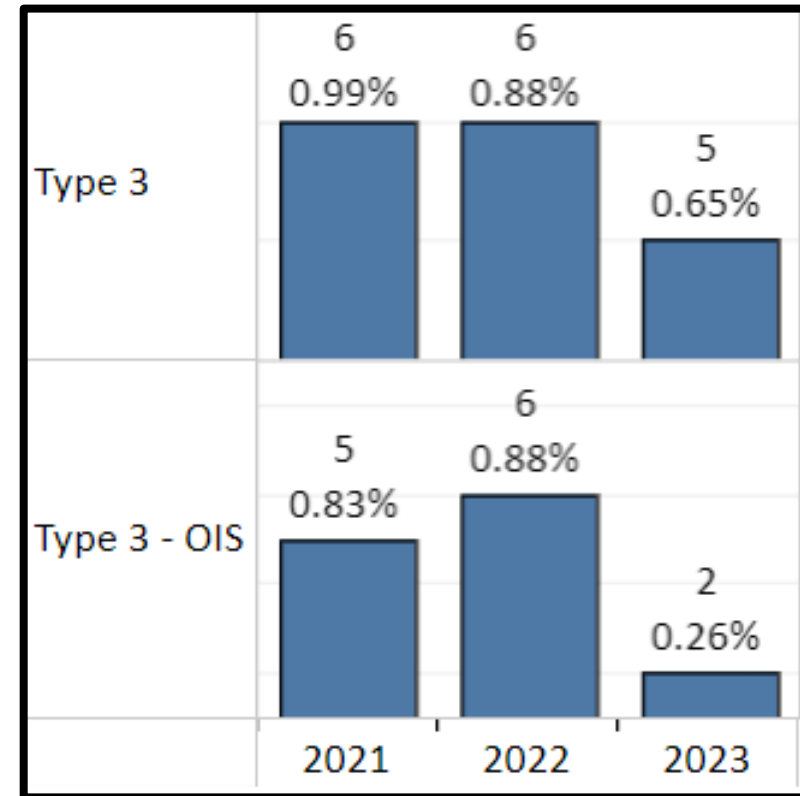
SPD Force Levels by Year
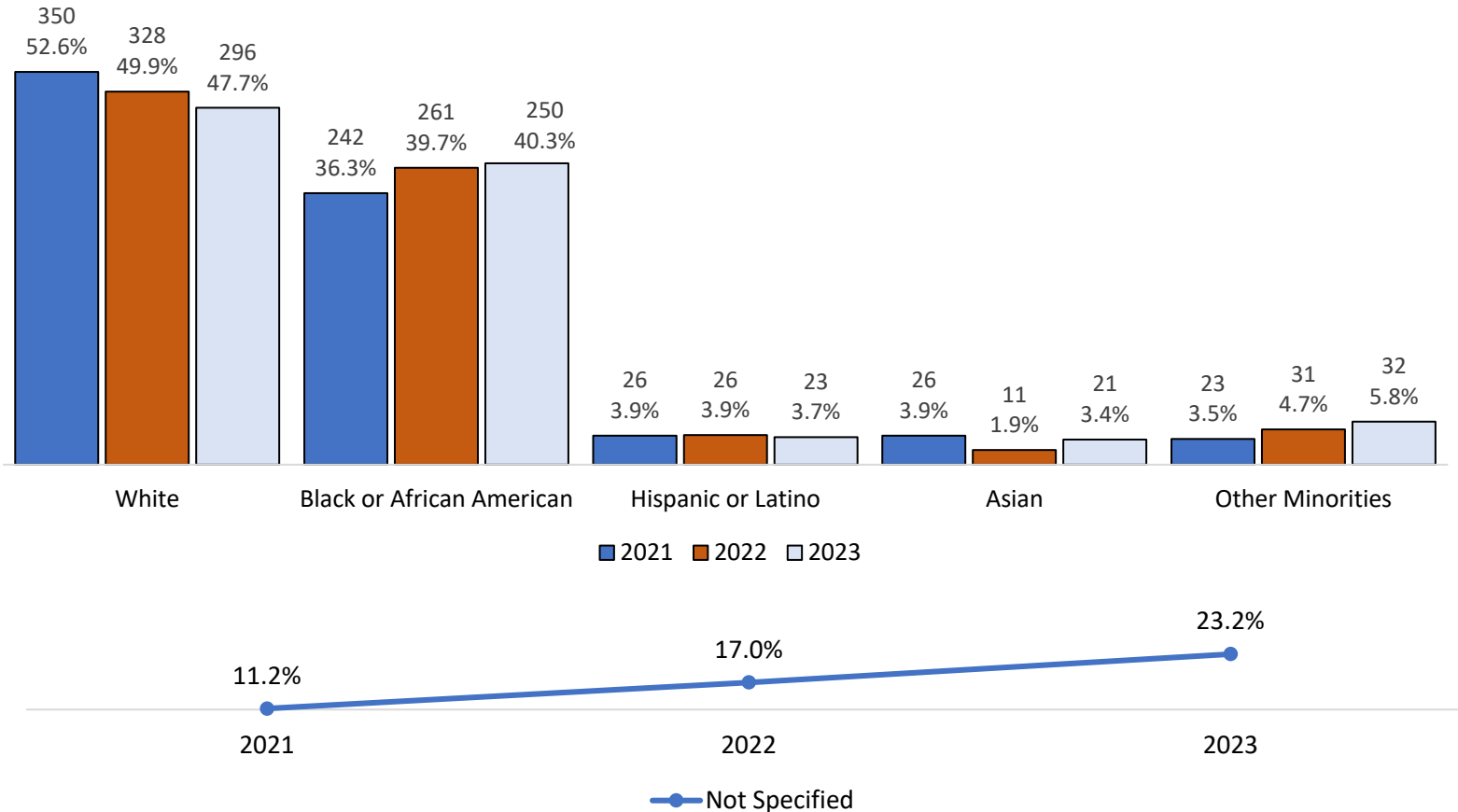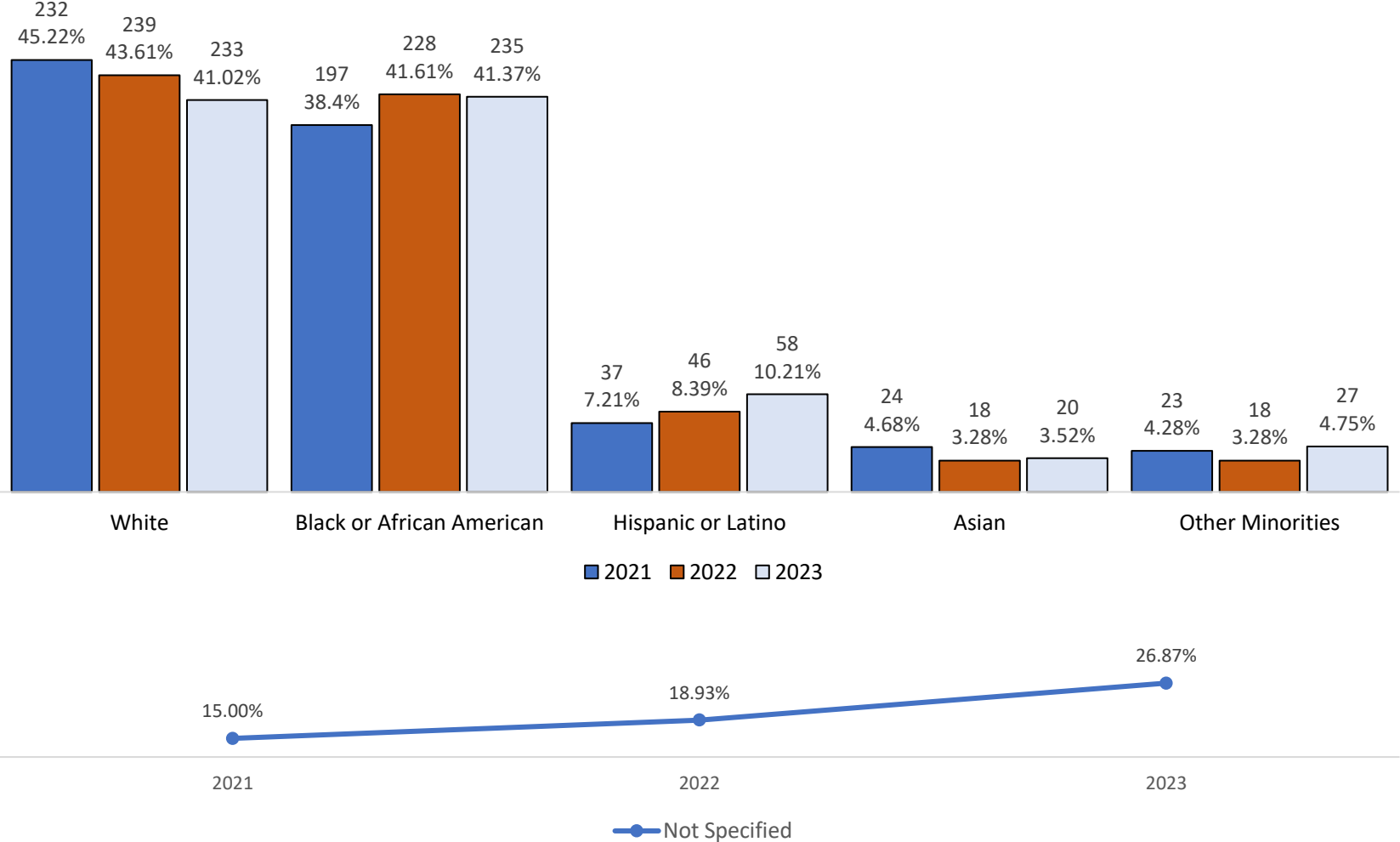
SPD Force Level III by Year

UoF Incidents

UoF by Subject

Seattle Office of Inspector General

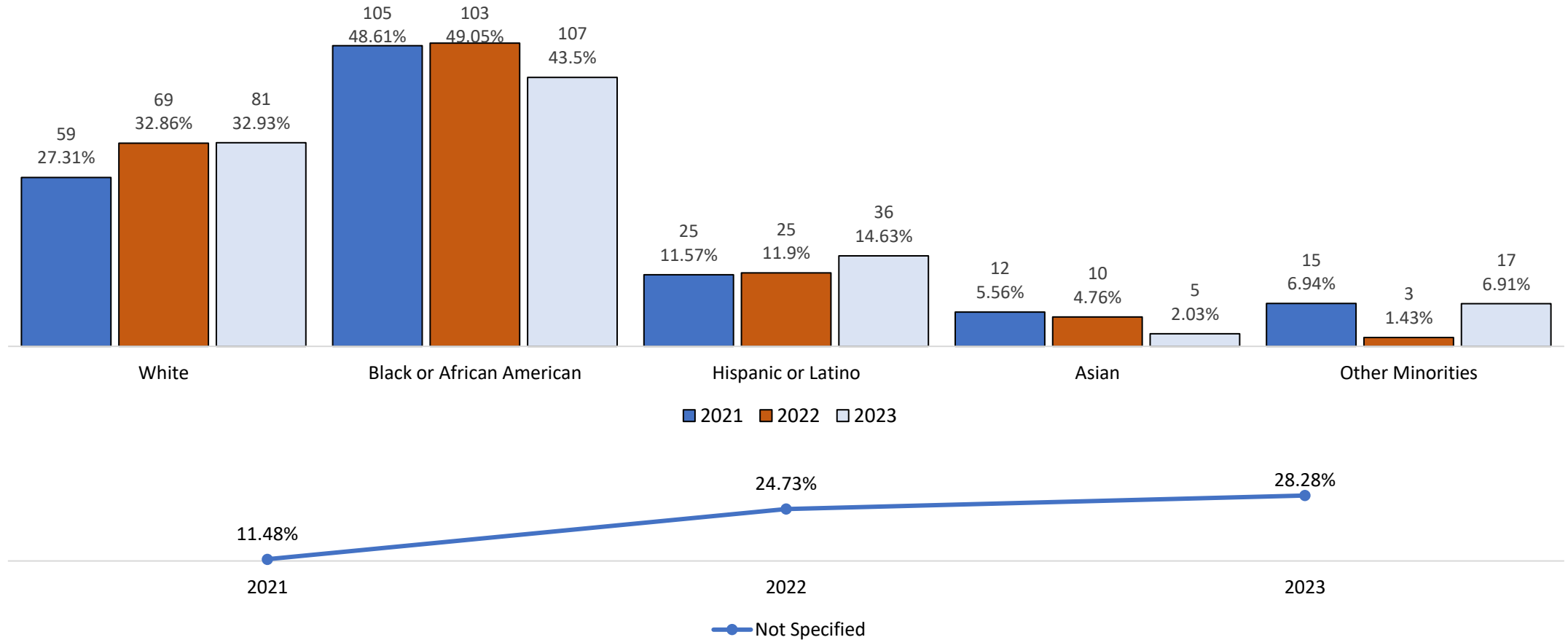# Injury or Complaint of Pain by known Race of Subject

- Rates of injury or complaints of pain for white, Native Hawaiian/Other Pacific Islander and two or more races <u>decreased</u> from 2021 to 2023.

- Rates for Black individuals <u>increased</u> by 3.98%.

- Rates for individuals with unknown or not specified race <u>increased</u> by 11.94% in the same period.

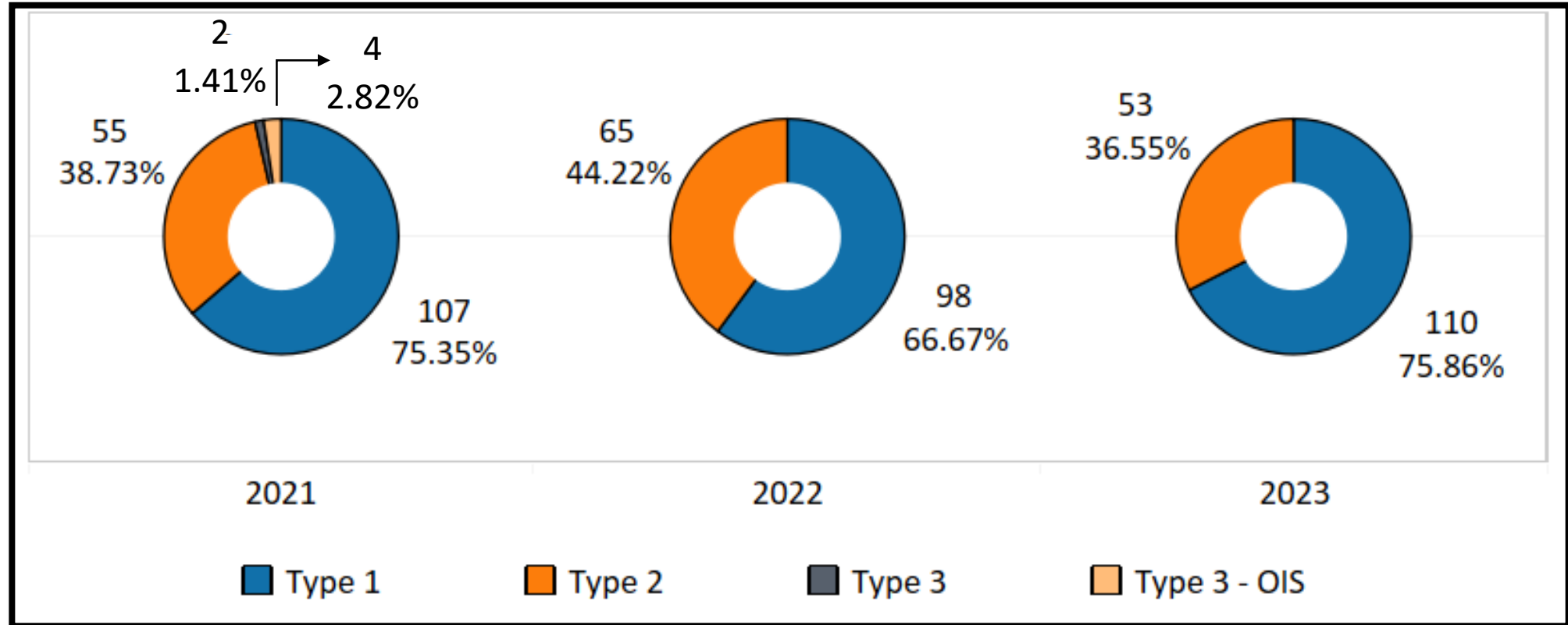# Race of Subjects of Use of Force: Type I and Type II Combined

- The counts of Type I and Type II subjects of force <u>remained steady</u> for white and Asian populations.

- The counts of force against Black, Hispanic/Latino, and other minorities <u>increased</u>.

Pointing of Lethal Firearms by Race of Subject

Black subjects are still most likely to be subject to pointing of a firearm, despite not being subjects of force as frequently as white or unknown race persons.

Type of Use of Force in Behavioral Crisis

No Type III uses of force were reported in 2022 and 2023, marking the first years with no Type III force in crisis incidents since consistent data collection began in 2015.

Force Review Board Assessment

FRB Meeting Observation

- Assessment areas:

  - Facilitation
  - Case Presentation
  - Board Discussion
    I.e., investigation & review, tactics, de-escalation
  - Board Processes
    Referrals, OPA investigations

- Evaluation & feedback

  - Debrief with FRB leadership
  - Formal reports
  - OIG annual report summary

Interviews with FRB Stakeholders

- Interviews with 13 FRB stakeholders

  - Facilitation
  - Selection, Participation & Training
  - Board Discussion
  - Board Processes
  - FRB Purpose, Impact, & Effectiveness

Seattle Office of
Inspector General

Crowd Management

- The SER Panel issued **36 crowd management recommendations** to SPD. Chief Diaz issued a formal response in July 2023.

  - 32 accepted; 4 deferred to other departments

- **Communication:** Improving internal and external communications.

  - SPD implemented LRAD, POET (2020).

- **Tactics:** Limiting force through review and clarification of crowd control policies and trainings.

  - SPD's updated Crowd Management policy includes guidance on crowd dispersal versus targeted removal of individuals.

- **Community legitimacy:** Closing the gap between structural and perceived legitimacy by emphasizing *normative* compliance over *instrumental* compliance.

  - SPD implemented Outward Mindset (2020), Before the Badge (2022).

Questions?