

CM HERBOLD RES 31798 AMENDMENT 2A

This amendment is a companion to Amendment 2B of CB 119196, and increases appropriations to HSD for both hygiene services and shelter services while decreasing Finance General (Bridge Housing Investment Strategy) by the combined amount (\$1,231,000)

WHEREAS, Seattle is in the midst of a housing affordability crisis, and the number of residents experiencing homelessness in both sheltered and unsheltered living arrangements has grown dramatically; and

WHEREAS, the 2017 Point-In-Time count identified nearly 4,000 individuals experiencing unsheltered homelessness in Seattle, an increase by almost 1,000 individuals from the previous year; and

WHEREAS, the number of households exiting from homelessness to permanent housing annually in King County has increased 50 percent since 2013 with more than 7,500 exits in 2017; and

WHEREAS, approximately 18,000 households in King County became homeless in 2017, representing a 27 percent increase over 2013; and

WHEREAS, outbreaks of hepatitis A in San Diego, Los Angeles, and Santa Cruz among the homeless have resulted in over 500 cases, with 300 hospitalizations and at least 20 deaths; and

WHEREAS, members of the King County Board of Health have called upon the City and local leaders to employ immediate crisis shelter options as well as basic sanitation and hygiene services; and

1 WHEREAS, hygiene service providers offer drop in services to any unsheltered homeless
2 individual and some enhanced shelters only provide hygiene services to shelter clients;
3 and

4 WHEREAS, The City of Seattle (City) recognizes that there are limited resources to address the
5 housing needs of everyone who is experiencing homelessness or at risk of homelessness
6 and therefore seeks to invest in new bridge housing strategies that address the immediate
7 needs of people living unsheltered or at risk of homelessness until housing stability or
8 affordable permanent housing can be secured; and

9 WHEREAS, The City must develop a range of strategies to address the homelessness crisis; and

10 WHEREAS, in September 2016, The City established a policy framework and action plan that
11 articulates a strategy for addressing homelessness with renewed urgency and envisioned a
12 coordinated, effective, and person-centered crisis response that invests in what works and
13 addresses racial disparities in order to make homelessness a rare, brief, and one-time
14 occurrence in residents' lives; and

15 WHEREAS, in accordance with Pathways Home, the City embraces the evidence-based Housing
16 First philosophy, which recognizes the basic necessity of stable housing as a foundation
17 for successful engagement in supportive services and other appropriate supports. This is
18 a commitment critical to investing in what works and with a singular focus of moving
19 people to stable housing, and shifting to a system able to nimbly respond and invest
20 resources across interventions based on current need and best-practices; and

21 WHEREAS, bridge funding offered to service providers not selected in the Homeless Investment
22 RFP is limited to less than six months for most recipients, which may be insufficient time
23 for agencies to work with people receiving their services to find new services; and

1 WHEREAS, efforts to transition people to other services should occur and be demonstrated as
2 successful before bridge funding is terminated; and

3 WHEREAS, the Office of Housing has funded nearly 2,500 new income- and rent-restricted
4 apartments that will be available for occupancy over the next three to four years; and the
5 Human Service Department projects over 7,000 households will exit from homelessness
6 to permanent housing in 2018 according to the contracts awarded through the competitive
7 Pathways Home RFP process, an increase of more than 120 percent from 2017; and

8 WHEREAS, nearly half of the 1,027 households issued a Seattle Housing Authority Housing
9 Choice Voucher between 2015 and 2017 experienced homelessness at some point during
10 their time on the waitlist, and over 150 of these households (15 percent) were housed
11 when placed on the waitlist and became homeless prior to receiving a voucher that would
12 provide long-term housing stability; and

13 WHEREAS, there are 956 housed households on the current Seattle Housing Authority Housing
14 Choice Voucher waitlist that reside in Seattle and that could be at risk of homelessness
15 before being issued a Housing Choice Voucher over the next three years; and

16 WHEREAS, on November 28, 2017, Mayor Jenny A. Durkan issued Executive Order 2017-12
17 that directed an interdepartmental team to develop a pilot Seattle Rental Housing
18 Assistance Program that urgently addresses the housing stability needs of households
19 currently waiting for a Seattle Housing Authority Housing Choice Voucher with the
20 primary goal of preventing homelessness by bridging to long-term housing assistance;
21 and

22 WHEREAS, on March 30, 2015, the City Council unanimously passed Ordinance 124747 to
23 allow new permitted sanctioned encampments on public or private property; and

1 WHEREAS, on November 2, 2015, the Mayor issued a Proclamation of Civil Emergency to
2 address the homelessness crisis in the City; and

3 WHEREAS, since November 2015, the City has opened six City-sanctioned encampments under
4 the authority of Ordinance 124747 and using emergency powers granted to the Mayor
5 pursuant to Seattle Municipal Code Chapter 10.02 and chapter 38.52 RCW; and

6 WHEREAS, a July 7, 2017, evaluation of the first three City-sanctioned encampments dated
7 found that the encampments are helping individuals and families experiencing
8 homelessness meet their immediate shelter needs and are exceeding the 2016 contracted
9 performance goals of moving people out of the encampments into transitional or
10 permanent housing; and

11 WHEREAS, all six of the existing City-sanctioned encampments are operating at or near
12 capacity and the Navigation Team finds that shelter at a City-sanctioned encampment
13 often better meets the needs of people living unsheltered by providing the access, safety,
14 and supportive case management that is necessary to help people living unsheltered find
15 their path to housing; and

16 WHEREAS, the City is committed to finding innovative solutions to addressing the crisis of
17 homelessness and will look to provide a bridge to long-term housing stability by:
18 increasing the supply of quick-to-deploy bridge shelter and bridge housing options for
19 people living unsheltered; and by preventing homelessness for people awaiting longer
20 term assistance; and

21 WHEREAS, companion legislation authorizes the sale of City real property at 1933 Minor
22 Avenue and designates \$7.5 million of net proceeds from the sale for innovative
23 programs to address the crisis of homelessness; NOW, THEREFORE;

1 **BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SEATTLE, THE**
2 **MAYOR CONCURRING, THAT:**

3 **Section 1. The Seattle Rental Assistance Pilot:**

4 A. The Office of Housing and Human Services Department shall implement the
5 Seattle Rental Housing Assistance Pilot, in partnership with the Seattle Housing Authority
6 (SHA), which will target households on the Seattle Housing Authority’s Housing Choice
7 Voucher waitlist that are most at risk of becoming homeless. The pilot will proactively deliver a
8 package of rent assistance and case management services to stabilize vulnerable households with
9 the goal of preventing households from becoming homeless and providing a bridge to the long-
10 term housing stability provided by a Housing Choice Voucher. This pilot program will be
11 funded using \$2,000,000 of the proceeds from the sale of property identified in Council Bill
12 119195, commonly known as the “Communication Shop.”

13 B. The Seattle Rental Housing Assistance Pilot program’s success will be
14 determined by its ability to prevent episodes of homelessness among the households it serves,
15 and the program design will incorporate data collection and analysis to allow for the evaluation
16 of whether the program is efficient and effective in meeting this primary goal. This pilot program
17 will also generate information that will inform the future deployment of City resources on
18 homelessness prevention programs.

19 **Section 2. Innovative Housing Strategies Subcabinet and Bridge Housing Investment**
20 **Strategy**

21 A. The Mayor shall create an Executive-level Innovative Housing Strategies (IHS)
22 subcabinet that includes the Human Services Department, the Office of Housing, the Seattle
23 Department of Construction and Inspections, the Office of Planning and Community

1 Development, the Department of Finance and Administrative Services, the Department of
2 Neighborhoods, and the City Budget Office. The first priority of the IHS Subcabinet shall be to
3 develop a Bridge Housing Investment Strategy (BHIS) to increase the supply of bridge shelter
4 and bridge housing options for people living unsheltered.

5 B. The IHS subcabinet's work on the BHIS shall be anchored around prioritizing
6 innovative solutions using the following core principles and objectives to meet the goal stated in
7 Section 2A:

- 8 a. Rapid Deployment;
- 9 b. Cost Effectiveness; and
- 10 c. Maximizing Capacity of Safe Alternatives to Living Unsheltered.

11 C. Analysis of bridge shelter and bridge housing options shall include, but not be
12 limited to, mass shelter tents, hard-sided tents, wood-frame sheds, portable modular bunkhouses
13 or cabins, backyard cottages, and the master leasing of existing apartments. Each option should
14 be evaluated based on cost, speed to deploy, land use and building code issues, and potential
15 obstacles.

16 D. The IHS subcabinet shall prioritize the implementation of at least one immediate
17 bridge housing project with a goal of serving residents no later than May 31, 2018.

18 E. In addition to this one immediate project, the BHIS shall center around the
19 implementation of one or more innovative demonstration project proposals that shall include a
20 site and operations plan, budget, service delivery model, and approach to evaluation. The BHIS
21 shall include a capital and operating budget for phased implementation and appropriations detail
22 for the \$~~5,250,000~~ 4,019,000 designated for the BHIS from the sale of property identified in

1 Council Bill 119195, commonly known as the “Communication Shop,” and delineation of other
2 additional funding necessary for full implementation of the BHIS.

3 F. The IHS subcabinet should commence its work as soon as possible with a goal of
4 completing its analysis and making recommendations, including a budget proposal for the BHIS,
5 by June 30, 2018.

6 **Section 3. Augmented bridge funding for shelter services.**

7 The Human Services Department (HSD) shall provide \$431,000 to agencies that provide shelter
8 services for the homeless. HSD should give preference to funding shelter programs where free or
9 low cost space is being offered by a private partner, and should also give attention in particular to
10 agencies that received City funding for shelter services in the previous year, such as SHARE and
11 WHEEL.

12 **Section 4. Augmented bridge funding for hygiene services.**

13 The Human Services Department (HSD) shall allocate \$800,000 among agencies that provide
14 hygiene or day services for the homeless. HSD shall give attention in particular to agencies that
15 received City funding for hygiene services in the previous year, such as the Low Income
16 Housing Institute’s Urban Rest Stop program. HSD should also give preference to funding
17 hygiene services (restrooms, showers, and laundry) to homeless people that are available
18 weekends and evening. HSD should give preference to funding hygiene services in areas of high
19 need including Pioneer Square, University District, downtown, and other locations.

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Adopted by the City Council the _____ day of _____, 2018,
and signed by me in open session in authentication of its adoption this _____ day of
_____, 2018.

President _____ of the City Council

The Mayor concurred the _____ day of _____, 2018.

Jenny A. Durkan, Mayor

Filed by me this _____ day of _____, 2018.

Monica Martinez Simmons, City Clerk