

2017 - 2018 Seattle City Council Green Sheet

Approved

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405	1	A	1

Budget Action Title: Place \$200,000 GSF in FG in 2017 for Community Service Officer Program development and \$1,800,000 GSF in 2018 for initial implementation

Ongoing: Yes

Has CIP Amendment: No Has Budget Proviso: No

Primary Sponsor: O'Brien, Mike

Councilmembers: Herbold

Staff Analyst: Amy Tsai

Council Bill or Resolution:

Budget Committee Vote:

Date	Result	SB	TB	LG	BH	LH	RJ	DJ	MO	KS
11/16/2016	Pass 9-	Y	Y	Y	Y	Y	Y	Y	Y	Y

Summary of Dollar Effect

See the following pages for detailed technical information

	2017 Increase (Decrease)	2018 Increase (Decrease)
General Subfund		
General Subfund Revenues	\$0	\$0
General Subfund Expenditures	<u>\$200,000</u>	<u>\$1,800,000</u>

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<i>Net Balance Effect</i>	<i>(\$200,000)</i>	<i>(\$1,800,000)</i>
<i>Total Budget Balance Effect</i>	<i>(\$200,000)</i>	<i>(\$1,800,000)</i>

Budget Action description:

This budget action would place \$200,000 GSF in Finance General (FG) in 2017 to develop a Community Service Officer (CSO) program and \$1,800,000 GSF for initial program implementation in the second quarter of 2018.

In 2017, \$100,000 should be used for community engagement efforts, including implementation of a Racial Equity Toolkit, and \$100,000 should be used for Community Police Commission review of services performed pursuant to this green sheet.

The Executive shall establish an interdepartmental project team (IDT), whose task shall be to develop a Community Service Officer program in sufficient detail to allow for initial implementation in the second quarter of 2018.

The IDT shall include, but need not be limited to, representatives from the Mayor's Office, Council, Seattle Police Department (SPD), Department of Neighborhoods, Office for Civil Rights, and Human Services Department.

By April 28, 2017, the IDT should file a progress report with the City Clerk that takes into account the results of a Racial Equity Toolkit and does the following:

- Summarizes and analyzes the functions and community connections that were lost when the original CSO program was discontinued in 2004 and functions that have since been taken over by other mechanisms;
- Drafts the primary purpose, goals and objectives of a new CSO program; and
- Proposes functions that could be performed by the CSO Program in 2018 to achieve the program's goals and objectives.

Upon filing of the IDT progress report, the Community Police Commission (CPC) should, consistent with Section III.C.12. and 13. of the 2012 Memorandum of Understanding between the United States and the City of Seattle filed with the U.S. District Court Western District of Washington, review whether and how the proposed IDT purpose, goals and objectives help SPD to build strong community relationships and sustainable dialogue with Seattle's diverse communities to ensure constitutional and bias-free policing, to closely interact with the community to resolve neighborhood problems, and to increase community confidence in the Department. Funding is provided in this budget action for that purpose.

Upon receipt of the CPC's review, the IDT should finalize the primary purpose, goals and objectives of a new CSO program and develop a model for initial implementation in 2018. That 2017 program development work should include:

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- Determining the appropriate department within which to house the program;
- Determining the appropriate recruitment pool and desired CSO qualifications;
- Developing a training curriculum, including identifying relevant departments and external agencies and entities who can provide initial training information as well as potentially ongoing relationships;
- Identifying operational needs and costs, including but not limited to training, appropriate office locations, support staff, uniforms, technology, and fleet needs, that takes into account how the CSO program can best interface with various communities and populations;
- Determining the relationship between the CSO program and patrol, including deployment logistics but also how to build a positive supportive culture;
- Engaging in outreach to labor and consulting with the Law Department;
- Developing a scope, budget, and action plan for initial roll-out of the program in the second quarter of 2018.

The IDT should work in consultation with relevant stakeholders, including but not limited to communities impacted by police, former CSOs, other cities with similar programs, and other City and external agencies with relevant expertise.

The following proviso is imposed:

"It is recognized that the City is currently under a consent decree subject to the jurisdiction of the U.S. District Court for the Western District of Washington, and that Consent Decree sets forth the present duties of the Community Police Commission. It is further recognized that draft accountability legislation has been filed with the U.S. District Court that would alter the proposed functions for the Community Police Commission. If the Court indicates that the review function set forth for the CPC in this green sheet is inconsistent with either the terms of the Consent Decree or the terms of the Court-approved draft accountability legislation, the terms of this green sheet shall be null and void with respect to the specific aspects that are in conflict, and the \$100,000 intended for CPC review work shall remain in Finance General until otherwise appropriated by Council by ordinance."

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Background:

The CSO program was originally created in 1971 (Ordinance 99767). SMC 3.28.420 allowed for the hiring of unsworn officers with distinctive uniforms to assist regular police officers by performing community services associated with law enforcement, conducting crime prevention activities, improving relations, and developing potential police officers. The original CSO program connected vulnerable populations with services and provided an important link between the community and the police department. As identified in the CSO job description, CSOs patrolled areas serving populations such as unsheltered individuals, disabled, runaway youth, and the elderly. They mediated neighborhood disputes; provided basic counseling and social services referrals; participated in crime prevention activities, and prepared a variety of incident reports, among other things. Many CSO duties have since been absorbed within SPD or other departments. However, CSOs as unsworn personnel were able to achieve a different community dynamic and place an emphasis on social services over law enforcement functions.

Budget Action Transactions

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#	Transaction Description	Position Title	Number of Positions	FTE	Dept	BCL or Revenue Source	Summit Code	Fund	Year	Revenue Amount	Expenditure Amount
1	Increase GSF support to FG for community engagement in 2017				FG	Reserves	2QD00	00100	2017		\$100,000
2	Increase GSF support for CPC CSO program review				FG	Reserves	2QD00	00100	2017		\$100,000
3	Increase GSF support to FG for Community Service Officer Program initial implementation in 2018				FG	Reserves	2QD00	00100	2018		\$1,800,000