

CITY OF SEATTLE

ORDINANCE _____

COUNCIL BILL _____

..title

AN ORDINANCE relating to prostitution; creating the crimes of prostitution loitering and promoting loitering for the purpose of prostitution; establishing policies governing arrests for prostitution and prostitution loitering; creating Stay Out of Area of Prostitution (SOAP) zones and providing for both the issuance of court orders relating to those zones and administration of those zones; creating the gross misdemeanor of violating a SOAP order; and adding new Sections 12A.10.010, 12A.10.030, and 12A.10.040 and a new Chapter 12A.11 to the Seattle Municipal Code.

..body

WHEREAS, the federal government’s closure of Backpage in April 2018 resulted in increased prostitution activity in public spaces; and

WHEREAS, the City Council repealed the Seattle Municipal Code’s prostitution loitering ordinance in June 2020; and

WHEREAS, the 2020 repeal of the prostitution loitering ordinance limited the ability of Seattle Police Department officers to offer or provide non-carceral assistance to those they believed were sex trafficking victims; and

WHEREAS, the repealed prostitution loitering statute did not address sex traffickers or include any provisions for diversion; and

WHEREAS, both independent academics and neighborhood residents have observed an increase in the sex trafficking of minors in King County in the last three years; and

WHEREAS, there has been ongoing solicitation and recruitment, by those engaged in the sex trade, of Ingraham High School and Robert Eagle Middle School students near their schools, and Cascadia Elementary School near Aurora Avenue North; and

1 WHEREAS, sex traffickers are typically members of enterprises that engage in multiple criminal
2 activities, and approximately 55 percent of street gangs are involved to some degree in
3 prostitution; and

4 WHEREAS, Seattle Police Department detectives report that the net proceeds for a pimp per
5 trafficked individual per day can be between \$6,000 and \$7,000, which strongly
6 incentivizes pimps to maintain their coercive control over these individuals and to
7 continue promoting this illicit economic activity; and

8 WHEREAS, it is believed that Seattle is second only to the Figueroa Street neighborhood in Los
9 Angeles in terms of the total street value of sex work; and

10 WHEREAS, a 2003 study first published in the Journal of Trauma Practice found that 89 percent
11 of women in prostitution wanted to escape, between 60 and 75 percent of them were
12 raped, between 70 and 95 percent of them were physically assaulted, and 68 percent met
13 the diagnostic criteria for post-traumatic stress disorder (PTSD), a figure in the same
14 range as treatment-seeking combat veterans; and

15 WHEREAS, according to the U.S. Department of Justice, a disproportionate number of both
16 adult and minor victims of sex trafficking are Black, Indigenous, or People of Color
17 (BIPOC), with 40 percent being Black and 24 percent being Latinx; and

18 WHEREAS, women and minor girls being trafficked along Aurora Avenue North are regularly
19 subject to horrific acts of violence perpetrated by both traffickers and buyers of sex,
20 including recent cases involving kidnapping, sexual assault, unlawful imprisonment,
21 commercial sexual abuse of a minor, and rape; and

22 WHEREAS, the increase in sex trafficking on and near Aurora Avenue North during recent
23 years has resulted in significant negative quality-of-life and economic impacts to

1 residents and businesses on Aurora Avenue North, as well as to those in adjacent
2 residential neighborhoods; and

3 WHEREAS, gun violence on and near Aurora Avenue North associated with these activities has
4 increased during 2024, including in recent months a running gun battle over several
5 blocks on the evening of June 10 and a gun battle the evening of July 6 just off Aurora
6 Avenue North, each with dozens of shell casings recovered, and multiple shootings the
7 weekends of July 12 and July 19 and from July 16 through July 18; and

8 WHEREAS, the section of Aurora Avenue North from approximately North 85th Street to North
9 145th Street has among the highest number of shots fired in the City of Seattle, and the
10 majority of violent crime in that corridor is associated with pimps and sex traffickers
11 profiting off the victimization of individuals under their control; and

12 WHEREAS, with the Seattle Police Department having over 300 fewer police officers than at the
13 start of 2020, a multilayered approach is needed to address gun violence and sex
14 trafficking/commercial sexual exploitation, including enhanced law enforcement tools;
15 diversion; and environmental design such as the installation of traffic barriers, additional
16 lighting, and cameras; and

17 WHEREAS, regular re-evaluation is required to understand whether a Stay Out of Area of
18 Prostitution (SOAP) zone needs to be changed, reduced, added, or expanded, based on
19 data, to retain the efficacy of the policy and minimize unintended consequences; and

20 WHEREAS, because there are currently no prostitution loitering crimes in the Seattle Municipal
21 Code that apply to those who patronize individuals being commercially sexually
22 exploited or those who promote such commercial sexual exploitation, the Seattle Police
23 Department's ability to disrupt commercial sexual exploitation is limited; and

1 WHEREAS, there is no established system for the Seattle Police Department to provide
2 diversion and referral services to adults who are commercially sexually exploited; and

3 WHEREAS, the City Council intends to increase access to services (for adults and minors) and
4 referral to pre-booking and pre-filing diversion for commercially sexually exploited
5 adults and supports law enforcement action against those who patronize individuals being
6 commercially sexually exploited and those who promote such commercial sexual
7 exploitation as a form of gender based violence; and

8 WHEREAS, the City Council encourages a focus on diversion for trafficked individuals and
9 supports a law-enforcement approach for sex traffickers and buyers who are fomenting
10 violence and victimizing girls as young as 11; and

11 WHEREAS, the provision of services and resources including but not limited to an emergency
12 receiving center is critical to a functioning diversion process; and

13 WHEREAS, it is the intent of this ordinance to create a tool to disrupt Seattle’s sex trade and
14 target sex traffickers, pimps, and buyers while centering the need for diversion, referral to
15 services, safe house placement, substance abuse treatment, and other alternatives to
16 booking for those who are being commercially sexually exploited and trafficked; NOW,
17 THEREFORE,

18 **BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:**

19 Section 1. A new Section 12A.10.010 is added to the Seattle Municipal Code as follows:

20 **12A.10.010 Prostitution loitering**

21 A. As used in this Section 12A.10.010:

22 1. “Buyer” means a person who pays a fee or offers to pay a fee.

1 2. “Commit prostitution” means to engage, agree, or offer to engage in sexual
2 conduct with another person in exchange for a fee but does not include sexual conduct engaged
3 in as part of any stage performance, play, or other entertainment open to the public.

4 3. “Public place” is an area generally visible to public view and includes streets,
5 sidewalks, bridges, alleys, plazas, parks, driveways, parking lots, automobiles (whether moving
6 or not), and buildings open to the general public including those that serve food or drink, or
7 provide entertainment, and the doorways and entrances to buildings or dwellings and the grounds
8 enclosing them.

9 4. “Seller” means a person who receives a fee or has been offered to receive a fee.

10 5. “Sexual conduct” means sexual intercourse, applying its ordinary meaning, or
11 “sexual contact,” defined as any touching of the sexual or other intimate parts of a person done
12 for the purpose of gratifying sexual desire of either party or a third party.

13 B. A person is guilty of prostitution loitering if he or she remains in a public place and
14 intentionally solicits, induces, entices, or procures another to commit prostitution.

15 C. Among the circumstances that may be considered in determining whether the actor
16 intends such prohibited conduct, are that he or she:

17 1. Repeatedly beckons to, stops or attempts to stop, or engages passersby in
18 conversation, indicative of soliciting for prostitution; or

19 2. Repeatedly stops or attempts to stop motor vehicle operators by hailing, waving
20 of arms or any other bodily gesture, indicative of soliciting for prostitution; or

21 3. Circles an area in a motor vehicle and repeatedly beckons to, contacts, or
22 attempts to stop pedestrians, indicative of soliciting for prostitution; or

1 4. Repeatedly approaches a motor vehicle, leans into the vehicle and engages in
2 conversation with the driver; or

3 5. After being beckoned by a person soliciting an act of prostitution, circles the
4 area in question, indicative of soliciting for prostitution; or

5 6. Stops the motor vehicle in the traffic lane, or pulls over to the side of the road,
6 or pulls around the corner on an adjacent street, or pulls into a parking lot and engages in
7 conversation with those soliciting, inducing, or enticing an act of prostitution; or

8 7. Inquires whether a potential patron, procurer, or prostitute is a police officer,
9 searches for articles that would identify a police officer, or requests the touching or exposing of
10 genitals or female breasts to prove that the person is not a police officer.

11 D. A violation shall be based on a determination based on the particular circumstances of
12 each case. The list of circumstances set forth in subsection 12A.10.010.C are not exclusive and
13 no single circumstance, combination of circumstances, or absence thereof, is in itself
14 determinative. The circumstances set forth in subsection 12A.10.010.C should be given
15 particular weight if they occur in a known prostitution area or designated Stay Out of Area of
16 Prostitution (SOAP) zone as established under Section 12A.11.010.

17 E. Prostitution loitering is a misdemeanor.

18 F. No person under the age of 18 may be arrested, charged, or convicted of prostitution
19 loitering.

20 Section 2. A new Section 12A.10.030 is added to the Seattle Municipal Code as follows:

21 **12A.10.030 Promoting loitering for the purpose of prostitution**

22 A. A person is guilty of promoting loitering for the purpose of prostitution if, acting other
23 than as a prostitute or as a customer thereof, engages in conduct with the intent to cause another

1 to commit the crime of loitering for the purpose of prostitution. That intent is evidenced by
2 acting in a manner and under circumstances that demonstrate the purpose of directing,
3 supervising, recruiting, arranging for, enticing, or inducing another person to engage in loitering
4 for the purpose of prostitution.

5 1. Among the circumstances that may be considered in determining whether a
6 person is engaging in conduct with the intent to cause another to commit the crime of loitering
7 for the purpose of prostitution are that the person:

8 a. Repeatedly, transports or delivers any person or persons to a known
9 prostitution area or vicinity. This provision does not apply to public transit operators or
10 commercial car ride operators; or

11 b. In a known prostitution area or vicinity, repeatedly or continuously
12 monitors or surveils a person or persons engaged in loitering for the purpose of prostitution.

13 B. A violation shall be based on a determination based on the particular circumstances of
14 each case. The list of circumstances set forth in subsection 12A.10.030.A are not exclusive and
15 no single circumstance, combination of circumstances, or absence thereof, is in itself
16 determinative. The circumstances set forth in subsection 12A.10.030.A should be given
17 particular weight if they occur in a known prostitution area or designated Stay Out of Area of
18 Prostitution (SOAP) zone as established under Section 12A.11.010.

19 C. Promoting loitering for the purpose of prostitution is a gross misdemeanor.

20 D. The Seattle Police Department (SPD) will review and modify as appropriate existing
21 investigation policies governing prostitution-related crime. SPD will train its officers on any new
22 or modified policy.

23 Section 3. A new Section 12A.10.040 is added to the Seattle Municipal Code as follows:

1 **12A.10.040 Policies governing arrests for prostitution and prostitution loitering**

2 A. The provisions of this Section 12A.10.040 apply to enforcement of Sections
3 12A.10.010 and 12A.10.020.

4 B. Policy and protocol. The Seattle Police Department (SPD) will adopt policies
5 governing arrests for the crimes described in subsection 12A.10.040.A and develop protocols for
6 working with commercially sexually exploited individuals based on trauma-informed best
7 practices. These new policies will seek to: (1) minimize harm caused by the criminal legal
8 system to survivors of commercial sexual exploitation who are arrested for prostitution loitering
9 or prostitution; (2) recognize the individual and societal harms caused by commercial sexual
10 exploitation; and (3) implement best practices for interacting with victims of commercial sexual
11 exploitation/sex trafficking. It is the intent of this Section 12A.10.040 that the policies state that:

12 1. For the crimes of prostitution loitering (as applicable to a seller) and
13 prostitution, diversion, referral to social services, safe house placement, substance use treatment,
14 and other alternatives to booking is the preferred disposition; and

15 2. A lack of diversion opportunities shall not be a reason for arrest for prostitution
16 loitering (as applicable to a seller) or prostitution.

17 C. Training. SPD will train its officers on these new policies and protocols and shall
18 conduct mandatory trainings on best practices for interacting with victims of commercial sexual
19 exploitation/sex trafficking. Trainings will be developed in consultation with direct service
20 provider groups among others who work with commercially sexually exploited individuals and,
21 to the extent possible, should be conducted with the participation and involvement of survivors
22 of commercial sexual exploitation. SPD should endeavor to develop such trainings by April 30,
23 2025 and to have trained by October 1, 2025 all officers who respond within the Stay Out of

1 Area of Prostitution (SOAP) Zone 1. SPD should endeavor to have trained by January 1, 2026 all
2 officers who respond to crimes that may involve commercial sexual exploitation/sex trafficking.

3 D. Body-worn videos. When officers interact with individuals allegedly committing the
4 crimes described in subsection 12A.10.040.A, officers shall comply with SPD policies and
5 procedures for body-worn video cameras and/or other equipment intended to record officer
6 interactions with the public unless working as an undercover decoy.

7 E. Diversion. To minimize harm caused by the criminal legal system to survivors of
8 commercial sexual exploitation, diversion, referral to social services, safe house placement, and
9 other alternatives to booking are the preferred disposition when enforcing Sections 12A.10.010
10 and 12A.10.020.

11 1. SPD policies adopted under subsection 12A.10.040.A will contain guidance on
12 diversion.

13 2. SPD shall collect, and report to the City Council Public Safety Committee or its
14 successor committee, data that identifies the racial composition of those:

15 a. Arrested and diverted to community-based services prior to jail booking
16 or referral for prosecution; and

17 b. Booked and referred for prosecution.

18 3. In reporting the data described in this Section 12A.10.040, SPD shall identify
19 any racial disparities using methods that accord with evidence-based practices.

20 4. SPD shall collect the age and residency of every individual approached and/or
21 arrested for either prostitution loitering as a seller or prostitution.

22 F. At least biennially, the Seattle Police Department, with input from the City Attorney's
23 Office, shall make a presentation to the City Council Public Safety Committee, or successor

1 committee, that re-evaluates each SOAP zone and makes a recommendation for its continuance
2 with existing borders, for its continuance with adjusted borders, or for its discontinuation as a
3 SOAP zone. Such recommendations shall have basis in the factors set forth in subsection
4 12A.10.040.E (City annual reporting and recommendations), in addition to other relevant data
5 collected by the Seattle Police Department and City Attorney’s Office, including quarterly crime
6 trends (1) within each SOAP zone and (2) in the several blocks surrounding each SOAP zone
7 compared to the same trends citywide.

8 G. City annual reporting and recommendations. The Office of the Inspector General
9 (OIG) and/or an independent, academically based research organization engaged by OIG shall
10 review implementation of this Section 12A.10.040. A preliminary report shall be provided to the
11 Council by June 30, 2026. The following data, or an explanation of why the data is unavailable,
12 and written recommendations shall be provided by the OIG to the Council by December 31,
13 2026, and at least annually by December 31 until 2030:

14 1. The number of 911 calls about prostitution loitering on a quarterly basis
15 (including baseline years of 2019-2023 and the first half of 2024);

16 2. The number of documented contacts between police officers, including
17 community service officers, and individuals encountered during enforcement of the crimes
18 described in subsection 12A.10.040.A;

19 3. The number of attempts by police officers, including community service
20 officers, to contact and coordinate efforts for diversion, referral to social services, safe house
21 placement, and other alternatives to booking as described in subsection 12A.10.040.D;

22 4. Data describing the number of individuals who were referred to diversion
23 services, broken out by type of service and provider;

1 5. The numbers of each type of arrests for the crimes described in subsection
2 12A.10.040.A, with arrests for prostitution loitering as a buyer disaggregated from arrests for
3 prostitution loitering as a seller;

4 6. The number of individuals transported for booking at jail and of that number:
5 the name of the jail, the number of individuals who are booked into jail, the number of
6 individuals the jail did not accept, the number of individuals transported to a medical facility;

7 7. The number of individuals released without booking into jail or being
8 transported to a medical facility;

9 8. The number of individuals administratively booked;

10 9. The number of prostitution and prostitution loitering cases referred to the City
11 Attorney's Office for prosecution, with referrals for prostitution loitering as a buyer
12 disaggregated from referrals for prostitution loitering as a seller;

13 10. The number of referred cases dismissed before or during trial, including pre-
14 filing diversion, with dismissals of cases for prostitution loitering as a buyer disaggregated from
15 dismissals of cases for prostitution loitering as a seller;

16 11. The reasons for dismissal of referred cases;

17 12. The results of any interviews of SPD personnel with experience in the field
18 implementing this Section 12A.10.040 and their suggestions, if any, for improving the law or
19 related policies; and

20 13. Any other information deemed by OIG as helpful for the purpose of review
21 required by this subsection 12A.10.040.E or providing written recommendations. OIG will work
22 with SPD to determine reporting requirements and periodicity.

1 H. Based on officer availability, location, and deployment limitations, SPD shall seek to
2 prioritize use of officers who have received mandatory training on interacting with victims of
3 commercial sexual exploitation when enforcing the crimes described in subsection
4 12A.10.040.A.

5 I. This Section 12A.10.040 is enacted as an exercise of the police power of the City of
6 Seattle to protect the public peace, health, safety, and welfare, and its provisions shall be
7 liberally construed to accomplish those purposes. The express purpose of this legislation is to
8 promote the health, safety, and welfare of the general public, and not to create or otherwise
9 establish or designate any particular class or group of persons who will or should be especially
10 protected or benefitted by the terms of this legislation. The specific intent of this legislation is to
11 provide guidance to police officers enforcing the crimes described in subsection 12A.10.040.A
12 of the Seattle Municipal Code and increase public safety. No provision or term used in this
13 legislation is intended to impose any duty whatsoever on the City, or any of its officers or
14 employees.

15 Section 4. A new Chapter 12A.11 is added to the Seattle Municipal Code as follows:

16 **Chapter 12A.11 STAY OUT OF AREA OF PROSTITUTION ZONES**

17 **12A.11.010 Definitions**

18 As used in this Chapter 12A.11:

19 “Prohibited area” means, for a court order issued under this Chapter 12A.11, an area in
20 which a defendant has been directed to not enter.

21 “SOAP” means Stay Out of Area of Prostitution.

1 “SOAP order” means a court order issued under this Chapter 12A.11 that specifically
2 orders, as a condition of pretrial release and/or condition of sentence, that the defendant stay out
3 of one or more SOAP zones.

4 “SOAP zone” means a zone established under this Chapter 12A.11 due to a high level of
5 illegal prostitution in that area and/or criminal activity with a nexus to prostitution as identified
6 in subsection 12A.11.020.B.

7 **12A.11.020 Issuance of order**

8 A. A judge or judge pro tempore of the Seattle Municipal Court may issue a SOAP order
9 to anyone charged with, or convicted of, any violation of prostitution-related crimes under
10 Sections 12A.10.010 (as applicable to a buyer), 12A.10.030, or 12A.10.060 or RCW 9A.88.110
11 (adopted by reference in 12A.09.020) occurring in a designated SOAP zone, either as a condition
12 of pretrial release pursuant to CrRLJ 3.2 or as a condition of sentence.

13 B. A judge or judge pro tempore of the Seattle Municipal Court may also issue a SOAP
14 order to anyone charged with, or convicted of, a crime occurring in a designated SOAP zone in
15 which the court finds a nexus between the offense and prostitution-related crimes under Sections
16 12A.10.010, 12A.10.020, 12A.10.030, 12A10.060, or RCW 9A.88.110 (adopted by reference in
17 12A.09.020) either as a condition of pretrial release pursuant to CrRLJ 3.2 or as a condition of
18 sentence.

19 C. Any SOAP order shall describe the prohibited SOAP zone determined by the court
20 and shall conspicuously state: “WARNING: Violation of this order is a gross misdemeanor
21 subject to a maximum penalty of 364 days in jail and/or a \$5,000 fine. A person found in
22 violation of this order is subject to arrest under Seattle Municipal Code Chapter 12A.11.”

1 D. Nothing in this Section 12A.11.020 shall be construed as precluding the court from
2 issuing an order under this Chapter 12A.11 that is not specifically a SOAP order.

3 **12A.11.030 Violation of order**

4 A. If a police officer has probable cause to believe that a person is subject to an order
5 issued under this Chapter 12A.11, and that a willful violation of that order is occurring in the
6 officer's presence, the officer may arrest that person without a warrant or other process.

7 B. A person who knowingly violates the terms of a SOAP order by entering a prohibited
8 area when the order is in effect is guilty of a gross misdemeanor.

9 C. Nothing in any provision of this Chapter 12A.11 related to SOAP orders shall prohibit
10 a person from transiting through a SOAP zone on public transportation, as long as the person
11 does not enter or exit the public transportation in the SOAP zone except for the purposes set
12 forth in subsection 12A.11.030.D.

13 D. Nothing in any provision of this Chapter 12A.11 related to SOAP orders shall be
14 construed as prohibiting a person subject to a SOAP order from participating in a scheduled
15 court hearing, attending a scheduled meeting with legal counsel within a prohibited area, or
16 attending a court-ordered services appointment during standard business hours within the
17 prohibited area.

18 **12A.11.040 Modification and termination of order**

19 A. Upon request for modification or termination of any order issued under this Chapter
20 12A.11, the court shall consider the requested modification or termination by allowing for a
21 process by which the person subject to the order can provide relevant testimony and other
22 evidence in support of the request.

1 B. Unless otherwise ordered by the court, a SOAP order issued under this Chapter
2 12A.11 as a condition of sentence shall terminate two years from the date of issuance. SOAP
3 orders issued as pretrial conditions of release shall terminate upon dismissal of the criminal
4 charge.

5 **12A.11.050 Creation, evaluation, modification, and termination of SOAP zone**

6 A. SOAP zones may be created, modified, or terminated by ordinance.

7 B. The geographic boundaries of SOAP zones shall be narrowly tailored to encompass
8 areas of significant prostitution activity and/or criminal activity with a nexus to prostitution as
9 identified in subsection 12A.11.010.B. Unless otherwise specified, SOAP zones shall include
10 both sides of the streets, including sidewalks, that demarcate the geographic perimeter of a
11 particular SOAP zone.

12 C. This Chapter 12A.11 and the effect of its application shall be reviewed at least every
13 two years by the City Council. For each year, the Seattle Police Department, with the assistance
14 of the City Attorney’s Office, shall publish a report no later than the end of the first quarter of the
15 following year that provides the following information:

- 16 1. How many SOAP orders were issued for each SOAP zone;
- 17 2. How many arrests were made for violating the orders in each SOAP zone;
- 18 3. Demographic information on those receiving orders and/or violating orders;
- 19 4. Analysis of prostitution-related crimes in SOAP zones, including year-over-
20 year statistics of each prostitution crime and whether dispersion of illegal prostitution occurred in
21 surrounding areas.

22 This report shall be provided to the City Clerk and the City Council and published on the
23 Seattle Police Department and City Attorney’s Office websites.

1 D. SOAP Zone 1

2 Due to high levels of significant prostitution activity and prostitution-related violent
3 crime, SOAP Zone 1 (illustrated by Map A for 12A.11.050) is established as the area in north
4 Seattle generally bordered on the north by N. 145th Street, on the south by N. 85th Street, on the
5 east by Stone Avenue N., and on the west by Fremont Avenue N, including the area within the
6 boundaries described below:

- 7 • Beginning at the intersection of N 145th Street and Fremont Avenue N, proceed east
8 along the centerline of N 145th Street to Stone Avenue N;
- 9 • Proceed south along the east side of Stone Avenue N to N 137th Street;
- 10 • Proceed east on N 137th Street to the northeast corner of parcel 1926049230;
- 11 • Proceed south along the eastern boundary of parcel 1926049230;
- 12 • Proceed west along the south boundary of parcel 1926049230 to the intersection of N
13 135th Street and Stone Avenue N;
- 14 • Proceed south along the east side of Stone Avenue N to N 125th Street;
- 15 • Proceed south along the east side of the Stone Avenue N right-of-way between N
16 125th Street and N 115th Street;
- 17 • Proceed south from the east side of Stone Avenue N at N 115th Street across parcel
18 3026049021 to the east side of the Stone Avenue N right-of-way at N 110th Street;
- 19 • Proceed south along the east side of Stone Avenue N to the north side of the
20 intersection of Stone Avenue N with N 90th Street;
- 21 • Proceed east along the north side of N 90th Street east to the east side of Stone
22 Avenue N as it extends south of N 90th Street;

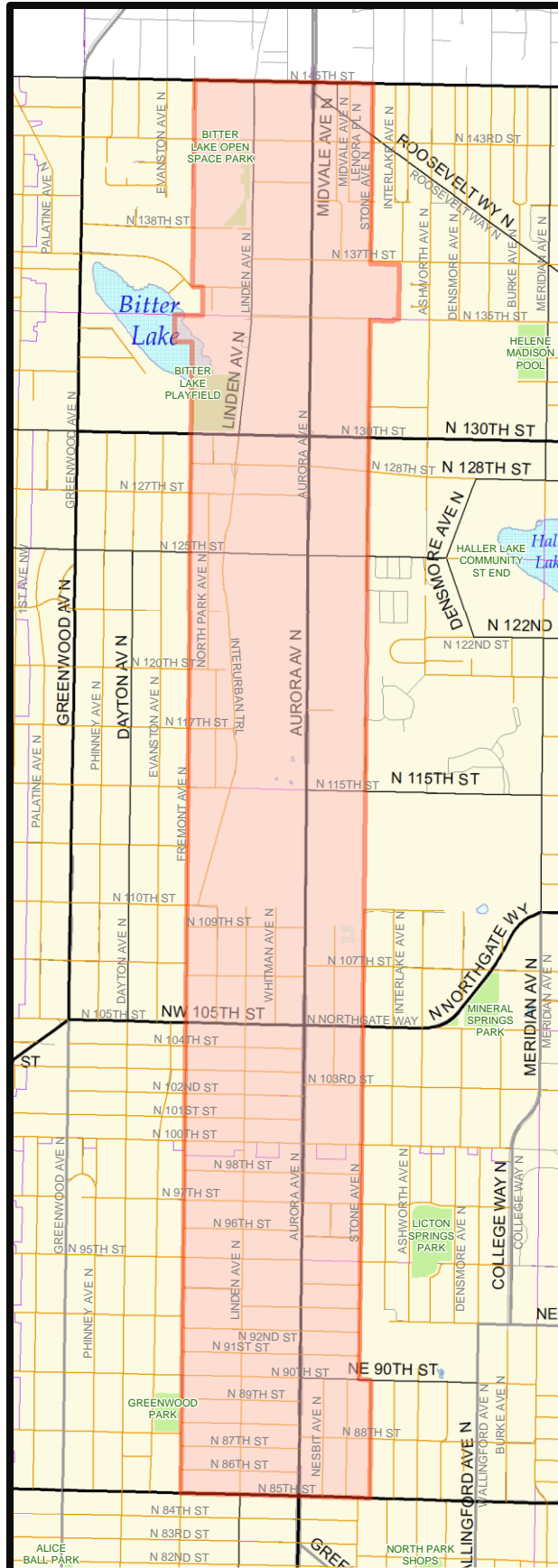
- 1 • Proceed south along the east side of Stone Avenue N south to the south side of N 85th
- 2 Street;
- 3 • Proceed west along the south side of N 85th Street to the west side of Fremont
- 4 Avenue N;
- 5 • Proceed north along the west side of Fremont Avenue N to the north side of N 130th
- 6 Street;
- 7 • Proceed north along the west side of parcels 1926049336, 0832200000, 1926049347,
- 8 and 083100TRCT;
- 9 • Proceed west along the north side of parcel 083100TRCT to the west side of the alley
- 10 located between North Park Avenue N and Wingard Court N;
- 11 • Proceed north along the west side of the alley north to N 137th Street;
- 12 • Proceed west along N 137th Street to the southwest corner of parcel 0164000299;
- 13 • Proceed north along the west side of parcels 0164000299, 0164000291, and
- 14 0164000242 to the northwest corner of parcel 0164000242 where it meets N 138th
- 15 Street ;
- 16 • Proceed across N 138th Street to the southwest corner of parcel 1926049009;
- 17 • Proceed north along the west side of parcel 1926049009 to the northwest corner of
- 18 parcel 1926049009;
- 19 • Proceed across N 143rd Street to the southeast corner of parcel 1926049310;
- 20 • Proceed north along the east side of parcels 1926049310 and 1926049302;
- 21 • Proceed west along the north side of parcel 1926049302 to the west side of the
- 22 Fremont Avenue N; and

- 1 • Proceed north along the west side of Fremont Avenue N to the intersection with N
- 2 145th Street.

Map A for 12A.11.050

SOAP Zone 1

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1 Section 5. The Human Services Department, in partnership with the City Innovation and
2 Performance unit, is requested to develop a proposal and recommendations for a new program
3 that would assist survivors of commercial sexual exploitation in vacating prostitution-related
4 convictions from their records and/or clearing arrest history for such charges. The proposal
5 should describe the estimated annualized staffing level required to support the proposed program
6 and state where the program should be housed, providing a rationale for that recommendation.
7 The proposal should also estimate the annual budget required to support the program, breaking
8 out personnel costs from non-personnel costs, and it should provide a high-level rationale for this
9 estimate. The report should be provided to the City Council by August 31, 2025.

10 Section 6. It is the intent of the Council that a phased evaluation of this ordinance be
11 conducted by the Office of City Auditor (City Auditor).

12 A. At a minimum, this evaluation shall consist of: (1) a scoping exercise, to be initiated
13 prior to the ordinance’s implementation date, to determine what evaluative dimensions not
14 referenced in Seattle Municipal Code subsection 12A.10.040.E (City annual reporting and
15 recommendations) would best contribute to an understanding of the ordinance’s impacts and can
16 be accomplished by the City Auditor with existing resources; (2) identification of evaluative
17 dimensions that would enhance an understanding of the ordinance’s impacts and would require
18 incremental resources; (3) identification of potential implementation challenges and strategies
19 that could mitigate them; (4) an evaluation of the implementation process; and (5) an impact
20 evaluation consistent with the dimensions identified in the scoping exercise described in this
21 subsection.

22 B. The Council and the City Auditor shall collaboratively identify target completion dates
23 for each of the deliverables required as components of the evaluation.

1 C. The City Auditor’s evaluation of the implementation process and the evaluation of the
2 ordinance’s impact (“impact evaluation”) will require access to the data and analysis referenced
3 in Seattle Municipal Code subsection 12A.10.040.E (City annual reporting and
4 recommendations). To the extent that the City Auditor is not provided access to these products or
5 that the products as delivered differ from their descriptions in this ordinance, the City Auditor
6 may be unable to complete the requested deliverables.

7 D. The City Auditor should consider including, in the impact evaluation, such dimensions
8 as:

9 1. Disposition, at the King County Jail and any other contracted correctional
10 facilities, of those convicted of the crimes listed in Section 12A.11.020;

11 2. For those receiving SOAP orders, a comprehensive outcomes analysis
12 including a racial and socioeconomic equity component;

13 3. Community response to the establishment of SOAP zones and to any dispersal
14 of activity related to the crimes listed in Section 12A.11.020 out of any SOAP zone into other
15 areas of Seattle;

16 4. The degree to which medical, social, and legal service providers can
17 substantiate that the existence, and specific boundaries of, SOAP zones has been a barrier to the
18 receipt of services for their clients with active SOAP orders, including clients’ ability to access
19 public defenders and other attorneys;

20 5. Opportunities to confirm, refute, or refine any findings or recommendations
21 from relevant audits previously completed by the City Auditor;

22 6. Unintended consequences of this ordinance;

1 7. Efficacy of the ordinance in disrupting commercial sexual exploitation,
2 focusing on commercial sexual exploitation in SOAP Zone 1; and

3 8. The efficacy of diversion, referral to social services, safe house placement, and
4 other alternatives to booking, and an analysis of what resources and opportunities may help those
5 receiving these resources.

6 Section 7. The provisions of this ordinance are declared to be separate and severable. The
7 invalidity of any clause, sentence, paragraph, subdivision, section, or portion of this ordinance,
8 or the invalidity of its application to any person or circumstance, does not affect the validity of
9 the remainder of this ordinance or the validity of its application to other persons or
10 circumstances.

1 Section 8. This ordinance shall take effect as provided by Seattle Municipal Code
2 Sections 1.04.020 and 1.04.070.

3 Passed by the City Council the _____ day of _____, 2024,
4 and signed by me in open session in authentication of its passage this _____ day of
5 _____, 2024.

6 _____
7 President _____ of the City Council

Approved / returned unsigned / vetoed this _____ day of _____, 2024.

8 _____
9 Bruce A. Harrell, Mayor

10 Filed by me this _____ day of _____, 2024.

11 _____
12 Scheereen Dedman, City Clerk

13 (Seal)