

Legislative Department Seattle City Council Memorandum

Date:	February 27, 2015
То:	Mike O'Brien, Chair Tim Burgess, Vice Chair Nick Licata, Member Planning Land Use and Sustainability (PLUS) Committee
From:	Ketil Freeman, Council Central Staff
Subject:	Council Bill (C.B.) 118311 – Shoreline Master Program Update

# Background

The Shoreline Management Act (SMA) was enacted in 1972 and establishes three policy focus areas: 1) preservation of the shoreline for preferred uses, such as water-dependent and water-related commercial and industrial uses; 2) environmental protection; and 3) public access to the shoreline. Jurisdictions containing state shorelines are required to adopt and periodically update Shoreline Master Programs (SMPs) to implement the policies of the SMA. Seattle last updated its SMP in 1987.

# Legislative History

In January 2013, the Council passed <u>Ordinance 124105</u>, which was an initial step in updating the City's SMP. Local SMPs are subject to review and approval by the Department of Ecology (DOE). DOE accepted the City's SMP update for review in August 2013. In February 2014, the state legislature amended the SMA to clarify the regulatory status of existing floating on-water residences.<sup>1</sup> Specifically, RCW 90.58.270 now provides:

(6)(a) A floating on-water residence legally established prior to July 1, 2014, must be considered a conforming use and accommodated through reasonable shoreline master program regulations, permit conditions, or mitigation that will not effectively preclude maintenance, repair, replacement, and remodeling of existing floating on-water residences and their moorages by rendering these actions impracticable.

(b) For the purpose of this subsection, "floating on-water residence" means any floating structure other than a floating home, as defined under subsection (5) of this section, that: (i) is designed or used primarily as a residence on the water and has detachable utilities; and (ii) whose owner or primary occupant has held an ownership interest in space in a marina, or has held a lease or sublease to use space in a marina, since a date prior to July 1, 2014.

In May 2014, DOE issued <u>findings and conclusions</u> and a conditional approval of the City's SMP. The conditional approval includes <u>required changes</u> and <u>recommended changes</u>. Required changes include amendments related to floating on-water residences. If a jurisdiction accepts required changes, the SMP is approved by DOE. A jurisdiction may propose alternatives to the required changes. If, after review,

<sup>&</sup>lt;sup>1</sup> Engrossed Substitute Senate Bill 6450.

DOE determines that the alternatives are consistent with the purpose and intent of the required changes and the SMA, the SMP is approved. If the alternatives are determined not to be consistent with the purpose and intent and the SMA, the SMP may be rejected.<sup>2</sup>

In January 2015, the Mayor submitted and the Council introduced Council Bill (C.B.) 118311, which responds to DOE's conditional approval and includes alternatives to the required and recommended changes primarily related to floating home regulation. The Planning Land Use and Sustainability Committee (PLUS) will hold a hearing on C.B. 118311 on March 3, 2015 at 2:00 p.m.

# Living in Floating Structures

The SMA prohibits new residential uses over water, unless there is a compelling reason that promotes SMA policies. For the purposes of the SMP, other than live-aboard vessels, there are three types of floating structures that can be used as dwelling units: floating homes, house barges, and floating on-water residences.

- 1. "Floating home" means a structure designed as a dwelling unit constructed on a float that is moored, anchored or otherwise usually secured in waters, and is not a vessel, even though it may be capable of being towed.<sup>3</sup> There are approximately 480 floating homes in the City's Shorelines
- 2. "House barge" means a vessel that is designed or used as a place of residence without a means of self-propulsion and steering equipment or capability.<sup>4</sup> There are 34 registered house barges in the City's shorelines.
- 3. "Floating on-water residence" means any floating structure, other than a floating home, that is designed or used primarily as a residence, has detachable utilities, and is the subject of a lease or sublease at a marina, or whose owner has an ownership interest in a marina, as of July 1, 2014. See RCW 90.58.270. For the purpose of this definition, a structure will be considered "designed primarily as a residence" if it contains a dwelling unit.<sup>5</sup> There are approximately 115 structures in the City's shorelines that may qualify as floating on-water residences.

All three types of floating structures share a similar regulatory status. Specifically, their history is acknowledged and they are allowed to be maintained. However, development regulations generally limit proliferation or expansion.

The Lake Union Live-aboard Association (LULA) is an organization which includes house barge owners, floating on-water residence owners, and marina owners and operators who provide moorage for house barges and floating on-water residences primarily in Lake Union, the Ship Canal and Portage Bay. LULA actively participated in the Council process for Ordinance 124105 and a facilitated stakeholder process that followed passage of the ordinance.

This memorandum discusses a slate of amendments to C.B. 118311 proposed by LULA. Other potential amendments may be identified in the public hearing or through Council discussion. <u>Review of LULA's</u> proposed amendments is preliminary only. Additional analyses will be required to determine whether proposed amendments are consistent with DOE's conditional approval and the SMA.

<sup>&</sup>lt;sup>2</sup> RCW 90.58.090.

<sup>&</sup>lt;sup>3</sup> Ordinance 124105 at 23.60A.912.

<sup>&</sup>lt;sup>4</sup> C.B. 118311 at 23.60A.916.

<sup>&</sup>lt;sup>5</sup> C.B. 118311 at 23.60A.912.

Development Standard Category	Specific Development Standard	Amendments Suggested by the Lake Union Live-aboard AssociationSuggested LULA amendments shown in red.	
Category1. Addition Of House Barges To The List Of Over Water Uses That Can Be Approved.		<ul> <li>23.60A.090 Identification of principal and accessory uses <ul> <li>A. In all shoreline environments all uses on waterfront lots are prohibited over water as a principal or accessory use unless the use is allowed or allowed as a special use, a shoreline conditional use, or a Council conditional use in the shoreline environment where the use is proposed and the use is: <ul> <li>***</li> <li>3. Floating home moorages, floating homes, house barges, and floating on-water residences authorized under Section 23.60A.202, 23.60A.204, and 23.60A.203; or</li> <li>***</li> </ul> </li> </ul></li></ul>	LULA proposes to amend the uses that may be allowed own because house barges are de Vessels, in and of themselved Specifically, as proposed, he as a place of residence with equipment or capability." <sup>6</sup> Nonetheless, inclusion of he one of the few ways residen regulated similarly to floating Proposed amendments are un consistent with DOE's cond
2. Delegation To The DPD Director To Promulgate Best Management Practices (BMPs).		<ul> <li>23.60A.155 Best management practices for over-water uses and structures         <ul> <li>***</li> <li>B. The Director by Director's Rule may establish alternative best management practices to implement the requirements of Section 23.60A.155 or may add or clarify best management practices to minimize impacts on the aquatic environment based on the science and technical information described in WAC 173-26-201(2)(a) and consistent with RCW 90.58.270(5) and 90.58.270(6). The Director shall consult with the Floating Homes Association, Lake Union Liveaboard Association, and affected stakeholders concerning interpretation and enforcement of best management practices when adopting a rule.</li> <li>***</li> </ul> </li> <li>23.60A.187 Standards for piers and floats and overwater structures         <ul> <li>***</li> <li>B. Owners of piers and floats shall require moorage users at residential or non-residential moorage to use best management practices set out in Section 23.60A.155 to minimize impacts on the aquatic environment. The Director may establish appropriate best management practices to implement the requirements of this subsection 23.60A.187. B by Director's Rule. (( The best management practices include the following.))</li> </ul></li></ul>	LULA proposes to amend the delegating broad authority to Management Practices (BM Like most department direct Development (DPD) is auth Municipal Code and to estal delegation provided by ordin notice and comment require The definition of BMPs in the the SMP defines BMPs as " results superior to those ach minimize and reduce the im rule promulgated by the Dir SMP requires consultation of The Council could choose to process may not by desirable Proposed amendments are u consistent with DOE's cond

<sup>6</sup> C.B. 118311 at 23.60A.916.

<sup>7</sup> <u>Seattle Municipal Code (SMC) Section 3.06.040</u>.

<sup>8</sup> <u>SMC Ch. 3.02</u>.

<sup>9</sup> C.B. 118311 at 23.60A.904.

#### Discussion

I the bill to add house barges to the list of residential over water. Arguably this change is not needed defined as "vessels" for the purposes of the SMP. lves, are generally not regulated as uses or structures.

house barge "means a *vessel* that is designed or used thout a means of self-propulsion and steering

house barges may be a useful clarification as they are ential uses may exist over water and are generally ting homes and floating on-water residences.

under review by staff to determine whether they are additional approval and the SMA.

the SMP to strike language that is interpreted as to the DPD Director to promulgate Best MPs).

ectors, the director of the Department of Planning and athorized to promulgate rules interpreting the Seattle tablish standards consistent with the scope of dinance.<sup>7</sup> Director's Rules are promulgated subject to irements in the City's Administrative Code.<sup>8</sup>

n the SMP limits the scope of delegation. Specifically, s "actions or techniques that have consistently shown chieved with other means and that are taken to avoid, impacts to habitat ecological functions."<sup>9</sup> Thus, any Director must be consistent with that definition. The n with LULA for BMP rulemaking.

e to establish BMPs by ordinance. However, such a ble for reasons of legislative efficiency.

under review by staff to determine whether they are additional approval and the SMA.

Standard Water Quality-	Suggested LULA amendments shown in red. * * * 23.60A.200 Standards for marinas, commercial and recreational	
	23.60.4.200 Standards for marinas, commercial and recreational	
related Standards	<ul> <li>***</li> <li>B. General standards. When new marinas are established or when substantial development occurs at an existing marina the following development standards apply: <ul> <li>***</li> <li>2. 3—))Marinas shall be operated and managed in a manner to preserve water quality pursuant to</li> </ul> </li> <li>Title 22, subchapter VIII, Stormwater Code, and to protect the public health. The Director shall adopt a rule establishing model BMPs based on Department of Ecology's Resource Manual for Pollution Prevention in Marinas May 1998, Revised 2009 Publication #9811 as a minimum standard. <ul> <li>***</li> <li><u>4</u>((5)). Marinas shall provide restrooms connected to the sewer system for use by any patron of the marina facility. At a minimum, the facilities are required to include one toilet and one washbasin. The Director may shall determine the need for reasonable additional facilities to serve provide reasonable hygiene based on the number of slips, percentage of live-aboard and floating on-water residences slips, and the number of transient moorage slips within the marina. <ul> <li><u>5</u>((6)). Marinas having either more than 3,500 linear feet of moorage or slips large enough to accommodate vessels and floating on-water residences larger than 20 feet in length shall provide a sewage pump-out facility or the best available method of disposing of sewage wastes. <ul> <li>***</li> </ul> </li> <li>F. Commercial and recreational marinas may provide moorage for vessels used as live- aboard vessels and floating on-water residences of reasonable hygiene development standards in subsections 23.60A.200.A through 23.60A.200.D: <ul> <li>***</li> <li>2. The marina provides shower facilities connected to a sanitary sewer that are reasonably adequate to serve provide good hygiene for the live-aboard residents and floating on-water residences to a sanitary sewer that are reasonably adequate to serve provide good hygiene for the live-aboard residents and floating on-water residences in the number of the serve) the</li> </ul></li></ul></li></ul></li></ul>	The SMP establishes water- marinas or marinas that und development" is a term of a development which has a de Normal maintenance, inclue structures is not considered LULA considers some prop- vague and has concerns about Proposed amendments are un consistent with DOE's cond DPD has confirmed that, for services, such as those that available method for dispos
		Title 22, subchapter VIII, Stormwater Code, and to protect the public health. The Director shall adopt a rule establishing model BMPs based on Department of Ecology's Resource Manual for Pollution Prevention in Marinas May 1998, Revised 2009 Publication #9811 as a minimum standard.         ***       4((5)). Marinas shall provide restrooms connected to the sewer system for use by any patron of the marina facility. At a minimum, the facilities are required to include one toilet and one washbasin. The Director may shall determine the need for reasonable additional facilities to serve provide reasonable hygiene based on the number of slips, percentage of live-aboard and floating on-water residences slips, and the number of transient moorage slips within the marina.         §((6)). Marinas having either more than 3,500 linear feet of moorage or slips large enough to accommodate vessels and floating on-water residences larger than 20 feet in length shall provide a sewage pump-out facility or the best available method of disposing of sewage wastes.         ***         F. Commercial and recreational marinas may provide moorage for vessels used as live- aboard vessels and floating on-water residences if the marina meets the following standards, in addition to the general development standards in subsections 23.60A.200.A through 23.60A.200.D:         ***         2. The marina provides shower facilities connected to a sanitary sewer that are reasonably adequate

<sup>&</sup>lt;sup>10</sup> Ord. 124150 at Section 23.60A.020.

er-quality related development standards for new indergo substantial development. "Substantial f art of the SMA and generally refers to new a dollar value of approximately \$6,400 or more. luding in some circumstances replacement, of existing ed substantial development.<sup>10</sup>

oposed water-quality related development standards bout the cost to marina owners of compliance.

e under review by staff to determine whether they are nditional approval and the SMA.

for the highlighted language, mobile sewage pump-out at currently operate in Seattle, are considered the best posing of sewage from floating on-water residences.

Development Standard Category	Specific Development Standard	Amendments Suggested by the Lake Union Live-aboard Association Suggested LULA amendments shown in red.	
	<ul> <li>b. Location of Moorages in Marinas</li> <li>c. House Barges, Floating Or water Residences, and Commercia Marinas</li> </ul>	existing marina the following development standards apply:         *** <u>6((7))</u> . In Lake Washington and the Puget Sound overwater projections, boat lifts, and areas used for vessel and floating on-water residence moorage shall be located a minimum distance of 30 feet waterward from the OHW mark or in a minimum water depth of 8 feet, whichever is less to the extent reasonable. In Lake Union and Portage Bay overwater projections, boat lifts, and areas used for vessel and floating on-water residence moorage shall be located a minimum distance of 15 feet waterward from the OHW mark or in a minimum water depth of 8 feet, whichever is less to the extent reasonable.         ***         F. Commercial and recreational marinas may provide moorage for vessels used as live- aboard vessels and floating on-water residences if the marina meets the following standards, in addition to the general development standards in subsections 23.60A.200.A through 23.60A.200.D:         1. The live-aboard ((vessel-))is the type of vessel-or floating on-water residence allowed to be	<ul> <li>To ensure no net loss of ecorequires that moorages in medevelopment be located a condepth of water.</li> <li>These standards are especial Portage Bay because the ecosignificantly impaired.</li> <li>LULA is concerned that ow moorages available for hou The potential for amendment determine whether they courand the SMA.</li> <li>LULA proposes to clarify corrected and the SMA.</li> <li>LULA proposes to clarify corrected and the SMA.</li> <li>LULA proposes to clarify corrected and the SMA.</li> <li>Proposed amendments are a consistent with DOE's condemanding to the second second</li></ul>
4. Standards Applicable To Floating On- Water Residences	a. Other uses on Floating On-water Residences	A. Uses	LULA proposes to strike lat structures containing dwelli occupations, like a law offic shoreline environment prov uses. Preservation of the shorelin Allowing non-water depend existing floating residential The proposed amendment is the amendment would not b SMA.

ecological function, such as fish passage, the SMP new marinas or marinas that undergo substantial a certain distance from the shore or in a minimum

cially important in the Ship Canal, Lake Union, and ecological function of reaches in those waterbodies is

over time such limitations would reduce the number of buse barges and floating on-water residences.

nents to these standards are under review by staff to ould be consistent with DOE's conditional approval

v development standards applicable to commercial and provide moorage for house barges or floating on-water

house barges are defined as a type of vessel for the onsequently, the proposed amendment may not be

e under review by staff to determine whether they are nditional approval and the SMA.

language that would limit the ability of floating elling units to have other uses, such as accessory home fice. LULA argues that use regulations for each ovide sufficient limitations on allowable over water

ine for water-dependent uses is an SMA goal. indent uses, even accessory uses, to be located on al structures would thwart that goal.

t is under review by staff. However, it is likely that t be consistent with DOE's conditional approval or the

Development	Specific	Amendments Suggested by the Lake Union Live-aboard Association	
Standard Catagory	Development	Suggested LULA amendments shown in red.	
Category	Standardb.Establishin g Use as a Floating On-water 	B. For purposes of this Chapter 23.60A, a floating on-water residence is allowed only if it: 1. Was legally established as a floating on-water residence prior to July 1, 2014; to be legally established it must have been designed or used primarily as a dwelling unit within Washington State the City prior to July 1, 2014. 2. Was moored pursuant to a lease or ownership interest at a marina, as defined by Section 23.60A.926, within Washington State the City prior to July 1, 2014. ***	RCW 90.58.270 categorized conforming uses for the put statewide regulatory framew structure can only be legally standards applicable to such The proposed amendments the amendment to establish residences legally establish consistent with DOE's cond Other amendments propose used primarily" are likely c SMA.
	c. Railings	C. Maintenance and repair, remodeling, relocation, expansion, rebuilding, and replacement 1. Floating on-water residences legally established pursuant to subsection 23.60A.203.D are regulated as a conforming use, and relocation, repair and maintenance, remodeling, expansion, and replacement are allowed subject to the following standards:	LULA proposes to clarify the spaces and not just around end The proposed amendment is consistent with DOE's conc
	d. Relocation	C. Maintenance and repair, remodeling, relocation, expansion, rebuilding, and replacement 1. Floating on-water residences legally established pursuant to subsection 23.60A.203.D are regulated as a conforming use, and relocation, repair and maintenance, remodeling, expansion, and replacement are allowed subject to the following standards:	The SMP establishes floatin moorages within the City pro- LULA proposes to add lang not be a violation of the SM residence's legal status. The City's interest is in ensi- floating on-water residences verification system that allow established floating on-water by modifying LULA's prop- Failure to update re- that is subject to the

zes legally established floating on water residences as purposes of the SMA. Because there is not an existing nework for floating on-water residences, an existing ally established if it meets local development ach structures prior to July 1, 2014.

ts are under review by staff. However, it is likely that sh use in the City for existing floating on-water shed elsewhere in Washington State would not be onditional approval or the SMA.

sed by LULA, such as the addition of "designed or consistent with DOE's conditional approval and the

*t* that open railings may be added to existing exterior d existing exterior spaces.

t is under review by staff. However, it is likely nditional approval and the SMA.

ting on-water residences can relocate to other provided that they update DPD.

Inguage clarifying that failure to update DPD would SMP that would jeopardize a floating on-water

nsuring that there is not a proliferation of new, illegal ces. That interest is accomplished by having a llows the City to track the location of legally ater residences. That interest could be accomplished roposed amendment as follows:

relocation is <del>not</del> a violation of this Chapter 23.60A the enforcement process in Chapter 23.90 <del>and</del> <u>but</u> does

Development	Specific	Amendments Suggested by the Lake Union Live-aboard Association	
Standard Category	Development Standard	Suggested LULA amendments shown in red.	
			not forfeit the owne
			Such an amendment would of floating on-water residen verification would not impa
			Proposed amendments are u consistent with DOE's cond
	e. Verification	D. Verification of a floating on-water residence	The SMP establishes a verif
		1. Each floating on-water residence shall be verified by the Director, and the owner shall pay a one-	water residences. The prop be about \$100, and issuance
		time fee to receive a verification number plate. The fee shall be established by the Director to recover the reasonable	water residence. Verification
		costs of the program for issuing a verification number plates. Owners of a floating on-water residence allowed	be transferable to new owne
		pursuant to subsection 23.60A.203.B may apply to the Director for verification or may wait until the Director asks for	Among other things, LULA
		verification information. If a floating on-water residence is not verified, the Director may require the owner to submit	proposes that owners be allo provided that some minimu
		verification information and pay the required fee.	<b>^</b>
		2. Verification shall constitute legal establishment of a floating on-water residence pursuant to the	A verification system is nec residences do not proliferate
		requirements of subsection 23.60A.203.B and the definition of floating on-water residence in Section 23.60A.912.	to DPD's proposed system.
		3. A house barge authorized under Section 23.60A.204 may submit verification and be regulated as a	Proposed amendments are u
		floating on-water residence rather than a house barge.	consistent with DOE's cond
		4. If an owner disputes the Director's denial of verification as a floating on-water residence, the	
		owner may appeal the Director's determination to the hearing examiner, in conformance with the hearing examiner	
		rules, within 30 days of date the Director's determination was mailed. The appeal shall be conducted de novo, and the	
		City shall have the burden of showing by a preponderance of the evidence that the decision of the Director was	
		correct. Nothing in this Section 23.60A.203 precludes the City from enforcing this code under Chapter 23.90 if there	
		is no timely appeal to the hearing examiner or following a decision of the hearing examiner upholding the City's	
		denial of floating on-water residence verification.	
		5. The owner shall display the verification number plate issued by the DPD on the pier and landward	
		side of the floating on-water residence in numbers at least 3 inches high in a location legible from the pier, or on the	
		side most commonly used for access from the pier, or if public access to the pier is not available then on a side visible	
		from the water.	
		6. Failure to verify a floating on-water residence or to correctly display a verification number plate is	

# ner's right to maintain a floating on-water residence.

ld maintain the City's interest in tracking the location lences while clarifying that the penalty for not updating apair an ownership interest.

under review by staff to determine whether they are nditional approval and the SMA.

erification system for legally established floating onoposed system includes payment of a fee, estimated to ace of a plate that must be displayed on the floating ontion legally establishes the use. Verifications would oners.

A objects to the use and display of plates and allowed to choose their own style of numbering, num legibility standard is met.

ecessary to ensure that illegal floating on-water ate. However, the Council could consider alternatives n.

under review by staff to determine whether they are nditional approval and the SMA.

	Development		Specific	Amendments Suggested by the Lake Union Live-aboard Association	
	Standard Category	Ľ	Development Standard	Suggested LULA amendments shown in red.	
	Cuttegory		Stundul u	a violation of this Chapter 23.60A that is subject to the enforcement process in Chapter 23.90 and does not forfeit the	
				owner's right to maintain a floating on-water residence.	
				7. Verification is transferable between owners but is not transferable to another floating on-water	
				residence, except for a replaced floating on-water residence as provided in subsections 23.60A.203.C.1.f and	
				23.60A.203.C.1.g.	
				* * *	
5.	Standards	a.		23.60A.204 <u>Floating structures and ((S))s</u> tandards for house barges	LULA proposes to strike la
	Applicable To House Barges		on House Barges	A. Floating structures	structures containing dwelli occupations, like a law offic
	1100000 201800		2	* * *	shoreline environment prov
				2. Locating other ((nonwater dependent))uses over water on house barges authorized under	uses.
				subsection 23.60A.204.B((on floating structures, including vessels that do not have a means of self-propulsion or	Preservation of the shorelin
				steering equipment,)) is prohibited((-unless specifically permitted on house barges or historic ships by other sections	Allowing non-water depend existing floating residential
				of this Chapter 23.60A)).	
				* * *	The proposed amendment i the amendment would not b
					SMA.
		b.	Establishing Use as a	B. For purposes of this Chapter 23.60A, house barges are only ((permitted))allowed under the following	LULA proposes to strike la been continuously used as a
			House Barge	conditions:	This requirement does not a
				1. <u>The ((H))house barge ((permits))was moored at a recreational marina in the City before July 1990.</u>	that house barges be continuous non-conforming regulatory
				<u>2.(( a.))</u> A permit for the house $barge((, which is transferable between owners but not$	non-comorning regulatory
				transferable to another house barge, has been)) was secured from the ((Department of Planning and	Proposed amendments are u
				Development))DPD verifying that the house barge existed and was used for residential purposes within the City	consistent with DOE's conc
				before July 1990((in June 1990)) and has been continuously used since that time((thereafter as provided in subsection	
				<del>23.60A.204.C.2</del> )).	
				* * *	
		c.	Verification	3. Verification	House barges were subject
				a. Each house barge must be verified by the Director, and owners shall pay a one-time fee to	DPD has records of 34 regi
				receive a verification number plate. The fee shall be established by the Director to recover the reasonable costs of the	LULA proposes that becaus
				program for issuing a verification number plates. Owners of house barges authorized by this Section 23.60A.204 may	verification process, addition objects to the use and displa
				apply to the Director for verification or may wait until the Director asks for verification information. If a house barge	choose their own style of nu standard is met.

language that would limit the ability of floating elling units to have other uses, such as accessory home ffice. LULA argues that use regulations for each ovide sufficient limitations on allowable over water

line for water-dependent uses is an SMA goal. endent uses, even accessory uses, to be located on ial structures would thwart that goal.

t is under review by staff. However, it is likely that t be consistent with DOE's conditional approval or the

language that requires that house barges must have s a residence since the use was originally established. at appear to be new. Existing SMP language requires inuously used as residences to maintain their legally ry status.

e under review by staff to determine whether they are nditional approval and the SMA.

ct to verification requirements in the early 1990s. gistrations.

ause house barges have already gone through a tional verification is not needed. Additionally, LULA play of plates and proposes that owners be allowed to numbering, provided that some minimum legibility

Development	Specific	Amendments Suggested by the Lake Union Live-aboard Association	
Standard Category	Development Standard	Suggested LULA amendments shown in red.	
		is not verified pursuant to this subsection 23.60A.204.C, the Director may require the owner to submit verification	
		information and pay the required fee.	A verification system is nec proliferate. However, the C
		b. If an owner disputes the Director's denial of verification as a house barge under this	proposed system.
		Section 23.60A.204, the owner may appeal the Director's determination to the hearing examiner, in conformance	Proposed amendments are u
		with the hearing examiner rules, within 30 days of date the Director's determination was mailed. The appeal shall be	consistent with DOE's cond
		conducted de novo, and the City shall have the burden of showing by a preponderance of the evidence that the	
		decision of the Director was correct. Nothing in this Section 23.60A.204 precludes the City from enforcing this code	
		under Chapter 23.90 if there is no timely appeal to the hearing examiner or following a decision of the hearing	
		examiner upholding the City's denial of house barge verification.	
		c. The owner of a house barge that complies with the requirements of subsections	
		23.60A.204.B.1 and 23.60A.204.B.2 may choose to have the house barge verified and regulated as a floating on-	
		water residence under Section 23.60A.203 instead of under this Section 23.60A.204.	
		d. The owner shall display the verification number plate issued by the DPD on the pier and	
		landward side of the vessel, in numbers at least 3 inches high in a location legible from the pier, or on the side most	
		commonly used for access from the pier, or if public access to the pier is not available then on a side visible from the	
		water.	
		e. Failure to verify an authorized house barge or correctly display a verification number	
		plate is a violation of this Chapter 23.60A that is subject to the enforcement process in Chapter 23.90 and does not	
		forfeit the owner's right to maintain an authorized house barge.	
		4. A house barge verification number is transferable between owners but is not transferable to	
		another house barge, except to a house barge that has been replaced as provided in subsection 23.60A.204.C.	
		* * *	
	d. Railings	C. Maintenance and repair, remodeling, relocation, expansion, rebuilding, and replacement	LULA proposes to clarify the
		1. House barges authorized under subsection 23.60A.204.B are regulated as a conforming use, and	spaces and not just around e
		maintenance, repair, remodeling, relocation, expansion, rebuilding, and replacement are allowed subject to the	The proposed amendment is
		following standards:	consistent with DOE's cond
		* * *	
		c. Open railings may be added to around existing exterior spaces and stairs to access these	
		spaces, but if the top of the railing exceeds the height limits in subsection 23.60A.204.C.1.e, the maximum height of	
μ			1

necessary to ensure that illegal house barges do not e Council could consider alternatives to DPD's

re under review by staff to determine whether they are onditional approval and the SMA.

y that open railings may be added to existing exterior d existing exterior spaces.

t is under review by staff. However, it is likely onditional approval and the SMA.

Development Standard Category	Ι	Specific Development Standard	Amendments Suggested by the Lake Union Live-aboard Association Suggested LULA amendments shown in red.	
			the railing is 36 inches.	
		D 1		× 11 . 1 11 1 1
	e.	Relocation	C. Maintenance and repair, remodeling, relocation, expansion, rebuilding, and replacement	Legally established house b provided that they update D
			1. House barges authorized under subsection 23.60A.204.B are regulated as a conforming use, and	that failure to update DPD
			maintenance, repair, remodeling, relocation, expansion, rebuilding, and replacement are allowed subject to the	jeopardize a house barge's
			following standards: * * *	The City's interest is in ens house barges. That interest
			d. Relocation is allowed, and owners should update the floating on water residence house	that allows the City to track That interest could be accord
			barge verification within 60 days. Failure to update relocation is not a violation of this Chapter 23.60A that is subject	amendment as follows:
			to the enforcement process in Chapter 23.90 and does not forfeit the owner's right to maintain a floating on-water	Failure to update re
			residence.	that is subject to the
			* * *	not forfeit the owne
				Such an amendment would
				of house barges while clarif would not impair an owners
				would not impair an owners
				Proposed amendments are u consistent with DOE's cond
6. Definitions	a.	Floating on	23.60A.912 Definitions "F"	LULA proposes to amend t
		Water	* * *	change the verb tense relate
		Residences	"Floating on-water residence" means any floating structure, other than a floating home, that is designed or	current language could be r
			used primarily as a residence, has detachable utilities, and is the subject of a lease or sublease at a marina, or whose	Proposed amendments are u
			owner has had an ownership interest in a marina, as of July 1, 2014. See RCW 90.58.270. For the purpose of this	consistent with DOE's cond
			definition, a structure will be considered "designed primarily as a residence" if it contains a dwelling unit.	
			***	
	b.	Residential	23.60A.934 Definitions "R"	LULA proposes to add hou
		use	***	of uses that are excepted from
			"Residential use,"((,)) except for vessels, house barges, and floating on-water residences containing dwelling	The proposed amendment is
			units ("live aboard use")) as defined in Section 23.60A.908.((924)) means the following uses:	are consistent with DOE's c
			Accessory dwelling unit;	
			Adult family homes;	

e barges can relocate to other moorages within the City DPD. LULA proposes to add language clarifying D would not be a violation of the SMP that would s legal status.

nsuring that there is not a proliferation of new, illegal est is accomplished by having a verification system ack the location of legally established house barges. complished by modifying LULA's proposed

relocation is <del>not</del> a violation of this Chapter 23.60A the enforcement process in Chapter 23.90 <del>and</del> <u>but</u> does ner's right to maintain a floating on-water residence.

ld maintain the City's interest in tracking the location wifying that the penalty for not updating verification ership interest.

e under review by staff to determine whether they are nditional approval and the SMA.

I the definition of floating on-water residences to ated to ownership status. Their concern is that the e read to exclude a cohort of sellers.

e under review by staff to determine whether they are nditional approval and the SMA.

buse barges and floating on-water residences to the list from the definition of residential use.

t is under review by staff to determine whether they s conditional approval and the SMA.

dependent use "Water-dependent use" means a use that cannot exist in other than a waterfront location and is dependent on the water by reason of the intrinsic nature of its operations. The following uses are included: Ferry and passenger terminals, marine construction and repair, aquaculture, cargo terminal for marine commerce or industry heat launch facilities, meaning call or reputal of large heats, tour heats, emiss shins, tug and The proposed amendment	Development	Specific	Amendments Suggested by the Lake Union Live-aboard Association	
<ul> <li>Artist's studio'dwelling:</li> <li>Artist's studio'dwelling:</li> <li>Assisted living facility:</li> <li>Caretaker's quarters;</li> <li>Congregate residences;</li> <li>Detached accessory dwelling unit;</li> <li>Floating home;</li> <li>Multifamily residences;</li> <li>Multifamily residences;</li> <li>Nursing homes; and</li> <li>Single-family dwelling units.</li> </ul> *** 23.60A.944 Definitions "W" <ul> <li>***</li> <li>Water-dependent use" means a use that cannot exist in other than a waterfront location and is dependent use sea on industry, boat launch facilities, moorage, sale or rental of large boats, four boats, cruise ships, tug and barge operations, recreation that provides physical access to the water, dimenological or oceanographic research facilities that require the use of the adjacent water for its operation. Water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water adjacent to such business. The following uses and similar uses are not water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water adjacent to such business. The following uses and similar uses are not water-dependent: offices, cating and drinking establishments, catering services, non-marine sales and service, lodging, adult care centers, religious facilities, hospitals, and residential uses on land.</li></ul>		-	Suggested LULA amendments shown in red.	
<ul> <li>Caretaker's quarters;         <ul> <li>Congregate residences;</li> <li>Detached accessory dwelling unit;</li> <li>Floating home;</li> <li>Mobile park home;</li> <li>Multifamily residences;</li> <li>Nursing homes; and</li> <li>Single-family dwelling units.</li> </ul> </li> <li>***</li> <li>C. Water-dependent use" means a use that cannot exist in other than a waterfront location and is dependent on the water by reason of the intrinsic nature of its operations. The following uses are included:             <ul> <li>Ferry and passenger terminals, marine construction and repair, aquaculture, cargo terminal for marine commerce or industry, boat launch facilities. moorage, sale or rental of large boats, cruise ships, tug and barge operations, recreation that provides physical access to the water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water dagacent to such business. The following uses and similar uses are not water-dependent: offices, eating and drinking establishments, catering services, non-marine sales and service. lodging, adult care centers, religious facilities. hospitals, and residential uses on land.</li> </ul></li></ul>			Artist's studio/dwelling;	
<ul> <li>C. Water- dependent use</li> <li>C. Water- dependent use</li> <li>Water-dependent use" means a use that cannot exist in other than a waterfront location and is dependent on the water by reason of the intrinsic nature of its operations. The following uses are included: Ferry and passenger terminals, marine construction and region occanographic research facilities that require the use of the adjacent water for its operation. Water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water adjacent to such business. The following uses and similar uses are not water-dependent: offices, cating and drinking establishments, catering services, non-marine sales and service. lodging, adult care centers, child care centers, religious facilities, hospitals, and residential uses on land.</li> </ul>			Assisted living facility;	
<ul> <li>C. Water- dependent use</li> <li>C. Water- dependent use</li> <li>23.00A.944 Definitions "W"         ***         <ul> <li>***</li> <li>ULLA proposes to clarifi uses on land. LULA not roposed addition is a re "Water-dependent use" means a use that cannot exist in other than a waterfront location and is dependent on the water by reason of the intrinsic nature of its operations. The following uses are included:</li></ul></li></ul>			Caretaker's quarters;	
<ul> <li>Floating home;</li> <li>Mobile park home;</li> <li>Mobile park home;</li> <li>Multifamily residences;</li> <li>Nursing homes; and</li> <li>Single-family dwelling units.</li> <li>***</li> </ul> C. Water-dependent use "Water-dependent use" "Water-dependent use" "Water-dependent use" "Water-dependent use" "Water-dependent use" "Water-dependent use" The proposes to clarify uses on land. LULA no proposes to clarify uses on land. LULA proposed addition is a residention that residention. The proposed addition is a residention that residention that residention that residention that residention that residention that residention. The proposed amendment are construction and repair, aquaculture, cargo terminal for marine commerce or industry, boat launch facilities, moorage, sale or rental of large boats, tour boats, cruise ships, tug and barge operations, recreation that provides physical access to the water, linmological or oceanographic research facilities that require the use of the adjacent water for its operation. Water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water adjacent to such business. The following uses and similar uses are not water-dependent: offices, eating and drinking establishments, catering services, non-marine sales and service, lodging, adult care centers, child care centers, religious facilities, hospitals, and residential uses on land.			Congregate residences;	
c. Water-dependent use       ***         c. Water-dependent use       ***         Use       23.60A.944 Definitions "W"         ***       ***         Use       ***         Use       Use         ***       "Water-dependent use" means a use that cannot exist in other than a waterfront location and is dependent on the water by reason of the intrinsic nature of its operations. The following uses are included:       LULA proposes to clarify uses on land. LULA not proposed addition is a recommendation of the water by reason of the intrinsic nature of its operations. The following uses are included:       LULA proposed addition is a recommendation of the water by reason of the intrinsic nature of its operations. The following uses are included:       The proposed addition is a recommendation of the water by reason of the intrinsic nature of its operation. Water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water adjacent to such business. The following uses and similar uses are not water-dependent: offices, eating and drinking establishments, catering services, non-marine sales and service, lodging, adult care centers, child care centers, religious facilities, hospitals, and residential uses on land.			Detached accessory dwelling unit;	
• Multifamily residences;       • Nursing homes; and       • Single-family dwelling units.       • ***         • C. Water- dependent use       2.360A.944 Definitions "W"			Floating home;	
• - Nursing homes; and       • Single-family dwelling units.       ***         • Water-dependent use       ***       ***         • Dependent       ***       ***         • Commerce or industry, boat launch facilities, moorage, sale or rental of large boats, tour boats, cruise ships, tug and barge operations, recreation that provides physical access to the water, linnological or oceanographic research facilities that require the use of the adjacent water for its operation. Water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water adjacent to such busines, hospitals, and resi			Mobile park home;	
Single-family dwelling units.       ***         c. Water- dependent use       23.60A.944 Definitions "W"         ***       "Water-dependent use" means a use that cannot exist in other than a waterfront location and is dependent on the water by reason of the intrinsic nature of its operations. The following uses are included: Ferry and passenger terminals, marine construction and repair, aquaculture, cargo terminal for marine commerce or industry, boat launch facilities, moorage, sale or rental of large boats, tour boats, cruise ships, tug and barge operations, recreation that provides physical access to the water, limnological or oceanographic research facilities that require the use of the adjacent water for its operation. Water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water adjacent to such business. The following uses and similar uses are not water-dependent: offices, eating and drinking establishments, catering services, non-marine sales and service, lodging, adult care centers, child care centers, religious facilities, hospitals, and residential uses on land.       The proposed antendments			Multifamily residences;	
c. Water-dependent use       23.60A.944 Definitions "W"       LULA proposes to clarify uses on land. LULA not proposed addition is a reduction of the water by reason of the intrinsic nature of its operations. The following uses are included:       LULA proposes to clarify uses on land. LULA not proposed addition is a reduction of the water by reason of the intrinsic nature of its operations. The following uses are included:       LULA not proposed addition is a reduction of the water by reason of the intrinsic nature of its operations. The following uses are included:       LULA not proposed addition is a reduction of the water by reason of the intrinsic nature of its operation. The following uses are included:       The proposed addition is a reduction of the water by reason of the intrinsic nature of its operation. The following uses are included:       The proposed amendment interpretation that resider not.         The proposed amendment commerce or industry, boat launch facilities, moorage, sale or rental of large boats, tour boats, cruise ships, tug and barge operations, recreation that provides physical access to the water, limnological or oceanographic research facilities that require the use of the adjacent water for its operation. Water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water adjacent to such business. The following uses and similar uses are not water-dependent: offices, eating and drinking establishments, catering services, non-marine sales and service, lodging, adult care centers, child care centers, religious facilities, hospitals, and residential uses on land.			Nursing homes; and	
c. Water- dependent use 23.60A.944 Definitions "W" *** Use 23.60A.944 Definitions "W" *** Use ULLA proposes to clarify uses on land. LULA not proposed addition is a re- clarification could potent interpretation the water by reason of the intrinsic nature of its operations. The following uses are included: Ferry and passenger terminals, marine construction and repair, aquaculture, cargo terminal for marine commerce or industry, boat launch facilities, moorage, <u>sale or rental of large boats</u> , tour boats, cruise ships, tug and barge operations, recreation that provides physical access to the water, limnological or oceanographic research facilities that require the use of the adjacent water for its operation. Water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water adjacent to such business. The following uses and similar uses are not water-dependent: offices, eating and drinking establishments, catering services, non-marine sales and service, lodging, adult care centers, child care centers, religious facilities, hospitals, and residential uses on land.			Single-family dwelling units.	
dependent       ***       use on land. LULA not proposed addition is a rescalation of the water by reason of the intrinsic nature of its operations. The following uses are included:       use on land. LULA not proposed addition is a rescalatification could potent interpretation the water by reason of the intrinsic nature of its operations. The following uses are included:       use on land. LULA not proposed addition is a rescalatification could potent interpretation the water by reason of the intrinsic nature of its operations. The following uses are included:       use on land. LULA not proposed addition is a rescalatification could potent interpretation that resider interpretation that provides physical access to the water, limnological or oceanographic research facilities that require the use of the adjacent water for its operation. Water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water adjacent to such business. The following uses and similar uses are not water-dependent: offices, eating and drinking establishments, catering services, non-marine sales and service, lodging, adult care centers, child care centers, religious facilities, hospitals, and residential uses on land.			* * *	
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"Water-dependent use" means a use that cannot exist in other than a waterfront location and is dependent on the water by reason of the intrinsic nature of its operations. The following uses are included: Ferry and passenger terminals, marine construction and repair, aquaculture, cargo terminal for marine commerce or industry, boat launch facilities, moorage, sale or rental of large boats, tour boats, cruise ships, tug and barge operations, recreation that provides physical access to the water, limnological or oceanographic research facilities that require the use of the adjacent water for its operation. Water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water adjacent to such business. The following uses and similar uses are not water-dependent: offices, eating and drinking establishments, catering services, non-marine sales and service, lodging, adult care centers, child care centers, religious facilities, hospitals, and residential uses on land.Clarification could potent interpretation that resident not.		-	* * *	proposed addition is a record
the water by reason of the intrinsic nature of its operations. The following uses are included:       not.         Ferry and passenger terminals, marine construction and repair, aquaculture, cargo terminal for marine       not.         commerce or industry, boat launch facilities, moorage, sale or rental of large boats, tour boats, cruise ships, tug and       The proposed amendmen are consistent with DOE         barge operations, recreation that provides physical access to the water, limnological or oceanographic research       The proposed amendmen are consistent with DOE         facilities that require the use of the adjacent water for its operation. Water-dependent use includes businesses that       receive or transport 50 percent or more product or material used in the business via the water adjacent to such       business. The following uses and similar uses are not water-dependent: offices, eating and drinking establishments, catering services, non-marine sales and service, lodging, adult care centers, religious facilities, hospitals, and residential uses on land.       Image: Not interval of the service is the service			"Water-dependent use" means a use that cannot exist in other than a waterfront location and is dependent on	clarification could potential
commerce or industry, boat launch facilities, moorage, <u>sale or rental of large boats</u> , tour boats, cruise ships, tug and barge operations, recreation that provides physical access to the water, limnological or oceanographic research facilities that require the use of the adjacent water for its operation. Water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water adjacent to such business. The following uses and similar uses are not water-dependent: offices, eating and drinking establishments, catering services, non-marine sales and service, lodging, adult care centers, child care centers, religious facilities, hospitals, and residential uses on land.			the water by reason of the intrinsic nature of its operations. The following uses are included:	*
commerce or industry, boat launch facilities, moorage, <u>sale or rental of large boats</u> , four boats, cruise snips, tug and barge operations, recreation that provides physical access to the water, limnological or oceanographic research facilities that require the use of the adjacent water for its operation. Water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water adjacent to such business. <u>The following uses and similar uses are not water-dependent: offices, eating and drinking establishments, catering services, non-marine sales and service, lodging, adult care centers, religious facilities, <u>hospitals, and residential uses on land</u>.</u>			Ferry and passenger terminals, marine construction and repair, aquaculture, cargo terminal for marine	
barge operations, recreation that provides physical access to the water, limnological or oceanographic research facilities that require the use of the adjacent water for its operation. Water-dependent use includes businesses that receive or transport 50 percent or more product or material used in the business via the water adjacent to such business. <u>The following uses and similar uses are not water-dependent: offices, eating and drinking establishments,</u> <u>catering services, non-marine sales and service, lodging, adult care centers, child care centers, religious facilities,</u> <u>hospitals, and residential uses on land</u> .			commerce or industry, boat launch facilities, moorage, sale or rental of large boats, tour boats, cruise ships, tug and	are consistent with DOE's of
receive or transport 50 percent or more product or material used in the business via the water adjacent to such business. <u>The following uses and similar uses are not water-dependent: offices, eating and drinking establishments,</u> <u>catering services, non-marine sales and service, lodging, adult care centers, child care centers, religious facilities,</u> <u>hospitals, and residential uses on land</u> .			barge operations, recreation that provides physical access to the water, limnological or oceanographic research	
business. <u>The following uses and similar uses are not water-dependent: offices, eating and drinking establishments,</u> catering services, non-marine sales and service, lodging, adult care centers, child care centers, religious facilities, hospitals, and residential uses on land.			facilities that require the use of the adjacent water for its operation. Water-dependent use includes businesses that	
catering services, non-marine sales and service, lodging, adult care centers, child care centers, religious facilities, hospitals, and residential uses on land.			receive or transport 50 percent or more product or material used in the business via the water adjacent to such	
hospitals, and residential uses on land.			business. The following uses and similar uses are not water-dependent: offices, eating and drinking establishments,	
			catering services, non-marine sales and service, lodging, adult care centers, child care centers, religious facilities,	
* * *			hospitals, and residential uses on land.	
			* * *	

Ty that water-dependent uses do not include residential tes that the entire section could be struck as the commended, but not required, by DOE. That tially be confusing as it might lead to a converse ntial uses on water are water-dependent, which they are

nt is under review by staff to determine whether they 's conditional approval and the SMA.