

**CITY OF SEATTLE**

**ORDINANCE \_\_\_\_\_**

**COUNCIL BILL \_\_\_\_\_**

..title

AN ORDINANCE related to the City’s response to the 2020 COVID-19 crisis; amending Ordinance 126000, which adopted the 2020 Budget; accepting funding from non-City sources; changing appropriations to various departments and budget control levels, and from various funds in the Budget; declaring an emergency; and establishing an immediate effective date, all by a 3/4 vote of the City Council.

..body

WHEREAS, the World Health Organization (WHO) has declared that COVID-19 disease is a global pandemic, which is particularly severe in high risk populations such as people with underlying medical conditions and the elderly, and the WHO has raised the health emergency to the highest level requiring dramatic interventions to disrupt the spread of this disease; and

WHEREAS, on February 29, 2020, Governor Jay Inslee declared a statewide state of emergency in response to outbreaks of the COVID-19 disease in Washington; and

WHEREAS, in response to outbreaks of the COVID-19 disease in Seattle, Mayor Jenny Durkan proclaimed a civil emergency exists in the City of Seattle in the Mayoral Proclamation of Civil Emergency dated March 3, 2020, modified by Resolution 31937; and

WHEREAS, on March 23, 2020, the Governor issued a “Stay Home, Stay Healthy” order, which, combined with other measures taken to prevent the transmission of COVID-19, effectively closed many businesses in the state of Washington; and

WHEREAS, on April 2, 2020, the Governor extended the “Stay Home, Stay Healthy” order through May 4, 2020; and

1 WHEREAS, many people in Seattle are struggling with the impacts of the COVID-19 disease and  
2 the measures taken to prevent its spread, including unemployment, housing insecurity,  
3 food insecurity; and

4 WHEREAS, local companies have recently reported laying off employees, experiencing  
5 substantial revenue losses, dealing with lost business due to fear and stigma, and seeing  
6 major declines in foot traffic as tens of thousands of employees are being asked to work  
7 from home; and

8 WHEREAS, these impacts are being felt across all industry sectors, including retail, restaurant,  
9 hospitality, transportation, logistics, arts, and culture; and

10 WHEREAS, the economic impact may have long-term, dynamic, and unpredictable local and  
11 regional consequences, necessitating the City to act and plan accordingly; and

12 WHEREAS, a number of City departments have implemented immediate assistance for affected  
13 local small businesses and displaced workers; and

14 WHEREAS, the City's Small Business Stabilization Fund received nearly 9,000 applications for  
15 the first 250 in available grants, demonstrating overwhelming need for continued assistance;  
16 and

17 WHEREAS, the Mayor and City Council wish to redirect additional City resources to aid small  
18 businesses; and

19 WHEREAS, more than half of Seattle's residents are renters, and even before COVID-19, a  
20 substantial share of renters paid more than 30 percent of their income to remain stably  
21 housed; and

22 WHEREAS, the global COVID-19 crisis shows that our collective health depends on people  
23 being stably housed; and

1 WHEREAS, many Seattle renters are facing job loss, struggling with childcare, and dealing with  
2 other unprecedented financial burdens stemming from the global COVID-19 crisis, leaving  
3 many unable to pay rent; and

4 WHEREAS, notwithstanding Governor Inslee’s eviction moratorium, renters need to pay their  
5 rent to ensure long-term housing stability; and

6 WHEREAS, the United Way of King County’s expanded Home Base<sup>1</sup> program to provide rental  
7 assistance to King County households that have lost all or part of their income due to the  
8 coronavirus pandemic, originally funded at \$5 million, including \$1 million of City  
9 resources, was oversubscribed within days of its creation, further evidencing the impact of  
10 the immediate rental crisis; and

11 WHEREAS, on January 25, 2019, a point in time count enumerated more than 7,700 persons  
12 experiencing homelessness in Seattle; and

13 WHEREAS, among those persons experiencing homelessness, over 3,500 were unsheltered; and

14 WHEREAS, 70 percent of persons experiencing homelessness across King County find shelter  
15 and services in Seattle; and

16 WHEREAS, the Centers for Disease Control (CDC) has published its Interim Guidance on  
17 responding to COVID-19 among people experiencing homelessness that suggests a variety  
18 of responses and preventive measures to limit the spread of the virus among this extremely  
19 vulnerable population; and

20 WHEREAS, both the CDC and Seattle – King County Public Health recommend ensuring social  
21 distancing by maintaining at least 6 feet of distance between persons sleeping sheltered and  
22 unsheltered; and

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<sup>1</sup> <https://www.uwkc.org/fighting-homelessness/home-base/>

1 WHEREAS, existing shelters that cannot meet the social distance minimum should be de-  
2 concentrated through redistribution of clients to alternate shelters, requiring The City of  
3 Seattle to invest in 450 new temporary shelter beds across the city; and

4 WHEREAS, there is insufficient shelter capacity to offer beds to every person sleeping outside  
5 and the City is aligned with the CDC recommendation against dispersion of encampments  
6 as that can contribute to the spread of the virus through social contact, thus requiring the  
7 City to increase access to hygiene facilities, toilets, handwashing, and showers by placing  
8 portable units across the City; and

9 WHEREAS, the most effective response to homelessness is a combination of poverty alleviation  
10 through safety net programs such as food banks, job training, and health care access;  
11 prevention of housing loss through employment assistance and education, rent support, and  
12 connection to appropriate supportive services; and immediate response to homelessness  
13 through ready access to shelter and health services, especially behavioral health care, and  
14 rapid connection to housing with short- or long-term financial support; NOW,  
15 THEREFORE,

16 **BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:**

17 Section 1. The City Council finds and declares that:

18 A. On February 29, 2020, Governor Inslee proclaimed a State of Emergency for all  
19 counties throughout the State of Washington as a result of the confirmed person-to-person spread  
20 of COVID-19 in Washington State.

21 B. The COVID-19 disease, caused by a virus that spreads easily from person to person and  
22 which may cause serious injury and death, has spread throughout King County and the City of  
23 Seattle.

1 C. On March 3, 2020, Mayor Durkan issued a Proclamation of Civil Emergency declaring  
2 a civil emergency within the City of Seattle based on the confirmed spread of COVID-19 in King  
3 County and resulting deaths.

4 D. In recognition of the danger that hospitals may become overwhelmed with COVID-19  
5 patients unless the spread of the disease is slowed, on March 23, 2020, Governor Inslee imposed a  
6 stay-home order throughout Washington State prohibiting all people in the State from leaving  
7 their homes or participating in gatherings with only limited exceptions for participating in  
8 essential activities or essential business services. As of April 23, 2020, that order is in effect  
9 through May 4, 2020.

10 E. In addition to the paramount public health concerns, the spread of COVID-19 and the  
11 necessary measures taken to reduce that spread are causing and will continue to cause severe  
12 economic dislocation in the State of Washington, King County, and the City of Seattle. On  
13 March 26, it was announced that over 133,000 Washington residents filed for jobless benefits the  
14 previous week – nine times greater than a week earlier and five times greater than in any week  
15 during the Great Recession. Indeed, the velocity of jobless claims is the greatest since the 1930s  
16 – even before the effect of Governor Inslee’s stay-at-home order is fully felt. In addition,  
17 governments at all levels, including The City of Seattle, face major reductions in tax revenues  
18 even as they face major new emergency expenditures to combat the pandemic.

19 F. The United States federal government has taken a number of steps to mitigate the  
20 impacts of the COVID-19 pandemic on people, organizations and businesses, including passing  
21 the Coronavirus Aid, Relief, and Economic Security (CARES) Act in March 2020, which added  
22 federal appropriations to programs used by The City of Seattle.

1 G. The State of Washington has also taken a number of steps to mitigate the impacts of the  
2 COVID-19 pandemic on people, organizations, and businesses of Washington, including passing  
3 a COVID-19 relief bill in March 2020, which added state appropriations to programs used by The  
4 City of Seattle.

5 H. The quick acceptance and appropriation of these newly available funds is crucial to  
6 mitigating the impacts of COVID-19 on The City of Seattle and the people and organizations it  
7 serves.

8 I. The City Council determines that the foregoing creates an emergency justifying  
9 adoption of the ordinance without a pre-adoption public hearing and justifying making the  
10 ordinance immediately effective. Holding a public hearing and following the normal rules for the  
11 ordinance becoming effective (e.g. after 30 days) would delay the proposed changes for over one  
12 month. This would stymie the City's and region's recovery from the COVID-19 emergency.

13 Section 2. The Mayor or the Mayor's designee, the Human Services Director, the Director  
14 of the Office of Housing, and the Director of the Office of Economic Development are authorized  
15 to accept the following non-City funding from the grantors listed below; and to execute, deliver,  
16 and perform, on behalf of The City of Seattle, agreements for the purposes described below. The  
17 funds, when received, shall be deposited in the receiving funds identified below to support the  
18 appropriations in Section 3 of this ordinance.

Item	Department	Grantor	Purpose	Fund	Amount
2.1	Human Services Department	U.S. Department of Housing and Urban Development – Emergency Solutions Grants	Rental assistance, eviction prevention, <del>and shelter</del> redistribution, and food service at shelters	Human Services Fund (16200)	\$2,829,807

Item	Department	Grantor	Purpose	Fund	Amount
2.2	Human Services Department	U.S. Department of Housing and Urban Development – Housing Opportunities for Persons with AIDS (HOPWA) Program	Housing options for low-income persons diagnosed with HIV/AIDS who require assistance in maintaining or acquiring appropriate affordable permanent housing	Human Services Fund (16200)	\$426,340
2.3	Human Services Department	U.S. Department of Health and Human Services – Older Americans Act Grant	Food delivery programs, <u>including to individuals at Permanent Supportive Housing (PSH)</u>	Human Services Fund (16200)	\$4,983,977
2.4	Human Services Department	Medicare Title XIX	Additional capacity for expedited Medicaid Long Term Services and Supports (LTSS) initial assessments, which assist with hospital patients' transitions to another care setting	Human Services Fund (16200)	\$146,669
<u>2.5</u>	<u>Human Services Department</u>	<u>Community Development Block Grant</u>		<u>Human Services Fund (16200)</u>	<u>\$1,410,045</u>
<u>2.56</u>	Human Services Department	Community Development Block Grant	Homelessness prevention and rental assistance	Human Services Fund (16200)	<del>\$3,000,000</del> <u>\$1,410,050</u>
<u>2.67</u>	Executive (Office of Housing)	Community Development Block Grant	Building Stability Fund (rental assistance)	Low-Income Housing Fund (16400)	<del>\$1,140,185</del> <u>\$1,410,045</u>
<u>2.78</u>	Executive (Office of Economic Development)	Community Development Block Grant	Small Business Stabilization Fund	General Fund (00100)	<del>\$1,500,000</del> <u>\$1,410,045</u>
<b>Total</b>					<b>\$14,026,978</b>

1 Section 3. Contingent upon the execution of the grant or other funding agreement  
 2 authorized in Section 2, the appropriations for the following items in the 2020 Budget are  
 3 increased from the funds shown, as follows:

Item	Department	Fund	Budget Summary Level/ BCL Code	Amount
3.1	Human Services Department	Human Services Fund (16200)	Addressing Homelessness (BO-HS-H3000)	\$2,829,807
3.2	Human Services Department	Human Services Fund (16200)	Addressing Homelessness (BO-HS-H3000)	\$426,340
3.3	Human Services Department	Human Services Fund (16200)	Supporting Affordability & Livability (BO-HS-1000)	\$3,688,563
3.4	Human Services Department	Human Services Fund (16200)	Promoting Healthy Aging (BO-HS-H6000)	\$1,295,414
3.5	Human Services Department	Human Services Fund (16200)	Promoting Healthy Aging (BO-HS-H6000)	\$146,669
3.6	Human Services Department	Human Services Fund (16200)	Addressing Homelessness (BO-HS-H3000)	<del>\$3,000,000</del> <u>\$1,410,050</u>
3.7	Executive (Office of Housing)	Low-Income Housing Fund (16400)	Multifamily Housing (BO-HU-3000)	<del>\$1,140,185</del> <u>\$1,410,045</u>
3.8	Executive (Office of Economic Development)	General Fund (00100)	Business Services (BO-ED-X1D00)	<del>\$1,500,000</del> <u>\$1,410,045</u>
<b>Total</b>				<b><del>\$14,026,978</del> <u>\$12,616,933</u></b>

4 Unspent funds so appropriated shall carry forward to subsequent fiscal years until they are  
 5 exhausted or abandoned by ordinance.

6 Section 4. Based on the findings of fact set forth in Section 1 of this ordinance, the  
 7 Council finds and declares that this ordinance is a public emergency ordinance, which shall take  
 8 effect immediately and is necessary for the protection of the public health, safety, and welfare.



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Section 5. By reason of the findings set out in this ordinance, and the emergency that is declared to exist, this ordinance shall become effective immediately upon a passage by a 3/4 vote of the Council, and its approval by the Mayor, as provided in Article IV, subsection 1.I of the Charter of the City.

Passed by a 3/4 vote of all the members ~~of all the members~~ of the City Council the \_\_\_\_\_ day of \_\_\_\_\_, 2020, and signed by me in open session in authentication of its passage this \_\_\_\_\_ day of \_\_\_\_\_, 2020.

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\_\_\_\_\_  
President \_\_\_\_\_ of the City Council

Approved by me this \_\_\_\_\_ day of \_\_\_\_\_, 2020.

\_\_\_\_\_  
Jenny A. Durkan, Mayor

Filed by me this \_\_\_\_\_ day of \_\_\_\_\_, 2020.

\_\_\_\_\_  
Monica Martinez Simmons, City Clerk

(Seal)