SEATTLE CITY COUNCIL

600 Fourth Ave. 2nd Floor Seattle, WA 98104



Journal of the Proceedings of the Seattle City Council

Wednesday, August 12, 2020 2:00 PM

Special Meeting

Remote Meeting. Call 253-215-8782; Meeting ID: 586 416 9164; or Seattle Channel online.

City Council

M. Lorena González, President Lisa Herbold, Member Debora Juarez, Member Andrew J. Lewis, Member Tammy J. Morales, Member Teresa Mosqueda, Member Alex Pedersen, Member Kshama Sawant, Member Dan Strauss, Member

Chair Info: 206-684-8809; Lorena. González@seattle.gov

In-person attendance is currently prohibited per Washington State Governor's Proclamation No. 20-28.8 through September 1, 2020. Meeting participation is limited to access by telephone conference line and Seattle Channel online.

A. CALL TO ORDER

The City Council of The City of Seattle met in Special Session remotely pursuant to Washington State Governor's Proclamation 20-28.8 and guidance provided by the Attorney General's Office, on August 12, 2020, pursuant to the provisions of the City Charter. The Special meeting was called to order at 2:06 p.m., with Council President González presiding.

B. ROLL CALL

The following Councilmembers were present and participating electronically:

Present: 8 - González , Herbold, Lewis, Morales, Mosqueda, Pedersen, Sawant,

Strauss

Excused: 1 - Juarez

C. APPROVAL OF THE AGENDA

Motion was made, duly seconded and carried, to adopt the proposed Agenda.

D. PUBLIC COMMENT

The following individuals addressed the City Council:

Maria Harwell Peter Shellito

E. RECONSIDERATION OF COUNCIL BILL 119812

1. CB 119812

AN ORDINANCE amending Ordinance 126000, which adopted the 2020 Budget; making appropriations from the Emergency Fund for public assistance during the COVID-19 civil emergency; making an appropriation from the General Fund for public assistance during the civil emergency; and making appropriations from the Revenue Stabilization Fund for public assistance during the civil emergency; all by a 3/4 vote of the City Council.

The Committee recommends that City Council pass as amended the Council Bill (CB).

In Favor: 9 - Mosqueda, Herbold, González, Juarez, Lewis,

Morales, Pedersen, Sawant, Strauss

Opposed: None

The Mayor's Veto Letter is provided as Attachment 1 to the Minutes.

ACTION 1:

Council President González called up the reconsideration of passage of Council Bill 119812, and the Bill was pending before the Council.

ACTION 2:

By unanimous consent, the Council Rules were suspended to allow Council Central Staff to address the Council

ACTION 3:

Councilmembers voted to reconsider passage of Council Bill 119812 to override or sustain the Mayoral Veto, with an "Aye" vote to override the Mayor's Veto and a "No" vote to sustain the Mayor's Veto.

The Mayor's Veto was overridden by the following vote, and the President signed the Bill certifying passage of the Bill:

In Favor: 6 - González, Herbold, Morales, Mosqueda, Sawant, Strauss

Opposed: 2 - Lewis, Pedersen

F. CITY COUNCIL REPORT / FINAL VOTE ON LEGISLATION

2. CB 119860

AN ORDINANCE amending Ordinance 126000, which adopted the 2020 Budget; and amending the ordinance introduced as Council Bill 119812, relating to appropriations from the Emergency Fund for public assistance during the COVID-19 civil emergency; and making appropriations from the Revenue Stabilization Fund for public assistance during the civil emergency; all by a 3/4 vote of the City Council.

ACTION 1:

Motion was made and duly seconded to pass Council Bill 119860.

ACTION 2:

By unanimous consent, the Council Rules were suspended to allow Council Central Staff to address the Council.

ACTION 3:

Motion was made by Councilmember Mosqueda and duly seconded, to amend Council Bill 119860, by substituting version 5 for version 3a.

The Motion carried by the following vote:

In favor: 7 - González, Herbold, Lewis, Morales, Mosqueda, Pedersen,

Strauss

Opposed: 1 - Sawant

ACTION 4:

Motion was made and duly seconded to pass Council Bill 119860 as amended.

The Motion carried, the Council Bill (CB) was passed as amended by the following vote, and the President signed the Bill:

In Favor: 7 - González, Herbold, Lewis, Morales, Mosqueda, Pedersen,

Strauss

Opposed: 1 - Sawant

3. CB 119862 AN ORDINANCE amending Ordinance 126000, which adopted the 2020 Budget; changing appropriations to the Legislative Department; appropriating funds from the Revenue Stabilization Fund; and ratifying and confirming certain prior acts; all by a 3/4 vote of the City Council.

Motion was made and duly seconded to pass Council Bill 119862.

The Motion carried, the Council Bill (CB) was passed by the following vote, and the President signed the Bill:

In Favor: 8 - González , Herbold, Lewis, Morales, Mosqueda, Pedersen, Sawant, Strauss

Opposed: None

4. CB 119861 AN ORDINANCE amending Ordinance 126000, which adopted the 2020 Budget; creating new budget summary levels to disaggregate Seattle Police Department precincts from the Patrol Operations Budget Summary Level.

Motion was made and duly seconded to pass Council Bill 119861.

The Motion carried, the Council Bill (CB) was passed by the following vote, and the President signed the Bill:

In Favor: 8 - González , Herbold, Lewis, Morales, Mosqueda, Pedersen, Sawant, Strauss

Opposed: None

5. CB 119863 AN ORDINANCE authorizing the loan of funds from the Construction and Inspections Fund to the General Fund.

Motion was made and duly seconded to pass Council Bill 119863.

The Motion carried, the Council Bill (CB) was passed by the following vote, and the President signed the Bill:

In Favor: 8 - González , Herbold, Lewis, Morales, Mosqueda, Pedersen, Sawant, Strauss

Opposed: None

G. ADJOURNMEN

There being no further business to come before the Council, the meeting was adjourned at 4:12 p.m.

Jodee Schwinn, Deputy City Clerk

Signed by me in Open Session, upon approval of the Council, on September 8, 2020.

M. Lorena González, Council President of the City Council

Monica Martinez Simmons, City Clerk

Attachment 1 - Mayor's Veto Letter on Council Bill 119812

Attachment 1 to CB 119812



July 31, 2020

Monica Martinez Simmons Seattle City Clerk 600 4th Avenue, 3rd Floor Seattle, WA 98124

Dear Ms. Martinez Simmons,

I have received Council Bill 119812. This bill, together with other budget actions Council is considering, wipes out all of the City's Rainy Day and Emergency funds, leaving us with nothing to weather future storms or help close next year's even bigger deficit.

The City entered the COVID-19 pandemic with total General Fund reserves of \$127.5 million. Because of our current economic crisis, \$29 million of this was needed to close the approximate \$300 million dollar hole created in this year's 2020 budget. However, Council now wants to spend 90% of the reserves (an additional \$86 million) on new spending, and the remaining 10% (approximately \$13 million) in other spending next week.

We are in the middle of an unprecedented public health and economic emergency. While I support expanding the programs my administration created during COVID-19, it is irresponsible to spend the entirety of our rainy day and emergency funds in the first few months of what is likely a multi-year crisis. The very programs all of us support could fall off a deeper, steeper cliff at a time our most vulnerable residents will need us the most next year.

If 2020 is any indication, no one can responsibly project that Seattle will not have additional emergencies this year and next. Already this year, in addition to the health and economic crisis, we have seen a significant unplanned infrastructure emergency with the closure of the West Seattle Bridge. Other cities have seen earthquakes, the failure of infrastructure, and the ravages of wildfires. Seattle is susceptible to all such events, and we have an obligation to be as ready as possible.

My office previously urged Council to consider the following issues before they nearly depleted our emergency funds, but they declined to do so:

- Will the budget shortfall for next year be even bigger? The projections in our next City revenue forecast is in mid-August, including actual revenue from the first six months of the year and an assessment of how much economic and financial uncertainty remains. This will help us better understand whether the City's budget hole has grown and requires deeper cuts;
- How much will we receive from other sources? This is dependent on developments around upcoming Congressional action to provide the City with additional COVID-19 relief funds, which

- could provide support for the same programs proposed for city investments. Additional there is additional support from the state coming to our city;
- The ability to even get this spending out the door to help people. Council did little to no consultation with my office, the City Budget Office, or with relevant departments to understand if this bill can even be implemented; and
- Developments surrounding an expected legal challenge to the payroll tax. Even if the economy
 comes back sooner than expected and jobs are here to tax, a legal challenge to the tax alone
 could preclude the ability of the city to use that new tax to "refill" the emergency funds.

I do fully expect that over the next few years the City will need to use the vast majority of its emergency funds as it relates to COVID-19 and the economic crisis. Unfortunately, our economic crisis for this year and next is likely worse, deeper and will be longer than initially projected. To make it through the rest of this year and through 2021, the City will need to draw upon our Rainy Day and Emergency Funds, including for direct relief for our residents and to continue basic city services.

But spending nearly all of our emergency and rainy day funds leaves the City too vulnerable financially and deeply risks future support for the very programs we have built to help people. Our state may need to enter into another Stay Home order this year, which could have further devastating impacts for our economy and city budget for both this year and next. We do not know what further challenges we will face, and our current revenue forecasts for 2020 and 2021 do not reflect the impacts of measures needed to combat the current surge in cases or those that may follow.

Against this backdrop, I continue to work with our Congressional delegation, the Governor and philanthropic organizations to address the very programs in this bill. With Council's collaboration, my administration has worked to surge \$233 million in COVID-19 programs and relief to residents. The City shifted tens of millions of financial resources and staff to address the crisis and community needs. All told, the 2020 budget rebalancing package submitted to Council funded expanded services to those experiencing homelessness, rental assistance, grocery vouchers, meal assistance, emergency child care for essential workers, and small business assistance. This is in addition to the relief being provided to Seattle residents, workers and businesses by other organizations, like All in Seattle, Schultz Family Foundation and the Seattle Foundation's COVID-19 Response Fund to name a few. To date, those programs have raised at least \$108 million, and we have seen recent philanthropic giving in recent weeks to expand even further. Together, all programs have delivered and will continue to deliver direct relief to tens of thousands of Seattle residents and support community-based organizations.

While we all support the use of the funds for COVID-19 relief, drawing down 90% of our emergency reserves now without a better understanding of our financial situation for the remainder of this year, 2021, and beyond is unwise. It also will ultimately hurt the very people we need to serve the most. I remain committed to working with Council to identify specific resources for some of the newly proposed programs, where we know there is great unmet need. For example, we continue to try to build funds and support for our immigrant and refugee communities, many of whom are left out of other benefit programs.

Council has stated that they hypothetically can restore some portion of our emergency funds with projected revenues to be earned from the recently adopted payroll tax. However, this is looking increasingly risky and unlikely. Those funds are not collected until 2022. As we sit here in July 2020, no one can responsibly project the amount of the revenues that will be collected through that tax – or even if it will be sufficient to cover next year's already significant projected shortfall of \$300 million. The significant budget and legal risks associated with the payroll tax have only increased in the last few weeks. The economy has weakened, the pandemic has worsened and the timeframe for when we can even "come out of this" has lengthened. The longer the pandemic continues, the longer it will be before we can even begin recovery. The forecasts for how much revenue this new tax will generate, and the base General Fund revenues to which it would be additive, are subject to the economic uncertainties described above. Additionally, the new payroll tax only works if there are the jobs in Seattle to tax. That is very uncertain also. At least one large tech company has announced it will work from home until July 2021.

In plain terms, now is not the time to spend nearly all of our emergency funds. Seattle needs a cushion to make it through the next 18 months, and avoid complete austerity budgets. Even without new, unexpected emergencies, we are facing unprecedented financial challenges. Council may be willing to risk the entire cushion we need. I am not. Council may be certain that the month ahead will be emergency free. I am not. Council may be certain that we will recover from the current crisis enough to fill a \$300 million budget hole and collect \$200 million in new taxes on top of that. I am not. The facts simply say otherwise.

Thus, under my authority in Article IV, Section 12 of the Seattle City Charter, I respectfully veto this legislation and request Council to work with me to build a budget for 2021 that increases equity, provides businesses and residents critical support, and fosters a true recovery.

Sincerely,

Jenny A. Durkan Mayor of Seattle

Jenny A. Durken