

SEATTLE CITY COUNCIL

Public Safety and Human Services Committee

Agenda

Tuesday, February 8, 2022

9:30 AM

Remote Meeting. Call 253-215-8782; Meeting ID: 586 416 9164; or Seattle Channel online.

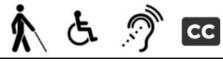
Lisa Herbold, Chair Andrew J. Lewis, Vice-Chair Teresa Mosqueda, Member Sara Nelson, Member Alex Pedersen, Member

Chair Info: 206-684-8801; Lisa.Herbold@seattle.gov

Watch Council Meetings Live View Past Council Meetings

Council Chamber Listen Line: 206-684-8566

For accessibility information and for accommodation requests, please call 206-684-8888 (TTY Relay 7-1-1), email <u>CouncilAgenda@Seattle.gov</u>, or visit <u>http://seattle.gov/cityclerk/accommodations</u>.



SEATTLE CITY COUNCIL Public Safety and Human Services Committee Agenda February 8, 2022 - 9:30 AM

Meeting Location:

Remote Meeting. Call 253-215-8782; Meeting ID: 586 416 9164; or Seattle Channel online.

Committee Website:

http://www.seattle.gov/council/committees/public-safety-and-human-services

This meeting also constitutes a meeting of the City Council, provided that the meeting shall be conducted as a committee meeting under the Council Rules and Procedures, and Council action shall be limited to committee business.

Pursuant to Washington State Governor's Proclamation No. 20-28.15 and Senate Concurrent Resolution 8402, this public meeting will be held remotely. Meeting participation is limited to access by the telephone number provided on the meeting agenda, and the meeting is accessible via telephone and Seattle Channel online.

Register online to speak during the Public Comment period at the 9:30 a.m. Public Safety and Human Services Committee meeting at http://www.seattle.gov/council/committees/public-comment.

Online registration to speak at the Public Safety and Human Services Committee meeting will begin two hours before the 9:30 a.m. meeting start time, and registration will end at the conclusion of the Public Comment period during the meeting. Speakers must be registered in order to be recognized by the Chair.

Submit written comments to Councilmember Herbold at Lisa.Herbold@seattle.gov Sign-up to provide Public Comment at the meeting at <u>http://www.seattle.gov/council/committees/public-comment</u> Watch live streaming video of the meeting at <u>http://www.seattle.gov/council/watch-council-live</u> Listen to the meeting by calling the Council Chamber Listen Line at 253-215-8782 Meeting ID: 586 416 9164 One Tap Mobile No. US: +12532158782,,5864169164#

Please Note: Times listed are estimated

A. Call To Order

B. Approval of the Agenda

C. Public Comment

(20 Minutes)

D. Items of Business

1. Pre-Basic Law Enforcement Academy (BLEA) Program

Briefing and Discussion (20 minutes)

Presenter: Adrian Diaz, Chief of Police, Seattle Police Department

2.

OEM Winter Weather Response Draft After-Action Report

<u>Supporting</u>

Documents: DRAFT After-Action Response Presentation

Briefing and Discussion (15 minutes)

Presenter: Curry Mayer, Director, Office of Emergency Management (OEM)

3.

Pay-up Policy Proposal Update - Draft Legislation

<u>Supporting</u>

<u>Documents:</u> <u>Presentation</u> DRAFT Legislation

Briefing and Discussion (30 minutes)

Presenters: Karina Bull and Amy Gore, Council Central Staff

E. Adjournment

Click here for accessibility information and to request accommodations.



Legislation Text

File #: Inf 1988, Version: 1

Pre-Basic Law Enforcement Academy (BLEA) Program

4



Legislation Text

File #: Inf 1987, Version: 1

OEM Winter Weather Response Draft After-Action Report

5

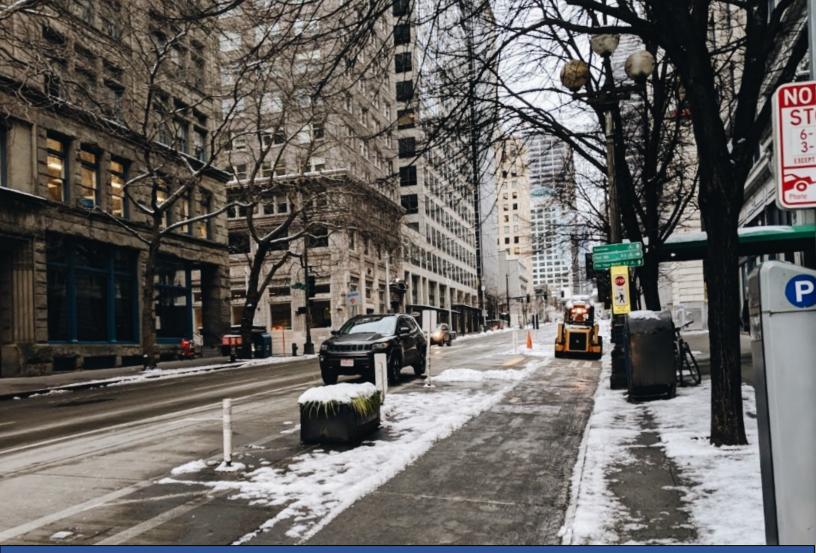


Photo: Seattle Department of Transportation

Winter Weather Response

Emergency Operations Center Activation (Virtual)

December 2021 – January 2022

After Action Report & Improvement Plan



Seattle OEM – After Action Report

Table of Contents

| Activation Overview | 3 |
|---|----|
| EOC Consolidated Action Plan Objectives | 3 |
| Departments, Organizations, and Agencies Represented in the Virtual EOC | 5 |
| Pre-Event Coordination | 6 |
| Operational Response Overview | |
| Road and Snow Management | 7 |
| Emergency Sheltering and Transportation for Unhoused Residents | 7 |
| Improvement Plan Items | 10 |

Activation Overview

Event Type: Severe Cold & Snow

Activation Type: Virtual

Timeline: December 22, 2021 – January 3, 2022

The National Weather Service (NWS) issued a forecast for an extreme cold event with widespread snow for the Puget Sound region over several days beginning December 25 and lasting into the new year. Significant snowfall accumulation was expected (2 to 8 inches cumulatively) from a series of storm systems, coinciding with a period of extreme, below-average temperatures.

The City of Seattle Emergency Operations Center (EOC) activated virtually to provide coordination and support for response operations by departments/agencies and to minimize impacts to community members, vulnerable populations, and particularly those experiencing homelessness. This was the second virtual activation in 2021 for winter weather, and the third in 2021 for extreme weather.

The two primary operational coordination points during this event were snow management and emergency weather sheltering. Snow management was led by the Seattle Department of Transportation with support from several departments. Coordination of sheltering for unhoused residents of Seattle was led by the Seattle Human Services Department in partnership with the King County Regional Homelessness Authority (KCRHA) for the duration of the event. KCRHA will serve as the lead for events after January 1, 2022.



EOC Consolidated Action Plan Objectives

The City's overall objectives for this event were:

- Objective 1: Maintain situational awareness on current and forecasted impacts to City.
- Objective 2: Coordinate support for the community (severe weather shelters, general population shelters, utilities, health, etc.)
- Objective 3: Coordinate actions and resources to maintain City Services including public safety.
- Objective 4: Ensure coordinated and consistent messaging with the community, stakeholders, and employees.

After the weather event ended, a survey was sent to EOC responders and other emergency management partners. The survey asked respondents to evaluate the EOC's Consolidated Action Plan, objectives, and operations, as well as provide information about their department activities for this activation. Results from the survey are included below and used to inform the AAR and IP.

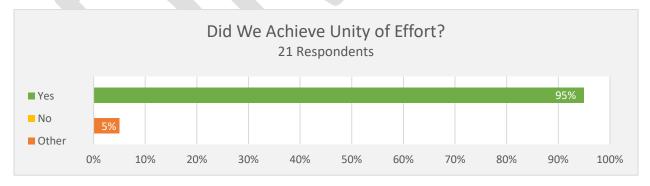


Responder Comments ("Other"):

"I felt like we could have improved these objectives to make them more specific to the actual event. These are so generic they are hard to evaluate."

"OEM distributed the information provided, however in some instances at the departmental level, clarity of the purpose of the messaging could have been better fleshed out with mindfulness to center the actual users of services (and responders)."

"Could improve sharing messaging and materials across agencies, maybe with a central form or hub for input by a certain time every day."



Responder Comments ("Other"):

"From EOC activation to Department wide coordination there was a gap in unity of effort without clear understanding of situational awareness where several issues erupted with ongoing issues about objective and thus priorities."

Departments, Organizations, and Agencies Represented in the Virtual EOC

- Seattle Auxiliary Communications Service (ACS)
- City of Seattle Communications Center (CSCC)
- Seattle Center
- Seattle City Light (SCL)
- Seattle Department of Human Resources (SDHR)
- Seattle Department of Neighborhoods
- Seattle Department of Transportation (SDOT)
- Seattle Finance and Administrative Services (FAS)
- Seattle Fire Department (SFD)
- Seattle Human Services Department (HSD)
- Seattle Information Technology Department (ITD)
- Seattle Joint Information Center (JIC)
- Seattle Mayor's Office
- Seattle Office of Economic Development

- Seattle Office of Emergency Management (OEM)
- Seattle Parks and Recreation (SPR)
- Seattle Police Department (SPD)
- Seattle Public Libraries (SPL)
- Seattle Public Utilities (SPU)
- Sound Transit
- King County Metro
- King County Regional Homelessness Authority (KCRHA)
- Northwest Healthcare Response Network (NWHRN)
- National Weather Service
- Public Health Seattle & King County (PHSKC)

Pre-Event Coordination

OEM began monitoring the weather forecast several days ahead of the storm's arrival as the NWS forecasts became increasingly confident that a prolonged period of extreme cold and snow would impact Seattle late December and into January.

This weather event coincided with two major holidays, Christmas and New Year's Eve/Day. Significant operational coordination took place before the event between operational departments and regional partners. A surge in COVID-19 Omicron infections throughout the region also occurred during this period.

An initial Coordination Call was held on December 22 to discuss the forecast and response readiness actions. Coordination of staffing support, particularly for additional Commercial Driver's License holders, began between SDOT and other departments, including SPU, SPR, and SCL. Operational departments outlined plans to remove snow and support city operations while staffing was reduced due to holiday and sick leave.

HSD identified two initial sites for overnight sheltering to open on the evening of December 25 (Seattle Center Exhibition Hall and Compass Housing Alliance) in collaboration with KCRHA, which was scheduled to assume emergency sheltering responsibilities for unhoused people on January 1, 2022.

OEM began creating a Joint Information Center (JIC) staffing plan on December 20 in anticipation of emergency messaging needs and media coverage of response. The Mayor's Communications team coordinated citywide press releases about storm preparation information, including city response activities protective actions for the public. The city also held a press conference on December 23 to present the planned city response to the forecasted weather and outline protective actions for residents and businesses.

An AlertSeattle message was sent to over 57,000 subscribers advising them of the hazardous weather forecast and protective actions to take before and during the severe weather event.

On December 24, in anticipation of potential staffing shortages and to aid response, Mayor Durkan issued a Proclamation of Civil Emergency and an Emergency Civil Order authorizing incentive pay for all frontline City of Seattle workers opting-in to help staff emergency warming and winter weather shelters.

Departments activated their winter weather response plans to ensure city services and sites would be safe and operational as appropriate, and any closures or service impacts due to weather conditions would be communicated to the public. Departments pre-staged assets and resources as available, and pre-treated surfaces when possible.

Operational Response Overview

The Emergency Operations Center activated virtually beginning Sunday, December 26 at 7:00 am, following several days of pre-event coordination. The EOC remained virtually activated through December 28, and coordination calls continued through January 3.

Beginning the late evening of December 25 and early morning of December 26, the city received 3-4 inches of snow, and a series of smaller storms brought an additional 2-4 inches over the course of the next several days. Temperatures reached below average and hazardous lows beginning on December 25 Seattle OEM – After Action Report 2021-12 Winter Weather #21-4968

Seattle Office of Emergency Management – After Action Report December 2021 – January 2022 Winter Weather Response

and remained extremely cold into the new year. Temperatures returned to above-freezing during the daytime by January 3, but in many areas, there was re-freezing overnight, which continued to impact residential roads.

Road and Snow Management

Several challenges impacted snow management operations, including staffing availability and weather conditions. The timing and type of precipitation also created challenges, as rain ahead of the snow limited SDOT's ability to pre-treat roads. Additionally, extended below-freezing temperatures after the initial snowfall meant that little-to-no snow melting occurred for several days, and any daytime melting quickly refroze overnight, exacerbating hazardous conditions.

Once conditions allowed, SDOT began plowing operations in addition to other tactics according to the SDOT Winter Weather Readiness and Response plan (WWRR). As part of the WWRR plan snow clearance crews were supplemented by SCL, SPR, and SPU staff with Commercial Drivers Licenses and appropriate training. Additionally, SDOT crews cleared all 15 protected bike lanes in the city and thousands of curb ramps to assist in pedestrian and cyclist mobility.

Beginning Sunday December 26th, Street Use inspectors inspected 10,446 sidewalk segments identified in the WWRR plan. Street Use inspectors also distributed multi-lingual flyers to communication the need for adjacent business and property owners to clear their sidewalks in the International District.

SDOT and supporting operational departments worked with Seattle Public Schools, Seattle Public Libraries, COVID-19 testing and vaccination site partners, and other critical partners to clear ice and snow from roads, parking lots, and sidewalks at those sites as crews became available.

The accumulation of snow, especially on residential roads, led to suspension of SPU's solid waste collection service across the city for several days. Some steep residential streets were closed to traffic for safety reasons. Transfer stations were available for the public to bring solid waste in the absence of scheduled pickup. Solid waste pickup resumed Monday, January 3.

FAS fleet shops operated on a 24-hour schedule closely coordinating with SDOT to prioritize equipment needs. FAS-managed facilities received preventative supply of deicer and snowplow services. During the snow event building perimeters and parking lots were plowed, de-iced, and access points kept free of snow and ice as much as possible. Based on observations and feedback, signage was placed to make tenants and pedestrians aware of winter weather conditions. Property Managers were available 24/7 during the event to manage vendors and tenant point of contacts.

Emergency Sheltering and Transportation for Unhoused Residents

Emergency overnight sheltering sites opened across the city starting on December 25, beginning with two sites in the downtown area (Seattle Center Exhibition Hall and Compass Housing Alliance) and eventually expanding to six sites around the city, including North Seattle and West Seattle (West Seattle American Legion Post 160, Seattle City Hall, God's Lil Acre, and the Seattle Mennonite Church). At the peak of capacity for overnight shelter at these sites, 379 bed spaces were available. Across the full event 2,116 overnight stays were provided. These sites operated through January 3, 2022.

As this event occurred during the anticipated January 1, 2022 transition of the severe sheltering response lead from HSD to the King County Regional Homelessness Authority (KCRHA), a decision was

made for HSD to remain the lead for this event and work closely with KCRHA to coordinate efforts and facilitate the provision of services.

Severe weather event warming centers were also opened at five SPR Community Centers, Seattle City Hall, and the Seattle Center Armory. Some library sites were open, but their availability was significantly impacted day-to-day by staffing challenges.

Transportation to these sites became challenging, especially as snow reduced the availability of public transit and ADA accessible transit options. SPR offered the use of transport vans, and SPD Community Service Officers provided assistance transporting unhoused people to shelters during the storm.

To support staffing shortages and operational constraints for shelter providers due to COVID-19, Mayor Durkan signed an emergency order on December 24 to provide monetary incentives for frontline workers and human service providers staffing emergency shelters and warming centers. In response to the Mayor's call for added staff support, 171 City employees opted into this surge staffing effort, with 18 employees eventually deployed in support of warming shelters and centers or assisting with transportation efforts over seven days. This program was largely developed on the fly immediately prior to and during the event, with input from the Mayor's Office, HSD, and the Seattle Department of Human Resources.

During the inclement weather, HSD's HOPE Team coordinated outreach and shelter referrals into the City's temporary severe weather shelters, and other City-funded shelters, in partnership with contracted outreach providers. The HOPE Team, in coordination with Seattle Parks and Recreation (SPR), Seattle Fire Department's Health One, and Seattle Police Department's Community Service Officers, conducted welfare visits, shared information on emergency shelters, provided transportation to warming centers and shelter, and supported efforts to distribute weather supplies including handwarmers, socks, emergency blankets, hats, and gloves.

Over the course of the winter weather response, the HOPE Team and SPR outreach to unsheltered neighbors resulted in at least:

- 319 conversations about severe weather shelters
- 189 people receiving winter weather supplies
- 30 rides to warming shelters
- 51 referrals to temporary severe weather shelters
- 36 referrals to permanent shelters (December 22 January 3)

Outreach teams and shelter workers observed that some unhoused people were reluctant to come inside to shelters, including day and overnight shelters, because they were either not 24-hour operations or because there was no food, water, or hygiene services available at the sites.

HSD Aging and Disability Services also contacted case managed clients who were at high risk during this event and helped address unmet critical needs. Throughout the event, HSD communicated services and resources through social media, provider networks, and a range of other strategies to reach vulnerable populations.

FAS teams distributed PPE and other supplies as requests were received through WebEOC, supportedthe warming center and overnight shelter at Seattle City Hall, and coordinated with SPR to provide petSeattle OEM – After Action Report2021-12 Winter Weather #21-4968

Seattle Office of Emergency Management – After Action Report December 2021 – January 2022 Winter Weather Response

supplies and food at warming centers. COVID outbreaks at multiple sheltering sites required significant janitorial and hygiene response, and the outbreaks impacted city staff well after the end of sheltering operations.

An online map of Seattle shelter and warming sites was created by ITD in coordination with OEM, HSD, SPR, and SPL which displayed warming center locations and their hours of availability across the city. The data for the map was maintained daily based on input from lead agencies for each site. After consultation with accessibility experts in the city, a text-based version of the map was also created. This map was shared with the public as well as responders in the field. There was a brief period when the shelter and SDOT plow maps were not available due to an issue with the mapping vendor's systems. The problem was solved by ITD in coordination with the vendor, and a workaround solution has been identified if the problem occurs again.

Seattle OEM – After Action Report

Improvement Plan Items

The Improvement Plan captures coordination and activities conducted during the operation that should be sustained, documented, and incorporated into plans and training, as well as areas for improvement where additional planning and training should be conducted. The Improvement Plan will be tracked by the Office of Emergency Management as part of the City of Seattle's emergency management program.

| IP # | Observation/Issue Statement | Improvement Action | Lead | Support | Completion Date |
|--------|---|---|--------------------|---|-----------------|
| 2022-1 | The Consolidated Action Plan and objectives outlined within it were generic and did not capture objectives specific to this event. | Review the existing Consolidated Action Plan template and development process; incorporate objective review and refinement into Planning Section activities during an ongoing activation; ensure CAP objectives reflect equity in response coordination | OEM | Strategic Working Group | June 30, 2022 |
| 2022-2 | MS Teams: Opportunities to refine processes and procedures for virtual activations via MS Teams: Sign in/out, external partner access, reducing duplication and confusion | Apply responder feedback to improve MS Teams processes and procedures and formalize ad hoc processes and procedures within Teams setup, documentation, user guidance | OEM | ITD | March 30, 2022 |
| 2022-3 | Staffing shortages led to a need for shared staffing resources among departments with Commercial Drivers License (CDL) holders beyond what is currently planned for | Develop and implement a plan to expand number of CDL drivers trained across the city; ensure plans capture full scope of CDL needs and prioritization; ensure responders are trained in NIMS and city response plans | SDOT ESF-1 | SPU SCL SPR FAS | June 30, 2023 |
| 2022-4 | New staff not NIMS trained, which led to confusion about operational roles and overall department emergency plans among operational staff | Develop and implement a plan to mandate/provide NIMS and department emergency plan training; increase city staff available to deliver training | SDOT SPU OEM | Strategic Working Group, Mayor's Office | June 30, 2023 |

Seattle Office of Emergency Management – After Action Report

December 2021 – January 2022 Winter Weather Response

| 2022-5 | Mapping: Inconsistent data availability, formatting, collection and input led to decreased accuracy and timeliness of mapped shelter resources | Establish standards and processes for EEIs/data input into maps | ITD | OEM | January 31, 2022 |
|--------|--|---|---------------------------|--------------------|-----------------------|
| 2022-6 | Mapping: Default GIS map settings and display are not Section 508 compliant, leading to access issues for people with disabilities | Create a mapping workflow that includes creation of text-only or otherwise accessible versions of mapped information; ensure map displays meet standards of accessibility for people with colorblindness; train GIS staff and PIOs in these processes and requirements | ITD | OEM | June 30, 2022 |
| 2022-7 | Surge staffing: Due to provider capacity and City staff constraints due to COVID- 19 and holiday leave, sheltering and transportation operations faced a severe staffing shortage for a prolonged sheltering event. HSD implemented a surge staffing plan using city staff who volunteered to work in shelters and transport | Create a policy and standard operating procedure for surge staffing; explore the possibility to pre-identify interested staff, train staff in potential support roles and develop just-in-time training for redeployed staff | SDHR Mayor's Office | HSD SDOT SPR | June 30, 2023 |
| 2022-8 | People who were unsheltered were reluctant to leave established outdoor spaces and personal belongings for temporary overnight only shelter accommodations or warming centers with limited food and hygiene services | Explore with KCRHA barriers for day and night shelters and approaches to address the barriers. | HSD | SPR | September 30, 2022 |
| 2022-9 | Shelter outreach: JIC-level communication of sheltering information was disjointed and not always optimized for the intended audience/population | Conduct an audience needs analysis to determine the most effective methods of communicating emergency sheltering information to various audiences referring to this information (public messaging vs. internal user messaging) | HSD OEM | JIC | June 30, 2022 |

2021-12 Winter Weather #21-4968

Seattle Office of Emergency Management – After Action Report

December 2021 – January 2022 Winter Weather Response

| 2022-10 | There was not an American Sign | Train communications and PIO staff to | JIC | Mayor's | April 30, 2022 |
|---------|--|--|-----|---------|----------------|
| | Language (ASL) interpreter at the pre- | plan for and request ASL interpreters; | OEM | Office | |
| | event press conference | reinforce this in JIC training | | | |

Winter Weather Draft After Action Report Overview Council Public Safety & Human Services Committee February 8, 2022

Seattle Office of Emergency Management Curry Mayer - Director



Winter Weather Activation After Action Report

- After Action Review (AAR) and Report Process

 Gather data from response participants
 Meet with OEM committees
 - Strategic Working Group (SWG) Review
 - Disaster Management Committee (DMC) Approve
 - Emergency Executive Board (EEB) Approve
 - $\odot \mbox{Mayor's Office and Council review}$

 \circ Publication

OImprovement Plan of recommendations following final approval



Pre-Event Coordination

- OEM's daily weather briefs showed confidence that prolonged period of extreme cold and snow would impact Seattle late December to January.
- Operational coordination with city departments began December 22nd.
 - **OHSD** identified two initial overnight shelter sites
 - Joint Information Center plan for emergency messaging, media coverage
 AlertSeattle message to 57,000 subscribers about hazardous weather



Operational Overview

- National Weather Service (NWS) forecast extreme cold from Dec.25th into new year
 - **•** Two to eight inches of snow
 - Emergency Operations Center (EOC) virtually activated 12/26 to 1/3/22
 - O25 Agencies involved City Departments and outside partners

• Major issues

- ○Snow Management SDOT lead
- Emergency Sheltering Began with HSD, transitioned to KCRHA
- Staffing challenges due to spread of COVID-Omicron variant, holidays, and need for CDL drivers



City's Overall Objectives

- Objective 1: Maintain situational awareness on current and forecasted impacts to City.
- Objective 2: Coordinate support for the community (severe weather shelters, general population shelters, utilities, health, etc.)
- Objective 3: Coordinate actions and resources to maintain City Services including public safety.
- Objective 4: Ensure coordinated and consistent messaging with the community, stakeholders, and employees.



Response Highlights

- Mayor Durkan signed emergency order to provide monetary incentives for frontline workers & shelter service providers.
- Warming centers opened at five SPR Community Centers, City Hall, & the Armory, several libraries.
- Overnight shelters at Seattle Center Exhibition Hall, Compass Housing Alliance
 - **o6** Additional locations
 - ○Jan. 1st, lead for sheltering transitioned to KCRHA
- SDOT in 24-hour operations supported by SCL, SPR, & SPU staff • FAS on 24-hour schedule to support SDOT equipment needs



Questions?

Curry Mayer, Director Office of Emergency Management <u>Curry.mayer@seattle.gov</u> Cell 206-786-4332, Office 206-684-0437



Office of Emergency Management



Legislation Text

File #: Inf 1985, Version: 1

Pay-up Policy Proposal Update - Draft Legislation



Pay-Up Proposal [Draft Legislation] App-Based Worker Minimum Payment Ordinance

KARINA BULL, ANALYST PUBLIC SAFETY AND HUMAN SERVICES COMMITTEE FEBRUARY 8, 2022

Pay-Up Proposal

Suite of labor standards protections for app-based workers*

- 1. Minimum payment
- 2. Transparency
- 3. Flexibility
- 4. Deactivation
- 5. Background checks
- 6. Bathroom access
- 7. Protections against discrimination and right to reasonable accommodations
- 8. App-based workers' advisory board

* Proposal would also include amendments to the Independent Contractor Protections Ordinance

App-Based Worker Minimum Payment Ordinance

- **1. Minimum payment**
- 2. Transparency
- 3. Flexibility
- 4. Notice of rights
- 5. Recordkeeping
- 6. Prohibited retaliation
- 7. Enforcement by Office of Labor Standards (OLS)

Community Engagement

- **1. Stakeholder Meetings**
 - 10+ Meetings

- 2. Public Safety & Human Services Committee presentations
 - July 13, 2021
 - September 14, 2021
 - February 8, 2022

Minimum Payment



Provide or ensure payment of minimum wage plus expenses with a per-minute and per-mile floor for the engaged time to perform each offer.

App-based Workers

- 1. Covered
 - Workers accepting offers to perform services for pay via a network company's worker platform.
- 2. Not covered
 - Workers accepting offers for sale/rental of goods or real estate; licensed professional services (by rule); creative work; wholly digital services; and transportation provided by TNCs, taxis, or for-hire vehicles.

Network Companies

1. Covered

- Companies using online-enabled applications or platforms to connect customers with workers, present offers to workers, and/or facilitate the provision of services by workers.
- 250 or more app-based workers worldwide.
- 2. Not covered
 - Companies offering scheduling software, transmitting payment, or operating as digital advertising/messaging boards that do not facilitate services, intermediate relationships, or govern the terms or oversight of work performance.

6

Minimum payment

Network company must pay, or ensure that worker receives, a minimum payment amount for "engaged time" and "engaged miles."

- **Engaged time** = time that a worker performs services for an offer.
- **Engaged miles** = miles travelled by a worker during engaged time.

Engaged time Covered work

- 1. Offer from "on-demand network company" OR offer with performance expected within two hours.
 - Engaged time <u>begins</u> upon acceptance of offer.
 - Engaged time <u>ends</u> upon completing performance of offer, cancellation of offer by network company/customer, or cancellation with cause by worker.
- 2. All other offers.
 - **Engaged time <u>begins</u>** upon performance of offer or upon reporting to assigned location.
 - **Engaged time** <u>ends</u> upon completing performance of offer, cancellation of offer by network company/customer, or cancellation with cause by the worker.

On-Demand Network Company

On-demand network company would include, but not be limited to, companies primarily engaged in facilitating or presenting on-demand offers to app-based workers for delivery services from one or more of the following:

- Eating and drinking establishments,
- Food processing establishments,
- Grocery stores, or
- Any facility supplying groceries or prepared food and beverages for an online order.

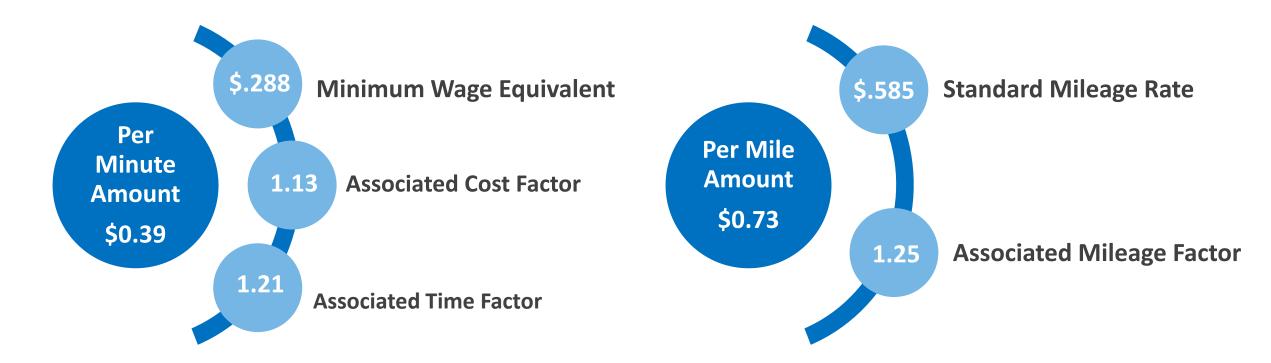
9

Minimum Payment Calculation



36

Minimum Payment **2** 2022



Minimum Wage Equivalent

Minimum Wage Equivalent for app-based workers = per-minute equivalent of the hourly minimum wage for Schedule 1 employers (large employers with more than 500 employees worldwide) under the Minimum Wage Ordinance, SMC 14.19.

- **2022 Minimum Wage for employees** = \$17.27 per hour
- **2022 Minimum Equivalent for app-based workers** = \$0.288 per minute.

12

Associated Cost Factor

 Associated <u>Cost</u> Factor for baseline expenses paid by app-based workers treated as independent contractors (vs. baseline expenses paid by companies). Adjustable by OLS Director after the ordinance is in effect for three years.

| ltem | Amount | Notes |
|---------------------------------|--------|--|
| Pay roll tax | 7.65% | Additional "employer share" of payroll taxes |
| State Paid Family Medical Leave | 0.25% | Expense of contractor opt-in to PFML |
| Unemployment compensation | 1.06% | Average cost of state unemployment insurance |
| Workers Compensation | 2.84% | Average cost of state workers comp coverage |
| Miscellaneous expenses | 1.2% | Equipment, business taxes & license fees |
| Total associated cost factor | 113% | 1.13 |

13

Associated Time Factor

• Associated <u>Time</u> Factor for additional working time to successfully perform work. Adjustable by OLS Director after the ordinance is in effect for three years.

| Item | Amount per engaged hour | Notes |
|-------------------------------|----------------------------|---|
| Rest breaks | 2.5 minutes | 10 minutes of rest time per 4 hours of work |
| Time to review offers | 3 minutes | Minimal estimate of time to review offers |
| Time to availability | 5 minutes | Minimal estimate of time from performing offer to availability for next offer |
| Time for administrative tasks | 2 minutes | Minimal estimate of time for managing account, recordkeeping & customer support |
| Total associated time factor | 121% | 1.21 |

14

Associated Mileage Factor

• Associated <u>Mileage</u> Factor for miles driven while a worker is not engaged on a specific offer, but when those miles are required to successfully perform work.

| Amount | Notes |
|--------------------------------------|---|
| For every 10 engaged miles: | Non-exclusive examples |
| • 1.25 miles | Miles to travel to locations where offers are available or return to starting location when dispatched from hub |
| • 1.25 miles | Miles to travel to locations for rest breaks, meal breaks, restroom access, and administrative needs. |
| Total associated mileage factor 125% | 1.25 |

15

Minimum Per Offer Amount **\$**5

Minimum per offer amount

- Minimum payment per offer of at least \$5.
- Annual adjustment to reflect the rate of inflation.
- OLS Director rules could establish a "grace period" (between acceptance and cancellation of an offer) as exemption.

16

Transparency



- Provide workers with information to make informed choices about which offers to accept and to verify compliance with minimum pay requirements.
- Provide end customers with information on the nature of charges, including amounts paid to workers and retained by the company.
- Provide OLS with regular and routine access to aggregated and disaggregated company records.

17

Transparency (1/2)

- 1. Offer information a network company shall provide, and/or ensure a customer provides:
 - Offer information for at least three minutes.
 - Best estimate of engaged time and mileage to complete performance.
 - Locations of work (e.g., geographic and business locations).
 - Guaranteed minimum amount of payment.
 - Physical requirements of work (e.g., flights of stairs, weight of materials).
 - Contents of online orders (e.g., network company shares info from customer).

Transparency (2/2)

- 2. Electronic receipts within 24 hours of performed and/or cancelled offers.
 - Worker receipts
 - Customer receipts
- **3.** Weekly statements to workers on performed and/or cancelled offers.
- 4. 14-day notice to workers before significant change(s) to payment calculation.
- **5.** Routine and affirmative disclosure to OLS of aggregated and disaggregated. company records, subject to rules.

19

Flexibility

Policy Goals

Protect workers' flexibility, including the right to freely choose jobs and hours, while maintaining companies' provision of services to end customers and third-party businesses.

Rights for App-based Workers (1/2)

- 1. Right to be logged into platform for any dates and times of day.
- 2. Right to be logged onto platform without limitation except for health and safety restrictions.
- 3. Right to decide work availability.
- 4. Right to accept or reject any individual offer, any types of offers, and any number or proportion of offers.

21

Rights for App-based Workers (2/2)

- 5. Right to cancel offer with cause ("cancellation with cause").
 - Offer information is substantially inaccurate.
 - Offer cannot be completed due to customer actions (e.g., customer not present, customer fails to communicate).
 - Timely completion of the offer is unsafe or impracticable due to an unforeseen obstacle or occurrence.
 - Good faith complaint about sexual harassment or discrimination.

22

Policy Decisions

Policy Decisions (1/6)

- 1. Restructured pay standard
 - Payment for "engaged time" would depend on whether the offer is from an "on-demand network company," rather than whether the offer is "on-demand" or "pre-scheduled."
 - OLS investigators could quickly determine the pay standard for *all* offers from a particular company, rather than having to scrutinize each offer.

24

Policy Decisions (2/6)

- 2. Clarified payment obligations
 - Network companies would "pay" or "ensure that worker receives" minimum network company payment.
 - Some companies do not directly compensate workers, but rather facilitate a work connection between the end customer and worker or distribute payment through a third-party.

25

Policy Decisions (3/6)

- 3. Established authority for a "grace period" exemption from \$5 minimum payment per offer
 - OLS could issue rules to establish a grace period (specific amount of time) between acceptance and cancellation of an offer.
 - Workers would receive pay for engaged time and miles for orders cancelled within the grace period but would not have a right to the \$5 minimum payment.

Policy Decisions (4/6)

- 4. Simplified requirements to provide information on the contents of an order
 - Instead of disclosing contents of an online order that would pose health risks or violate personal beliefs, company would share information it has about the contents of an order.
 - Workers could decide for themselves whether to accept an offer.

27

Policy Decisions (5/6)

- 5. Updated penalty amounts
 - 3.42% adjustment to account for rate of inflation.
 - 2022 CPI-W for Seattle-Tacoma-Bellevue Area for 12-month period ending in August 2021.
 - For example, \$566.30 to \$575.31 per aggrieved party.

Policy Decisions (6/6)

- 6. Anticipated effective date
 - 12 months after Council passage.
 - Time for OLS to prepare for implementation.
 - For example, conduct rulemaking, create informational materials, obtain translations for model notices in multiple languages, update online information, adapt enforcement strategies, coordinate outreach with community partners and OLS staff.

29

Next steps



Next Steps

- 1. Introduction of App-Based Worker Minimum Payment Ordinance
- 2. Discussion of unintroduced draft bills
 - Right to access work: Deactivation and background checks
 - Bathroom Access
 - App-based Worker Advisory Board
 - Protections against discrimination and right to reasonable accommodations
 - Amendments to Independent Contractor Protections Ordinance

31

Questions?

| | D2a | |
|-----------------------|--|--|
| 1 | CITY OF SEATTLE | |
| 2 | ORDINANCE | |
| 3 | COUNCIL BILL | |
| 4 5 6 7 8 | title AN ORDINANCE relating to app-based workers' labor standards; establishing minimum network company payment standards for app-based workers working in Seattle; establishing flexibility, transparency, notice, and record-keeping requirements for network companies; prescribing remedies and enforcement procedures; amending | |
| 9 10 11 | Sections 3.02.125, 3.15.000, and 6.208.020 of the Seattle Municipal Code; and adding a new Title 8 and Chapter 8.37 to the Seattle Municipal Code. body | |
| 12 | WHEREAS, an estimated 40,000 app-based workers work in Seattle, including those who are | |
| 13 | Black, Indigenous, and other People of Color (BIPOC), immigrants, workers with | |
| 14 | disabilities, LGBTQ+ workers, and single parents; and | |
| 15 | WHEREAS, the community depends on app-based workers to provide valuable services, but | |
| 16 | network companies often pay app-based workers subminimum wages despite the promise | |
| 17 | of good wages, flexibility, and accessibility; and | |
| 18 | WHEREAS, the definitions of "employee" and "employer" in local, state, and federal laws are | |
| 19 | broad, but network companies rely on business models that treat app-based workers as | |
| 20 | "independent contractors," thereby creating barriers for app-based workers to access | |
| 21 | employee protections such as minimum wage, unemployment benefits, workers' | |
| 22 | compensation, paid family and medical leave, and protection against discrimination; and | |
| 23 | WHEREAS, the U.S. Bureau of Labor Statistics (BSL) data show that Black workers account for | |
| 24 | 23 percent of app-based workers performing in-person work, higher than their overall | |
| 25 | share of employment (12 percent), and Latinx workers account for 19 percent of app- | |
| 26 | based workers performing in-person work, higher than their overall share of employment | |
| 27 | (17 percent); and | |

| | Dza |
|----|---|
| 1 | WHEREAS, Black and Latinx workers are overrepresented among app-based workers, |
| 2 | comprising almost 42 percent of app-based workers but less than 29 percent of the overall |
| 3 | labor force, and are disproportionately deprived of core employee protections when |
| 4 | network companies treat them as independent contractors; and |
| 5 | WHEREAS, BIPOC workers face unique barriers to economic insecurity and disproportionately |
| 6 | must accept low-wage, unsafe, and insecure working conditions; and |
| 7 | WHEREAS, BIPOC workers have long been heavily concentrated in exploitative industries; and |
| 8 | WHEREAS, the City is committed to ending racial disparities and achieving racial equity in |
| 9 | Seattle; and |
| 10 | WHEREAS, the City intends to address the inequities of app-based work by ensuring that such |
| 11 | workers are paid at least the City's minimum wage plus reasonable expenses, with |
| 12 | meaningful transparency and the ability to exercise the flexibility promised by app-based |
| 13 | companies; and |
| 14 | WHEREAS, the City intends to set clear, transparent, and enforceable requirements for |
| 15 | minimum network company payments, transparency, flexibility, notice, and record- |
| 16 | keeping that are applicable regardless of the specific business model, technical function, |
| 17 | or administrative apparatus of any given network company; and |
| 18 | WHEREAS, the City intends to retain the current definitions of worker classification under |
| 19 | Seattle's labor standards and does not intend to create a new classification of workers |
| 20 | distinct from employees or independent contractors; and |
| 21 | WHEREAS, the City intends to ensure that all workers can benefit from the protections of |
| 22 | Seattle's labor standards; and |
| | |

WHEREAS, the City is a leader on wage, labor, and workforce practices that improve workers' lives, support economic security, and contribute to a fair, healthy, and vibrant economy; and

WHEREAS, establishing labor standards for app-based workers requires appropriate action by

5 6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

4

the City Council; NOW, THEREFORE,

BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:

Section 1. The City Council ("Council") finds and declares that:

A. App-based work is a growing source of income for workers in Seattle and across the country.

B. In the exercise of The City of Seattle's police powers, the City is granted authority to pass regulations designed to protect and promote public health, safety, and welfare.

C. This ordinance protects and promotes public health, safety, and welfare by establishing standards for minimum payment, transparency, flexibility, and notice for app-based workers.

D. Minimum payment and other labor standards benefit employers and hiring entities by improving worker performance, reducing worker turnover, and thereby improving productivity and the quality of the services provided by workers, including app-based workers.

E. Many Seattle workers, including app-based workers, cannot fully participate in the community's dynamic civic life or pursue its myriad educational, cultural, and recreational opportunities because they struggle to meet their households' most basic needs.

F. Minimum payment and other labor standards promote the general welfare, health, and
prosperity of Seattle by ensuring that workers have stable incomes and can better support and
care for their families and fully participate in Seattle's civic, cultural, and economic life.

| 1 | G. Establishing these labor standards also benefits the Seattle economy by increasing |
|----|--|
| 2 | app-based worker earnings and thereby boosting consumer spending in Seattle and benefiting the |
| 3 | economy overall. |
| 4 | Section 2. A new Title 8 is added to the Seattle Municipal Code as follows: |
| 5 | TITLE 8 LABOR STANDARDS |
| 6 | Section 3. A new Chapter 8.37 is added to the Seattle Municipal Code as follows: |
| 7 | Chapter 8.37 APP-BASED WORKER MINIMUM PAYMENT |
| 8 | 8.37.010 Short title |
| 9 | This Chapter 8.37 shall constitute the "App-Based Worker Minimum Payment Ordinance" and |
| 10 | may be cited as such. |
| 11 | 8.37.020 Definitions |
| 12 | For purposes of this Chapter 8.37: |
| 13 | "Acceptance" means the initial communication from an app-based worker to a network |
| 14 | company that the app-based worker intends to perform services in furtherance of an offer, |
| 15 | including but not limited to indicating acceptance through the worker platform. |
| 16 | "Adverse action" means reducing compensation; garnishing tips or gratuities; temporarily |
| 17 | or permanently denying or limiting access to work, incentives, or bonuses; offering less desirable |
| 18 | work; terminating; deactivating; threatening; penalizing; retaliating; engaging in unfair |
| 19 | immigration-related practices; filing a false report with a government agency; or otherwise |
| 20 | discriminating against any person for any reason prohibited by Section 8.37.120. "Adverse |
| 21 | action" for an app-based worker may involve any aspect of the app-based worker's work, |
| 22 | including compensation, work hours, volume and frequency of offers made available, desirability |
| 23 | and compensation rates of offers made available, responsibilities, or other material change in the |
| | |

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

terms and conditions of work or in the ability of an app-based worker to perform work. "Adverse action" also includes any action by the network company or a person acting on the network
company's behalf that would dissuade a reasonable person from exercising any right afforded by this Chapter 8.37.

"Agency" means the Office of Labor Standards and any division therein.

"Aggrieved party" means an app-based worker or other person who suffers tangible or intangible harm due to a network company's or other person's violation of this Chapter 8.37.

"App-based worker" means a person who has entered into an agreement with a network
company governing the terms and conditions of use of the network company's worker platform
or a person affiliated with and accepting offers to perform services for compensation via a
network company's worker platform. For purposes of this Chapter 8.37, at any time, but not
limited to, when an app-based worker is logged into the network company's worker platform, the
worker is considered an app-based worker.

"Application dispatch" means technology that allows customers to directly request dispatch of app-based workers for provision of services and/or allows app-based workers or network companies to accept offers to perform services for compensation and payments for services via the internet using mobile interfaces including, but not limited to, smartphone and tablet applications.

"Associated cost factor" means the additional percentage of the minimum wage equivalent rate that reasonably accounts for the non-mileage expenses borne by app-based workers, which include but are not limited to the following:

1. Employer-side payroll taxes that app-based workers must pay;

23

2. Cost of paid family and medical leave insurance;

| | D2a |
|----|---|
| 1 | 3. Cost of state-provided unemployment insurance; |
| 2 | 4. Cost of workers' compensation insurance; |
| 3 | 5. Business taxes that app-based workers must pay; |
| 4 | 6. Business licensing fees that app-based workers must pay; and |
| 5 | 7. Cost of miscellaneous expenses such as purchase of cellular phones, data plans, and |
| 6 | other equipment required for work. |
| 7 | "Associated mileage factor" means the additional percentage of the mileage rate that |
| 8 | reasonably compensates app-based workers for miles traveled that are necessary to conduct app- |
| 9 | based work, which may include but is not limited to the following: |
| 10 | 1. Miles traveled after completing performance of an offer, to relocate to locations where |
| 11 | additional offers are likely to be available or to return to the starting location; and/or |
| 12 | 2. Miles traveled to locations for rest breaks, meal breaks, restroom access, and |
| 13 | administrative needs. |
| 14 | "Associated time factor" means the additional percentage of the minimum wage |
| 15 | equivalent rate that reasonably accounts for the time that app-based workers must spend working |
| 16 | or engaged to wait for work without compensation to perform app-based work, including but not |
| 17 | limited to the following: |
| 18 | 1. Reviewing offers; |
| 19 | 2. Communicating with network companies and customers; |
| 20 | 3. Relocating in anticipation of future offers; |
| 21 | 4. Conducting administrative tasks; and |
| 22 | 5. Taking rest breaks. |
| | |

| | D2a |
|----|--|
| 1 | "Cancellation with cause" means cancellation of a previously accepted offer by an app- |
| 2 | based worker for reasons identified in subsection 8.37.080.B. |
| 3 | "City" means The City of Seattle. |
| 4 | "Compensation" means the total amount of payment owed to an app-based worker by |
| 5 | reason of performing work facilitated or presented by the network company, including but not |
| 6 | limited to network company payments, bonuses, incentives, and tips earned from customers. |
| 7 | "Creative services or works" means labor that results in or contributes to the creation of |
| 8 | original works, as well as the works resulting from such labor. The term "creative services or |
| 9 | works" includes but is not limited to fiction and non-fiction writing, art, photography, graphic |
| 10 | design, marketing, and related consulting services. |
| 11 | "Customer" means an end customer and/or a paying customer. |
| 12 | "Director" means the Director of the Office of Labor Standards or the Director's |
| 13 | designee. |
| 14 | "End customer" means the recipient of an online order. |
| 15 | "Engaged miles" means miles traveled during engaged time in a vehicle that the network |
| 16 | company does not own and maintain, or miles traveled during engaged time in a vehicle leased |
| 17 | by the network company or its agent to the app-based worker. |
| 18 | "Engaged time" means the period of time in which an app-based worker performs |
| 19 | services in furtherance of an offer or any training program required by a network company. |
| 20 | Engaged time begins and ends as described below: |
| 21 | 1. If an offer is being facilitated or presented by an on-demand network company, or the |
| 22 | performance of an offer is expected within two hours of acceptance, "engaged time" begins upon |
| 23 | the app-based worker's acceptance of the offer and ends upon the app-based worker's |
| | |

1

2

3

4

5

6

7

8

16

17

18

19

20

completing performance of the offer, cancellation of the offer by the network company or customer, or cancellation with cause of the app-based worker's acceptance of the offer pursuant to subsection 8.37.080.B.

2. In all other circumstances, "engaged time" begins when the app-based worker begins performance of the offer or when the app-based worker reports to a location designated in the offer. Engaged time ends upon the app-based worker's completing performance of the offer, cancellation of the offer by the network company or customer, or cancellation with cause of the app-based worker's acceptance of the offer pursuant to subsection 8.37.080.B.

9 The Director may issue rules on "engaged time" for offers with non-compensable time, 10 such as sleep time or other periods of off-duty time. The Director may also issue rules on the 11 applicability of the minimum network company payment provisions in Section 8.37.050 to 12 "engaged time" for compensable periods of time when the worker is not completely relieved of 13 the duty to perform services for a network company.

14 "Eating and drinking establishment" means "eating and drinking establishment" as15 defined in Section 23.84A.010.

"Food processing" means "food processing" as defined in Section 23.84A.012."Franchise" means an agreement by which:

A person is granted the right to engage in the business of offering, selling, or
 distributing goods or services under a marketing plan prescribed or suggested in substantial part
 by the grantor or its affiliate;

2. The operation of the business is substantially associated with a trademark, service
mark, trade name, advertising, or other commercial symbol designated, owned by, or licensed by
the grantor or its affiliate; and

Template last revised December 1, 2020

3. The person pays, agrees to pay, or is required to pay, directly or indirectly, a franchise fee.

"Front pay" means the compensation an app-based worker would earn or would have earned if reinstated to their former position.

"Hearing Examiner" means the official appointed by the City Council and designated as the Hearing Examiner under Chapter 3.02 or that person's designee (e.g., Deputy Hearing Examiner or Hearing Examiner Pro Tem).

"Incentive" means a sum of money paid to an app-based worker upon completion of services, including but not limited to completing performance of a certain number of offers, completing performance of a certain number of consecutive offers, completing performance of an offer subject to a price multiplier or variable pricing policy, making oneself available to accept offers in a particular geographic location during a specified period of time, or recruiting new app-based workers.

"Minimum wage equivalent rate" means the per-minute equivalent of the "hourly minimum wage" established for Schedule 1 employers in Chapter 14.19. In 2022 the "hourly minimum wage" established for Schedule 1 employers in Chapter 14.19 is \$17.27 and the resultant minimum wage equivalent rate is \$0.288.

"Network company" means an organization whether a corporation, partnership, sole
proprietor, or other form, operating in Seattle, that uses an online-enabled application or
platform, such as an application dispatch system, to connect customers with app-based workers,
present offers to app-based workers, and/or facilitate the provision of services for compensation
by app-based workers.

| 1 | 1. The term "network company" includes any such entity or person acting directly or |
|----|---|
| 2 | indirectly in the interest of a network company in relation to the app-based worker. |
| 3 | 2. The term "network company" does not include: |
| 4 | a. An entity offering services that enable individuals to schedule appointments |
| 5 | with and/or process payments to users, when the entity in no manner engages in additional |
| 6 | intermediation of the relationships between parties to such transactions nor engages in any |
| 7 | oversight of service provision; or |
| 8 | b. An entity operating digital advertising and/or messaging platforms, when the |
| 9 | entity neither engages in intermediation of the payments or relationships between parties to |
| 10 | resulting transactions nor engages in any oversight of service provision. |
| 11 | "Network company payment" means the amount owed to an app-based worker by reason |
| 12 | of performing services in furtherance of an offer facilitated or presented by the network |
| 13 | company, including but not limited to payment for providing services, and commissions. |
| 14 | "Offer" means one or more online orders presented to an app-based worker as one |
| 15 | opportunity to perform services for compensation that the app-based worker may accept or |
| 16 | reject. |
| 17 | 1. An opportunity to perform services for compensation includes but is not limited to an |
| 18 | opportunity described via a worker platform as a shift, a period of time to be spent engaged in |
| 19 | service provision, a continuous period of time in which the app-based worker must make |
| 20 | themself available to perform services, or any other continuous period of time when the worker |
| 21 | is not completely relieved of the duty to perform the service(s), and such a period of time shall |
| 22 | be considered as one offer. |
| 23 | 2. The term "offer" includes pre-scheduled offers and on-demand offers. |

"On-demand offer" means all offers that are not pre-scheduled offers, including but not limited to offers that require performance within two hours of acceptance.

"On-demand network company" means a network company that is primarily engaged in facilitating or presenting on-demand offers to app-based workers.

1. The term "on-demand network company" includes but is not limited to a network company operating in Seattle that is primarily engaged in facilitating or presenting on-demand offers to app-based workers for delivery services from one or more of the following: (a) eating and drinking establishments, (b) food processing establishments, (c) grocery stores, or (d) any facility supplying groceries or prepared food and beverages for an online order.

2. When determining whether a network company is "primarily engaged in facilitating or presenting on-demand offers to app-based workers," the Agency may consider any number of factors, including but not limited to the following examples: number of on-demand offers as a percentage of the network company's overall offers; marketing or promotional materials from the network company; or other public statements from representatives of the network company.

"Online order" means an order for services that is placed through an online-enabled application or platform, such as an application dispatch system, and that is facilitated by a network company or presented by a network company for its own benefit. The term "online order" does not include the following transactions:

1. Sale or rental of products or real estate;

2. Payment in exchange for a service subject to professional licensure that has been listed by the Director pursuant to this Section 8.37.020;

3. Payment in exchange for services wholly provided digitally;

4. Payment in exchange for creative services or works;

5. Transportation Network Company (TNC) dispatched trips, as defined in Section 14.33.020; and

6. Transportation provided by taxicabs or for-hire vehicles, as defined in Chapter 6.310.
"Operating in Seattle" means, with respect to a network company, facilitating or
presenting offers to provide services for compensation using an online-enabled application or
platform, such as an application dispatch system, to any app-based worker, where such services
are performed in Seattle.

"Paying customer" means a person or entity placing an online order via a network company's online-enabled application or platform.

"Perform services in Seattle" means activities conducted by an app-based worker that occur within the geographic boundaries of Seattle in furtherance of an offer.

The term "perform services in Seattle" includes any time spent on a commercial stop in
 Seattle that is related to the provision of delivery or other services associated with an offer.

2. The term "perform services in Seattle" does not include stopping for refueling,
stopping for a personal meal or errands, or time spent in Seattle solely for the purpose of
travelling through Seattle from a point of origin outside Seattle to a destination outside Seattle
with no commercial stops in Seattle.

"Pre-scheduled offer" means an offer that is facilitated by a network company and/or presented to an app-based worker at least two hours prior to when the app-based worker is expected to initiate performance.

"Rate of inflation" means 100 percent of the annual average growth rate of the bimonthly Seattle-Tacoma-Bellevue Area Consumer Price Index for Urban Wage Earners and

3

4

17

18

19

Clerical Workers, termed CPI-W, for the 12-month period ending in August; provided, that the
 percentage increase shall not be less than zero.

"Respondent" means the network company or any person who is alleged or found to have committed a violation of this Chapter 8.37.

5 "Service subject to professional licensure" means a service that legally requires 6 authorization or certification for a regulatory purpose for an individual to engage in the service 7 as an occupation, trade, or business. The Director shall issue rules that establish a list of 8 professional licenses indicative of occupations or trades in which workers possess significant 9 bargaining power and influence over their compensation and conditions of work. In establishing 10 this list, the Director shall consider, at a minimum, the licensing requirements of the Washington 11 State Department of Licensing, the Washington State Bar Association, and the Washington 12 Medical Commission.

13 "Standard mileage rate" means the current standard mileage rate established by the
14 United States Internal Revenue Service (IRS) for calculation of the costs of operating an
15 automobile. This mileage rate is adjusted annually by the IRS. For example, the 2022 mileage
16 rate is \$0.585.

"Tips" means a verifiable sum to be presented by a customer as a gift or gratuity in recognition of some service performed for the customer by the app-based worker receiving the tip.

20 "Worker platform" means the worker-facing application dispatch system software or any
21 online-enabled application service, website, or system, used by an app-based worker, that
22 enables the arrangement of services for compensation.

Karina Bull LEG App-Based Worker Minimum Payment ORD D2a

"Written or writing" means a printed or printable communication in physical or electronic format including a communication that is transmitted through email, text message, or a computer system, or is otherwise sent or maintained electronically, including via the worker platform.

8.37.030 App-based worker coverage

A. An app-based worker is covered by this Chapter 8.37 if the app-based worker performs services in Seattle in furtherance of an offer facilitated or presented by a network company covered by this Chapter 8.37.

B. An app-based worker who is a covered employee under Chapter 14.19 for a covered network company, or a covered employee under Chapter 14.19 for a customer of an online order, is not a covered app-based worker under this Chapter 8.37.

8.37.040 Network company coverage

A. For the purposes of this Chapter 8.37, covered network companies are limited to those that facilitate work performed by 250 or more app-based workers worldwide regardless of where those workers perform work, including but not limited to chains, integrated enterprises, or franchises associated with a franchise or network of franchises that facilitate work performed by 250 or more app-based workers worldwide in aggregate.

B. To determine the number of app-based workers performing work for the current calendar year:

1. The calculation is based upon the average number per calendar week of appbased workers who worked for compensation during the preceding calendar year for any and all weeks during which at least one app-based worker worked for compensation. For network companies that did not have any app-based workers during the preceding calendar year, the number of app-based workers hired for the current calendar year is calculated based upon the

| | D2a |
|----|---|
| 1 | average number per calendar week of app-based workers who worked for compensation during |
| 2 | the first 90 calendar days of the current year in which the network company engaged in business. |
| 3 | 2. All app-based workers who worked for compensation shall be counted, |
| 4 | including but not limited to: |
| 5 | a. App-based workers who are not covered by this Chapter 8.37; |
| 6 | b. App-based workers who worked in Seattle; and |
| 7 | c. App-based workers who worked outside Seattle. |
| 8 | C. Separate entities that form an integrated enterprise shall be considered a single |
| 9 | network company under this Chapter 8.37. Separate entities will be considered an integrated |
| 10 | enterprise and a single network company under this Chapter 8.37 where a separate entity controls |
| 11 | the operation of another entity. The factors to consider in making this assessment include, but are |
| 12 | not limited to: |
| 13 | 1. Degree of interrelation between the operations of multiple entities; |
| 14 | 2. Degree to which the entities share common management; |
| 15 | 3. Centralized control of labor relations; |
| 16 | 4. Degree of common ownership or financial control over the entities; and |
| 17 | 5. Use of a common brand, trade, business, or operating name. |
| 18 | 8.37.050 Minimum network company payment |
| 19 | A. For each offer resulting in engaged time or engaged miles, a network company shall |
| 20 | compensate app-based workers by providing a minimum network company payment, and/or |
| 21 | ensuring app-based workers receive a minimum network company payment, of the greater of |
| 22 | either: |
| | |

| 1 | 1. The minimum per-minute amount for engaged time under subsection |
|----------------------|---|
| 2 | 8.37.050.B.1 plus the minimum per-mile amount for engaged miles under subsection |
| 3 | 8.37.050.B.2; or |
| 4 | 2. The minimum per-offer amount under subsection 8.37.050.B.4. |
| 5 | B. Minimum network company payment calculation |
| 6 | 1. Per-minute amount. For each minute of engaged time, a network company |
| 7 | shall compensate app-based workers, and/or ensure that app-based workers receive, at least the |
| 8 | equivalent of the total of the minimum wage equivalent rate multiplied by the associated cost |
| 9 | factor multiplied by the associated time factor. In 2022, the per-minute amount is \$0.39. |
| 10 | a. Associated cost factor. The associated cost factor is 1.13. |
| 11 | b. Associated time factor. The associated time factor is 1.21. |
| 12 | 2. Per-mile amount. For each engaged mile traveled, a network company shall |
| 13 | compensate app-based workers, and/or ensure that app-based workers receive, at least the |
| 14 | equivalent of the standard mileage rate multiplied by the associated mileage factor. In 2022, the |
| 15 | per-mile amount is \$0.73. |
| 16 | a. Associated mileage factor. The associated mileage factor is 1.25. |
| 17 | 3. The calculations described in this subsection 8.37.050.B are expressed in |
| 18 | equation form as: |
| 19 20 21 22 | (Engaged minutes x minimum wage equivalent rate x associated cost factor x associated time factor) + (engaged miles x standard mileage rate x associated mileage factor) = minimum network company payment per offer. |
| 23 | The established current rates and factors result in the following calculation for the |
| 24 | required minimum network company payment: |
| | |

| 1 2 3 | (Engaged minutes x \$0.288 x 1.13 x 1.21) + (Engaged miles x \$0.585 per x 1.25) = \$0.39/minute + \$0.73/mile. |
|-------------|---|
| 4 | 4. Per-offer amount. For each offer resulting in engaged time or engaged miles, a |
| 5 | network company shall compensate app-based workers a minimum per-offer amount of at least |
| 6 | \$5. |
| 7 | a. Effective January 1, 2024, the minimum per-offer amount paid to an |
| 8 | app-based worker shall be increased on a percentage basis to reflect the rate of inflation and |
| 9 | calculated to the nearest cent on January 1 of each year thereafter. The Agency shall determine |
| 10 | the amount and file a schedule of such amount with the City Clerk. |
| 11 | 5. Application of minimum network company payment requirements |
| 12 | a. A minimum network company payment shall be provided for any offer |
| 13 | resulting in engaged time and engaged miles by the app-based worker, offers cancelled by a |
| 14 | customer or the network company, and offers for which acceptance was cancelled with cause by |
| 15 | the app-based worker pursuant to subsection 8.37.080.B. The Director may issue rules excluding |
| 16 | certain offers from payment of the minimum per-offer amount under subsection 8.37.050.B.4, |
| 17 | including but not limited to offers cancelled by the customer within a grace period that occurs |
| 18 | shortly after acceptance. |
| 19 | b. If an app-based worker accepts a new offer during performance of a |
| 20 | previously accepted offer, and both offers are facilitated or presented by the same network |
| 21 | company, engaged time and engaged miles accrued during any period of time in which |
| 22 | performance of the offers overlaps shall be subject to the minimum compensation requirements |
| 23 | for a single offer under this subsection 8.37.050.B. |
| 24 | C. Adjustment of the associated cost factor and associated time factor. |

1 1. Adjustment of the associated cost factor. Beginning three years after the 2 effective date of this Chapter 8.37, the Director by rule may adjust the associated cost factor 3 annually; provided, that this adjustment shall not result in reduction of the associated cost factor 4 below 1.13. In adjusting the associated cost factor, the Director shall consider relevant and 5 available sources of data, which may include but are not limited to: app-based worker surveys; 6 data provided by network companies; data provided by app-based workers; data provided by 7 customers; data from other jurisdictions; data available through academic, policy, or community-8 based organizations; public testimony provided; and stakeholder interviews. The Director may 9 consider the non-exhaustive list of factors that comprise the "associated cost factor" as defined in 10 Section 8.37.020, as well as any other factor the Director determines is necessary to further the 11 purposes of this Chapter 8.37. The Agency shall file a schedule of any adjustment(s) to the 12 associated cost factor with the City Clerk.

13 2. Adjustment to the associated time factor. Beginning three years after the 14 effective date of this Chapter 8.37, the Director by rule may adjust the associated time factor 15 annually; provided, that this adjustment shall not result in reduction of the associated time factor 16 below 1.21. In adjusting the associated time factor, the Director shall consider relevant and 17 available sources of data, which may include but are not limited to: app-based worker surveys; 18 data provided by network companies; data provided by app-based workers; data provided by 19 customers; data from other jurisdictions; data available through academic, policy, or community-20 based organizations; public testimony provided; and stakeholder interviews. The Director may 21 consider the non-exhaustive list of factors that comprise the "associated time factor" as defined 22 in Section 8.37.020, as well as any other factor the Director determines is necessary to further the purposes of this Chapter 8.37. The Agency shall file a schedule of any adjustment(s) to the
 associated time factor with the City Clerk.

D. Deductions

3

4

5

6

7

15

A network company may only deduct compensation when the app-based
 worker expressly authorizes the deduction in writing and does so in advance for a lawful purpose
 for the benefit of the app-based worker. Any such authorization by an app-based worker must be
 voluntary and knowing.

8 2. Neither the network company nor any person acting in the interest of the
9 network company may derive any financial profit or benefit from any of the deductions under
10 this subsection 8.37.050.D. For the purposes of this subsection 8.37.050.D, reasonable interest
11 charged by the network company, or any person acting in the interest of a network company, for
12 a loan or credit extended to the app-based worker is not considered to be of financial benefit to
13 the network company, or any person acting in the interest of a network company.

- 14 **8.37.060** Tip and incentive compensation
 - A. Tips

16 1. A network company shall pay to its app-based workers all tips and gratuities.
 17 2. Tips paid to an app-based worker are in addition to, and may not count
 18 towards:

 a. The app-based worker's minimum network company payment under

20 Section 8.37.050;

b. A guaranteed minimum amount of network company payment for an
offer, as described in Section 8.37.070, regardless of whether the guaranteed minimum amount
exceeds the minimum network company payment owed to the worker;

| 1 | c. An advertised or guaranteed incentive to the app-based worker; or |
|----|---|
| 2 | d. An advertised or guaranteed amount of compensation to the app-based |
| 3 | worker, including but not limited to compensation per number of offers accepted or per hour in |
| 4 | which an individual makes themself available to receive offers via the worker platform. |
| 5 | B. Incentives paid to an app-based worker are in addition to, and may not count towards, |
| 6 | the app-based worker's minimum network company payment under Section 8.37.050. |
| 7 | 8.37.070 Network company transparency |
| 8 | A. Right to up-front information regarding offers |
| 9 | 1. A network company shall provide, and/or ensure a customer provides, an app- |
| 10 | based worker the following information when facilitating or presenting an offer: |
| 11 | a. A best estimate of the engaged time required to complete performance |
| 12 | of the offer; |
| 13 | b. A best estimate of the engaged miles required to complete performance |
| 14 | of the offer and the approximate geographic location or locations where work in furtherance of |
| 15 | the offer will occur, including pick-up and drop-off locations for offers involving deliveries; |
| 16 | c. A guaranteed minimum amount of network company payment for the |
| 17 | offer; provided, that it does not fall below the minimum network company payment requirements |
| 18 | established in Section 8.37.050; |
| 19 | d. The amount of any tip that each customer has indicated they will |
| 20 | provide, if the network company's online-enabled application or platform enables customers to |
| 21 | tip in advance of completion of an online order, as well as a clear statement of the network |
| 22 | company's tip policy, included but not limited to whether the network company permits |
| 23 | customers to modify or remove tips after performance; |
| | |

| 1 | e. When performance of an offer results in a stop or stops at business | |
|----|---|---|
| 2 | establishments, the names of such businesses; | |
| 3 | f. To the extent it is reasonably ascertainable, information regarding | |
| 4 | physical labor required to perform services in furtherance of the offer and accessibility at | |
| 5 | locations where work will be performed, including but not limited to weights of any goods to be | |
| 6 | handled; numbers of flights of stairs; and availability of elevators, ramps, and other conditions | |
| 7 | affecting accessibility. The Director shall issue rules regarding the types of information required | |
| 8 | to be disclosed, the format of provision of the information, and efforts to ascertain the | |
| 9 | information that would be considered sufficient; and | |
| 10 | g. To the extent it is reasonably ascertainable, the network company shall | |
| 11 | make available to the app-based worker information that it has about the contents of each online | |
| 12 | order. | |
| 13 | 2. An on-demand offer shall be made available for at least three minutes after the | |
| 14 | app-based worker has been provided the information described in subsection 8.37.070.A.1. | |
| 15 | 3. If an offer entails fulfillment of multiple individual online orders, and the | |
| 16 | network company lacks advance notice of each online order to provide the information in | |
| 17 | subsections 8.37.070.A.1.f and 8.37.070.A.1.g, the network company shall provide the app-based | |
| 18 | worker with such information prior to assigning them work in furtherance of each online order, | |
| 19 | to the extent it is reasonably ascertainable. | |
| 20 | B. Within 24 hours of each offer's performance or cancellation with cause, a network | |
| 21 | company shall transmit an electronic receipt to the app-based worker that contains the following | |
| 22 | information for each unique offer covered by this Chapter 8.37: | |
| 23 | 1. The total amount of engaged time; | |
| | | 1 |

| | D2a |
|----|--|
| 1 | 2. The total amount of engaged miles; |
| 2 | 3. The approximate geographic location or locations where work occurred, |
| 3 | including pick-up and drop-off locations for offers involving deliveries; |
| 4 | 4. The total amount charged to the paying customer excluding the cost of any |
| 5 | goods purchased; |
| 6 | 5. Amount of any incentive pay; |
| 7 | 6. Amount of network company payment paid to the app-based worker; |
| 8 | 7. Itemized deductions; |
| 9 | 8. Amount of compensation from tips; |
| 10 | 9. Itemized fees collected from the app-based worker to access the network |
| 11 | company's online-enabled application or platform; |
| 12 | 10. Net compensation after tips and deductions; and |
| 13 | 11. Pursuant to rules that the Director may issue, other information that is material |
| 14 | and necessary to effectuate the terms of this Chapter 8.37. |
| 15 | C. On a weekly basis, the network company shall provide written notice to the app-based |
| 16 | worker that contains the following information for offers covered by this Chapter 8.37 and which |
| 17 | were performed or cancelled with cause, as well as other engagement with the worker platform, |
| 18 | during the prior week: |
| 19 | 1. The app-based worker's total amount of engaged time; |
| 20 | 2. The app-based worker's total amount of engaged miles; |
| 21 | 3. Total amount charged to paying customers served excluding the cost of any |
| 22 | goods purchased; |
| 23 | 4. The app-based worker's total and net compensation, itemized by: |
| | |
| | |

| 1 | a. Total network company payment, as well as the method used to |
|----|---|
| 2 | calculate payment, including but not limited to amount per minute or amount per mile; |
| 3 | b. Total incentives and the basis for calculating the incentives, if |
| 4 | applicable; |
| 5 | b. Total amount of compensation from tips; and |
| 6 | c. Total amount of any deductions, itemized by deduction type. |
| 7 | 5. Pursuant to rules that the Director may issue, other information that is material |
| 8 | and necessary to effectuate the terms of this Chapter 8.37. |
| 9 | D. Within 24 hours of an online order's completion, a network company shall transmit an |
| 10 | electronic receipt to a paying customer that lists: |
| 11 | 1. The date and time of completion of the online order; |
| 12 | 2. The total amount paid to the network company, itemizing all charges and fees; |
| 13 | 3. Compensation paid to the app-based worker with tips separately itemized; and |
| 14 | 4. Pursuant to rules that the Director may issue, other information that is material |
| 15 | and necessary to effectuate the terms of this Chapter 8.37. |
| 16 | E. A network company shall ensure that its customer-facing websites, applications, and |
| 17 | platforms do not describe any fees or non-tip charges in a manner that might be reasonably |
| 18 | misconstrued as a tip, gratuity, or other payment to the app-based worker. Any interface for |
| 19 | accepting customer orders shall clearly reflect the amount of any tip paid to the app-based |
| 20 | worker. |
| 21 | F. A network company shall routinely and affirmatively transmit to the Agency such |
| 22 | records as required by rules issued by the Director. The Director shall have the authority to |
| 23 | require such aggregated or disaggregated records deemed necessary, appropriate, or convenient |
| | |

| 1 | to administer, evaluate, and enforce the provisions of this Chapter 8.37. The Director may issue |
|----|--|
| 2 | rules requiring that aggregated records be produced as a distribution at defined percentiles. The |
| 3 | Director may issue data production rules of general applicability as well as rules specific to on- |
| 4 | demand companies. In issuing data production rules, the Director shall consider, among other |
| 5 | factors, methods to provide workers with information to make informed choices about platforms |
| 6 | on which they may seek work and to provide the public with information to assess the impact of |
| 7 | network companies. |
| 8 | 1. Records for production may include, but are not limited to: |
| 9 | a. Records regarding the availability of offers facilitated via the network |
| 10 | company platform; |
| 11 | b. Records regarding the amount of engaged time and engaged miles; |
| 12 | c. The amount of time that app-based workers must spend working or |
| 13 | engaged to wait for work without compensation to perform app-based work; |
| 14 | d. Records regarding the number of app-based workers who logged onto |
| 15 | the worker platform, logged on for the first time in the reporting period, or accepted an offer; |
| 16 | e. Per-offer or aggregated app-based worker compensation, including but |
| 17 | not limited to network company payments, bonuses, incentives, and tips earned from customers; |
| 18 | and |
| 19 | f. Any other records that the Director determines are material and |
| 20 | necessary to effectuate the purposes of this Chapter 8.37. |
| 21 | 2. The Director shall issue rules governing the submission format, security, and |
| 22 | privacy protocols relating to the submission of network company records, to the extent |
| 23 | permitted by law. |
| | |

G. A network company shall notify app-based workers via a message in the worker platform at least 14 days prior to making a significant change to how network company payment will be calculated.

8.37.080 Flexibility

1

2

3

4

5

6

7

A. A network company shall not subject an app-based worker to an adverse action, nor institute a policy subjecting an app-based worker to an adverse action, based on protected activities. The Director shall issue rules on protected activities, including but not limited to:

8 1. An app-based worker's right to be logged into the network company's worker
9 platform during any specific dates or times of day or for any minimum amounts of time;

2. An app-based worker's right to be logged onto the network company's worker
 platform without limitation, except for limitations on a maximum amount of consecutive work
 time to protect worker and public safety;

13 3. An app-based worker's right to decide when to make themselves available to14 work;

4. An app-based worker's right to accept or reject any individual offer, any types
of offers, or any number or proportion of offers. An app-based worker may indicate rejection of
an offer by declining to respond to the offer. A network company shall ensure that its worker
platform enables an app-based worker to communicate a rejection of each offer.

B. An app-based worker may cancel their acceptance of an offer with cause. Pursuant to
rules that the Director may issue, cancellation of an acceptance of an offer is a cancellation with
cause when any of the following conditions occur:

| 1 | 1. Information provided pursuant to subsection 8.37.070.A.1 was substantially |
|--|---|
| 2 | inaccurate; provided, that a customer's alteration of a tip amount shall not constitute grounds for |
| 3 | cancellation with cause; |
| 4 | 2. The end customer is not present or fails to respond to communications from the |
| 5 | app-based worker, the end customer's presence or response is required for the app-based work to |
| 6 | complete performance of the offer, and the app-based worker has made attempts to contact |
| 7 | and/or wait for the end customer in accordance with an applicable network company policy, and |
| 8 | as a result, the app-based worker cannot complete performance of the offer; |
| 9 | 3. Timely completion of the offer has become impracticable or unsafe due to an |
| 10 | unforeseen obstacle or occurrence, including but not limited to a mechanical failure or accident |
| 11 | that has rendered an app-based worker's automobile inoperable or unsafe to operate; or |
| | |
| 12 | 4. The app-based worker makes a good faith complaint regarding sexual |
| 12 13 | 4. The app-based worker makes a good faith complaint regarding sexual harassment or discrimination that is alleged to have occurred during performance of the offer. |
| | |
| 13 | harassment or discrimination that is alleged to have occurred during performance of the offer. |
| 13 14 | harassment or discrimination that is alleged to have occurred during performance of the offer. 8.37.100 Notice of rights |
| 13 14 15 | harassment or discrimination that is alleged to have occurred during performance of the offer. 8.37.100 Notice of rights A. Network companies shall provide each app-based worker with a written notice of |
| 13 14 15 16 | harassment or discrimination that is alleged to have occurred during performance of the offer. 8.37.100 Notice of rights A. Network companies shall provide each app-based worker with a written notice of rights established by this Chapter 8.37. The Agency may create and distribute a model notice of |
| 13 14 15 16 17 | harassment or discrimination that is alleged to have occurred during performance of the offer. 8.37.100 Notice of rights A. Network companies shall provide each app-based worker with a written notice of rights established by this Chapter 8.37. The Agency may create and distribute a model notice of rights in English and other languages. However, upon the effective date of this Chapter 8.37, and |
| 13 14 15 16 17 18 | harassment or discrimination that is alleged to have occurred during performance of the offer. 8.37.100 Notice of rights A. Network companies shall provide each app-based worker with a written notice of rights established by this Chapter 8.37. The Agency may create and distribute a model notice of rights in English and other languages. However, upon the effective date of this Chapter 8.37, and subsequently upon any new app-based worker's initial offer, network companies are responsible |
| 13 14 15 16 17 18 19 | harassment or discrimination that is alleged to have occurred during performance of the offer. 8.37.100 Notice of rights A. Network companies shall provide each app-based worker with a written notice of rights established by this Chapter 8.37. The Agency may create and distribute a model notice of rights in English and other languages. However, upon the effective date of this Chapter 8.37, and subsequently upon any new app-based worker's initial offer, network companies are responsible for providing app-based workers with the notice of rights required by subsection 8.37.100.B, in a |

| 1 | 1. The right to the applicable minimum per-minute amount, per-mile amount, and |
|----|--|
| 2 | per-offer amount guaranteed by this Chapter 8.37, including a clear statement of the current |
| 3 | applicable amounts; |
| 4 | 2. The right to receive the information required to be disclosed by this Chapter |
| 5 | 8.37 before accepting an offer and performing services in furtherance of an offer; |
| 6 | 3. The right to flexibility in making themselves available for work and accepting, |
| 7 | rejecting, or cancelling offers under this Chapter 8.37; |
| 8 | 4. The right to be protected from retaliation for exercising in good faith the rights |
| 9 | protected by this Chapter 8.37; and |
| 10 | 5. The right to file a complaint with the Agency or bring a civil action for |
| 11 | violation of the requirements of this Chapter 8.37, including but not limited to a network |
| 12 | company's or any person's failure to pay the minimum per-minute amount, per-mile amount, or |
| 13 | per-offer amount, and a network company's or other person's retaliation against an app-based |
| 14 | worker or other person for engaging in an activity protected by this Chapter 8.37. |
| 15 | C. Network companies shall provide the notice of rights required by subsection |
| 16 | 8.37.100.B in an electronic format that is readily accessible to the app-based worker. The notice |
| 17 | of rights shall be made available to the app-based worker via smartphone application or online |
| 18 | web portal, in English and any language that the network company knows or has reason to know |
| 19 | is the primary language of the app-based worker. The Director may issue rules governing the |
| 20 | form and content of the notice of rights, the manner of its distribution, and required languages for |
| 21 | its translation. |
| 22 | |

22 8.37.110 Network company records

A. Network companies shall retain records that document compliance with this Chapter8.37 for each app-based worker.

B. Network companies shall retain the records required by subsection 8.37.110.A for a period of three years.

C. If a network company fails to retain adequate records required under subsection
8.37.110.A, there shall be a presumption, rebuttable by clear and convincing evidence, that the network company violated this Chapter 8.37 for the periods and for each app-based worker for whom records were not retained.

8.37.120 Retaliation prohibited

A. No network company or any other person shall interfere with, restrain, or deny the exercise of, or the attempt to exercise, any right protected under this Chapter 8.37.

B. No network company or any other person shall take any adverse action against any person because the person has exercised in good faith the rights protected under this Chapter 8.37. Such rights include, but are not limited to, the right to make inquiries about the rights protected under this Chapter 8.37; the right to inform others about their rights under this Chapter 8.37; the right to inform the person's network company, the person's legal counsel, a union or similar organization, or any other person about an alleged violation of this Chapter 8.37; the right to file an oral or written complaint with the Agency or bring a civil action for an alleged violation of this Chapter 8.37; the right to cooperate with the Agency in its investigations of this Chapter 8.37; the right to testify in a proceeding under or related to this Chapter 8.37; the right to refuse to participate in an activity that would result in a violation of city, state, or federal law; and the right to oppose any policy, practice, or act that is unlawful under this Chapter 8.37.

1

2

3

C. No network company or any other person shall communicate to a person exercising rights protected in this Section 8.37.120, directly or indirectly, the willingness to inform a government worker that the person is not lawfully in the United States, or to report, or to make an implied or express assertion of a willingness to report, suspected citizenship or immigration status of an app-based worker or family member of an app-based worker to a federal, state, or local agency because the app-based worker has exercised a right under this Chapter 8.37.

D. It shall be a rebuttable presumption of retaliation if a network company or any other person takes an adverse action against a person within 90 days of the person's exercise of rights protected in this Section 8.37.120. The network company may rebut the presumption with clear and convincing evidence that the adverse action was taken for a permissible purpose.

E. Proof of retaliation under this Section 8.37.120 shall be sufficient upon a showing that a network company or any other person has taken an adverse action against a person and the person's exercise of rights protected in this Section 8.37.120 was a motivating factor in the adverse action, unless the network company can prove that the action would have been taken in the absence of such protected activity.

F. The protections afforded under this Section 8.37.120 shall apply to any person who mistakenly but in good faith alleges violations of this Chapter 8.37.

G. A complaint or other communication by any person triggers the protections of this
Section 8.37.120 regardless of whether the complaint or communication is in writing or makes
explicit reference to this Chapter 8.37.

1 **8.37.125 Rulemaking authority**

The Director is authorized to administer and enforce this Chapter 8.37. The Director is
authorized to promulgate, revise, or rescind rules and regulations deemed necessary,

appropriate, or convenient to administer, evaluate and enforce the provisions of this Chapter
8.37 pursuant to Chapter 3.02, providing affected entities with due process of law and in
conformity with the intent and purpose of this Chapter 8.37. Any rules promulgated by the
Director shall have the force and effect of law and may be relied on by network companies, appbased workers, and other parties to determine their rights and responsibilities under this Chapter
8.37.

8.37.130 Enforcement power and duties

The Agency shall have the power to administer and enforce this Chapter 8.37 and shall have such powers and duties in the performance of these functions as are defined in this Chapter 8.37 and otherwise necessary and proper in the performance of the same and provided for by law.

8.37.140 Violation

The failure of any respondent to comply with any requirement imposed on the respondent under this Chapter 8.37 is a violation.

8.37.150 Investigation

A. The Agency shall have the power to investigate any violations of this Chapter 8.37 by any respondent. The Agency may prioritize investigations of workforces that are vulnerable to violations of this Chapter 8.37. The Agency may initiate an investigation pursuant to Director's Rules, including but not limited to situations when the Director has reason to believe that a violation has occurred or will occur, or when circumstances show that violations are likely to occur within a class of network companies or businesses because the workforce contains significant numbers of app-based workers who are vulnerable to violations of this Chapter 8.37 or the workforce is unlikely to volunteer information regarding such violations. An investigation

3

4

5

19

20

21

22

1 may also be initiated through the receipt by the Agency of a report or complaint filed by an app2 based worker or other person.

B. An app-based worker or other person may report to the Agency any suspected
violation of this Chapter 8.37. The Agency shall encourage reporting pursuant to this Section
8.37.150 by taking the following measures:

1. The Agency shall keep confidential, to the maximum extent permitted by
applicable laws, the name and other identifying information of the app-based worker or person
reporting the violation. However, with the authorization of such person, the Agency may disclose
the app-based worker's or person's name and identifying information as necessary to enforce this
Chapter 8.37 or for other appropriate purposes.

2. The Agency may require the network company to post or otherwise notify other
 app-based workers working for the network company that the Agency is conducting an
 investigation. The network company shall provide the notice of investigation in a form, place,
 and manner designated by the Agency. The Agency shall create the notice of investigation in
 English and other languages.

3. The Agency may certify the eligibility of eligible persons for "U" Visas under
the provisions of 8 U.S.C. § 1184(p) and 8 U.S.C. § 1101(a)(15)(U). This certification is subject
to applicable federal law and regulations, and Director's Rules.

C. The Agency's investigation shall commence within three years of the alleged violation. To the extent permitted by law, the applicable statute of limitations for civil actions is tolled during any investigation under this Chapter 8.37 and any administrative enforcement proceeding under this Chapter 8.37 based upon the same facts. For purposes of this Chapter 8.37: 1

2

3

4

5

6

7

 The Agency's investigation begins on the earlier date of when the Agency receives a complaint from a person under this Chapter 8.37, or when the Agency provides notice to the respondent that an investigation has commenced under this Chapter 8.37.

2. The Agency's investigation ends when the Agency issues a final order concluding the matter and any appeals have been exhausted; the time to file any appeal has expired; or the Agency notifies the respondent in writing that the investigation has been otherwise resolved.

8 D. The Agency's investigation shall be conducted in an objective and impartial manner. 9 E. The Director may apply by affidavit or declaration in the form allowed under RCW 10 5.50.050 to the Hearing Examiner for the issuance of subpoenas requiring a network company to 11 produce the records required by Section 8.37.110, or for the attendance and testimony of 12 witnesses, or for the production of documents required to be retained under Section 8.37.110, or 13 any other document relevant to the issue of whether any app-based worker or group of app-based 14 workers received the information or other benefits required by this Chapter 8.37, and/or to 15 whether a network company has violated any provision of this Chapter 8.37. The Hearing 16 Examiner shall conduct the review without hearing as soon as practicable and shall issue 17 subpoenas upon a showing that there is reason to believe that: a violation has occurred; a 18 complaint has been filed with the Agency; or circumstances show that violations are likely to 19 occur within a class of businesses because the workforce contains significant numbers of app-20 based workers who are vulnerable to violations of this Chapter 8.37, the workforce is unlikely to 21 volunteer information regarding such violations, or the Agency has gathered preliminary 22 information indicating that a violation may have occurred.

32

F. A network company that fails to comply with the terms of any subpoena issued under subsection 8.37.150.E in an investigation by the Agency under this Chapter 8.37 before the issuance of a Director's Order issued pursuant to subsection 8.37.160.C may not use such records in any appeal to challenge the correctness of any determination by the Agency of liability, damages owed, or penalties assessed.

G. In addition to other remedies, the Director may refer any subpoena issued under subsection 8.37.150.E to the City Attorney to seek a court order to enforce any subpoena.

H. Where the Director has reason to believe that a violation has occurred, the Director may order any appropriate temporary or interim relief to mitigate the violation or maintain the status quo pending completion of a full investigation or hearing, including but not limited to a deposit of funds or bond sufficient to satisfy a good-faith estimate of compensation, interest, damages, and penalties due. A respondent may appeal any such order in accordance with Section 8.37.180.

8.37.160 Findings of fact and determination

A. Except when there is an agreed-upon settlement, the Director shall issue a written determination with findings of fact resulting from the investigation and statement of whether a violation of this Chapter 8.37 has or has not occurred based on a preponderance of the evidence before the Director.

B. If the Director determines that there is no violation of this Chapter 8.37, the Director shall issue a "Determination of No Violation" with notice of an app-based worker's or other person's right to appeal the decision, pursuant to Director's Rules.

| 1 | C. If the Director determines that a violation of this Chapter 8.37 has occurred, the |
|----|--|
| 2 | Director shall issue a "Director's Order" that shall include a notice of violation identifying the |
| 3 | violation or violations. |
| 4 | 1. The Director's Order shall state with specificity the amounts due under this |
| 5 | Chapter 8.37 for each violation, including payment of unpaid compensation, liquidated damages, |
| 6 | civil penalties, penalties payable to aggrieved parties, fines, and interest pursuant to Section |
| 7 | 8.37.170. |
| 8 | 2. The Director's Order may specify that civil penalties and fines due to the |
| 9 | Agency can be mitigated for respondent's timely payment of remedy due to an aggrieved party |
| 10 | pursuant to subsection 8.37.170.A.4. |
| 11 | 3. The Director's Order may specify that civil penalties and fines are due to the |
| 12 | aggrieved party rather than due to the Agency. |
| 13 | 4. The Director's Order may direct the respondent to take such corrective action |
| 14 | as is necessary to comply with the requirements of this Chapter 8.37, including but not limited to |
| 15 | monitored compliance for a reasonable time period. |
| 16 | 5. The Director's Order shall include notice of the respondent's right to appeal the |
| 17 | decision pursuant to Section 8.37.180. |
| 18 | 8.37.165 Complaint procedure |
| 19 | A. The Agency shall have the power to respond to any violations of this Chapter 8.37 |
| 20 | with a complaint procedure. |
| 21 | B. The Agency may initiate a complaint procedure as an alternative enforcement method |
| 22 | to an investigation for responding to a report or complaint by any person of a violation of this |
| 23 | Chapter 8.37. The Director may issue rules for the complaint procedure, including but not |
| | |

| | Dza |
|----|--|
| 1 | limited to rules to establish the timeline for sending the information required by subsection |
| 2 | 8.37.165.D, determine the nature and content of information requested from the complainant and |
| 3 | network company, and indicate when the Agency may prioritize use of a complaint procedure |
| 4 | prior to an investigation or in lieu of an investigation. The Director may also establish other |
| 5 | enforcement methods to efficiently resolve violations of this Chapter 8.37. |
| 6 | C. The Agency may request the complainant to provide information pursuant to the |
| 7 | complaint procedure, including but not limited to: |
| 8 | 1. Contact information for the app-based worker and network company; and |
| 9 | 2. A statement describing the alleged violations of this Chapter 8.37. |
| 10 | D. The Agency may send notices to the network company and complainant, including but |
| 11 | not limited to: |
| 12 | 1. Notice of the alleged violation(s). The Agency may send notice to the network |
| 13 | company of the alleged violation(s) of this Chapter 8.37. The Agency shall bear any cost of |
| 14 | sending such notice by certified mail or by other means incurring a cost to the Agency. This |
| 15 | notice may include but not be limited to: |
| 16 | a. Statement of the alleged violation(s) of this Chapter 8.37; and |
| 17 | b. Description of the remedies available to an app-based worker for |
| 18 | violation(s) of this Chapter 8.37; |
| 19 | 2. Response from the network company. The Agency may request the network |
| 20 | company to send the Agency relevant information to respond to the alleged violation(s) within an |
| 21 | identified timeframe. |
| | |

| | Dza |
|----|--|
| 1 | 3. Notice to the complainant of the response from the network company. The |
| 2 | Agency may send a notice to the complainant of the response from the network company. This |
| 3 | notice to the complainant may include but not be limited to: |
| 4 | a. The response from the network company, including any enclosures; |
| 5 | b. Information on the right to bring a civil action in a court of competent |
| 6 | jurisdiction; |
| 7 | c. Any other information about the status of the complaint; and |
| 8 | d. Information about the navigation program pursuant to Section 8.37.167. |
| 9 | 4. Notice of no response. If the Agency receives no response from the network |
| 10 | company within the identified timeframe pursuant to subsection 8.37.165.D.2, the Agency may |
| 11 | send a notice of no response to the complainant and the network company, and may include |
| 12 | proof that the Agency previously sent notice of the alleged violation(s) to the network company. |
| 13 | 5. Notice of closure. The Agency may send the complainant and network |
| 14 | company notice of the Agency's completion of the complaint procedure and/or closure of the |
| 15 | case. |
| 16 | E. Upon satisfying the requirements of subsections 8.37.165.C and 8.37.165.D, the |
| 17 | Agency may close the case. |
| 18 | 8.37.167 Navigation program |
| 19 | A. The Agency may establish a navigation program that provides intake and information |
| 20 | relating to the provisions of this Chapter 8.37. |
| 21 | 1. The navigation program may provide a range of information, including but not |
| 22 | limited to: |
| 23 | a. Information on the provisions and procedures of this Chapter 8.37; |
| | |
| | |

| | D2a | |
|----|--|--|
| 1 | b. General court information, including but not limited to: | |
| 2 | 1) Information on court procedures for filing civil actions in small | |
| 3 | claims, district court, and superior court; and | |
| 4 | 2) Information on obtaining translation and interpretation services, | |
| 5 | and other courtroom services; | |
| 6 | c. A list of organizations that can be used to identify attorneys; | |
| 7 | d. Organizations providing outreach and education, and/or legal | |
| 8 | assistance, to app-based workers; | |
| 9 | e. Information about classifying workers as employees or independent | |
| 10 | contractors; and | |
| 11 | f. As determined by the Director, additional information related to the | |
| 12 | provisions of this Chapter 8.37, other workplace protections for independent contractors, or other | |
| 13 | resources for resolving workplace issues. | |
| 14 | 2. The navigation program may include outreach and education to the public on | |
| 15 | the provisions and procedures of this Chapter 8.37. | |
| 16 | 3. The navigation program shall not include legal advice from the Agency. | |
| 17 | However, if the Agency provides information to an app-based worker about a community | |
| 18 | organization through the navigation program, the community organization is not precluded from | |
| 19 | providing legal advice. | |
| 20 | 8.37.170 Remedies | |
| 21 | A. The payment of unpaid compensation, liquidated damages of up to twice the amount | |
| 22 | of unpaid compensation, civil penalties, penalties payable to aggrieved parties, fines, and interest | |
| | | |
| | | |

| | | 1 |
|----|---|---|
| 1 | provided under this Chapter 8.37 is cumulative and is not intended to be exclusive of any other | |
| 2 | available remedies, penalties, fines, and procedures. | |
| 3 | 1. The amounts of all civil penalties, penalties payable to aggrieved parties, and | |
| 4 | fines contained in this Section 8.37.170 shall be increased annually to reflect the rate of inflation | |
| 5 | and calculated to the nearest cent on January 1 of each year thereafter. The Agency shall | |
| 6 | determine the amounts and file a schedule of such amounts with the City Clerk. | |
| 7 | 2. If a violation is ongoing when the Agency receives a complaint or opens an | |
| 8 | investigation, the Director may order payment of unpaid compensation plus interest that accrues | |
| 9 | after receipt of the complaint or after the investigation opens and before the date of the Director's | |
| 10 | Order. | |
| 11 | 3. Interest shall accrue from the date the unpaid compensation was first due at 12 | |
| 12 | percent annum, or the maximum rate permitted under RCW 19.52.020. | |
| 13 | 4. If there is a remedy due to an aggrieved party, the Director may waive part or | |
| 14 | all civil penalties and fines due to the Agency based on timely payment of the full remedy due to | |
| 15 | the aggrieved party. | |
| 16 | a. The Director may waive the total amount of civil penalties and fines due | |
| 17 | to the Agency if the Director determines that the respondent paid the full remedy due to the | |
| 18 | aggrieved party within ten days of service of the Director's Order. | |
| 19 | b. The Director may waive half the amount of civil penalties and fines due | |
| 20 | to the Agency if the Director determines that the respondent paid the full remedy due to the | |
| 21 | aggrieved party within 15 days of service of the Director's Order. | |
| | | |

| 1 | c. The Director shall not waive any amount of civil penalties and fines due |
|----|---|
| 2 | to the Agency if the Director determines that the respondent has not paid the full remedy due to |
| 3 | the aggrieved party after 15 days of service of the Director's Order. |
| 4 | 5. When determining the amount of liquidated damages, civil penalties, penalties |
| 5 | payable to aggrieved parties, and fines due under this Section 8.37.170 for a settlement |
| 6 | agreement or Director's Order, including but not limited to the mitigation of civil penalties and |
| 7 | fines due to the Agency for timely payment of remedy due to an aggrieved party under |
| 8 | subsection 8.37.170.A.4, the Director may consider: |
| 9 | a. The total amount of unpaid compensation, liquidated damages, |
| 10 | penalties, fines, and interest due; |
| 11 | b. The nature and persistence of the violations; |
| 12 | c. The extent of the respondent's culpability; |
| 13 | d. The substantive or technical nature of the violations; |
| 14 | e. The size, revenue, and human resources capacity of the respondent; |
| 15 | f. The circumstances of each situation; |
| 16 | g. The amount of penalties in similar situations; and |
| 17 | h. Pursuant to rules that the Director may issue, other factors that are |
| 18 | material and necessary to effectuate the terms of this Chapter 8.37. |
| 19 | B. A respondent found to be in violation of this Chapter 8.37 shall be liable for full |
| 20 | payment of unpaid compensation due plus interest in favor of the aggrieved party under the |
| 21 | terms of this Chapter 8.37, and other equitable relief. If the precise amount of unpaid |
| 22 | compensation cannot be determined due to a respondent's failure to produce records or if a |
| 23 | respondent produces records in a manner or form which makes timely determination of the |
| | |

1 amount of unpaid compensation impracticable, the Director may designate a daily amount for 2 unpaid compensation due to aggrieved party. For any violation of this Chapter 8.37, the Director may assess liquidated damages in an additional amount of up to twice the unpaid compensation. 3 4 C. A respondent found to be in violation of this Chapter 8.37 for retaliation under Section 5 8.37.120 shall be subject to any appropriate relief at law or equity including, but not limited to, 6 reinstatement of the aggrieved party, front pay in lieu of reinstatement with full payment of 7 unpaid compensation plus interest in favor of the aggrieved party under the terms of this Chapter 8 8.37, and liquidated damages in an additional amount of up to twice the unpaid compensation. 9 The Director also shall order the imposition of a penalty payable to the aggrieved party of up to 10 \$5,755.31. 11 D. The Director is authorized to assess civil penalties for a violation of this Chapter 8.37 12 and may specify that civil penalties are due to the aggrieved party rather than due to the Agency. 13 1. For a first violation of this Chapter 8.37, the Director may assess a civil penalty 14 of up to \$575.31 per aggrieved party. 15 2. For a second violation of this Chapter 8.37, the Director shall assess a civil 16 penalty of up to \$1,150.63 per aggrieved party, or an amount equal to ten percent of the total 17 amount of unpaid compensation, whichever is greater. 18 3. For a third or any subsequent violation of this Chapter 8.37, the Director shall 19 assess a civil penalty of up to \$5,755.31 per aggrieved party, or an amount equal to ten percent of 20 the total amount of unpaid compensation, whichever is greater. 21 4. For purposes of this subsection 8.37.170.D, a violation is a second, third, or 22 subsequent violation if the respondent has been a party to one, two, or more than two settlement 23 agreements, respectively, stipulating that a violation has occurred; and/or one, two, or more than

1 two Director's Orders, respectively, have issued against the respondent in the ten years preceding

2 the date of the violation; otherwise, it is a first violation.

E. The Director is authorized to assess fines for a violation of this Chapter 8.37 and may

4 specify that fines are due to the aggrieved party rather than due to the Agency. The Director is

5 authorized to assess fines as follows:

3

| Violation | Fine |
|--|--------------------------------------|
| Failure to provide app-based worker with up-front information regarding offers under subsection 8.37.070.A | Up to \$575.31 per aggrieved party |
| Failure to provide app-based worker with electronic receipts within 24 hours of each offer's completion or cancellation with cause under subsection 8.37.070.B | Up to \$575.31 per aggrieved party |
| Failure to provide app-based worker with weekly statements under subsection 8.37.070.C | Up to \$575.31 per aggrieved party |
| Failure to provide the Agency with records required under subsection 8.37.070.F | Up to \$575.31 per missing record |
| Failure to provide written notice of rights under Section 8.37.100 | Up to \$575.31 per aggrieved party |
| Failure to retain network company records for three years under subsections 8.37.110.A and 8.37.110.B | Up to \$575.31 per missing record |
| Failure to comply with prohibitions against retaliation for exercising rights protected under Section 8.37.120 | Up to \$1,150.63 per aggrieved party |
| Failure to provide notice of investigation to app-based workers under subsection 8.37.150.B.2 | Up to \$575.31 per aggrieved party |
| Failure to post or distribute public notice of failure to comply with final order under subsection 8.37.210.A.1 | Up to \$575.31 per aggrieved party |

6 For each app-based worker who performs services in Seattle for the network company and each

7 missing record, the maximum amount that may be imposed in fines in a one-year period for each

8 type of violation listed above is \$5,755.31. For each app-based worker who performs services in

- 9 Seattle for the network company, if a fine for retaliation is issued, the maximum amount that
- 10 may be imposed in a one-year period is \$23,020.

G. In addition to the unpaid compensation, penalties, fines, liquidated damages, and interest, the Agency may assess against the respondent in favor of the City the reasonable costs incurred in enforcing this Chapter 8.37, including but not limited to reasonable attorneys' fees.

H. A respondent that is the subject of a settlement agreement stipulating that a violation has occurred shall count for debarment, or a final order for which all appeal rights have been exhausted, shall not be permitted to bid, or have a bid considered, on any City contract until such amounts due under the final order have been paid in full to the Director. If the respondent is the subject of a final order two times or more within a five-year period, the network company shall not be allowed to bid on any City contract for two years. This subsection 8.37.170.H shall be construed to provide grounds for debarment separate from, and in addition to, those contained in Chapter 20.70 and shall not be governed by that chapter; provided, that nothing in this subsection 8.37.170.H shall be construed to limit the application of Chapter 20.70. The Director shall notify the Director of Finance and Administrative Services of all respondents subject to debarment under this subsection 8.37.170.H.

8 8.37.180 Appeal period and failure to respond

A. An app-based worker or other person who claims an injury as a result of an alleged violation of this Chapter 8.37 may appeal the Determination of No Violation, pursuant to Director's Rules.

B. A respondent may appeal the Director's Order, including all remedies issued pursuant
to Section 8.37.170, by requesting a contested hearing before the Hearing Examiner in writing

1

2

within 15 days of service of the Director's Order. If a respondent fails to appeal the Director's
Order within 15 days of service, the Director's Order shall be final. If the last day of the appeal
period so computed is a Saturday, Sunday, or federal or City holiday, the appeal period shall run
until 5 p.m. on the next business day.

5 6

7

8

9

10

11

12

13

14

15

16

1

2

3

4

8.37.190 Appeal procedure and failure to appear

A. Contested hearings shall be conducted pursuant to the procedures for hearing contested cases contained in Section 3.02.090 and the rules adopted by the Hearing Examiner for hearing contested cases. The hearing shall be conducted de novo and the Director shall have the burden of proving by a preponderance of the evidence that the violation or violations occurred. Upon establishing such proof, the remedies and penalties imposed by the Director shall be upheld unless it is shown that the Director abused discretion. Failure to appear for a contested hearing shall result in an order being entered finding that the respondent committed the violation stated in the Director's Order. For good cause shown and upon terms the Hearing Examiner deems just, the Hearing Examiner may set aside an order entered upon a failure to appear.

B. In all contested cases, the Hearing Examiner shall enter an order affirming, modifying,or reversing the Director's Order, consistent with Ordinance 126068.

17

18

19

20

21

8.37.200 Appeal from Hearing Examiner order

A. The respondent may obtain judicial review of the decision of the Hearing Examiner by applying for a Writ of Review in the King County Superior Court within 30 days from the date of the decision in accordance with the procedure set forth in chapter 7.16 RCW, other applicable law, and court rules.

B. The decision of the Hearing Examiner shall be final and conclusive unless review is
sought in compliance with this Section 8.37.200.

1 8.37.210 Failure to comply with final order 2 A. If a respondent fails to comply within 30 days of service of any settlement agreement 3 with the Agency, or with any final order issued by the Director or the Hearing Examiner for which 4 all appeal rights have been exhausted, the Agency may pursue, but is not limited to, the following 5 measures to secure compliance: 6 1. The Director may require the respondent to post or distribute public notice of 7 the respondent's failure to comply in a form and manner determined by the Agency. 8 2. The Director may refer the matter to a collection agency. The cost to the City 9 for the collection services will be assessed as costs, at the rate agreed to between the City and the 10 collection agency, and added to the amounts due. 11 3. The Director may refer the matter to the City Attorney for the filing of a civil 12 action in King County Superior Court, the Seattle Municipal Court, or any other court of 13 competent jurisdiction to enforce such order or to collect amounts due. In the alternative, the 14 Director may seek to enforce a Director's Order or a final order of the Hearing Examiner under 15 Section 8.37.190. 16 4. The Director may request that the City's Department of Finance and 17 Administrative Services deny, suspend, refuse to renew, or revoke any business license held or 18 requested by the network company or person until such time as the network company complies 19 with the remedy as defined in the settlement agreement or final order. The City's Department of 20 Finance and Administrative Services shall have the authority to deny, refuse to renew, or revoke 21 any business license in accordance with this subsection 8.37.210.A.4. 22 B. No respondent that is the subject of a final order issued under this Chapter 8.37 shall 23 quit business, sell out, exchange, convey, or otherwise dispose of the respondent's business or

1 stock of goods without first notifying the Agency and without first notifying the respondent's 2 successor of the amounts owed under the final order at least three business days before such 3 transaction. At the time the respondent quits business, or sells out, exchanges, or otherwise 4 disposes of the respondent's business or stock of goods, the full amount of the remedy, as 5 defined in a final order issued by the Director or the Hearing Examiner, shall become 6 immediately due and payable. If the amount due under the final order is not paid by respondent 7 within ten days from the date of such sale, exchange, conveyance, or disposal, the successor shall 8 become liable for the payment of the amount due; provided, that the successor has actual 9 knowledge of the order and the amounts due or has prompt, reasonable, and effective means of 10 accessing and verifying the fact and amount of the order and the amounts due. The successor 11 shall withhold from the purchase price a sum sufficient to pay the amount of the full remedy. 12 When the successor makes such payment, that payment shall be deemed a payment upon the 13 purchase price in the amount paid, and if such payment is greater in amount than the purchase 14 price the amount of the difference shall become a debt due such successor from the network 15 company.

16 8.37.220 Debt owed The City of Seattle

17

18

19

20

21

22

A. All monetary amounts due under the Director's Order shall be a debt owed to the City and may be collected in the same manner as any other debt in like amount, which remedy shall be in addition to all other existing remedies; provided, that amounts collected by the City for unpaid compensation, liquidated damages, penalties payable to aggrieved parties, or front pay shall be held in trust by the City for the aggrieved party and, once collected by the City, shall be paid by the City to the aggrieved party.

1

2

3

4

5

6

7

8

9

10

11

12

13

B. If a respondent fails to appeal a Director's Order to the Hearing Examiner within the time period set forth in subsection 8.37.180.B, the Director's Order shall be final, and the Director may petition the Seattle Municipal Court, or any court of competent jurisdiction, to enforce the Director's Order by entering judgment in favor of the City finding that the respondent has failed to exhaust its administrative remedies and that all amounts and relief contained in the order are due. The Director's Order shall constitute prima facie evidence that a violation occurred and shall be admissible without further evidentiary foundation. Any certifications or declarations authorized under RCW 5.50.050 containing evidence that the respondent has failed to comply with the order or any parts thereof, and is therefore in default, or that the respondent has failed to appeal the Director's Order to the Hearing Examiner within the time period set forth in subsection 8.37.180.B, and therefore has failed to exhaust the respondent's administrative remedies, shall also be admissible without further evidentiary foundation.

14 C. If a respondent fails to obtain judicial review of an order of the Hearing Examiner 15 within the time period set forth in subsection 8.37.200.A, the order of the Hearing Examiner 16 shall be final, and the Director may petition the Seattle Municipal Court to enforce the Director's 17 Order by entering judgment in favor of the City for all amounts and relief due under the order of 18 the Hearing Examiner. The order of the Hearing Examiner shall constitute conclusive evidence 19 that the violations contained therein occurred and shall be admissible without further evidentiary 20 foundation. Any certifications or declarations authorized under RCW 9A.72.085 containing 21 evidence that the respondent has failed to comply with the order or any parts thereof, and is 22 therefore in default, or that the respondent has failed to avail itself of judicial review in

1

2

3

4

5

6

7

accordance with subsection 8.37.200.A, shall also be admissible without further evidentiary foundation.

D. In considering matters brought under subsections 8.37.220.B and 8.37.220.C, the Seattle Municipal Court may include within its judgment all terms, conditions, and remedies contained in the Director's Order or the order of the Hearing Examiner, whichever is applicable, that are consistent with the provisions of this Chapter 8.37.

8.37.230 Private right of action

8 A. Any person or class of persons that suffers an injury as a result of a violation of this Chapter 8.37, or is the subject of prohibited retaliation under Section 8.37.120, may bring a civil 9 10 action in a court of competent jurisdiction against the network company or other person violating 11 this Chapter 8.37 and, upon prevailing, may be awarded reasonable attorney fees and costs and 12 such legal or equitable relief as may be appropriate to remedy the violation including, without 13 limitation: the payment of any unpaid compensation plus interest due to the person and 14 liquidated damages in an additional amount of up to twice the unpaid compensation; and a 15 penalty payable to any aggrieved party of up to \$5,565.10 if the aggrieved party was subject to 16 prohibited retaliation. Interest shall accrue from the date the unpaid compensation was first due 17 at 12 percent per annum, or the maximum rate permitted under RCW 19.52.020.

B. For purposes of this Section 8.37.230, "person" includes any entity a member of which has suffered an injury or retaliation, or any other individual or entity acting on behalf of an aggrieved party that has suffered an injury or retaliation.

21

22

18

19

20

C. For purposes of determining membership within a class of persons entitled to bring an action under this Section 8.37.230, two or more app-based workers are similarly situated if they:

| 1 | 1. Are or were hired for the same network company or network companies, |
|----|--|
| 2 | whether concurrently or otherwise, at some point during the applicable statute of limitations |
| 3 | period, |
| 4 | 2. Allege one or more violations that raise similar questions as to liability, and |
| 5 | 3. Seek similar forms of relief. |
| 6 | D. For purposes of subsection 8.37.230.C, app-based workers shall not be considered |
| 7 | dissimilar solely because: |
| 8 | 1. The app-based workers' claims seek damages that differ in amount, or |
| 9 | 2. The job titles of or other means of classifying the app-based workers differ in |
| 10 | ways that are unrelated to their claims. |
| 11 | E. An order issued by the court may include a requirement for a network company to |
| 12 | submit a compliance report to the court and to the Agency. |
| 13 | 8.37.233 Waiver |
| 14 | Any waiver by an individual of any provisions of this Chapter 8.37 shall be deemed contrary to |
| 15 | public policy and shall be void and unenforceable. |
| 16 | 8.37.235 Encouragement of more generous policies |
| 17 | A. Nothing in this Chapter 8.37 shall be construed to discourage or prohibit a network |
| 18 | company from the adoption or retention of minimum labor and compensation standards more |
| 19 | generous than the one required by this Chapter 8.37. |
| 20 | B. Nothing in this Chapter 8.37 shall be construed as diminishing the obligation of the |
| 21 | network company to comply with any contract, or other agreement providing more generous |
| 22 | minimum labor and compensation standards to an app-based worker than required by this |
| 23 | Chapter 8.37. |

| 1 | 8.37.240 Other legal requirements—Effect on other laws |
|----------|--|
| 2 | A. The provisions of this Chapter 8.37: |
| 3 | 1. Supplement and do not diminish or replace any other basis of liability or |
| 4 | requirement established by statute or common law; |
| 5 | 2. Shall not be construed to preempt, limit, or otherwise affect the applicability of |
| 6 | any other law, regulation, requirement, policy, or standard for minimum labor and compensation |
| 7 | requirements, or which extends other protections to app-based workers; and |
| 8 | 3. Shall not be interpreted or applied so as to create any power or duty in conflict |
| 9 | with federal or state law. |
| 10 | B. This Chapter 8.37 shall not be construed to preclude any person aggrieved from |
| 11 | seeking judicial review of any final administrative decision or order made under this Chapter |
| 12 | 8.37 affecting such person. Nothing in this Section 8.37.240 shall be construed as restricting an |
| 13 | app-based worker's right to pursue any other remedies at law or equity for violation of the |
| 14 | contractor's rights. |
| 15 | C. A network company's failure to comply with the provisions of this Chapter 8.37 shall |
| 16 | not render any contract between the network company and an app-based worker void or |
| 17 | voidable. |
| 18 | D. No provision of this Chapter 8.37 shall be construed as providing a determination |
| 19 | about the legal classification of any individual as an employee or independent contractor. |
| 20 | 8.37.250 Severability |
| 21 | The provisions of this Chapter 8.37 are declared to be separate and severable. If any clause, |
| 22 | sentence, paragraph, subdivision, section, subsection, or portion of this Chapter 8.37, or the |
| 23 | application thereof to any network company, app-based worker, person, or circumstance, is held |
| | |
| 21 22 | The provisions of this Chapter 8.37 are declared to be separate and severable. If any clause, sentence, paragraph, subdivision, section, subsection, or portion of this Chapter 8.37, or the |

1 to be invalid, it shall not affect the validity of the remainder of this Chapter 8.37, or the validity

2 of its application to other persons or circumstances.

Section 4. Section 3.02.125 of the Seattle Municipal Code, last amended by Ordinance

4 126283, is amended as follows:

5 **3.02.125 Hearing Examiner filing fees**

A. The filing fee for a case before the City Hearing Examiner is \$85, with the following

7 exceptions:

3

6

8

9

10

11

12

13

| Basis for Case | Fee in dollars |
|---|-------------------|
| * * * | |
| All-Gender Restroom Notice of Violation (Section 14.07.040) | No fee |
| App-Based Worker Minimum Payment Ordinance (Chapter 8.37) | No fee |
| Cable Communications (Chapter 21.60) | No fee |
| * * * | |
| * * * | |
| Section 5. Section 3.15.000 of the Seattle Municipal Code, last amende 126189, is amended as follows: | d by Ordinance |
| 3.15.000 Office of Labor Standards created—Functions | |
| 5.15.000 Office of Labor Standards created—F unctions | |
| There is created within the Executive Department an Office of Labor Standard | s, under the |
| direction of the Mayor. The mission of the Office of Labor Standards is to adva | ance labor |
| standards through thoughtful community and business engagement, strategic en | nforcement and |

14 standards through thoughtful community and business engagement, strategic enforcement and

15 innovative policy development, with a commitment to race and social justice. The Office of

16 Labor Standards seeks to promote greater economic opportunity and further the health, safety,

17 and welfare of employees; support employers in their implementation of labor standards

18 requirements; and end barriers to workplace equity for women, communities of color,

19 immigrants and refugees, and other vulnerable workers.

| | D2a |
|----|---|
| 1 | The functions of the Office of Labor Standards are as follows: |
| 2 | A. Promoting labor standards through outreach, education, technical assistance, and |
| 3 | training for employees and employers; |
| 4 | B. Collecting and analyzing data on labor standards enforcement; |
| 5 | C. Partnering with community, businesses, and workers for stakeholder input and |
| 6 | collaboration; |
| 7 | D. Developing innovative labor standards policy; |
| 8 | E. Administering and enforcing labor standards (Title 8), City of Seattle ordinances |
| 9 | relating to paid sick and safe time (Chapter 14.16), use of criminal history in employment |
| 10 | decisions (Chapter 14.17), minimum wage and minimum compensation (Chapter 14.19), wage |
| 11 | and tip compensation requirements (Chapter 14.20), secure scheduling (Chapter 14.22), domestic |
| 12 | workers (Chapter 14.23), hotel employees safety protections (Chapter 14.26), protecting hotel |
| 13 | employees from injury (Chapter 14.27), improving access to medical care for hotel employees |
| 14 | (Chapter 14.28), hotel employees job retention (Chapter 14.29), commuter benefits (Chapter |
| 15 | 14.30), transportation network company driver deactivation protections (Chapter 14.32), |
| 16 | transportation network company driver minimum compensation (Chapter 14.33), and other labor |
| 17 | standards ordinances that may be enacted in the future. |
| 18 | Section 6. Subsection 6.208.020.A of the Seattle Municipal Code, which section was last |
| 19 | amended by Ordinance 126274, is amended as follows: |
| 20 | 6.208.020 Denial, revocation of, or refusal to renew business license |
| 21 | A. In addition to any other powers and authority provided under this Title 6, the Director, |
| 22 | or the Director's designee, has the power and authority to deny, revoke, or refuse to renew any |
| 23 | business license issued under the provisions of this Chapter 6.208. The Director, or the |
| | |

| | D2a |
|----|---|
| 1 | Director's designee, shall notify such applicant or licensee in writing by mail of the denial, |
| 2 | revocation of, or refusal to renew the license and on what grounds such a decision was based. |
| 3 | The Director may deny, revoke, or refuse to renew any license issued under this Chapter 6.208 |
| 4 | on one or more of the following grounds: |
| 5 | 1. The license was procured by fraud or false representation of fact. |
| 6 | 2. The licensee has failed to comply with any provisions of this Chapter 6.208. |
| 7 | 3. The licensee has failed to comply with any provisions of Chapters 5.32, 5.35, |
| 8 | 5.38, 5.39, 5.40, 5.45, 5.46, 5.47, 5.48, 5.50, or 5.52. |
| 9 | 4. The licensee is in default in any payment of any license fee or tax under Title 5 |
| 10 | or Title 6. |
| 11 | 5. The property at which the business is located has been determined by a court to |
| 12 | be a chronic nuisance property as provided in Chapter 10.09. |
| 13 | 6. The applicant or licensee has been convicted of theft under subsection |
| 14 | 12A.08.060.A.4 within the last ten years. |
| 15 | 7. The applicant or licensee is a person subject within the last ten years to a court |
| 16 | order entering final judgment for violations of chapters 49.46, 49.48, or 49.52 RCW, or 29 |
| 17 | U.S.C. 206 or 29 U.S.C. 207, and the judgment was not satisfied within 30 days of the later of |
| 18 | either: |
| 19 | a. The expiration of the time for filing an appeal from the final judgment |
| 20 | order under the court rules in effect at the time of the final judgment order; or |
| 21 | b. If a timely appeal is made, the date of the final resolution of that appeal |
| 22 | and any subsequent appeals resulting in final judicial affirmation of the findings of violations of |
| 23 | chapters 49.46, 49.48, or 49.52 RCW, or 29 U.S.C. 206 or 29 U.S.C. 207. |
| | |

8. The applicant or licensee is a person subject within the last ten years to a final
 and binding citation and notice of assessment from the Washington Department of Labor and
 Industries for violations of chapters 49.46, 49.48, or 49.52 RCW, and the citation amount and
 penalties assessed therewith were not satisfied within 30 days of the date the citation became
 final and binding.

6

9. Pursuant to relevant provisions in Title 8, subsections 14.16.100.A.4,

7 14.17.075.A, 14.19.100.A.4, 14.20.080.A.4, 14.22.115.A.4, 14.23.115.A.4, 14.26.210.A.4, 8 14.27.210.A.4, 14.28.210.A.4, 14.30.180.A.4, and 14.33.210.A.4, subsection 100.240.A.4 of 9 Ordinance 126091, subsection 100.240.A.4 of Ordinance 126094, and subsection 100.240.A.4 of 10 Ordinance 126274, the applicant or licensee has failed to comply, within 30 days of service of 11 any settlement agreement, with any final order issued by the Director of the Office of Labor 12 Standards, or any final order issued by the Hearing Examiner under Title 8, Chapters 14.16, 13 14.17, 14.19, 14.20, 14.22, 14.23, 14.26, 14.27, 14.28, 14.29, 14.30, and 14.33, Ordinance 14 126091, Ordinance 126094, and Ordinance 126274 for which all appeal rights have been 15 exhausted, and the Director of the Office of Labor Standards has requested that the Director 16 deny, refuse to renew, or revoke any business license held or requested by the applicant or 17 licensee. The denial, refusal to renew, or revocation shall remain in effect until such time as the 18 violation(s) under Title 8, Chapters 14.16, 14.17, 14.19, 14.20, 14.22, 14.23, 14.26, 14.27, 14.28, 19 14.29, 14.30, and 14.33, Ordinance 126091, Ordinance 126094, and Ordinance 126274 are 20 remedied.

21

22

10. The business is one that requires an additional license under this Title 6 and the business does not hold that license.

1 2 11. The business has been determined under a separate enforcement process to be

2 operating in violation of law.

3

* * *

| | D2a | |
|----|---|--|
| 1 | Section 7. Section 3 of this ordinance shall take effect on XX, 1, 2023. | |
| 2 | Section 8. This ordinance shall take effect and be in force 30 days after its approval by | |
| 3 | the Mayor, but if not approved and returned by the Mayor within ten days after presentation, it | |
| 4 | shall take effect as provided by Seattle Municipal Code Section 1.04.020. | |
| 5 | Passed by the City Council the day of, 2022, | |
| 6 | and signed by me in open session in authentication of its passage this day of | |
| 7 | , 2022. | |
| | | |
| 8 | | |
| 9 | President of the City Council | |
| | | |
| 10 | Approved / returned unsigned / vetoed this day of, 2022. | |
| | | |
| 11 | | |
| 12 | Bruce A. Harrell, Mayor | |
| 10 | | |
| 13 | Filed by me this day of, 2022. | |
| 14 | | |
| 15 | Monica Martinez Simmons, City Clerk | |
| | | |
| 16 | (Seal) | |
| | | |
| | | |
| | | |
| | | |