

SEATTLE CITY COUNCIL

Land Use Committee

Agenda

Wednesday, April 27, 2022

2:00 PM

Public Hearing

Remote Meeting. Call 253-215-8782; Meeting ID: 586 416 9164; or Seattle Channel online.

Dan Strauss, Chair Tammy J. Morales, Vice-Chair Teresa Mosqueda, Member Sara Nelson, Member Alex Pedersen, Member

Chair Info: 206-684-8806; Dan.Strauss@seattle.gov

Watch Council Meetings Live View Past Council Meetings

Council Chamber Listen Line: 206-684-8566

For accessibility information and for accommodation requests, please call 206-684-8888 (TTY Relay 7-1-1), email CouncilAgenda@Seattle.gov, or visit http://seattle.gov/cityclerk/accommodations.









SEATTLE CITY COUNCIL

Land Use Committee Agenda April 27, 2022 - 2:00 PM

Public Hearing

Meeting Location:

Remote Meeting. Call 253-215-8782; Meeting ID: 586 416 9164; or Seattle Channel online.

Committee Website:

https://www.seattle.gov/council/committees/land-use

This meeting also constitutes a meeting of the City Council, provided that the meeting shall be conducted as a committee meeting under the Council Rules and Procedures, and Council action shall be limited to committee business.

Pursuant to Washington State Governor's Proclamation No. 20-28.15 and Senate Concurrent Resolution 8402, this public meeting will be held remotely. Meeting participation is limited to access by the telephone number provided on the meeting agenda, and the meeting is accessible via telephone and Seattle Channel online.

Register online to speak during the Public Comment and Public Hearing period at the 2:00 p.m. Land Use Committee meeting at http://www.seattle.gov/council/committees/public-comment.

Online registration to speak at the Land Use Committee meeting will begin two hours before the 2:00 p.m. meeting start time, and registration will end at the conclusion of the Public Comment and Public Hearing period during the meeting. Speakers must be registered in order to be recognized by the Chair.

Submit written comments to Councilmember Strauss at

Dan.Strauss@seattle.gov

Sign-up to provide Public Comment at the meeting at

http://www.seattle.gov/council/committees/public-comment

Watch live streaming video of the meeting at

http://www.seattle.gov/council/watch-council-live

Listen to the meeting by calling the Council Chamber Listen Line at

253-215-8782 Meeting ID: 586 416 9164

One Tap Mobile No. US: +12532158782,,5864169164#

Please Note: Times listed are estimated

- A. Call To Order
- B. Approval of the Agenda
- C. Public Comment

(10 minutes)

- D. Items of Business
- 1. CB 120287 AN ORDINANCE relating to land use and zoning; updating

regulations for rooftop features; amending Sections 23.44.012, 23.44.046, 23.45.514, 23.45.545, 23.47A.012, 23.47A.013, 23.48.025, 23.48.231, 23.49.008, 23.49.046, 23.49.096, 23.49.148, 23.49.324, 23.50.020, 23.66.140, 23.66.332, and 23.75.110 of the Seattle

Municipal Code.

Attachments: Full Text: CB 120287

Supporting

Documents: Summary and Fiscal Note

Summary Ex A - Proposal Summary Table

<u>Director's Report</u> <u>Central Staff Memo</u>

<u>Presentation</u>

Public Hearing, Briefing, and Discussion

Presenters: Gordon Clowers, Seattle Department of Construction and

Inspections; Ketil Freeman, Council Central Staff

2. Office of Planning and Community Development (OPCD) and Seattle Department of Construction and Inspections (SDCI) Race and Social Justice Initiative (RSJI) Report

Supporting

Documents: Presentation

Briefing and Discussion (30 minutes)

Presenters: Nathan Torgelson, Director, and Cory Buttry, Seattle Department of Construction and Inspections; Rico Quirindongo, Interim

Director, and Nick Welch, Office of Planning and Community

Development

E. Adjournment



SEATTLE CITY COUNCIL

600 Fourth Ave. 2nd Floor Seattle, WA 98104

Legislation Text

| File #: CB 120287, Version: 1 | |
|-------------------------------|---|
| CITY OF SEATTLE | |
| ORDINANCE | |
| COUNCIL BILL | _ |

AN ORDINANCE relating to land use and zoning; updating regulations for rooftop features; amending Sections 23.44.012, 23.44.046, 23.45.514, 23.45.545, 23.47A.012, 23.47A.013, 23.48.025, 23.48.231, 23.49.008, 23.49.046, 23.49.096, 23.49.148, 23.49.324, 23.50.020, 23.66.140, 23.66.332, and 23.75.110 of the Seattle Municipal Code.

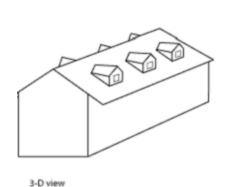
Full text of the legislation is attached.

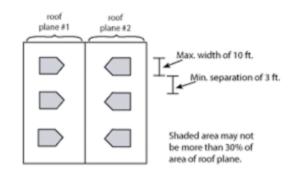
Template last revised December 2, 2019

| | Gordon Clowers SDCI Rooftop Features ORD D14 |
|----|--|
| 1 | 3. Projections that accommodate windows and result in additional interior space, |
| 2 | including dormers, clerestories, skylights, and greenhouses, may extend no higher than the ridge |
| 3 | of a pitched roof permitted pursuant to subsection 23.44.012.B, or 4 feet above the applicable |
| 4 | height limit pursuant to subsection 23.44.012.A, whichever is higher, if all of the following |
| 5 | conditions are satisfied (Exhibit D for 23.44.012): |
| 6 | a. The total area of these projections is limited to 30 percent of the area of |
| 7 | each roof plane measured from the plan view perspective; |
| 8 | b. On pitched roofs, projections are limited to 10 feet in width with a |
| 9 | minimum separation of 3 feet from other projections; and |
| 10 | c. On flat roofs, projections are set back at least 4 feet from exterior walls. |
| | |

Exhibit D for 23.44.012 Roof Projections

Pitched Roof





Plan view

Projections must be set back at least 4 ft. from exterior walls Shaded area may not be more than 30% of area of roof plane.

1

2

3

4

5

6

7

4. Solar ((Collectors)) collectors. For height exceptions for solar collectors, not including solar greenhouses, see Section 23.44.046.

Plan view

5. For nonresidential principal uses, the following rooftop features may extend up to 10 feet above the maximum height limit, as long as the combined total coverage of all features listed in this subsection 23.44.012.C.5 does not exceed 15 percent of the roof area or 20 percent of the roof area if the total includes screened or enclosed mechanical equipment:

3-D view

| | Gordon Clowers SDCI Rooftop Features ORD D14 |
|----|---|
| 1 | a. Stair and elevator penthouses; ((and)) |
| 2 | b. Mechanical equipment((-)) ; or |
| 3 | c. Wind-driven power generators. |
| 4 | 6. Wind-driven power generators. Devices for generating wind power may be |
| 5 | located on structures as a rooftop feature and may extend up to 10 feet above the maximum |
| 6 | height limit set in subsections 23.44.012.A and 23.44.012.B, provided that the combined total |
| 7 | coverage of all features does not exceed 15 percent of the roof area. |
| 8 | 7. For height limits and exceptions for communication utilities and accessory |
| 9 | communication devices, see Section 23.57.010. |
| 10 | Section 2. Section 23.44.046 of the Seattle Municipal Code, last amended by Ordinance |
| 11 | 113401, is amended as follows: |
| 12 | 23.44.046 Solar collectors((,)) |
| 13 | A. Solar collectors are permitted outright as an accessory use to any principal use |
| 14 | permitted outright or to a permitted conditional use subject to the following development |
| 15 | standards: |
| 16 | 1. Solar collectors, including solar greenhouses ((which meet minimum standards |
| 17 | and maximum size limits as determined by the Director)), shall not be counted in lot coverage. |
| 18 | 2. Solar collectors except solar greenhouses attached to principal use structures |
| 19 | may exceed the height limits of single-family zones by $((four (4))) \underline{4}$ feet or extend $((four (4))) \underline{4}$ |
| 20 | feet above the ridge of a pitched roof. However, the total height from existing grade to the top of |
| 21 | the solar collector may not extend more than $((\frac{\text{nine }(9)}{}))$ feet above the height limit established |
| 22 | for the zone (see Exhibit 23.44.046 A). A solar collector ((which)) that exceeds the height limit |
| 23 | for single-family zones shall be placed so as not to shade an existing solar collector or property |

| | Gordon Clowers SDCI Rooftop Features ORD D14 |
|----|--|
| 1 | 2. Such collector(s) are located so as to minimize view blockage for surrounding |
| 2 | properties and shading of property to the north, while still providing adequate solar access for the |
| 3 | collectors; |
| 4 | 3. Such collector(s) meet minimum written energy conservation standards |
| 5 | administered by the Director; and |
| 6 | 4. The collector(s) add no more than ((seven (7))) 7 feet of height to the existing |
| 7 | structure. To minimize view blockage or shadow impacts, the Director shall have the authority to |
| 8 | limit a nonconforming solar collector to less than ((seven (7))) 7 additional feet of height. |
| 9 | Section 3. Section 23.45.514 of the Seattle Municipal Code, last amended by Ordinance |
| 10 | 125791, is amended as follows: |
| 11 | 23.45.514 Structure height |
| 12 | * * * |
| 13 | I. Rooftop features |
| 14 | 1. Flagpoles and religious symbols for religious institutions that are located on a |
| 15 | roof are exempt from height controls, except as regulated in Chapter 23.64, provided they are no |
| 16 | closer to any lot line than 50 percent of their height above the roof portion where attached. |
| 17 | 2. Open railings, planters, greenhouses not dedicated to food production, parapets, |
| 18 | and firewalls on the roofs of principal structures may extend 4 feet above the maximum height |
| 19 | limit set in subsections 23.45.514.A, 23.45.514.B, and 23.45.514.F. |
| 20 | 3. Architectural projections that result in additional interior space, such as |
| 21 | dormers, skylights, and clerestories, are subject to the following limits: |

2

a. On pitched roofs, these projections may extend to the height of the ridge

of a pitched roof that is allowed pursuant to subsection 23.45.514.D, if the following conditions

3 are met:

4

5

the area of each roof plane measured from the plan view perspective;

6

7

3) Each projection is separated by at least 3 feet from any other

2) Each projection is limited to 10 feet in width; and

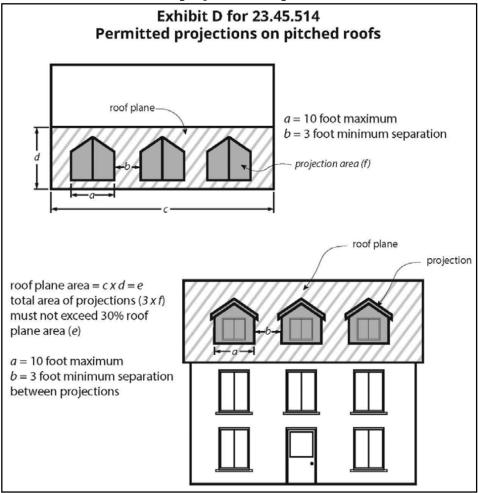
1) The total area of the projections is no more than 30 percent of

8

projection (see Exhibit D for 23.45.514).

9 10

Exhibit D for 23.45.514 Permitted projections on pitched roofs



| | Gordon Clowers SDCI Rooftop Features ORD D14 | | |
|----|---|--|--|
| 1 | 6. Subject to the roof coverage limits in subsections 23.45.514.I.4. ((and)) | | |
| 2 | 23.45.514.I.5, and 23.45.514.I.7 if applicable, elevator penthouses may extend above the | | |
| 3 | applicable height limit up to 16 feet. Stair penthouses may be the same height as an elevator | | |
| 4 | penthouse if the elevator and stairs are co-located within a common penthouse structure. | | |
| 5 | 7. At the applicant's option, for structures exceeding 120 feet in HR zones, the | | |
| 6 | combined total rooftop coverage limit of all features listed in subsections 23.45.514.I.5 and | | |
| 7 | 23.45.514.I.6 is 75 percent, provided that all of the following are satisfied: | | |
| 8 | a. All mechanical equipment is screened or enclosed; and | | |
| 9 | b. No rooftop features are located closer than 10 feet to the roof edge, | | |
| 10 | except features that do not exceed the height of the parapet or 5 feet above the roof surface. | | |
| 11 | whichever is greater, or which may be permitted by design review departure or other code | | |
| 12 | provisions including but not limited to Chapter 23.57. | | |
| 13 | ((7.)) 8. For height exceptions for solar collectors, see Section 23.45.545. | | |
| 14 | ((8-)) 9. In order to protect solar access for property to the north, the applicant | | |
| 15 | shall either locate the rooftop features listed in this subsection ((23.45.514.I.8)) 23.45.514.I.9 at | | |
| 16 | least 15 feet from the north lot line, or provide shadow diagrams to demonstrate that the | | |
| 17 | proposed location of such rooftop features would shade property to the north on January 21 at | | |
| 18 | noon no more than would a structure built to maximum permitted bulk: | | |
| 19 | a. Solar collectors; | | |
| 20 | b. Planters; | | |
| 21 | c. Clerestories; | | |
| 22 | d. Greenhouses and solariums ((that meet minimum energy standards | | |

Template last revised December 2, 2019

23

administered by the Director));

| | Gordon Clowers SDCI Rooftop Features ORD D14 |
|----|---|
| 1 | e. Minor communication utilities and accessory communication devices, |
| 2 | permitted according to the provisions of Section 23.57.011; |
| 3 | f. Play equipment; |
| 4 | g. Sun and wind screens, and similar weather protection features such as |
| 5 | eaves or canopies extending from rooftop features; |
| 6 | h. ((Penthouse pavilions for the common use of residents)) Covered or |
| 7 | enclosed common recreation areas. |
| 8 | ((9.)) 10. For height limits and exceptions for communication utilities and |
| 9 | devices, see Section 23.57.011. |
| 10 | ((10. Greenhouses that are dedicated to food production are permitted to extend |
| 11 | 15 feet above the applicable height limit, as long as the combined total coverage of all features |
| 12 | gaining additional height listed in this subsection 23.45.514.I does not exceed 50 percent of the |
| 13 | roof area, and the greenhouse meets the requirements of subsection 23.45.514.I.8.)) |
| 14 | Section 4. Subsection 23.45.545.C of the Seattle Municipal Code, which section was last |
| 15 | amended by Ordinance 126157, is amended as follows: |
| 16 | 23.45.545 Standards for certain accessory uses |
| 17 | * * * |
| 18 | C. Solar collectors |
| 19 | 1. Solar collectors ((that meet minimum written energy conservation standards |
| 20 | administered by the Director)) are permitted in required setbacks, subject to the following: |
| 21 | a. Detached solar collectors are permitted in required rear setbacks, no |
| 22 | closer than 5 feet to any other principal or accessory structure. |
| | |
| | |
| | |

- b. Detached solar collectors are permitted in required side setbacks, no closer than 5 feet to any other principal or accessory structure, and no closer than 3 feet to the side lot line.
- 2. Sunshades that provide shade for solar collectors that meet minimum written energy conservation standards administered by the Director may project into southern front or rear setbacks. Those that begin at 8 feet or more above finished grade may be no closer than 3 feet from the lot line. Sunshades that are between finished grade and 8 feet above finished grade may be no closer than 5 feet to the lot line.
- 3. Solar collectors on roofs. Solar collectors that are located on a roof are permitted as follows:
- a. In LR zones up to 4 feet above the maximum height limit or 4 feet above the height of stair or elevator penthouse(s), whichever is higher; and
- b. In MR and HR zones up to 10 feet above the maximum height limit or 10 feet above the height of stair or elevator penthouse(s), whichever is higher.
- c. If the solar collectors would cause an existing structure to become nonconforming, or increase an existing nonconformity, the Director may permit the solar collectors as a special exception pursuant to Chapter 23.76. Solar collectors may be permitted under this subsection 23.45.545.C.3.c even if the structure exceeds the height limits established in this subsection 23.45.545.C.3, if the following conditions are met:

1) There is no feasible alternative solution to placing the collector(s) on the roof; and

| | Gordon Clowers SDCI Rooftop Features ORD D14 |
|---|--|
| 1 | 2) The c |
| 2 | from surrounding properties and the sh |
| 3 | adequate solar access for the solar coll |
| 4 | |
| 5 | Section 5. Section 23.47A.012 |
| 6 | 126157, is amended as follows: |
| 7 | 23.47A.012 Structure height |
| 8 | |

ollector(s) are located so as to minimize view blockage

nading of property to the north, while still providing

ectors.

* * *

of the Seattle Municipal Code, last amended by Ordinance

* * *

C. Rooftop features

9

10

11

12

13

14

15

16

17

18

19

20

21

22

1. Smokestacks, chimneys, flagpoles, and religious symbols for religious institutions are exempt from height controls, except as regulated in Chapter 23.64, provided they are a minimum of 10 feet from any side or rear lot line.

2. Open railings, planters, skylights, clerestories, greenhouses, solariums, parapets, and firewalls may extend as high as the highest ridge of a pitched roof permitted by subsection 23.47A.012.B or up to 4 feet above the otherwise applicable height limit, whichever is higher. Insulation material or soil for landscaping located above the structural roof surface may exceed the maximum height limit by up to 2 feet if enclosed by parapets or walls that comply with this subsection 23.47A.012.C.2. Rooftop decks and other similar features may exceed the maximum height limit by up to two feet, and open railings or parapets required by the Building Code around the perimeter of rooftop decks or other similar features may exceed the maximum height limit by the minimum necessary to meet Building Code requirements.

3. Solar collectors

| | Gordon Clowers SDCI Rooftop Features ORD D14 | | |
|----|---|--|--|
| 1 | d. Greenhouses and solariums; | | |
| 2 | e. Minor communication utilities and accessory communication devices, | | |
| 3 | permitted pursuant to the provisions of Section 23.57.012; | | |
| 4 | f. Sun and wind screens, and similar weather protection features such as | | |
| 5 | eaves or canopies extending from rooftop features; | | |
| 6 | g. Covered or enclosed common recreation areas; | | |
| 7 | ((f.)) <u>h.</u> Non-firewall parapets; and | | |
| 8 | ((g.)) <u>i.</u> Play equipment. | | |
| 9 | 7. Structures existing prior to May 10, 1986((,)) may add new or replace existing | | |
| 10 | mechanical equipment up to 15 feet above the roof elevation of the structure and shall comply | | |
| 11 | with the noise standards of Section 23.47A.018. | | |
| 12 | 8. For height limits and exceptions for communication utilities and accessory | | |
| 13 | communication devices, see Section 23.57.012. | | |
| 14 | * * * | | |
| 15 | Section 6. Section 23.47A.013 of the Seattle Municipal Code, last amended by Ordinance | | |
| 16 | 126287, is amended as follows: | | |
| 17 | 23.47A.013 Floor area ratio | | |
| 18 | * * * | | |
| 19 | B. The following gross floor area is not counted toward FAR: | | |
| 20 | 1. All stories, or portions of stories, that are underground; | | |
| 21 | 2. All portions of a story that extend no more than 4 feet above existing or | | |
| 22 | finished grade, whichever is lower, excluding access; | | |
| | | | |
| | | | |
| | | | |

Template last revised December 2, 2019

| | Gordon Clowers SDCI Rooftop Features ORD D14 |
|----|--|
| 1 | i. Sun and wind screens, and similar weather protection features such as |
| 2 | eaves or canopies extending from rooftop features; and |
| 3 | j. Wind-driven power generators. |
| 4 | 5. For structures greater than 85 feet in height, elevator penthouses up to 25 feet |
| 5 | above the height limit are permitted. If the elevator provides access to a rooftop designed to |
| 6 | provide usable open space or common recreation area, elevator penthouses and mechanical |
| 7 | equipment up to 45 feet above the height limit are permitted, provided that all of the following |
| 8 | are satisfied: |
| 9 | a. The structure must be greater than 125 feet in height; and |
| 10 | b. The combined total coverage of all features gaining additional height |
| 11 | listed in ((this)) subsection 23.48.025.C.4 does not exceed limits listed in subsection |
| 12 | 23.48.025.C.4, or the limit in subsection 23.48.025.C.6 if it applies. |
| 13 | ((6. Greenhouses that are dedicated to food production are permitted to extend 15 |
| 14 | feet above the applicable height limit, as long as the combined total coverage of all features |
| 15 | gaining additional height listed in this subsection 23.48.025.C does not exceed 50 percent of the |
| 16 | roof area.)) |
| 17 | ((7.)) <u>6.</u> At the applicant's option, the combined total coverage <u>limit</u> of all <u>rooftop</u> |
| 18 | features listed in subsections 23.48.025.C.4 and 23.48.025.C.5 ((may be increased to 65 percent |
| 19 | of the roof area)) is 75 percent, provided that all of the following are satisfied: |
| | |

21

22

except features that do not exceed the height of the parapet or 5 feet above the roof surface,

a. All mechanical equipment is screened or enclosed; and

b. No rooftop features are located closer than 10 feet to the roof edge,

| | Gordon Clowers SDCI Rooftop Features ORD D14 |
|----|---|
| 1 | 1) The requirements of subsections 23.48.245.C through |
| 2 | 23.48.245.G would not permit a tower on the site or would prevent a development from being |
| 3 | able to achieve the upper-level floor area limit and the floor plate limits as increased according to |
| 4 | subsection 23.48.231.A.1; or |
| 5 | 2) The requirements of subsections 23.48.245.A through |
| 6 | 23.48.245.G would prevent a development from being able to achieve an average tower floor |
| 7 | plate of at least 7,500 square feet for floors above the podium height; and |
| 8 | b. The height of the development does not exceed 95 feet, excluding |
| 9 | ((exempt)) <u>all</u> rooftop features <u>described in subsection 23.48.025.C</u> . |
| 10 | B. In a SM-SLU 175/85-280 zone located outside the South Lake Union Seaport Flight |
| 11 | Corridor as shown on Map A for 23.48.225 or in a SM-SLU 85-280 zone, the height above |
| 12 | which a development is a tower according to Section 23.48.245 and the base height for purposes |
| 13 | of calculating extra floor area shall be increased from 85 feet to 95 feet if: |
| 14 | 1. The requirements of subsections 23.48.245.A through 23.48.245.G would not |
| 15 | permit a tower on the site or would prevent a development from being able to achieve an average |
| 16 | tower floor plate of at least 7,500 square feet for floors above the podium height; and |
| 17 | 2. The height of the development does not exceed 95 feet, excluding ((exempt)) |
| 18 | all rooftop features described in subsection 23.48.025.C; and |
| 19 | 3. The development meets the upper-level setback requirements of Section |
| 20 | 23.48.235. |
| 21 | C. In a SM-SLU 240/125-440 zone, the height above which a development is a tower |
| 22 | according to Section 23.48.245 and the base height for purposes of calculating extra floor area |
| 23 | shall be increased from 125 feet to 135 feet if: |
| | |

| | Gordon Clowers SDCI Rooftop Features ORD D14 | | | |
|----|---|--|--|--|
| 1 | 2) Stair penthouses; | | | |
| 2 | 3) Play equipment and open-mesh fencing, as long as the fencing is | | | |
| 3 | at least 15 feet from the roof edge; | | | |
| 4 | 4) Covered or enclosed common recreation areas or eating and | | | |
| 5 | drinking establishments; | | | |
| 6 | 5) Mechanical equipment; | | | |
| 7 | 6) Greenhouses and solariums; and | | | |
| 8 | ((6))) 7) Wind-driven power generators $((turbines))$. | | | |
| 9 | b. Elevator penthouses as follows: | | | |
| 10 | 1) In the PMM zone, up to 15 feet above the applicable height | | | |
| 11 | limit; | | | |
| 12 | 2) Except in the PMM zone, up to 23 feet above the applicable | | | |
| 13 | height limit for a penthouse designed for an elevator cab up to 8 feet high; | | | |
| 14 | 3) Except in the PMM zone, up to 25 feet above the applicable | | | |
| 15 | height limit for a penthouse designed for an elevator cab more than 8 feet high; | | | |
| 16 | 4) Except in the PMM zone, if the elevator provides access to a | | | |
| 17 | rooftop designed to provide usable open space, an additional 10 feet above the amount permitted | | | |
| 18 | in subsections 23.49.008.D.2.b.2 and 23.49.008.D.2.b.3 shall be permitted. | | | |
| 19 | c. Minor communication utilities and accessory communication devices, | | | |
| 20 | regulated according to Section 23.57.013, shall be included within the maximum permitted | | | |
| 21 | rooftop coverage. | | | |
| | | | | |
| | | | | |
| | | | | |

- d. Greenhouses ((that are dedicated to food production)) are permitted to extend <u>up to</u> 15 feet above the applicable height limit, as long as the combined total coverage of all features gaining additional height listed does not exceed ((50)) 60 percent of the roof area.
- e. Mechanical equipment, whether new or replacement, may be allowed up to 15 feet above the roof elevation of a structure existing prior to June 1, 1989.

3. Screening of rooftop features

- a. Measures may be taken to screen rooftop features from public view through the design review process or, if located within the Pike Place Market Historical District, by the Pike Place Market Historical Commission.
- b. Except in the PMM zone, the amount of roof area enclosed by rooftop screening may exceed the maximum percentage of the combined coverage of all rooftop features as provided in subsection 23.49.008.D.2.
- c. Except in the PMM zone, in no circumstances shall the height of rooftop screening exceed ten percent of the applicable height limit, or 15 feet, whichever is greater. In the PMM zone, the height of the screening shall not exceed the height of the rooftop feature being screened, or such greater height necessary for effective screening as determined by the Pike Place Market Historical Commission.
- 4. Administrative conditional use for rooftop features. Except in the PMM zone, the rooftop features listed in subsection ((23.49.008.D.1.e)) 23.49.008.D.1.d may exceed a height of 50 feet above the roof of the structure on which they are located if authorized by the Director through an administrative conditional use((5)) under Chapter 23.76. The request for additional height shall be evaluated on the basis of public benefits provided, the possible impacts of the additional height, consistency with the City's Comprehensive Plan, and the following criteria:

| 1 | | |
|---|--|--|
| | | |

E. Rooftop features listed in subsection ((23.49.008.D.1.e)) 23.49.008.D.1.d more than 50 feet above the roof of the structure on which they are located may be authorized by the Director as an administrative conditional use pursuant to Chapter 23.76((, Procedures for Master Use Permits and Council Land Use Decisions,)) according to the criteria of Section 23.49.008.

* * *

Section 14. Section 23.50.020 of the Seattle Municipal Code, last amended by Ordinance 125791, is amended as follows:

23.50.020 Structure height exceptions and additional restrictions

A. Rooftop features. Where a height limit applies to a structure, except as provided in subsections 23.50.024.C.4, 23.50.024.D.4, 23.50.024.E.4, and 23.50.024.F.3, the provisions in this subsection 23.50.020.A apply to rooftop features:

- 1. In all industrial zones, smokestacks, chimneys and flagpoles, and religious symbols for religious institutions are exempt from height limits, except as regulated in Chapter 23.64, ((Airport Height Overlay District,)) provided they are a minimum of 10 feet from any side or rear lot line.
- 2. In all industrial zones, open railings, planters, skylights, clerestories, greenhouses, solariums, parapets, and firewalls may extend 4 feet above the applicable height limit with unlimited rooftop coverage. Insulation material, rooftop decks and other similar features, or soil for landscaping located above the structural roof surface, may exceed the maximum height limit by up to 2 feet if enclosed by parapets or walls that comply with this subsection 23.50.020.A.2.
- 3. In all industrial zones, solar collectors may extend up to 7 feet above the applicable height limit, with unlimited rooftop coverage.

C. Rooftop features and additions to structures

1. The height limits established for the rooftop features described in this Section 23.66.140 may be increased by the average height of the existing street parapet or a historically substantiated reconstructed parapet on the building on which the rooftop feature is proposed.

20

21

22

- 2. For development in the PSM 85-120 zone in the area shown on Map A for 23.49.180 and subject to the provisions of Section 23.49.180, the height limits for rooftop features are provided in subsection 23.49.008.D. The standards contained in subsections 23.66.140.C.1 and 23.66.140.C.4 do not apply to rooftop features on development subject to the provisions of Section 23.49.180.
- 3. The setbacks required for rooftop features may be modified by the Department of Neighborhoods Director, after a sight line review by the Preservation Board to ensure that the features are minimally visible from public streets and parks within 300 feet of the structure.
 - 4. Height limits for rooftop features
- a. Religious symbols for religious institutions, smokestacks, and flagpoles may extend up to 50 feet above the roof of the structure or the maximum height limit, whichever is less, except as regulated in Chapter 23.64, provided that they are a minimum of 10 feet from all lot lines.
- b. For existing structures, open railings, planters, clerestories, skylights, play equipment, parapets, and firewalls may extend up to 4 feet above the roof of the structure or the maximum height limit, whichever is less. For new structures, such features may extend up to 4 feet above the maximum height limit. No rooftop coverage limits apply to such features regardless of whether the structure is existing or new.
- c. Solar collectors, excluding greenhouses, may extend up to 7 feet above the roof of the structure or the maximum height limit, whichever is less, with unlimited rooftop coverage, provided they are a minimum of 10 feet from all lot lines. For new structures, solar collectors may extend up to 7 feet above the maximum height limit, except as provided in subsection 23.66.140.C.4.j.1, and provided that they are a minimum of 10 feet from all lot lines.

| | SDCI Rooftop Features ORD D14 |
|----|---|
| 1 | d. The following rooftop features may extend up to 8 feet above the roof |
| 2 | or maximum height limit, whichever is less, if they are set back a minimum of 15 feet from the |
| 3 | street and 3 feet from an alley. They may extend up to 15 feet above the roof if set back a |
| 4 | minimum of 30 feet from the street. A setback may not be required at common wall lines subject |
| 5 | to review by the Preservation Board and approval by the Department of Neighborhoods Director. |
| 6 | The combined coverage of the following listed rooftop features shall not exceed ((15)) $\underline{25}$ |
| 7 | percent of the roof area: |
| 8 | 1) ((solar)) Solar collectors, excluding greenhouses; |
| 9 | 2) ((stair)) Stair and elevator penthouses; |
| 10 | 3) ((mechanical)) Mechanical equipment; |
| 11 | 4) ((minor)) Minor communication utilities and accessory |
| 12 | communication devices, except that height is regulated according to the provisions of Section |
| 13 | 23.57.014. |
| 14 | Additional combined coverage of ((these)) the rooftop features listed in |
| 15 | subsection 23.66.140.C.4.d.1 through 23.66.140.C.4.d.4, not to exceed ((25)) 35 percent of the |
| 16 | roof area, may be permitted subject to review by the Preservation Board and approval by the |
| 17 | Department of Neighborhoods Director. |
| 18 | e. On structures existing prior to June 1, 1989, and on additions to such |
| 19 | structures permitted according to subsection 23.66.140.C.4.i or otherwise, new or replacement |
| 20 | mechanical equipment and stair and elevator penthouses may extend up to 8 feet above the |
| 21 | elevation of the existing roof or addition, as applicable, when they are set back a minimum of 15 |

23

feet from the street and 3 feet from an alley; or may extend up to 12 feet above the elevation of

the existing roof or addition, as applicable, if they are set back a minimum of 30 feet from the

| | Gordon Clowers SDCI Rooftop Features ORD D14 | | | |
|----|--|--|--|--|
| 1 | street, subject to review by the Preservation Board and approval by the Department of | | | |
| 2 | Neighborhoods Director. On structures where rooftop features are allowed under this subsection | | | |
| 3 | 23.66.140.C.4.e, the combined coverage of these rooftop features and any other features listed in | | | |
| 4 | subsection 23.66.140.C.4.d shall not exceed the ((limit)) limits provided in subsection | | | |
| 5 | 23.66.140.C.4.d, ((as it may be increased pursuant to subsection 23.66.140.C.4.d)) or the limits | | | |
| 6 | in subsection 23.66.140.C.4.k if they apply. | | | |
| 7 | f. ((Residential and office penthouses)) Rooftop penthouses. The | | | |
| 8 | following types of occupied rooftop penthouse uses are permitted as a rooftop feature of a new | | | |
| 9 | building, or as a rooftop addition on an existing structure if it is at least 40 feet in height. | | | |
| 10 | Measurement of height for purposes of this subsection 23.66.140.C.4.f may include the height of | | | |
| 11 | already-permitted and already-built rooftop penthouses regulated by this subsection | | | |
| 12 | 23.66.140.C.4.f. | | | |
| 13 | 1) Residential penthouses may cover a maximum of 50 percent of | | | |
| 14 | the total roof surface and may extend up to 8 feet above the roof if set back a minimum of 15 feet | | | |
| 15 | from the street property line, or 12 feet above the roof if set back a minimum of 30 feet from the | | | |
| 16 | street property line. | | | |
| 17 | 2) ((Office penthouses are permitted only if the footprint of the | | | |
| 18 | existing structure is greater than 10,000 square feet and the structure is at least 60 feet in | | | |
| 19 | height.)) When permitted, office penthouses ((shall be set back a minimum of 15 feet from all | | | |
| 20 | property lines and)) may cover a maximum of 50 percent of the total roof surface, ((. Office | | | |
| 21 | penthouses)) may extend up to 12 feet above the roof of the structure, ((and)) shall be | | | |
| 22 | functionally integrated into the existing structure, and shall be set back a minimum of 15 feet | | | |
| 23 | from all property lines. Accessory mechanical equipment may be placed on roofs of these | | | |
| | | | | |

| | Gordon Clowers SDCI Rooftop Features ORD D14 |
|----|---|
| 1 | penthouses if needed to support lodging uses. The height of this equipment is limited to the |
| 2 | minimum needed to serve its function, and its coverage is subject to the coverage limits in |
| 3 | <u>subsection 23.66.140.C.4.d.</u> |
| 4 | 3) Penthouses for lodging uses. When permitted, penthouses for |
| 5 | lodging uses may cover a maximum of 50 percent of the total roof surface, may extend up to 12 |
| 6 | feet above the roof of the structure, shall be functionally integrated into the existing structure, |
| 7 | and shall be set back a minimum of 15 feet from all property lines. Accessory mechanical |
| 8 | equipment may be placed on roofs of these penthouses if needed to support lodging uses. The |
| 9 | height of this equipment is limited to the minimum needed to serve its function, and its coverage |
| 10 | is subject to the coverage limits in subsection 23.66.140.C.4.d. |
| 11 | 4) Penthouses for eating and drinking establishments. When |
| 12 | permitted, penthouses for these uses may cover a maximum of 50 percent of the total roof |
| 13 | surface, may extend up to 12 feet above the roof of the structure, shall be functionally integrated |
| 14 | into the existing structure, and shall be set back a minimum of 15 feet from all property lines. |
| 15 | Accessory mechanical equipment may be placed on roofs of these penthouses if needed to |
| 16 | support these uses. The height of this equipment is limited to the minimum needed to serve its |
| 17 | function, and its coverage is subject to the coverage limits in subsection 23.66.140.C.4.d. |
| 18 | ((3)) The combined height of the structure and a $((residential))$ |
| 19 | penthouse or office)) penthouse, if permitted, shall not exceed the maximum height limit for that |
| 20 | area of the District in which the structure is located. |
| 21 | 6) View studies depicting views toward a proposed improvement, |
| 22 | including from distances up to 300 feet, are required for all rooftop penthouses. Increasing |

Template last revised December 2, 2019

| | Gordon Clowers SDCI Rooftop Features ORD D14 | | | | |
|----|--|--|--|--|--|
| 1 | setbacks, lowering roof heights, or other design adjustments may be required to ensure the | | | | |
| 2 | penthouse is minimally visible. | | | | |
| 3 | g. Screening of rooftop features. Measures may be taken to screen rooftop | | | | |
| 4 | features from public view subject to review by the Preservation Board and approval by the | | | | |
| 5 | Department of Neighborhoods Director. The amount of rooftop area enclosed by rooftop | | | | |
| 6 | screening may exceed the maximum percentage of the combined coverage of rooftop features | | | | |
| 7 | listed in subsection 23.66.140.C.4.d. In no circumstances shall the height of rooftop screening | | | | |
| 8 | exceed 15 feet above the maximum height limit or height of an addition permitted according to | | | | |
| 9 | subsection 23.66.140.C.4.i or otherwise, whichever is higher. | | | | |
| 10 | h. See Section 23.57.014 for regulation of communication utilities and | | | | |
| 11 | accessory devices. | | | | |
| 12 | i. For a structure that has existed since before June 10, 1985, and is | | | | |
| 13 | nonconforming as to structure height, an addition to the structure may extend to the height of the | | | | |
| 14 | roof of the existing structure if: | | | | |
| 15 | 1) ((the)) The use of the addition above the limit on structure | | | | |
| 16 | height applicable under Section 23.49.178 is limited to residential use; and | | | | |
| 17 | 2) ((the)) The addition occupies only all or a portion of the part of | | | | |
| 18 | a lot that is bounded by an alley on one side and is bounded on at least two sides by walls of the | | | | |
| 19 | existing structure that are not street-facing facades. | | | | |
| 20 | j. Enclosed rooftop recreational spaces for new structures | | | | |
| 21 | 1) If included on new structures or structures built later than | | | | |
| 22 | January 19, 2008, enclosed rooftop recreational spaces and solar collectors may exceed the | | | | |
| 23 | maximum height limit by up to 15 feet. The applicant shall make a commitment that the | | | | |
| | | | | | |

proposed development will meet the green building standard and shall demonstrate compliance
with that commitment, all in accordance with Chapter 23.58D, and meet a Green Factor
requirement of .30 or greater according to the provisions of Section 23.86.019. Each enclosed
rooftop recreational space shall include interpretive signage explaining the sustainable features
employed on or in the structure. Commercial, residential, or industrial uses shall not be
established within enclosed rooftop recreational spaces that are allowed to exceed the maximum
height limit under this subsection 23.66.140.C.4.j.

2) Elevator penthouses serving an enclosed rooftop recreational space may exceed the maximum height limit by up to 20 feet.

3) Enclosed rooftop recreational spaces, mechanical equipment, and elevator and stair penthouses shall not exceed ((35)) 45 percent coverage of the roof area.

4) Enclosed rooftop recreational spaces, mechanical equipment, and elevator and stair penthouses <u>on new structures</u> shall be set back a minimum of 30 feet from all streets and 3 feet from all alleys. Solar collectors shall be set back as provided in subsections 23.66.140.C.4.c and 23.66.140.C.4.d.

5) Owners of structures with enclosed rooftop recreational spaces permitted pursuant to this subsection 23.66.140.C.4.j shall submit to the Director, the Pioneer Square Preservation Board, and the Director of Neighborhoods a report documenting compliance with the commitment and Green Factor requirements set forth in subsection 23.66.140.C.4.j.1.

k. Greenhouses are permitted if they meet height and setback provisions in subsection 23.66.140.C.4.d and if the combined total coverage of greenhouses, solar collectors, stair and elevator penthouses, and mechanical equipment does not exceed 35 percent of the roof area. If the coverage includes greenhouses, a combined coverage of these rooftop features not to

maximum height limit and may have unlimited rooftop coverage.

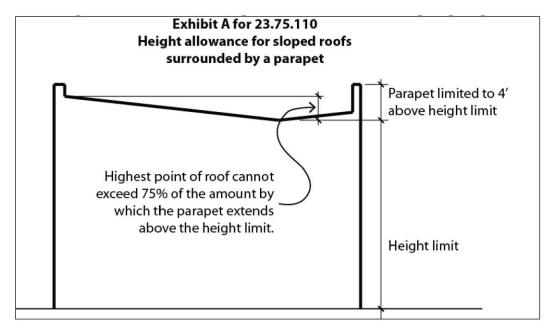
- 5. The following rooftop features may extend up to 15 feet above the maximum height limit provided that the combined coverage of all features listed below does not exceed ((15)) 25 percent of the roof area:
 - a. Solar collectors, excluding greenhouses;
- b. Mechanical equipment that is set back at least 15 feet from the roof edge;
- c. Minor communication utilities and accessory communication devices, except that height is regulated according to Section 23.57.014.
- 6. Stair and elevator penthouses <u>and greenhouses</u> may extend above the applicable height limit up to 15 feet provided that the combined rooftop coverage of ((stair and elevator penthouses)) these features and all features listed in subsection 23.66.332.B.5 does not exceed ((15)) 30 percent of the roof area. Greenhouses shall be set back at least 15 feet from a roof edge abutting a street.
- <u>a.</u> When additional height is needed to accommodate energy-efficient elevators in zones with height limits of 125 feet or greater, elevator penthouses may extend the minimum amount necessary to accommodate energy-efficient elevators, up to 25 feet above the applicable height limit. Energy-efficient elevators shall be defined by Director's Rule. When additional height is allowed for an energy-efficient elevator, stair penthouses may be granted the same additional height if they are co-located with the elevator penthouse.
- <u>b.</u> Additional combined coverage of ((these)) the rooftop features listed in subsections 23.66.332.B.5 and 23.66.332.B.6, not to exceed ((25)) 35 percent of the roof area, may be permitted subject to review by the Special Review Board and approval by the Director of Neighborhoods. If the rooftop coverage includes a greenhouse, additional combined coverage of

- the rooftop features listed in subsections 23.66.332.B.5 and 23.66.332.B.6, not to exceed 45
- 2 percent of the roof area, may be permitted subject to review by the Special Review Board and
- 3 approval by the Director of Neighborhoods.
 - 7. Structures existing prior to June 1, 1989 may add new or replace existing mechanical equipment up to 15 feet above the existing roof elevation of the structure as long as it is set back at least 15 feet from the roof edge subject to review by the Special Review Board and approval by the Director of Neighborhoods.
 - 8. Screening of rooftop features. Measures may be taken to screen rooftop features from public view subject to review by the Special Review Board and approval by the Director of Neighborhoods. The amount of roof area enclosed by rooftop screening may exceed the maximum percentage of the combined coverage of rooftop features listed in subsection 23.66.332.B.5. In no circumstances shall the height of rooftop screening exceed 15 feet above the maximum height limit.
 - For height exceptions for communication utilities and devices, see Section
 23.57.014.
 - Section 17. Section 23.75.110 of the Seattle Municipal Code, enacted by Ordinance 123963, is amended as follows:

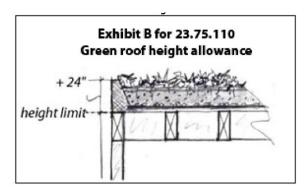
23.75.110 Rooftop features

- A. Flagpoles and religious symbols for religious institutions are exempt from height controls, except as regulated in Chapter 23.64((, Airport Height Overlay District)), provided they are no closer to any lot line than 50 percent of their height above the roof portion where attached.
- B. Open railings, planters, skylights, clerestories, parapets, and firewalls may extend 4 feet above the applicable height limit set in Section 23.75.100.

- Within the view corridor height restriction area depicted in Exhibit A for
 23.75.100, an elevator penthouse may extend above the applicable height limit by up to 15 feet.
- 2. Outside the view corridor height restriction area depicted in Exhibit A for 23.75.100, an elevator penthouse may extend above the applicable height limit by up to 25 feet. If the elevator provides access to a highrise rooftop that includes residential amenity area or a green roof, the penthouse may extend above the applicable height limit by up to 35 feet.
- 3. A stair penthouse may be the same height as an elevator penthouse if the elevator and the stairs are located within a common penthouse.
- F. Greenhouses and solariums are permitted to extend 15 feet above the applicable height limit, if, together with all features gaining additional height through subsections 23.75.110.D and 23.75.110.E, they do not exceed ((50)) 60 percent of the roof area.
- G. To protect solar access for property to the north, the applicant shall locate the rooftop features listed in this Section 23.75.110 that extend above the applicable height limit at least 10 feet from the northerly edge of the roof, except that stair and elevator penthouses may extend to the edge of the roof for a total length along the edge of not more than 30 feet.
- H. Portions of a sloped roof that are completely surrounded by a parapet may exceed the applicable height limit to allow drainage, provided that the highest point of the roof does not exceed the applicable height limit in Section 23.75.100 by more than 75 percent of the amount by which the parapet extends above the height limit. See Exhibit A for 23.75.110.



I. For any structure with a green roof, up to 24 inches of additional height above the applicable height limit in Section 23.75.100 is allowed to accommodate the structural requirements, roofing membranes, and soil for that green roof. See Exhibit B for 23.75.110.



Template last revised December 2, 2019

SUMMARY and FISCAL NOTE*

| Department: | Dept. Contact/Phone: | CBO Contact/Phone: |
|-------------|-----------------------------|--------------------------|
| SDCI | Gordon Clowers/206-679-8030 | Christie Parker/206-684- |
| | | 5211 |

^{*} Note that the Summary and Fiscal Note describes the version of the bill or resolution as introduced; final legislation including amendments may not be fully described.

1. BILL SUMMARY

Legislation Title: AN ORDINANCE relating to land use and zoning; updating regulations for rooftop features; amending Sections 23.44.012, 23.44.046, 23.45.514, 23.45.545, 23.47A.012, 23.47A.013, 23.48.025, 23.48.231, 23.49.008, 23.49.046, 23.49.096, 23.49.148, 23.49.324, 23.50.020, 23.66.140, 23.66.332, and 23.75.110 of the Seattle Municipal Code.

Summary and Background of the Legislation: The legislation updates standards for rooftop features to better accommodate mechanical equipment (like heat pumps) needed in new buildings to meet new Energy Code requirements. This will aid in the design and permitting of new buildings in ways that will support the City's carbon neutrality goals.

The legislation will increase rooftop percent coverage allowances for new buildings in most of the City's zones, for rooftop equipment and enclosed areas between 4 and 15 feet above the roof. These kinds of features can legally extend above the height limit that is measured at the roof's surface elevation.

The legislation updates the Land Use Code to accommodate the amount of needed rooftop equipment to rely more on cleaner technologies and less on gas as an energy source. This means that greater quantities of features such as heat pumps may need to be placed on building rooftops than in past development. The legislation also helps accommodate options for other beneficial rooftop uses to be present, such as rooftop recreational amenities for building residents.

The legislation updates rooftop coverage and use allowances in the Pioneer Square and Chinatown/International District (CID) zones to give more flexibility and opportunity for greenhouse additions in both neighborhoods and defines new options for penthouse uses and recreational spaces on rooftops in Pioneer Square.

The legislation includes the following:

An increase in rooftop coverage limits for rooftop features ranging from 4 to 15 feet above rooftops. The allowed increase would be +10% of roof area above existing limits in most zones. No changes in maximum height limits of roof features are proposed. The changes will (see summary table in attached Exhibit A):

• Increase the percent coverage limit by 10%, from 25% to 35%, for buildings in Midrise, Highrise, Commercial, Neighborhood Commercial, and Yesler Terrace zones (and to 30% in Lowrise zones).

- Increase the percent rooftop coverage limit by 15%, from 20% to 35%, for buildings in Industrial and Seattle Mixed zones.
- Increase the percent rooftop coverage limit by 20%, from 55% to 75%, for residential tower buildings in Downtown zones taller than 120 feet. For most other Downtown buildings, the coverage limit is increased by 15%, from 35% to 50% coverage.
- Increase the percent coverage limit option by 10%, from 15% to 25% in the Pioneer Square and Chinatown/International District (CID) zones. With approval of the special review district board, rooftop coverage up to 35% would be possible.
- Maintain three existing varieties of coverage limits that vary by zone:
 - 1) **Percent-coverage limit**, as summarized above;
 - 2) **Higher allowance when a greenhouse is present**, up to 60% in most zones, and up to 45% in Chinatown/ID (newly added by this legislation) and Pioneer Square;
 - 3) "Screening and roof edge setback" limit with screening of mechanical equipment and features near roof edges no taller than 5 feet. This allows up to 75% rooftop coverage for buildings greater than 120 feet in Midrise, Highrise, Seattle Mixed, Commercial, Neighborhood Commercial and Yesler Terrace zones.
- Add lodging and eating and drinking establishments as new kinds of penthouse uses on rooftops in Pioneer Square zones. This could occur on buildings 40 feet or taller. Currently, the code identifies only residential and office types of rooftop penthouse uses for historic-contributing buildings. The legislation also allows enclosed recreation spaces to be retrofitted on roofs of non-historic buildings built since 2008.
- Increase consistency in the use of terms and in the list of what is counted toward rooftop coverage limits for most zones. This should increase clarity and usability of the rules.
 - Update and add terms such as "covered or enclosed common recreation areas" and "eaves and canopies."
 - o Clarify references to wind power, solar power equipment, and greenhouses.
 - o Consistently list the features counted toward the coverage limit.
 - o Correct and simplify text organization.
- Remove a permitting barrier for solar collectors by discontinuing a Director's Rule
 with outdated minimum efficiency requirements that add costs and discourage solar
 collector installation in Lowrise and Neighborhood Residential (formerly Single
 Family) zones.

2. CAPITAL IMPROVEMENT PROGRAM Does this legislation create, fund, or amend a CIP Project? _____Yes _X___No 3. SUMMARY OF FINANCIAL IMPLICATIONS Does this legislation amend the Adopted Budget? _____Yes _X___No Does the legislation have other financial impacts to The City of Seattle that are not reflected in the above, including direct or indirect, short-term or long-term costs? No. Are there financial costs or other impacts of not implementing the legislation? No.

4. OTHER IMPLICATIONS

a. Does this legislation affect any departments besides the originating department?

No effects are identified. Rooftop features and the Energy Code are mostly of interest to SDCI in its reviews of new buildings.

b. Is a public hearing required for this legislation?

Yes. It would occur during the City Council's deliberations on the proposal. The proposal was discussed at a meeting of the Construction Codes Advisory Board (CCAB) on August 5, 2021, which was a public meeting. The committee expressed support for the proposal.

c. Is publication of notice with *The Daily Journal of Commerce* and/or *The Seattle Times* required for this legislation?

Yes. Notices will be published in the DJC and the City's Land Use Information Bulletin.

d. Does this legislation affect a piece of property?

The legislation affects numerous properties in many zones across the city, although most Neighborhood Residential zoned properties would not be affected. A portion of the legislation changes height and use allowances related to rooftops in the Pioneer Square Preservation District. This could positively affect properties in Pioneer Square, some of which are subject to pending permit reviews, by newly allowing uses such as eating and drinking establishments and lodging-related uses on rooftops in the Pioneer Square neighborhood. Other properties in this neighborhood could also benefit from these changes in the future, if future applicants seek to remodel, expand or change uses in existing buildings through renovations and rooftop additions.

e. Please describe any perceived implication for the principles of the Race and Social Justice Initiative. Does this legislation impact vulnerable or historically disadvantaged communities? What is the Language Access plan for any communications to the public?

No, this legislation would not adversely impact vulnerable or historically disadvantaged communities or perpetuate race and social justice inequities.

- The proposal would result in increases to rooftop coverage that are kept approximately the same or similar in terms of percentage increase in limits, and percent of rooftop coverage allowed, with a proportional but slightly lower amount of coverage in lower density zones such as Lowrise.
- Higher levels of rooftop coverages are allowed to continue and increase primarily in Downtown and the other densest zones that are mostly located in Urban Centers.
- No particular negative or disproportionate effects or inequities are identified for this proposal. The proposal affords similar positive adjustments in allowances across most zones in the city, which should not hinder any future development type such as affordable housing, for example.
- Similarly, the proposal is not likely to result in disproportionate effects like view blockage or increased density upon any given area that may have disadvantaged communities. The proposal does not increase the total height possible in future new buildings in any zone category.
- The proposal does not introduce new restrictive regulatory obligations. Rather it clarifies and tends to make the achievement of consistency with requirements easier and more flexible, and preserves building design options for rooftops. This would help avoid affecting new building outcomes in ways that could unfairly burden one type of building or potential user population of a new building.
- The code becomes more specific for the Chinatown/International District (and Pioneer Square) to indicate that greenhouses on rooftops are a possible use with a specific coverage limit that fits within the other code rules of these special review districts. This could positively influence future development by informing building designers and the community that such features are possible. Greenhouses on roofs could be an asset to individuals and communities living in these neighborhoods, for activities such as cultivating food crops and other plants as sustainable food sources, and recreational and community benefit. The current code has an allowance for greenhouses in a Downtown code section, but it is difficult for the code user to identify its relationship to these neighborhoods. Also, the proposal revises other language that is potentially restrictive of greenhouses (limiting them only for food production) for clarity and flexibility. The same benefits would accrue by related code changes in most other zones' regulations as well.

f. Climate Change Implications

1. Emissions: Is this legislation likely to increase or decrease carbon emissions in a material way?

The recently updated Seattle Energy Code, related to this proposal, would help reduce carbon emissions to the air by affecting fuel use and use of electricity in many future new buildings. For example, space heating and hot water heating for many residential uses would be less often achieved by natural gas use and more often by other methods, which

may include heat pump technologies. The legislation would help to ensure these technologies can be sufficiently designed and located in and on buildings within City code requirements. Other edits encourage more use of solar collectors in Neighborhood Residential and Multifamily zones by removing extra improvement requirements that are now outdated and can be deleted from the Land Use Code. Thus, it will help support actions and features in new buildings that will increase energy efficiency and decrease the amount of carbon emissions that would otherwise be released to the environment from future new development.

2. Resiliency: Will the action(s) proposed by this legislation increase or decrease Seattle's resiliency (or ability to adapt) to climate change in a material way? If so, explain. If it is likely to decrease resiliency in a material way, describe what will or could be done to mitigate the effects.

The factors discussed above in f.1 also support resiliency, due to the clarifications of rooftop greenhouse use possibilities in several zones, including most of the zones that allow commercial, industrial, and mixed-use development with moderate to high densities. Also, revisions to phrasing would improve code clarity and eliminate unintentional restrictiveness on building new greenhouses, which supports the original intent of past sustainability legislation about greenhouses. Recent planning trends have emphasized the role that greenhouses in urban areas can play in supporting food production and aiding air quality.

g. If this legislation includes a new initiative or a major programmatic expansion: What are the specific long-term and measurable goal(s) of the program? How will this legislation help achieve the program's desired goal(s)?

This proposal does not introduce a new program or initiative.

Summary Attachments:

Summary Exhibit A – Proposal Summary Table

Summary Exhibit A

Proposal Summary Table

| Maximum rooftop coverage limit for features exceeding height limit more | Proposed | | |
|--|------------------|--|--|
| than 4 ft. | percent increase | | |
| Percent-rooftop-coverage limit option | | | |
| Up to 30% in LR | +10% | | |
| Up to 35% in MR, HR, C, NC, Yesler Terrace | +10% | | |
| Up to 35% in SM and Industrial | +15% | | |
| Up to 75% for Downtown residential towers,* and 50% for other Downtown buildings | +15-20% | | |
| Up to 25% for buildings in Pioneer Square and Chinatown/I.D. zones | +10% | | |
| Greenhouse limit option | | | |
| For any building height category | | | |
| Up to 60% in most zones, for buildings with a rooftop greenhouse present | +10% | | |
| Up to 45% in Pioneer Square and Chinatown/I.D. zones | Newly allowed | | |
| Screening and roof-edge setback limit option | | | |
| For buildings exceeding 120 feet in height | +10% | | |
| Up to 75% in buildings with screened/enclosed mech. equipment, and with limits | | | |
| on rooftop features near roof edge, in SM, HR, C, NC, Yesler Terrace zones | | | |
| For buildings less than 120 feet in height | +10% | | |
| Up to 75% in buildings with screened/enclosed mech. equipment, and with limits | | | |
| on rooftop features near roof edge, in SM zones | | | |

^{*} Downtown residential towers exceed 65-85 feet height, and usually approach the zoned maximum height limit.

Director's Report and Recommendation Rooftop Features Code Amendments

Summary of Proposal

The proposal would amend various provisions of the Land Use Code addressing rooftop features in most zones across the city. The proposal is intended to remove barriers to meeting new energy code requirements that will allow buildings to be more energy efficient and environmentally friendly. In addition, amendments are proposed to provisions in Pioneer Square and Chinatown/International District (CID) zones to give more flexibility and opportunity for: greenhouse additions in both neighborhoods; and new options for penthouse uses and recreational spaces on rooftops in Pioneer Square.

In most zones across the city, the proposal includes updates to three existing maximum rooftop coverage options from which an applicant may choose. They are expressed in terms of percent coverage of a rooftop's physical area. They address rooftop features typically within the range of greater than 4 feet and up to 15 feet in height, with certain features like mechanical penthouses above elevators allowed to reach higher heights.

- Option 1: The **percent-rooftop-coverage limit option** is the smallest area, baseline percent rooftop coverage limit that applies to nearly all locations, kinds, and sizes of buildings.
- Option 2: The **greenhouse limit option** is the percent rooftop coverage limit that applies to buildings in most zones (excluding Neighborhood Residential and Lowrise zones) if a greenhouse is present or proposed on a rooftop. This limit is set to cover all of the listed rooftop features that may be present, and is set higher than the percent-rooftop-coverage limit to ensure enough extra space within the limit for a greenhouse to be present.
- Option 3: The screening and roof-edge setback limit option allows an applicant the
 highest percent coverage of a rooftop as long as minimum design conditions are met. The
 approach consolidates tall rooftop features in places at least 10 feet away from roof
 edges, screening or enclosing mechanical equipment, and keeping rooftop features near
 roof edges at 5 feet in height or less.

The amendments include:

- 1. Increase rooftop coverage limits for buildings Downtown:
 - In most Downtown zones, increase the **percent-rooftop-coverage limit option** by 20%, from 55% to 75% for residential towers subject to floor size limits. "Towers" are the portions of a building higher than 65 or 85 feet in height depending on zone, up to maximum limits for residential uses: 440 feet in Downtown Mixed zones, 550 feet in Downtown Office Core 2 (DOC2) zones, and unlimited height in DOC1 zones.
 - Increase the **percent-rooftop-coverage limit option** by 15%, from 35% to 50%

maximum coverage for buildings in the Downtown Urban Center that are not residential towers with floor area limits; but not in Chinatown/International District, Pioneer Square or Pike Place Market zones. These include commercial towers (generally over 85 feet to an unlimited height in the DOC1 zone, for example) as well as other sizes of residential and non-residential buildings that are not towers (generally 10 - 85 feet in height).

• Increase the percent coverage limit option by 10%, from 15% to 25% in Pioneer Square and Chinatown/International District (CID) zones, which have more specific rooftop development standards. With approval of the special review district board, rooftop coverage up to 35% would be possible.

2. Increase rooftop coverage limits for buildings outside Downtown:

- Increase the **percent coverage limit option** by 10%, from 25% to 35% for buildings in Midrise, Highrise, Commercial, Neighborhood Commercial, and Yesler Terrace zones (and to 30% in Lowrise zones).
- Increase the **percent coverage limit option** by 15%, from 20% to 35% coverage for buildings in Industrial and Seattle Mixed zones.
- Increase the **screening and roof-edge setback limit option** by 10%, from 65% to 75% for buildings if mechanical equipment is screened or enclosed, and rooftop features within 10 feet of roof edges do not exceed parapet heights or 5 feet, whichever is higher. This would newly apply in Highrise, Commercial, and Neighborhood Commercial zones, and would modify an existing option in Seattle Mixed zones. For Seattle Mixed zones only, this option could be used on buildings of any size, while in other zones it could only be used for buildings greater than 120 feet in height.
- 3. For buildings with rooftop greenhouses, increase the rooftop coverage limit by 10%, from 50% to 60% in most zones except Lowrise, Pioneer Square and CID zones (proposed as 45% in the latter two zone types).
 - This **greenhouse limit option** applies if a rooftop greenhouse would be present. It is set at a higher limit than the percent-coverage-limit option to allow enough space for the greenhouse and all other rooftop features. This incentivizes greenhouses because they are features promoting environmental sustainability and resilience through plant cultivation and food production.
- 4. Add the ability to have lodging uses and eating and drinking establishments as penthouse uses on rooftops in Pioneer Square zones, and revise a minimum building height requirement for all kinds of penthouses on existing buildings to 40 feet:
 - Add these uses to the current list of penthouse uses that currently includes office and residential uses.
 - Allow all of these kinds of penthouse uses to be added to existing buildings 40 feet or greater in height. This revises an existing minimum 60-foot height and deletes a minimum 10,000 square foot building footprint requirement for office penthouses.

5. Add the ability to put enclosed recreational facility spaces on certain newer buildings in Pioneer Square zones:

- Extend a code allowance for these recreational spaces that are conditionally allowed on new structures to be added to existing structures built after January 19, 2008.
- Allow these rooftop spaces to extend up to 15 feet above the height limit (20 feet for elevator equipment).
- Eligible newer buildings would be required to meet standards for these spaces, including the green building standards, Green Factor vegetation standard, and 30-foot setbacks of these spaces from streets.

The proposal's percent increases in maximum rooftop coverage limits are summarized as:

| Maximum rooftop coverage limit for features exceeding height limit more than 4 ft. | Proposed percent increase | | |
|--|---------------------------|--|--|
| Percent-rooftop-coverage limit option | | | |
| Up to 30% in LR | +10% | | |
| Up to 35% in MR, HR, C, NC, Yesler Terrace | +10% | | |
| Up to 35% in SM and Industrial | +15% | | |
| Up to 75% for Downtown residential towers,* and 50% for other Downtown buildings | +15-20% | | |
| Up to 25% for buildings in Pioneer Square and Chinatown/I.D. zones** | +10% | | |
| Greenhouse limit option | | | |
| For any building height category | | | |
| Up to 60% in most zones, for buildings with a rooftop greenhouse present | +10% | | |
| Up to 45% in Pioneer Square and Chinatown/I.D. zones | Newly allowed | | |
| Screening and roof-edge setback limit option | | | |
| For buildings exceeding 120 feet in height | +10% | | |
| Up to 75% in buildings with screened/enclosed mech. equipment, and with limits | | | |
| on rooftop features near roof edge, in SM, HR, C, NC, Yesler Terrace zones | | | |
| For buildings less than 120 feet in height | +10% | | |
| Up to 75% in buildings with screened/enclosed mech. equipment, and with limits | | | |
| on rooftop features near roof edge, in SM zones | | | |

^{*} Downtown residential towers exceed 65-85 feet height, and usually approach the zoned maximum height limit.

6. Increase consistency in the use of terms and in the list of what is counted toward rooftop coverage limits for most zones:

- Update and add terms such as "covered or enclosed common recreation areas" and "eaves and canopies."
- Make grammatical edits to consistently list what is counted toward rooftop coverage limits and simplify the text.
- Consolidate references to greenhouses and solariums.

^{**} An added +10%, up to 35% coverage, can be approved by the special review district boards.

• Correct typographical errors and outdated references.

7. Streamline Land Use Code to remove permitting barriers for solar collectors:

Simplify the code text addressing solar power features, which will reduce code
barriers to installing solar collectors, thus aiding in reducing carbon emissions. For
example, removing references to extra energy efficiency minimum requirements
in an outdated Director's Rule will make installing solar collectors easier in the
Lowrise and Neighborhood Residential (formerly Single Family) zones.

The Design Review process will continue to be required for all buildings that would make use of the proposal's rooftop coverage limits, except in the applicable Special Review Districts, where the proposals will go to the applicable Special Review Board. Design Review is a part of the permit-review process that uses volunteer review boards and design guidelines to help address the quality of varied design elements in a building development. This will continue to be used to help relate the design of tops of buildings to the overall building form, and will address how such buildings should be designed to fit within their immediate setting.

The proposal maintains the current provisions on telecommunications, elevator/stair penthouse height allowances, retaining solar access for adjacent buildings, and roof setback rules for Chinatown/International District, Pioneer Square, and Pike Place Market.

Background and Purpose

Rooftop features codes primarily relate to height limits and taller features

Seattle's Land Use Code measures height limits for the main physical bulk of a building from ground level to roof level. Because other rooftop features serving a building, like the penthouse above an elevator, skylights, and mechanical equipment must sit on top of a roof, the Land Use Code allows them to be located above the height limit. The code sets the terms for how high those rooftop features can be and what percentage of a rooftop they can cover. These terms have evolved over many years to recognize that certain features need to be taller, sometimes up to 15 feet above the height limit or more, to work properly. The intent is to allow those necessary rooftop features to be present but avoid having them appear to add significant bulk to a building.

The Land Use Code allows the presence of a diverse range of uses on rooftops. For residential uses, recreational amenity features like decks and entertainment rooms may be provided. It also allows features such as solar power systems, antennas, and greenhouses, to name a few.

The proposal's relationship to recent Energy Code adoption

The proposed amendments to rooftop features regulations are prompted by the recent adoption of the 2018 Energy Code, which went into effect March 1, 2021, except provisions related to advanced water heating requirements that are in effect as of January 1, 2022. Going forward, the Energy Code will require the design of new buildings to meet minimum performance levels that better support City environmental sustainability policies. This includes encouraging or requiring the substitution of different technologies or equipment for heating, ventilation, and other purposes such as water heating.

This will affect what mechanical equipment is needed, how much equipment, and where equipment may be located. It will lead to a greater need for mechanical equipment on rooftops in future new buildings than would have occurred under prior codes. These implications are greater for tall buildings (typically those greater than 120 feet in height), which need more or larger equipment to serve the floor area, while also having limited roof dimensions due to typical building shapes allowed in zones with height limits greater than 120 feet. Unless updated, the limits on rooftop coverage in today's Land Use Code are likely too low to ensure that sufficient amounts of mechanical equipment can be placed on roofs to meet Energy Code requirements.

The proposal addresses these new needs by increasing the ability for rooftop features to be located on roofs while maintaining a reasonable balance in how they affect overall building height, appearance, and functionality. This would support achieving the City's goals for energy efficiency and sustainability in future growth, and continue to give flexibility to encourage high-quality architectural design. Other proposed edits would streamline and clarify the code to make it easier to use and remove impediments to more frequent use of features like solar collectors.

Analysis

This section describes the rationale for the various rooftop code amendments and interprets their relevance to future outcomes and benefits.

Intent of the proposal

The overall intent of the proposed amendments is to:

- Accommodate changes in future rooftop usage that could arise due to Energy Code changes and related mechanical equipment needs.
- Ensure enough space for all beneficial rooftop features to exist on buildings. This includes space to accommodate features such as wind power, solar collectors, and other equipment that would help us meet public goals for carbon emission reduction and environmental sustainability.
- Continue to support rooftop features with amenity value, or that serve a building function or accommodate flexibility and aesthetics in building design including screening of rooftop equipment.

The proposal makes several changes in rooftop coverage allowances that are proportionate (a 10 - 15% increase in most cases) and recognize the different scales of buildings allowed in a zone. The changes keep rooftop coverages relatively low at around 35% in most residential zones with low-to-moderate height and density, and maintain a low 30% rooftop coverage limit in Lowrise zones. But they provide higher-roof-coverage choices in zones where larger buildings with more floors and often slim tower forms could be built. In those places, the proposed option for a 75% coverage limit offers coverage levels that will give enough space flexibility on roofs to fit equipment and other features in the available area.

The table on the next page summarizes the coverage levels, their changes, and their relationship to the height and roof sizes that could occur in each zoning category.

Summary of Proposed Roof Coverage Limits and Building Sizes, by Zone

| | Rooftop Coverage, % Cover Limit, general features "Percent-rooftop- coverage limit option" | Rooftop Coverage, % Cover Limit, if rooftop greenhouse is present "Greenhouse limit option" | Rooftop Coverage, % Cover Limit, with screening, near-edge limits "Screening and roof-edge setback limit option" | Notes |
|---|---|---|---|---|
| Downtown zones – residential towers | 55 → 75% | 50 → 60%* | NA | Typical max height range: 440-550' Typical roof size range: 9,500- 15,000 sf |
| Downtown zones – non-residential towers and other buildings | 35 → 50% | 50 → 60% | NA | Typical max. height range: 240' up to unlimited Typical roof size range: 6,000-30,000 sf |
| Seattle Mixed zones – towers and other buildings | 20 →35% | 50 → 60% | 65% → 75% | Typical max. height range: 85-440' Typical roof size range: Residential: 9,500-13,500 sf Non-resid.: 6,000-30,000 sf |
| Commercial zones | 20, 25%**→ 30,35*% | 50 → 60% | New: 75% | Typical max. height range: 40-200' Typical roof size range: • Residential: 8,000-35,000 sf • Non-resid.: 4,000-50,000 sf |
| Industrial zones | 20,25%** → 35% | 50 → 60% | NA | Typical max. height range: Unlimited for industrial use; 85' for non-industrial uses, 65'-175' in IC zones. No residential uses. Typical roof size range: • Variable, due to no floor limits |
| Highrise (HR) zones | 20, 25%** → 30, 35**% | 50 → 60% | New: 75% | Typical max. height range: 440' Typical roof size range: • Residential: 9,000-10,500 sf |
| Midrise (MR) zones | 20, 25%** → 30, 35**% | 50 → 60% | NA | Typical max. height range: 80' Typical roof size range: • Residential: 6,000-14,000 sf |
| Lowrise (LR) zones | 15, 20% → 25, 30% | NA | NA | Typical max height range: 40'-50'*** Typical roof size range: • Residential: 3,000-7,000 sf |
| Yesler Terrace zones | 20, 25%** → 30, 35**% | 50 → 60% | NA | Typical max. height range: 300' Typical roof size range: Residential: 11,000-15,000 sf Non-resid.: 24,000-30,000 sf |
| Neigh. Resid. zones – non-residential uses | 15, 20% (No change) | NA | NA | No change. Included for comparison purposes |

^{*} For residential towers in Downtown zones that are subject to floor area limits, the permissible 75% limit would legally exceed the 60% "with-greenhouse" limit.

^{**} Existing: 5% more cover is allowed with mechanical equipment screening.

^{***} Lowrise zone: height limits for rowhouses, townhouses, and apartments in LR2 and LR3 zones shown here. Sources: Land Use Code, MHA Final Environmental Impact Statement Appx. F, prototype project modeling, 2017

Increase rooftop coverage limits for Downtown Urban Center buildings

Residential Towers

For the range of taller residential buildings that could occur in Downtown zones, the large total floor area that could be present means that more space will be needed for mechanical equipment to heat, cool, ventilate, or otherwise serve the building's needs. Yet, the City's land use code also means these taller residential buildings must be designed in relatively slim tower forms due to upper-floor size limits. For example, in Downtown zones such as the Downtown Mixed Commercial (DMC) zone that ranges up to 440 feet in height, the gross area of a residential tower's rooftop may be only 10,700 square feet in area or even smaller in special cases, in the 9,000-10,000 square foot size range.

The Land Use Code requirements accommodate a variety of uses on roofs in Downtown zones, and also intend to ensure sufficient availability of rooftop space for key features like mechanical equipment. Given this intent and the total size of the possible residential buildings in these zones (reaching up to 550 feet in the DOC2 zone), the proposal would raise the coverage limit by 20% to allow 75% rooftop coverage.

Downtown Non-Residential Towers and Other Buildings

In Downtown zones, the existing 35% coverage limit would be raised to 50% for buildings that are not residential towers. These include a range of building sizes and types, from commercial-use towers to lower-scaled large or smaller buildings that could be residential, commercial, or mixed-use buildings. For the non-residential buildings, the effects on mechanical equipment needs may be less intensive due to the Energy Code changes' emphasis on residential space heating and water heating. Still, the potential for commercial towers to have many more floors, compared to residential use, could increase total rooftop equipment needs. This supports raising the rooftop coverage limit to the 50% level that should be sufficient to accommodate the variety of possible rooftop features on such buildings. For other lower-scaled buildings of any use type, the potential space constraints and design imperatives of small-site buildings and residential uses also may create a need for more rooftop coverage, which also supports the proposed 50% level.

The code revisions described above would not affect Chinatown/I.D., Pioneer Square, or Pike Place zones, which have more specific standards regulating rooftop features. Instead, similar amendments are proposed to best fit within those neighborhoods' land use standards, as summarized below.

Pioneer Square and Chinatown/I.D. zones

• Increase percent-rooftop-coverage cover limits by 10% like most other zones

The percent-rooftop-coverage limits would increase from 15% to 25% roof coverage, and a possibility of up to 35% coverage (an increase from 25%) if the Boards for these neighborhoods review and recommend approval. This will provide more flexibility in case increased rooftop mechanical equipment needs lead to higher coverage needs for a new or remodeled building.

• Set a 45% coverage limit where a greenhouse would be present, rather than 60% in other Downtown zones

The proposal sets a rooftop greenhouse allowance that is lower than the 60% rooftop coverage for other Downtown zones, to better fit within the ranges established in these special review district zones. This would fill an existing gap in the code for greenhouses in these neighborhoods. It would give an extra 10% rooftop coverage opportunity as an incentive for greenhouses. Other code provisions such as setbacks from streets (to minimize changes in building appearances when viewed from street level) would continue to apply to rooftop features and be protective of these neighborhoods' visual character. The neighborhood Boards would maintain their review authority.

• Provide more flexibility for recreational, lodging, eating/drinking, and office rooftop penthouse uses in Pioneer Square

a) Ability to place recreational space on newer building rooftops

The proposal gives flexibility to a wider range of buildings to have more rooftop coverage for enclosed recreational spaces, if they meet green building standards, the "green factor" landscaping requirement, and code-defined rooftop coverage limits. Because this opportunity could also be a viable option for the newest generation of existing buildings (which may be most feasible to retrofit and meet the green requirements), this capability should be provided not just for "new structures" but for buildings built approximately in the last fifteen years. The proposal includes a specific date for how old a building can be and still qualify (built no earlier than January 2008), which is the effective date of the ordinance that enacted the enclosed recreation space rules in Pioneer Square.

b) Ability to place lodging-related spaces and eating and drinking establishments in rooftop penthouses.

Until now, Land Use Code provisions for Pioneer Square have allowed penthouse spaces for residential or office uses with given height and coverage limits for these kinds of rooftop features. These were kinds of building spaces the City decades ago had deemed most likely to be viable and compatible as limited additions to existing buildings contributing to the Pioneer Square Preservation District.

This proposal now would add new prospective opportunities for viable rooftop building spaces that would complement lodging uses and/or allow for eating and drinking establishment uses. These possibilities could help aid the attractiveness and viability for lodging uses as renovation opportunities for existing contributing buildings. Eating and drinking establishment allowances would also provide for new investment and amenity potential in Pioneer Square, which would be a beneficial strategy to help revitalize the neighborhood's economic health and attractiveness as a destination for visitors.

c) Change an existing minimum 60-foot building height to 40 feet to be eligible for all kinds of rooftop penthouses, and delete a 10,000 square-foot minimum building footprint size for an office penthouse addition.

This proposal would increase the numbers of existing buildings eligible to pursue singlestory rooftop additions occupied by office uses, which could help increase the financial feasibility for building renovations. Designs consistent with penthouse requirements and other code provisions in Pioneer Square (including visual impact evaluation), subject to Board review, would be rooftop-addition outcomes consistent with the policies and objectives for the Pioneer Square Preservation District.

The City allows for many potential uses to be located on rooftops with limits already prescribed for heights and setbacks. Evaluation of future proposals of these enclosed spaces would continue to be the responsibility of the Pioneer Square Preservation Board, who would consider if a given proposal might create any concerns about localized impacts. The potential for noise could be one such impact. This might be a factor for any space of this nature (even enclosed spaces), but design details and other site characteristics would be relevant to a development proposal's review, which would be evaluated for their sufficiency by the Board, to minimize these potential impacts.

Increase rooftop coverage limits for buildings outside Downtown

In zones outside Downtown that could host tall tower buildings, the proposal increases the baseline rooftop coverage limit to 35%, an increase of 10-15% from existing levels. This gives a measured, proportionate amount of extra rooftop coverage with the intent of maintaining flexibility for mechanical equipment and a variety of other rooftop features to be present. This would help avoid the limits from being set too tight, which might generate difficulties for building designers related to floor plan and mechanical system design.

With implementation of the proposal, approximately the same mix of building amenities, uses, and functions are likely to be provided in new buildings under the current code. The proposal would primarily accommodate more space for added mechanical equipment, which would aid a wide range of future uses including commercial, industrial, and residential.

In addition, in several zones the proposal offers an option allowing a higher rooftop coverage limit of up to 75%, meant to provide more flexibility in case more coverage is needed. This is oriented to the Seattle Mixed, Commercial, and Highrise zones where taller buildings could occur: those exceeding 120 feet in height. The conditions for this requirement are that mechanical equipment is screened or enclosed, and that no rooftop features taller than five feet are located closer than 10 feet to the roof edge.¹

This would be a 10% increase in rooftop coverage for Seattle Mixed zones, which already has a comparable code option for rooftop coverage. The overall effects on future buildings would be for taller roof features to be grouped away from the edge and toward the central portion of the rooftop, which would help reduce perceived total building bulk and block fewer views if the building can be seen by others from more distant locations.

The combination of these higher rooftop coverage options outside of Downtown should provide sufficient flexibility to accommodate the potential increased needs due to rooftop mechanical

-

¹ Existing flexible allowances for certain rooftop features would remain without change. These include existing regulations for telecommunications features, and the ability to get a departure from coverage limit amounts through Design Review. Also, the proposal would maintain an existing option in the Seattle Mixed zones for this coverage limit to be used for buildings less than 120 feet in height.

equipment. Potential effects of the increased coverages on solar access to adjacent buildings would continue to be avoided by other existing code provisions. These restrict the presence of tall rooftop features from being located generally near the northern edges of buildings. Due to sun orientation, these are the places most likely to create solar blockages that might otherwise negatively affect neighbors' use of solar energy systems, for example.

The proposal also clarifies what must be counted toward the coverage limit for rooftop features. In certain zones, the existing code requires that features like low-height skylights must also be counted toward the coverage limit. By focusing the coverage limit only on taller rooftop features, the code will become more accurate and also give designers a bit more flexibility by not forcing miscellaneous shorter features on roofs to be counted toward the coverage limit.

A 10% increase in coverage limit, to 60% coverage, for buildings with rooftop greenhouses in most zones.

This additional rooftop coverage accommodation is proposed for these zones to avoid the coverage limit being too tight, and to underscore an existing incentive to provide such greenhouses.

- For the Industrial zones, the proposal accommodates and incentivizes the ability for businesses to engage in food production as a primary or secondary purpose of the business.
- For other zones, the adjustment also incentivizes greenhouses as an amenity and helpful building feature that could support food production to support sustainability and resilience planning goals. These were part of the purpose for previously adopting these greenhouse coverage capabilities into the code, and they should continue to be incentivized even as rooftops may host more and more features in future developments.

Increase the consistency of terms and the list of what is counted toward rooftop coverage limits for most zones.

Because the standards for rooftop features have been updated several times over the years, the code's content organization and use of terms needs simplifying. Also, the code sometimes uses different terms for similar features. This has led to ambiguities and different implications about what is counted toward rooftop coverage limits, zone by zone.

The proposal makes several edits to better align the text organization, use of terms, and consistency in what is counted toward rooftop coverage. This will simplify the code to ensure easier understanding and greater consistency in its use by applicants, neighbors, and City staff.

The proposal consolidates the rules about greenhouses on rooftops in each zone, which streamlines the code. Greenhouses by definition are features with the primary purpose of cultivating or protecting plants, usually constructed of glass or translucent materials. The proposal continues the existing code's accommodation of higher rooftop coverage when greenhouses are present.

The proposal updates the provisions for wind and solar energy features in limited ways, to increase consistency in how they are accommodated and treated by the code. This includes

clarifying that taller wind power features should be counted toward rooftop coverage in Seattle Mixed and Yesler Terrace zones (like other zones), and on existing non-residential buildings in Neighborhood Residential zones. For solar energy features, simplified wording about solar collectors removes a regulatory barrier (a reference to an outdated Director's Rule) that creates higher costs and more pre-conditions for installing solar collectors on buildings in Lowrise and Neighborhood Residential (formerly Single Family) zones. This will allow solar collectors to be more easily permitted for installation on buildings in these zones.

Comprehensive Plan Policies

Utilities Element

Policy U-1.3: Strive to develop a resilient utility system where planning and investment decisions account for changing conditions, such as climate change, fluctuations in demand, technological changes, increased solar energy generation, and natural disasters.

Environment Element

Policy EN-3.4: Encourage energy efficiency and the use of low-carbon energy sources, such as waste heat and renewables, in both existing and new buildings.

Growth Strategy Element

Policy GS-3.17: Encourage the use of land, rooftops, and other spaces to contribute to urban food production.

Land Use Element

Policy LU-5.4: Use maximum height limits to maintain the desired scale relationship between new structures, existing development, and the street environment; address varied topographic conditions; and limit public view blockage. In certain Downtown zones and in Industrial zones, heights for certain types of development uniquely suited to those zones may be unlimited.

Policy LU-5.5: Provide for residents' recreational needs on development sites by establishing standards for private or shared amenity areas such as rooftop decks, balconies, ground-level open spaces, or enclosed spaces.

Policy LU-5.15: Address view protection through

- zoning that considers views, with special emphasis on shoreline views;
- development standards that help to reduce impacts on views, including height, bulk, scale, and view corridor provisions, as well as design review guidelines; and
- environmental policies that protect specified public views, including views of mountains, major bodies of water, designated landmarks, and the Downtown skyline.

Land Use Element – Commercial/Mixed-Use Areas

Policy LU-9.15: Allow limited exceptions to the height limit in order to accommodate groundfloor commercial uses or special rooftop features, encourage development of mixed-use structures, enable structures to function appropriately, accommodate special features consistent with the special character or function of an area, or support innovative design that furthers the goals of this Plan.

Public Outreach and Notice

Opportunities for public input included three discussions at the Construction Codes Advisory Board (CCAB) in October 2020 meetings, and for this current legislation on August 5, 2021. In 2020, CCAB discussed many effects of the overall Energy Code adoption, and asked about how those changes might relate to rooftop coverage limits and building design. They believed existing rooftop coverage limits might be too restrictive if more rooftop mechanical equipment is needed. In 2021, members of CCAB expressed support for the proposed updates of the rooftop coverage limits. The SEPA environmental review for the Energy Code proposal, dated November 16, 2020, included analysis and disclosure of impacts. During that process, the public also had opportunities for comment. The current proposal was also discussed during the Pioneer Square Preservation Board meeting held on October 20, 2021.

A public hearing on the proposed legislation will be scheduled before the Council's Land Use and Neighborhoods Committee in the near future. SDCI posted the proposal on its website and invited people to sign up on a list-serve to receive notices about opportunities to participate in the City's process. Additional opportunities to provide input will occur as the City Council deliberates on the proposal.

Recommendation

The SDCI Director recommends that the Mayor send the legislation to City Council for their approval, to update rooftop feature regulations in the Land Use Code. This would update provisions related to mechanical equipment on roofs and allow the Land Use Code to better accommodate the more energy efficient and environmentally friendly requirements of the recently adopted Energy Code. In addition, updates to Pioneer Square and the Chinatown/ International District codes would give more flexibility and opportunity for: greenhouse additions in both neighborhoods; and new options for penthouse and recreational spaces on rooftops in Pioneer Square.



April 25, 2022

MEMORANDUM

To: Land Use Committee
From: Ketil Freeman, Analyst

Subject: Council Bill 120287 – Modifications to Regulations for Rooftop Features

On April 27, the Land Use Committee (Committee) will have an initial briefing and discussion and will hold a public hearing on <u>Council Bill (CB) 120287</u>, which would modify regulations for rooftop features.

This memo: (1) briefly describes what CB 120287 would do; (2) identifies potential amendments for future discussion that have been identified by the Seattle Department of Construction and Inspections (SDCI) and stakeholders; and (3) sets out procedural next steps.

What Would CB 120287 Do?

To mitigate the appearance of the height, bulk, and scale of structures, the Land Use Code (Code) regulates rooftop features. Rooftop features are defined by the Code as, "any part of or attachment to the structure that projects above a roof line," and include things like mechanical equipment, parapets and railings, penthouses for stair and elevator overruns, solar collectors, greenhouses, and amenity areas. Generally speaking, the lower a building, the more likely it is for a person to see rooftop features from the street and for the building to, consequently, appear taller and bulkier.

The Code regulates rooftop features through three primary means: (1) percentage limits on rooftop coverage, (2) limitations on the height of rooftop features, and (3) screening and roofedge setback requirements.

Changes to construction codes, such as the Energy Code, to limit carbon emissions have increased space requirements for mechanical equipment to meet code requirements. Additionally, changes in market preference have increased demand for amenity areas for building tenants and eating and drinking establishments on rooftops.

CB 120287 would primarily:

- Increase rooftop coverage limits (the amount of the proposed increase varies by zone);
- Clarify the types of allowed rooftop features and make allowable features more consistent across zones;

¹ Seattle Municipal Code 23.84A.032.

- Allow penthouses for lodging uses and eating and drinking establishments to exceed the height limit, subject to coverage limits, in some Pioneer Square Mixed zones; and
- Make other clarifying edits to the text of the Code.

Potential Amendments for Future Discussion

SDCI and other stakeholders have identified three potential amendments for Committee consideration:

- 1. SDCI has identified a clarifying amendment that would allow solar collectors in commercial zones with a 55-foot height limit to exceed that maximum height by up to seven feet. Otherwise, the Code would be silent on the extent to which solar collectors could exceed the height limit for those zones at that height limit.
- 2. Weber Thompson, an architecture firm, has identified an amendment to increase the elevator overrun height from 25 feet to 40 feet for buildings taller than 150 feet in the International Special Review District to accommodate higher speed elevators.
- 3. Weber Thompson has also identified an amendment to increase rooftop coverage from the current 15 percent to 75 percent (CB 120287 proposes an increase to 25 percent) in the International Special Review District for structures, like towers, that are subject to floor plate size limits.

These amendments are currently under review by staff.

Next Steps

The Committee will hold a public hearing on CB 120287 on April 27. Committee discussion and a potential recommendation on the bill to the City Council could occur at the next regularly scheduled meeting on May 11.

cc: Aly Pennucci, Deputy Director Yolanda Ho, Lead Analyst



Rooftop Features Code Update Proposal



Photo by John Skelton



Presentation to Land Use Committee April 27, 2022

SDCI PURPOSE AND VALUES

Our Purpose

Helping people build a safe, livable, and inclusive Seattle.

Our Values

- Equity
- Respect
- Quality
- Integrity
- Service



WHAT DOES THIS RELATE TO?

- Rooftops will need to host more equipment (like heat pumps) per Energy Code – supports carbon neutrality
- Coordinate Land Use Code limits with new Energy Code requirements
- Simplify language, and what is counted
- Allow new rooftop spaces for Pioneer Square rooftop lodging, dining
- Chinatown/I.D.: Increasing the roof coverage limit, including for greenhouses



EXISTING CODE APPROACH – HEIGHT

- Height limit is measured at the roof's surface.
- Features up to 4 feet over roof easily allowed
- Taller features: many can reach up to 15 feet over roof
- Elevators: up to 16-35 feet (varies) over roof
- Taller features limited to a certain % limit of the roof



ROOF PERCENT COVERAGE FOR TALLER ITEMS

• The code has limits on % coverage of taller features on roofs PROPOSAL: Adjust maximums up to account for more mech. equipment

| Max. rooftop coverage limit for features more than 4 ft. over roof | Proposed % increase |
|--|------------------------|
| Percent-rooftop-coverage limit option | |
| Up to 30% in LR | +10% |
| Up to 35% in MR, HR, C, NC, Yesler Terrace | +10% |
| Up to 35% in SM and Industrial | +15% |
| Up to 75% for Downtown residential towers, and 50% for other Downtown buildings | +15-20% |
| Up to 25% for buildings in Pioneer Square and Chinatown/I.D. zones (& up to 35% or 45% with Board, DON recommendation) | +10% |



IMPROVE CONSISTENCY IN ROOFTOP LIMITS

- More % coverage is needed for residential towers with limited floor sizes, and greater than 120 feet tall:
 - Downtown zones: Denny Triangle, Belltown, others with residential towers
 - Seattle Mixed zones: New kinds of SM zones; better align their roof cover limit
 - Tall residential buildings in multifamily zones: MR, HR, NC, C, Yesler Terrace
- Update an existing roof % cover choice that allows 75% coverage:
 - Group taller features in middle of roof
 - Limit height of features near roof edges
 - Extend this option to HR, C, NC, SM zones



PIONEER SQUARE

- Add lodging and eating and drinking establishments as new kinds of "penthouse" uses on rooftops in Pioneer Square zones. And allow enclosed recreation spaces retrofits on roofs of non-historic buildings.
 - On buildings at least 40 feet tall
 - Coverage limit = 50%
 - Expands choice from long-time allowance for office or residential use on roof
 - Allow recreational spaces to be added to existing buildings built since 2008, up to 45% roof coverage (this space + other tall features).
- Pioneer Square has lower limits on roof coverage; this proposal fits with that more sensitive set of limits; subject to Board, DON recommendation.



CHINATOWN/INTERNATIONAL DISTRICT

- Increase allowable roof coverages by 10%; to 25%, or 35% with Board and DON recommendation
- Greenhouse allowance on rooftop is not clearly stated
 - Allow 10% more roof coverage for it; up to 45% total roof coverage with Board, DON recommendation



QUESTIONS?

Gordon Clowers

gordon.clowers@seattle.gov

www.seattle.gov/sdci







SEATTLE CITY COUNCIL

600 Fourth Ave. 2nd Floor Seattle, WA 98104

Legislation Text

File #: Inf 2044, Version: 1

Office of Planning and Community Development (OPCD) and Seattle Department of Construction and Inspections (SDCI) Race and Social Justice Initiative (RSJI) Report